

City of Dover

New Hampshire

Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2021

(This page intentionally left blank.)

CITY OF DOVER, NEW HAMPSHIRE

Annual Comprehensive Financial Report

For the Year Ended June 30, 2021

Prepared by:
The Finance Department

Daniel R. Lynch
Finance Director

(This page intentionally left blank.)

CONTENTS

INTRODUCTORY SECTION:

Transmittal Letter	3
Organizational Chart	15
Directory of Officials	16
Certificate of Achievement	17

FINANCIAL SECTION:

Independent Auditors' Report	21
Management's Discussion and Analysis	24

Basic Financial Statements:

Government-Wide Financial Statements:

Statement of Net Position	38
Statement of Activities	40

Fund Financial Statements:

Governmental Funds:

Balance Sheet	42
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities in the Statement of Net Position	43
Statement of Revenues, Expenditures, and Changes in Fund Balances	44
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	45

Proprietary Funds:

Statement of Net Position	46
Statement of Revenues, Expenses, and Changes in Fund Net Position	47
Statement of Cash Flows	48

Fiduciary Funds:

Statement of Fiduciary Net Position 49

Statement of Changes in Fiduciary Net Position 50

Notes to Financial Statements 51

REQUIRED SUPPLEMENTARY INFORMATION:

**Schedule of Revenues, Expenditures, and Other Financing Sources and Uses –
Budget and Actual – General Fund 104**

Notes to Required Supplementary Information for General Fund Budget 106

Schedule of Changes in the City’s Net OPEB Liability and Related Ratios 107

Schedule of the City’s Contributions to the OPEB Plan 108

**Schedule of Proportionate Share of Net Pension Liability– New Hampshire
Retirement System Group Health Insurance Plan 109**

**Schedule of Contributions – New Hampshire Retirement System Group
Health Insurance Plan 110**

Schedule of Proportionate Share of Net Pension Liability 111

Schedule of Pension Contributions 112

SUPPLEMENTARY STATEMENTS AND SCHEDULES:

Governmental Funds:

Combining Financial Statements:

Combining Balance Sheet - Nonmajor Governmental Funds 122

**Combining Statement of Revenues, Expenditures, and
Changes in Fund Balances – Nonmajor Governmental Funds 131**

Detail and Combining Budget and Actual Statements:

**Combining Schedule of Revenues and Expenditures – Budget
and Actual – Annually Budgeted Nonmajor Governmental Funds 142**

Enterprise Funds:

Schedule of Revenues and Expenses - Budget and Actual – Enterprise Funds 152

Internal Service Funds:

Combining Statement of Net Position – Internal Service Funds	156
Combining Statement of Revenues, Expenses, and Changes in Net Position – Internal Service Funds	157
Combining Statement of Cash Flows – Internal Service Funds	158
Schedule of Revenues and Expenses – Budget and Actual – Internal Service Funds	159

Fiduciary Funds:

Combining Statement of Fiduciary Net Position – Custodial Funds	164
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds	165
Combining Statement of Fiduciary Net Position – Private Purpose Trust Funds	166
Combining Statement of Changes in Fiduciary Net Position – Private Purpose Trust Funds	167

STATISTICAL SECTION:

Financial Trends:

Net Position by Component – Last Ten Fiscal Years	172
Changes in Net Position – Last Ten Fiscal Years	173
Fund Balances, Governmental Funds – Last Ten Fiscal Years	174
Changes in Fund Balances, Governmental Funds – Last Ten Fiscal Years	175
Changes in Fund Balances, General Fund – Last Ten Fiscal Years	176
Changes in Fund Balances, Special Revenue Funds – Last Ten Fiscal Years	177
Changes in Fund Balances, Capital Project Funds – Last Ten Fiscal Years	178
Changes in Fund Balances, Debt Service – Last Ten Fiscal Years	179
Combined Utility Fund Revenue, Expenses, and Changes in Fund Net Position – Last Ten Fiscal Years	180
General Government Tax Revenues by Source – Last Ten Fiscal Years	181

Revenue Capacity:

Property Tax Levies and Collections – Last Ten Fiscal Years	182
Assessed and Estimated Full Value of Real Property – Last Ten Fiscal Years	183
Principal Taxpayers – Current Year and Nine Years Ago	184
Property Tax Rates per \$1,000 of Assessed Value – Direct and Overlapping Governments – Last Ten Fiscal Years	185
Utility Fund Net Budget, Billable Volumes and Rates – Last Ten Fiscal Years	186
Dover's Share of Strafford County Tax Apportionment – Last Ten Fiscal Years	187

Debt Capacity:

Ratios of Long-Term Debt Outstanding and Legal Debt Limits – Last Ten Fiscal Years	188
Ratios of Outstanding Debt by Debt Type – Last Ten Fiscal Years	189
Computation of Overlapping Debt - Strafford County Long-Term Debt – Last Ten Fiscal Years	190

Demographic and Economic Information:

Demographic Statistics – Last Ten Fiscal Years	191
Principal Employers – Current Year and Nine Years Ago	192

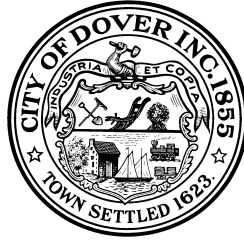
Operating Information:

Operating Indicators by Function – Last Ten Fiscal Years	193
Capital Asset Statistics by Function – Last Ten Fiscal Years	194
City Government Employees by Function – Full Time Equivalents – Last Ten Fiscal Years	195
School Building Information – Last Ten Fiscal Years	196
School Department Operating Statistics – Last Ten Fiscal Years	197
School Educational and Service Information – Last Ten Fiscal Years	198

INTRODUCTORY
SECTION

(This page intentionally left blank.)

J. Michael Joyal, Jr.
City Manager
m.joyal@dover.nh.gov



288 Central Avenue
Dover, New Hampshire 03820-4169
(603) 516-6023
Fax: (603) 516-6049
www.dover.nh.gov

City of Dover, New Hampshire

OFFICE OF THE CITY MANAGER

January 25, 2022

To the Honorable Mayor and members of the City Council:

City Charter Section C6-12, Independent Audit, requires an annual independent audit of all City accounts at least annually. This Annual Comprehensive Financial Report (ACFR), including the opinion of the independent auditor, is published to fulfill that requirement for the fiscal year ending June 30, 2021.

The ACFR covers all funds of the City of Dover that by law, City Charter, or other fiduciary obligation, the City has become obligated to administer in connection with its responsibility for providing services.

This report consists of management's representations concerning the finances of the City of Dover. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making the representations, management has established a comprehensive internal control framework that is designed to both protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the financial statements in conformity with generally accepted accounting principles. Because the cost of internal controls should not outweigh their benefits, the framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

The City's financial statements have been audited by Melanson CPAs, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements for fiscal year ended June 30, 2021, are free of material misstatement. The independent audit involved performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The independent auditors concluded, based on their audit, that there was reasonable basis for rendering an unmodified opinion that the financial statements for the fiscal year ended June 30, 2021, are fairly presented in conformity

with generally accepted accounting principles (GAAP). The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of the federal grantor agencies. The standards governing Single Audit engagements require the independent auditors to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with federal funding requirements, with special emphasis on internal controls and requirements involving the administration of federal awards. These reports are available in a separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). Users of this ACFR are encouraged to read this Letter of Transmittal in conjunction with the City's MD&A section found immediately following the report of the independent auditors.

Profile of Government

Geography Dover, New Hampshire is located ten miles from the Atlantic Ocean in southern New Hampshire and is 48 miles south of Portland, Maine and 68 miles north of Boston, Massachusetts. Situated at the confluence of the Cochecho, Salmon Falls and Bellamy Rivers, Dover is a major New Hampshire industrial, employment, and distribution center for the seacoast. Dover provides a gateway to both the Maine coast and the White Mountains of New Hampshire. The City of Dover occupies an area of 29 square miles. According to the U.S. Census Bureau, the April 2020 census reports the City having a population of 32,741, a 9.2% increase over the last official census of April 2010 number of 29,987. The estimated City population as of June 30, 2021 is 33,139 according to the New Hampshire office of Strategic Initiatives.

The City of Dover, settled in 1623, is the oldest continuous settlement in New Hampshire and the seventh oldest in the United States. It was incorporated on June 29, 1855. The City Charter adopted on March 9, 1977, remained in effect until a new charter was passed on November 8, 2005 and effective January 1, 2006. Only minor changes were made versus the old charter. On November 6, 2007, the charter was amended establishing a limitation on annual budget increases. On November 10, 2010, the New Hampshire Supreme Court ruled that the November 6, 2007 charter amendment is invalid since it is contrary to state law. In the 2011 session of the State legislature, authorization for municipalities to adopt charter amendments for budget or tax levy limitations was enacted. On November 8, 2011, the charter was amended to the change the language establishing the limitation on annual budget increases to a limitation on annual property tax levy increases. Dover operates under the council-manager form of government. Dover is the seat of Strafford County.

Services The City of Dover provides a full range of services, including police and fire protection, the construction and maintenance of streets and other infrastructure, sanitation services such as solid waste disposal and recycling, water distribution, wastewater collection and treatment,

recreational and cultural events, and education from kindergarten through grade 12 with a regional vocational center and alternative high school opportunities.

Governing Boards The City Council, consisting of nine members, is the legislative body elected in non-partisan elections every two years, with one representative from each of six wards, two elected at-large and a Mayor. The City Council is responsible, among other things, for passing ordinances, adopting the annual budget, adopting a six-year capital improvements program, adopting bond authorizations, appointing committees and boards, and hiring of the City Manager. The City of Dover is empowered by state statute to levy property taxes on real property located within its boundaries to fund operations.

The Dover School Department is a dependent school district. The City Council has bottom line appropriation authority for the School Department budget. The seven member Dover School Board is elected in non-partisan elections every two years and has authority to allocate and move appropriations within its budget.

Administration Administrative functions are carried out by the City Manager. The City Manager is responsible for: carrying out the policies and ordinances of the City Council, maintain compliance with State and Federal laws, overseeing the day-to-day operations of the government, appointing the heads of the various departments, negotiating with the various bargaining units of the City, and making recommendations to the City Council on various issues.

Administrative functions of the dependent School district are carried out by the School Board. The Board is responsible for carrying out policies and procedures, maintain compliance with State and Federal laws, overseeing the day-to-day operations of the dependent School district, negotiating with the various bargaining units, making appointments of school personnel, establishing curriculum, and addressing various issues.

Fiscal Year and Budget The City's fiscal year begins on July 1st of each year and ends the following June 30th. The City's budget process commences in the fall of each year with the Capital Improvements Program budget. All capital spending of \$25,000 or more for items with useful lives of 3 years or longer are included in this budget. Based on City Council financing policy, items are identified for bonding, appropriation in the annual operating budget or other type of financing.

Items identified for the annual operating budget are included in the next City Manager's proposed annual budget. Departments are responsible for submitting their annual budget request to the City Manager. After reviews with the departments, the City Manager makes any final adjustments to his proposed budget. The City Manager's proposed annual budget for the next fiscal year, which includes the School Board request, is due to the City Council by April 15th of each year.

The City Council may add to, or cut from, the Manager's proposed annual budget by majority vote; however the City Council must pass the budget by June 15th after separate public hearings

for the City and School budgets, and the budget becomes effective July 1. If the City Council does not adopt the budget by June 15th, the City Manager's proposed budget takes effect July 1.

After the original budget is adopted, the City Manager may make appropriation transfers within a non-school department or transfer between non-school departments with City Council approval. After initial adoption, the City Council may amend the budget by two-thirds vote.

Factors Affecting Financial Condition

Local Economy The local economic environment, which was impacted by the restrictions imposed during the onset of COVID-19 was improving steadily through the beginning of 2021. Staffing has remained a concern for many retail and restaurant employers, as they have seen retirements and shifts in the workforce as a result of the required shut downs and social distancing. Hospital preparations for the pandemic eliminated elective procedures and reduced hospital staffing requirements and revenues significantly.

As easing of COVID-19 occurred in 2021, and with the continued City Council support of creative solutions being initiated by City departments, Dover continues to see resilient restaurants take advantage of outside table service and other trends. As occurred in 2020, we may see this increased capacity diminish as the weather turns cold and snowfall limits available spaces.

Outside the retail and restaurant sectors, several economic activity areas have remained at a high level of activity and employment such as engineering, construction and property development in both the residential and industrial sectors. Federal, City and State stimulus packages in the form of grants, loans, repayment deferrals, eviction moratoriums, unemployment bonuses, and food pantries have kept most of our businesses viable and our unemployed citizens housed and fed. Advanced manufacturing clusters, computer and staffing services, mixed use/multi-unit residential construction, and healthcare related businesses have expanded and continue to be attracted to Dover.

Economic development activity continues to support local business retention and expansion. Financing for small businesses and startups, though challenged with increased banking regulations, are now experiencing lower interest rates.

Through consistent outreach efforts, supported by pro-business attitudes within city government, convenient services for businesses and developers, and Dover's enhanced quality of life, over 100 new or expanded businesses have been attracted to Dover with 800 employees during the past seven years. The most recent data analytics from the New Hampshire Department of Employment Security indicates that Dover has a total unemployment rate of 2.8% as of June 30, 2021. The Dover unemployment rate has been improving every month from an initial 17.8% unemployment level in April, 2020.

Dover has benefited by geographic factors which create a positive location for Dover to prosper economically. Dover is halfway between Portland, ME and Boston, MA, thirty minutes from the

ocean and an hour from the mountains. From a transportation perspective, Dover is close to the I-95 corridor and serviced by the AMTRAK Downeaster transit system. The regional proximity to UNH, Pease Tradeport, and the Portsmouth Shipyard add stability and diversity to the region's economic mix and enhances Dover as a viable business location and tourism destination.

Between 2000 and 2019, Dover continued to see population growth. This is especially true when attracting a younger median age of population, and with families. Dover continues to show a 10.1% growth rate in households with children under the age of eighteen. The labor force of Dover has continued to grow about 1% per year with slight variations above and below that trend line.

Mixed use, manufacturing, and residential, development has continued to be growing sectors during the fiscal year. The Pointe Place development, off Dover Point Road, continues to attract businesses and residents. The main three mixed use buildings are occupied with an additional building slated for construction in the fall/winter of 2021/2022. The residential only buildings permitted for Pointe Place will follow. At the same time the townhouse style buildings have remained under construction and expect to be fully occupied by the spring of 2022.

As part of this project, the City Council also approved a Land Development Agreement. The public-private partnership included the construction of two multi-use ball fields, the donation of park land to the City, and public access to conservation land located off Dover Point Road. Both multi-use fields have been completed, and donated to the City. The Pointe Place roadway was completed in 2021 and accepted as a "Public" road. The tax guaranteed value of the project is required to be \$7,000,000 in tax year 2019, and \$17,000,000 in a tax year to begin 5 years after the mixed use building is completed. For Tax year 2020, the townhouses and two mixed use buildings have reached the \$17,000,000 valuation, three years ahead of schedule. The projected overall assessed value for Pointe Place/Thornwood Commons is in excess of \$50,000,000.

Since the spring of 2020, the Orpheum at 104 Washington has opened and is fully occupied, as is Dover Station at 10 Fourth Street. Both provide residential above commercial options. Per the development agreement on 104 Washington Street, the Council reviewed and approved an application for use in the Community Revitalization Tax Credit district for this project. The pre-redevelopment value of the property was valued at \$2,100,000. Post development value is guaranteed to reach a minimum of \$11,000,000, five years after the issuance of the Certificate of Occupancy. The residential uses in the approved Third Street redevelopment has fully occupied units, with the commercial portion undeveloped, at this time, but interest continues to grow as the economy strengthens.

The Cochecho Waterfront Development Advisory Committee (CWDAC) approved the site plan for the preferred developer's vision to develop the waterfront. This includes 8 buildings with associated infrastructure. The buildings will house approximately 400 residential units and 27,000 square feet of non-residential uses. The project has begun the Planning Board review process, and the developer is seeking to have permits in place over the winter and begin construction in the fall of 2022.

Phase 1 of the First Street development, a \$10,100,000 mixed use development, is completed with full residential occupancy. The second phase was finished early in 2021, and the residential is fully occupied. Close to this site, the Old Courthouse, between First and Second Street was approved for rehabilitation and expansion. The building will have 9,000 square feet of non-residential and 58 residential units. Twenty percent of the residential units will be identified for HUD rental rates.

Additionally, the mixed use redevelopment at the corner of Chapel and Mechanic Streets was completed in 2020. Construction is still ongoing at a mixed use redevelopment of a building at Third and Grove Streets. These projects have a combined 45 residential units and first floor commercial, with the intention of attracting retail and restaurant users. Adjacent to the Grove Street project, a former railroad yard was approved for 87 residential units. This parcel has been cleared and site work has been scheduled for the winter of 2021/2022. These downtown infill projects will continue to expand the City's vibrant core.

The Dover Business and Industrial Development Authority continues to attract users for Enterprise Park. In the past year, three new businesses have worked with the Authority. Two (Index Packaging and American Durafilm) have received Planning Board site plan approval for their construction. Index Packaging is under construction, and Durafilm expects to begin in 2021. Further reuse of existing structures continues and there is little to no vacancy in existing buildings along Production Drive and Venture Drive.

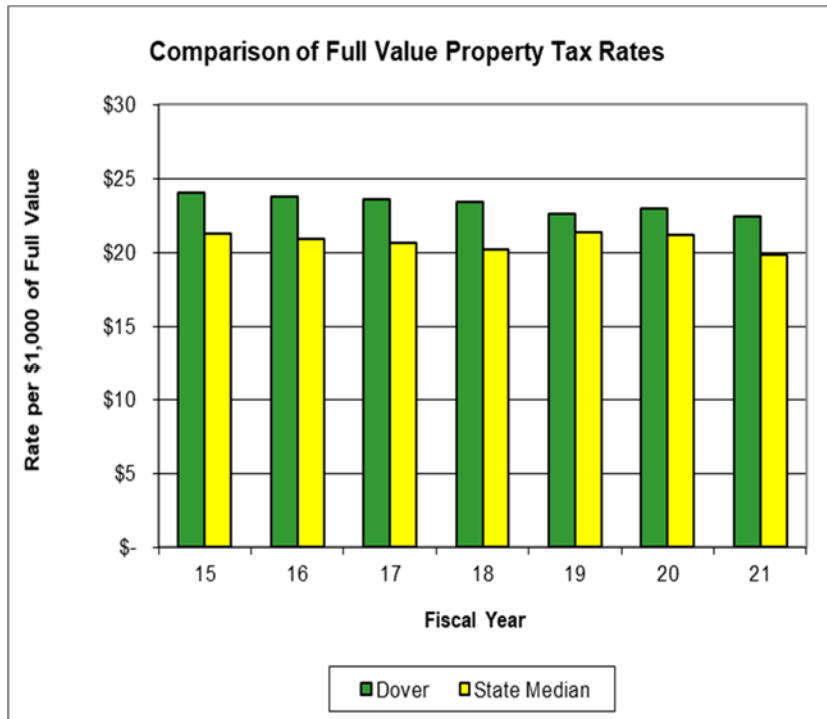
The Exit 9 corridor off the Spaulding Turnpike, in addition to the 100,000 square feet medical practice building in full occupancy, now has a large dental facility and a dialysis center in operation, both with significant business success and full employment. This corridor, anchored by Liberty Mutual, continues to attract larger commercial and industrial users to the City and continues to be a benchmark for economic development activities. Two small strip malls and a large storage facility are currently under construction.

The City Council approved a Land Development Agreement for the former McIntosh College property at 181 Silver Street. This public-private partnership allowed for the development of roadway infrastructure in association with a \$30 Million development incorporating a high-end assisted living facility, rehabilitation of a hotel, a medical practice building, a branch bank and a restaurant/ coffee shop on the site. A site plan was approved by the Planning Board in 2016, and the assisted living facility, hotel and restaurant have opened. A 15,000 square foot retail space was approved in 2020 as part of phase 2 of the project. This project was completed in August and is open. The public roadway improvements were completed and are improving traffic flow on Silver Street.

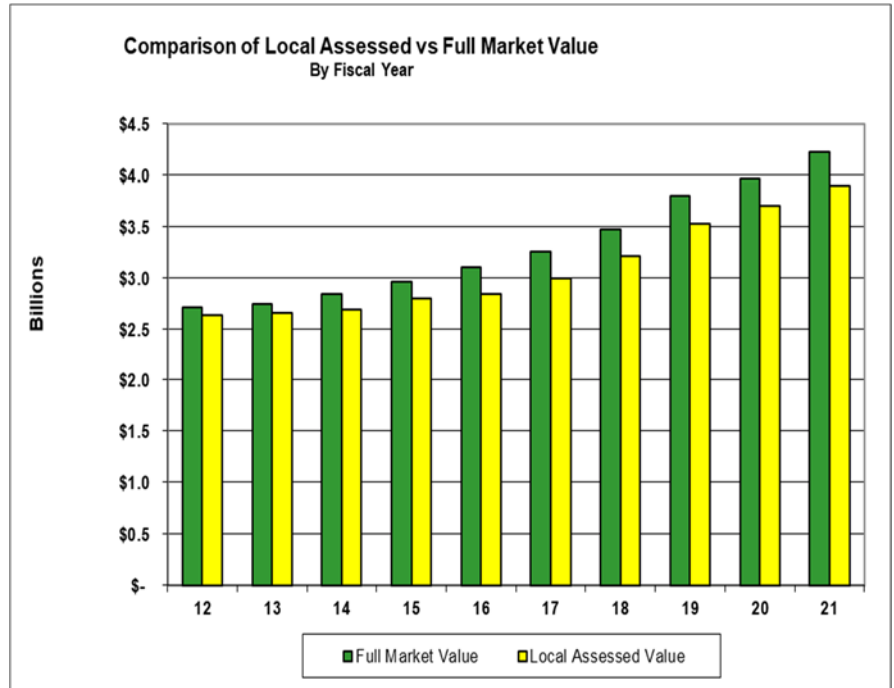
In 2018/2019 a special committee, created by the Planning Board, reviewed and presented opportunities to rezone land from residential (primarily single family) to commercial/industrial uses. The committee presented its report to the Planning Board in August, and the Planning Board recommended changes in February of 2020. These changes were adopted by the City Council in the fall of 2020.

The real estate sales activity in Dover for FY2021 was 1,192 transactions an increase from 972 for FY2020. This increase in activity was due to FY2020 transactions being impacted by restrictions imposed during the onset of COVID-19. In FY2021 with the easing of restrictions, transactions have rebounded to pre-pandemic levels. This level of activity represents transfers of 11.5% of taxable parcels during FY2021, an increase of 2.0% over the FY2020 level of 9.5%. In conjunction with this activity, the number of taxable parcels increased from 10,271 in FY2020 to 10,306 in FY2021, a less than 1% increase. The volume of taxable parcels in combination with an increase of property values has resulted in the estimated equalized property value per capita changing from \$121,076 for FY2020 to \$127,472 in FY2021, an increase of 5.3% for fiscal year 2021.

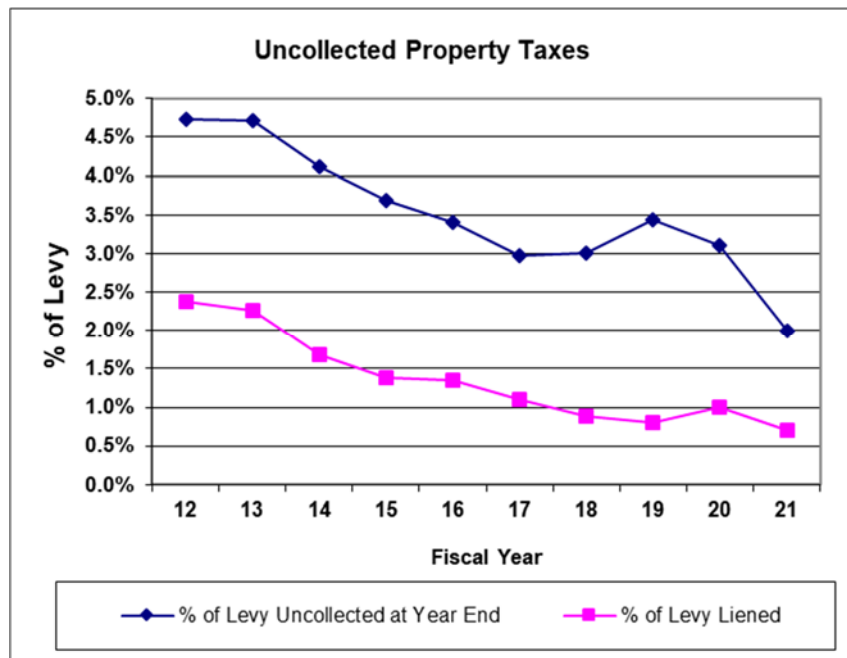
The City's full value property tax rate remained stable in comparison to the NH State median. The median reflects the mid-point of all rates in the State. Because Dover remains approximately at the median, this means that about half of the tax rates in the State are higher than Dover's and about half are lower. This is a good measure of tax burden as all municipal assessed values are brought to full market value and tax rates equalized.



Full market value as determined by the NH Department of Revenue Administration increased 6.56% during the fiscal year. Assessed value as a ratio of full market value was 92.4%. In fiscal year 2021 the City's assessed property values appeared to have increased based on sales data. As of April 1, 2021, the City's overall assessed values demonstrated a 17.6% increase in value over the prior year.



The percentage of uncollected taxes for the current tax levy at the end of fiscal year 2021 was 2.0% (the actual amount changed from \$2.8 million to \$1.9 million). There were 178 parcels from the current tax levy with outstanding taxes that had a lien placed, less than 224 for fiscal year 2020. The actual amount of the lien decreased from \$939,588 to \$776,623.



The number of motor vehicle registrations have increased with 34,236 in FY2021 as compared to 32,057 in FY2020. The number of building permits increased from 578 in FY2020 to 606 in FY2021, and the average permit value decreased from \$134,548 to \$94,125.

Financial Position The City's General Fund ended Fiscal Year 2021 with a decrease to its Unassigned Fund Balance of \$(756,651) to \$23 million. The General Fund unassigned fund balance at June 30, 2021 was 17.6% of the FY22 budget (15% is the minimum requirement of the City Financial Policies). The Water Fund saw a decrease in

Unrestricted Net Position		
Fund	FY21	FY20
General	23,098,372	23,855,023
Water	(1,193,862)	2,505,918
Sewer	9,762,492	9,430,042
Total	31,667,002	35,790,983

unrestricted net position of \$(3,699,780), from a balance of \$2,505,918 to a deficit balance of \$(1,193,862). The change in unrestricted net position of the Water Fund is primarily due to large construction in progress amounts added to capital assets for various water main replacements, water meter replacement, Bellamy Artificial Recharge Facility, and the system wide upgrade to the City's water infrastructure. The Sewer Fund saw an increase in unrestricted net position of \$322,450, from a balance of \$9,430,42 to a balance of \$9,762,492. The change in unrestricted net position of the Sewer Fund is the result of the City receiving large construction in progress amounts added to capital assets for improvements to Varney Brook Pump Station and Cochecho Pump Station, and the construction of a catch basin spoils facility.

The liquidity of the General, Water and Sewer Funds is good and continues to show a favorable trend. This is based on the quick ratio which is a measure of current assets (excluding inventories) divided by current liabilities. The General Fund had a quick ratio of 2.13 with Water and Sewer Funds of 1.38 and 2.49, respectively. A ratio of 1 is considered satisfactory.

The amount of debt incurred by the City remains below the State statutory limits as set forth in RSA 33:4-a for the City and School District, and RSA 33:5-a for the Water Fund. There is no statutory debt limit for the Sewer Fund. The State statutory limit for the City is 3% of Base valuation as determined by the New Hampshire Department of Revenue Administration (NH DRA), the statutory limit for the School District is 7% of Base valuation as determined by NH DRA, and the statutory limit for the Water Fund is 10% of base valuation as determined by NH DRA. As of June 30, 2021, the City had utilized 33.9% of its statutory debt limit, the School District utilized 30.4% of its statutory debt limit, and the Water Fund had utilized 3.2% of its statutory debt limit.

The City Council established self-imposed policy limits that are significantly lower than those set by State statute. As of June 30, 2021, the percent of the City's more conservative debt policy used was 84.3%, the School District is at 112.4% of the City Council self-imposed policy limit as a result of debt financing a new high school. General Fund net debt per capita is at \$4,269. The General Fund's net debt to equalized value is 3.0%. The General Fund's net debt service as a percent of budget is 9.7%. This measure is close to the 10% limit recommended by policy, it is partially as a result of a higher rate of debt pay down resulting in a favorable reduction in the cost for debt and structuring the debt repayment incurred for the new high school at a steady level each year to provide budget stability.

The Water fund is at 225.93% of the City Council self-imposed policy limit. The Sewer fund remained within the City Council self-imposed policy limits with 25.3% being utilized. Net debt

service to budget in the Water Fund is 27.50% and 23.34% within the Sewer Fund, within the 40% set by policy.

In June 2019 Standard & Poor's reaffirmed the City's November 2017 AA+ rating. Moody's Investors Service reaffirmed the City's Aa3 rating in their July 2021 Issuer Comment Review.

Policy Monitoring, Long Term Financial Planning, and Responding to Economic Impacts

In April 2011, the City Council adopted a resolution to implement a set of 32 financial policies. These adopted policies include maintaining all of the existing policy statements adopted in 1996 with updates to several of the benchmark indices. In addition, several new policy statements were also included reflecting the most current best practices identified by the Government Finance Officers Association and the National Advisory Council on State and Local Budgeting. On an annual basis the City Council is provided with a Financial Policy Scorecard documenting the City's compliance with benchmarks established in the policies.

The City Council routinely adopts fiscal initiatives to respond to the changes in the economy that have resulted in impacts such as declines to non-property tax revenues and the community's tolerance for tax increases. The City Council continues to limit the adoption of bonding authorizations to be consistent with the annual amount of debt being retired by the City's tax supported General Fund. The objective of this initiative is to move the City away from recurring debt financing and funding capital through reserves and the annual operating budget at an appropriate level to move from debt financing certain capital outlay. These actions are consistent with the City's Debt Issuance and Management financial policies.

In Fiscal Year 2016, the City Council amended the City's financial policy relative to maintaining a minimum 8% unassigned fund balance in the General Fund to a level of 15%. A copy of the financial policies adopted by the City Council is available on the City's website.

The City Manager and City Department Directors conduct an on-going evaluation of fiscal operations to ensure that expenditures are managed in relation to revenues to ensure General Fund Balance is maintained consistent with City policy limit of 15%. In FY2021 the City complied with the General Fund Balance policy by achieving an Unassigned Fund Balance of 17.6%. In response to past U.S. economic declines, the current COVID pandemic, and the national rating agencies placing importance on municipalities increasing operating reserves, the City managed fiscal operations to ensure the operating reserves for the major funds remained stable in FY2021.

In FY2021 the City was successful in contributing 30% of the calculated OPEB Actuarial Determined Contribution to an established OPEB irrevocable trust. This action is consistent with the City's financial policy objective for managing and prefunding the City's OPEB obligations. FY2021 represents the tenth year in a row that the City has funded a percentage of the OPEB Actuarial Determined Contribution. As of June 30, 2021, \$11.4 million has been contributed to the OPEB Trust. In Fiscal Year 2022 the City anticipates contributing \$1.1 million into the OPEB Trust.

In FY2021 the City, consistent with financial policies, maintained sufficient annual contributions into the General Fund Capital Reserve, Parks Improvement Capital Reserve, Cemetery Improvements Capital Reserve, Water Fund Capital Reserve and Sewer Fund Capital Reserve.

The City recognizes the importance of a formal process for long term financial planning and forecasting. The City continues to utilize a formal forecasting software application to aid in financial planning. The City utilizes this tool to provide insight to evaluating policy recommendations. The software is utilized to provide formal fiscal forecasting reports complete with national, regional, and local economic overviews and a 5-year projection of both General Fund operations and tax levy impacts as part of the budget process. The City utilizes a structured capital budgeting process to establish a 6-year plan for capital outlay requirements for the city. This capital improvements plan is updated annually with a focus on funding capital through the City's annual operating budget and reserves, thereby reducing the City's need to issue debt. The funding requirements identified in the capital improvements plan are incorporated into the City's formal forecasting software.

Acknowledgements

This report continues to refine the financial reporting of the City. This is the seventeenth year the City has produced an annual comprehensive financial report (ACFR).

This report includes the continuing implementation of Governmental Accounting Standards Board's (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. An actuarially determined liability of the City cost of medical benefits provided to retirees and employees that will be eligible to receive such benefits upon retirement from the City, is incorporated into the financial statements and the footnotes.

This report includes the implementation of Governmental Accounting Standards Board's (GASB) Statement No. 84, Fiduciary Activities. The objective of Statement 84 is to improve financial reporting by properly identifying all of a government's fiduciary activities, determining the type of fiduciary fund used to report each fiduciary activity, and presenting the financial statements of fiduciary funds appropriately.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded sixteen consecutive Certificates of Achievement for Excellence in Financial Reporting to the City of Dover, NH for its Annual Comprehensive Financial Report beginning for the fiscal year ended June 30, 2004 through June 30, 2020. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

This recognizes the City's Finance Department's efforts for full disclosure of the financial information of the City. An ACFR is a much more detailed reporting of the City's finances, as well as providing historical information in the statistical section of this report.

The Certificate of Achievement is valid for a period of one year only. The City believes that the current ACFR continues to meet the Certificate of Achievement Programs' requirement and it will be submitted to the Government Finance Officers Association to determine its eligibility for another certificate.

The publication of the ACFR requires many staff hours to accomplish and would not have been possible without the dedication of the entire staff of the Finance Department. Credit must also be given to the Mayor and City Council for their continued support of the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,



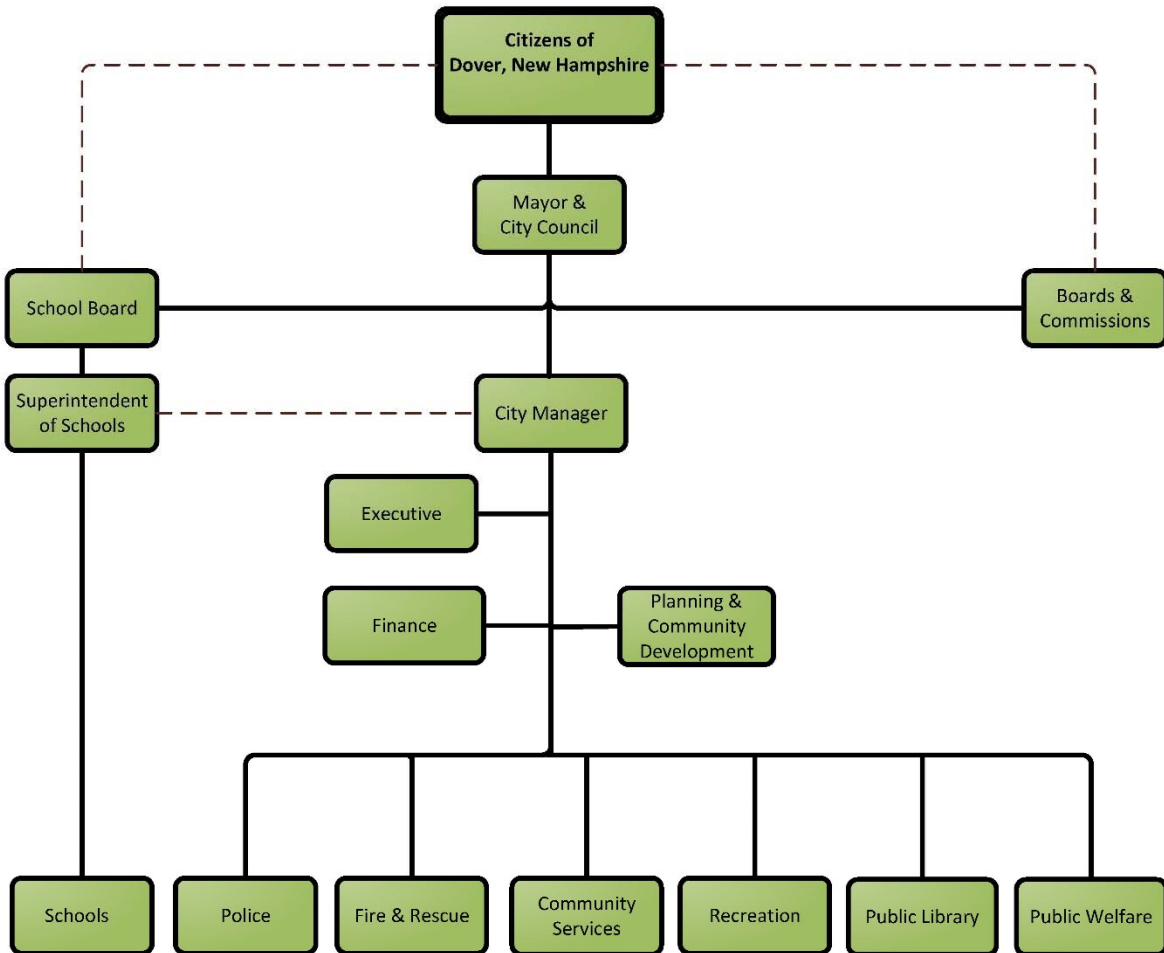
J. Michael Joyal, Jr.
City Manager



Daniel R. Lynch
Finance Director



City of Dover, NH Organizational Chart





City of Dover

New Hampshire

FISCAL YEAR 2021

City Council Members

Mayor: Robert Carrier

Ward 1: Michelle Muffett-Lipinski

Ward 2: Dennis Ciotti

Ward 3: Deborah Thibodeaux

Ward 4: Marcia Gasses

Ward 5: Dennis Shanahan

Ward 6: Fergus Cullen

At Large: John O'Connor

At Large: Lindsey Williams

City Manager

J. Michael Joyal, Jr.

Departments

Finance

Planning

Police

Fire and Rescue

Community Services

Public Library

Recreation

Public Welfare

Daniel R. Lynch

Christopher G. Parker

William M. Breault

Paul Haas

John Storer

Denise LaFrance

Gary Bannon

David Balian

School Board

Ward 1: Keith Holt, Vice Chair

Ward 2: Rachel Burdin

Ward 3: Carolyn Mebert

Ward 4: Zachary Koehler

Ward 5: Jessica Rozzo

Ward 6: Amanda Russell, Chairperson

At Large: Kathleen Morrison, Secretary

Student Liaison: Courtney Dalbec

Superintendent of Schools

Dr. William R. Harbron



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Dover
New Hampshire**

For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

June 30, 2020

Christopher P. Morrill

Executive Director/CEO

(This page intentionally left blank.)

FINANCIAL
SECTION

(This page intentionally left blank.)



Independent Auditors' Report

To the Mayor and City Council
City of Dover, New Hampshire

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, New Hampshire (the City), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The City's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting

Merrimack, New Hampshire
Andover, Massachusetts
Greenfield, Massachusetts
Ellsworth, Maine

800.282.2440 | melansoncpas.com



policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, New Hampshire, as of and for the year ended June 30, 2021 and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 25 to the financial statements, in fiscal year 2021 the City adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, the Budgetary Comparison for the General Fund and certain Pension and OPEB schedules be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the *Governmental Accounting Standards Board*, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining and individual fund financial statements as of and for the year ended June 30, 2021 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such



information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory and statistical sections, and the budgetary comparisons for certain nonmajor governmental funds and proprietary funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated January 25, 2022 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Melanson".

Merrimack, New Hampshire
January 25, 2022

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Dover, New Hampshire (the City), we offer readers this narrative overview and analysis of the financial activities of the City of Dover for the fiscal year ended June 30, 2021. We encourage readers to consider the information here in conjunction with additional information that we have furnished in our letter of transmittal.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City of Dover's basic financial statements. The basic financial statements are comprised of three components; (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The statement of net position presents information on all assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, public works, culture and recreation, education, and public welfare.

The business-type activities include water and sewer utilities, and Dover Business and Industrial Development Authority (DBIDA) activities.

Fund financial statements A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund

accounting is used to ensure and demonstrate compliance with finance-related legal requirements. Funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Annual appropriated budgets are adopted for the general fund and certain nonmajor governmental funds. Budgetary comparison statements have been provided for these funds to demonstrate compliance with adopted budgets.

Proprietary funds Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Specifically, enterprise funds are used to account for water and sewer utilities, and DBIDA operations.

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. Internal service funds are used to account for central data processing, fleet management services, and workers compensation administration and claims provided to other departments on cost reimbursement basis.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for water and sewer utilities, both of which are considered to be major funds.

Fiduciary funds Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide

financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to the financial statements The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other information In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which is required to be disclosed by the *Governmental Accounting Standards Board*.

The combining statements in connection with nonmajor governmental funds including budgetary comparisons for certain nonmajor special revenue funds are presented immediately following the required supplementary information. Proprietary budgetary comparisons are presented, as well as combining statements for internal service, custodial, and private purpose funds.

B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$131,337,898 (i.e., net position), an increase of \$11,975,515 in comparison to the prior year.
- As of the close of the current fiscal year, total assets of governmental activities exceeded liabilities by \$51,613,702 (i.e., net position), an increase of \$8,737,072 in comparison to the prior year.
- At the end of the current year, total assets of business-type activities exceeded their liabilities by \$79,724,196, an increase of \$3,238,443 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$44,484,652, a decrease of \$(2,790,452) in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$23,098,372, a decrease of \$(756,651) in comparison with the prior year.
- Total long-term debt (i.e., bonds and loans payable) at the close of the current fiscal year was \$176,250,597, a decrease of \$(12,445,236) in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, change in net position may serve over time as a useful indicator of a government's financial condition. At the close of the most recent fiscal year, total net position was \$131,337,898, an increase of \$11,975,515 from the prior year.

Financial Position The following is a summary of condensed government-wide financial data of net position for the current and the prior fiscal year.

Amounts presented in thousands	<u>NET POSITION</u>					
	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
Current and other assets	\$ 62,337	\$ 64,047	\$ 24,978	\$ 22,758	\$ 87,315	\$ 86,805
Capital assets	<u>286,217</u>	<u>280,341</u>	<u>106,175</u>	<u>100,914</u>	<u>392,392</u>	<u>381,255</u>
Total assets	348,554	344,388	131,153	123,672	479,707	468,060
Deferred outflows of resources	33,137	20,971	3,489	1,293	36,626	22,264
Long-term liabilities	302,857	298,114	45,102	40,928	347,959	339,042
Other liabilities	<u>14,455</u>	<u>13,553</u>	<u>8,674</u>	<u>6,726</u>	<u>23,129</u>	<u>20,279</u>
Total liabilities	317,312	311,667	53,776	47,654	371,088	359,321
Deferred inflows of resources	12,766	10,815	1,142	825	13,908	11,640
Net investment in capital assets	145,120	132,900	69,279	63,439	214,399	196,339
Restricted	13,123	9,373	-	-	13,123	9,373
Unrestricted	<u>(106,630)</u>	<u>(99,396)</u>	<u>10,445</u>	<u>13,047</u>	<u>(96,185)</u>	<u>(86,349)</u>
Total net position	\$ <u>51,613</u>	\$ <u>42,877</u>	\$ <u>79,724</u>	\$ <u>76,486</u>	\$ <u>131,337</u>	\$ <u>119,363</u>

By far, the largest portion of net position, \$214,398,954, reflects the City's investment in capital assets (e.g., land, buildings, machinery and equipment, and infrastructure), less depreciation and any related debt net of cash held that is used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$13,123,414 represents resources that are subject to external restrictions on how they may be used. The remaining net balance (deficit) represents unrestricted net position at the end of the fiscal year of \$(96,184,470).

The unrestricted net position balance consists of a deficit of \$106,629,613 for governmental activities and a positive balance of \$10,445,143 for business-type activities. The governmental activities net position includes the reflection of major liabilities of bonds and loans payable of \$144,128,576, the Tolend Road Landfill mitigation of \$20,484,532, compensated absences of \$4,257,363, OPEB (Other post-employment benefits) obligations of \$39,944,291 as reported in accordance with the Governmental Accounting Standards Board's Statement 75, and net pension liability of \$93,840,858, representing the City's estimated portion of the New Hampshire Retirement System's pension liability.

The \$20,484,532 (30-year estimated costs) for Tolend Road Landfill mitigation represents the post mitigation maintenance and monitoring costs. These costs are expected to be financed within the annual operating budget, as needed.

The \$4,257,363 for compensated absences represents the accrued employee leave benefits, payable as taken or at termination. This is an increase of \$153,761 from the prior year. The City and School has funded \$108,026 of the liability.

The \$39,944,291 OPEB liability represents the portion of the liability accrued to the governmental funds. This liability is based upon implementation of Governmental Accounting Standards Board (GASB) Statement No. 75. The purpose of the statement is to reflect the liability of health care or other post-employment benefits provided to separated or retired employees. In accordance with GASB Statement No. 75, the liability reflected in the financial statements is the actuarial determined total liability. The OPEB liability reported for the governmental funds reflects \$35.5 million liability for City provided retiree health care costs and \$4.4 million liability for New Hampshire Retirement System provided medical insurance subsidies provided to eligible City retirees. City employees hired before specific dates may receive all or part of their health care benefits paid for by the City. City employees hired after the cut-off date are eligible on a self-pay basis only but impact the premiums of the health plans of all City employees. School employees are self-pay basis only but impact the premiums of the health plans of all School employees. The table below shows the number of eligible individuals involved in the calculation for both the City and School and the average total liability.

<u>Group</u>	<u>Eligible Employees and Retirees</u>	<u>Average Total Liability per Persons</u>
City	379	\$ 103,225
School	<u>390</u>	<u>2,107</u>
Combined	<u><u>769</u></u>	<u><u>\$ 105,332</u></u>

In FY2014 the City established an irrevocable OPEB trust to pre-fund the City’s actuarial determined liability. The City transferred an amount equal to 30% of the OPEB Actuarially Determined Contribution (ADC) to the OPEB Trust during FY2021. As of June 30, 2021, the City has \$14,646,270 in assets in the OPEB Trust. The City plans to contribute \$1,158,831, representing 30% of the ADC, to the OPEB Trust in FY2022.

Please refer to the Financial Statement Note 16 and Required Supplementary Information for more on the OPEB liability.

At June 30, 2021 the City reported a liability of \$103,786,237 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2020, and the total liability used to calculate the net pension liability was determined by an actuarial valuation as

of June 30, 2019. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the New Hampshire Retirement System pension plan relative to the projected contributions of all participating employers, as actuarially determined.

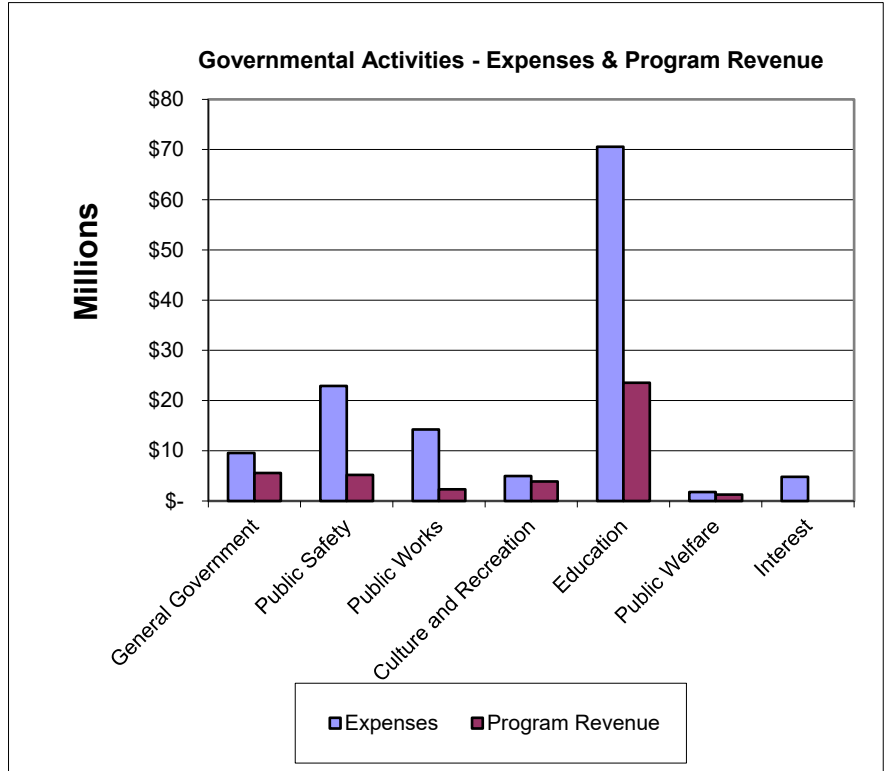
Financial Results The following is a summary of condensed government-wide financial data of changes in net position for the current fiscal and prior fiscal years.

<u>CHANGES IN NET POSITION</u>						
Amounts presented in thousands						
	<u>Governmental</u>		<u>Business-Type</u>		<u>Total</u>	
	<u>Activities</u>		<u>Activities</u>			
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
Revenues:						
Program revenues:						
Charges for services	\$ 12,519	\$ 12,111	\$ 14,305	\$ 12,869	\$ 26,824	\$ 24,980
Operating grants and contributions	27,672	23,520	-	-	27,672	23,520
Capital grants and contributions	1,515	1,301	5,647	1,992	7,162	3,293
General revenues:						
Property tax	86,123	82,330	-	-	86,123	82,330
Motor vehicle registration tax	6,104	5,726	-	-	6,104	5,726
Investment income	2,496	1,380	780	209	3,276	1,589
Other	843	1,557	-	-	843	1,557
Total revenues	137,272	127,925	20,732	15,070	158,004	142,995
Expenses:						
General government	9,543	9,433	-	-	9,543	9,433
Public safety	22,889	23,357	-	-	22,889	23,357
Public works	14,237	11,472	-	-	14,237	11,472
Culture and recreation	4,944	4,978	-	-	4,944	4,978
Education	70,567	71,588	-	-	70,567	71,588
Public welfare	1,757	794	-	-	1,757	794
Interest on long-term debt	4,799	5,965	841	996	5,640	6,961
Water operations (1)	-	-	6,645	4,560	6,645	4,560
Sewer operations (1)	-	-	9,808	7,646	9,808	7,646
Total expenses	128,736	127,587	17,294	13,202	146,030	140,789
Change in net position before transfers	8,536	338	3,438	1,868	11,974	2,206
Transfers in (out)	200	200	(200)	(200)	-	-
Change in net position	8,736	538	3,238	1,668	11,974	2,206
Net position - beginning of year	42,877	42,339	76,486	74,818	119,363	117,157
Net position - end of year	\$ 51,613	\$ 42,877	\$ 79,724	\$ 76,486	\$ 131,337	\$ 119,363

(1) Excludes interest on long-term debt reflected separately.

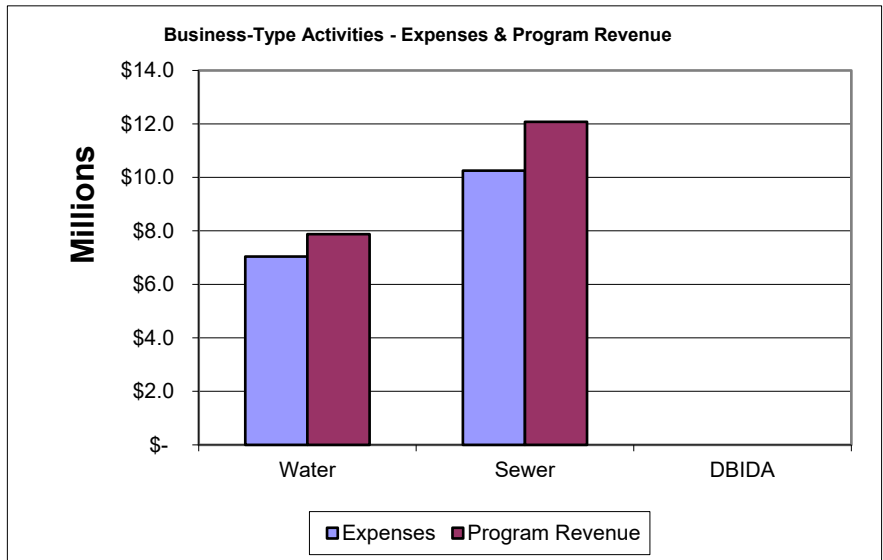
Governmental activities Governmental activities for the year resulted in an increase in net position of \$8,737,072. Governmental activities realized the following significant transactions:

- General Fund excess of revenues over expenses of \$3.8 million.
- Acquisition of capital assets of \$16.3 million.
- Expenses in excess of revenues of \$12.6 million for the capital project funds.
- Revenues in excess of expenses of \$5.9 million for special revenue funds.
- A decrease in the OPEB Liability of \$6.6 million.
- An increase in the net pension liability of \$19.1 million.
- Property tax increased \$3,543,274 or 3.8% from the prior year. Although the tax rate decreased by 1.3% on all classes of property, there was an increase of approximately 5.5% in the taxable property values driven by new growth and increased local real estate market values.



Business-type activities Business-type activities for the year resulted in an increase in net position of \$3,238,443 or 4.2%. Key elements of this change are as follows:

- The Water Fund increased net position by \$1.0 million or 2.7%. This consists mainly of capital contributions of \$1.8 million softened by an operating loss of \$623 thousand.
- The Sewer Fund had an increase in net position of \$1.5 million, or 3.7%. This consists mainly of capital contributions of \$3.8 million softened by an operating loss of \$2.0 million.



D. FINANCIAL ANALYSIS OF THE CITY'S FUNDS

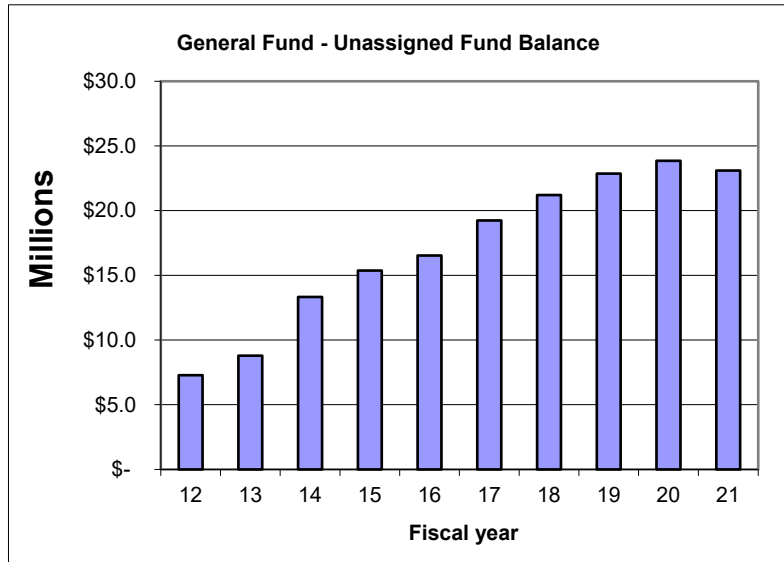
As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources.

Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$44,484,652, a decrease of \$(2,790,452) in comparison with the prior year. The general fund change consists of a decrease in the unassigned fund balance of \$(756,651) and a decrease in committed balances of \$(511,908). Nonspendable and assigned fund balances decreased by \$(397,632).

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$23,098,372, while total fund balance at end of current fiscal year was \$30,254,300. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 17.6% of the total fiscal year 2022 expenditure budget, while total fund balance represents 23.1% of that same amount.



The unassigned fund balance of the general fund decreased by \$756,651, or 3.2%, during the current fiscal year. Key factors in this change are as follows:

- The difference between the final amended budget and actual results is a positive variance of \$1,020,570 with revenues exceeding estimated budget by \$792,536 and expenditures less than the estimated budget by \$3,460,752.
- Positive variance of \$150,017 in taxes and tax interest is mainly attributed to \$111,593 for Property Tax levy being greater than budget, \$24,409 for Payment in Lieu of Taxes greater than budget, and \$15,048 for Boat Tax greater than budget.
- Positive variance in licenses and permits of \$350,322 is mainly attributed to an excess of \$554,228 as a result of an increased number of motor vehicle registrations.
- Negative variance in current services of \$491,940 is mainly attributed to a shortfall of \$372,843 for cancellation of recreation programs due to COVID-19 pandemic and \$110,760 less than estimated for ambulance services revenue.
- Positive variance of \$521,478 for School department revenues attributed to receiving \$648,044 in unanticipated State education aid, and a shortfall of \$90,970 in tuition revenues.
- Positive variance of \$3,460,752 for unencumbered appropriations consisted mainly of \$368,832 for general government, \$266,501 for Public Safety, \$1,927,747 for public works, \$424,668 for culture and recreation, and \$139,092 for public welfare. These unencumbered appropriations resulted from vacancies, postponed travel and training,

and certain cultural and recreation programs not being conducted, due to the COVID-19 pandemic.

Proprietary funds Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$10,445,143. This amount consists of the Water Fund with \$(1,193,862), the Sewer Fund with \$9,762,492, and the Dover Business and Industrial Development Fund (DBIDA) with a balance of \$1,876,513.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

E. GENERAL FUND BUDGETARY HIGHLIGHTS

The differences between the original budget and the final amended budget resulted in an overall increase in appropriations of \$3,347,838. This consists of City Council adopted appropriations of \$151,263 for abatements, \$425,000 for medial services functions, an appropriation of \$1,694,000 for an operating transfer to the Tolend Road Landfill Closure Fund, \$1,107,185 for operating transfers to close out two capital project funds, and a \$29,610 decrease for intergovernmental payment to the county.

Unspent general fund appropriations were due to several factors including consistent monitoring and managing of expenditures, particularly to ensure the City was able to respond to the impacts of the COVID-19 pandemic.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

Capital assets Capital assets for governmental and business-type activities at year-end amounted to \$392,392,283 (net of accumulated depreciation), an increase of \$11,136,958 from the prior year. This investment in capital assets includes land, buildings and improvements, machinery and equipment, infrastructure, and construction in progress. The following yearly comparison shows net capital assets by category:

Capital Assets (000s)
(net of depreciation)

	<u>Governmental</u>		<u>Business-Type</u>		<u>Total</u>	
	<u>Activities</u>		<u>Activities</u>			
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
Land	\$ 15,990	\$ 15,861	\$ 1,951	\$ 1,951	\$ 17,941	\$ 17,812
Buildings and improvements	161,730	165,243	28,932	29,995	190,662	195,238
Machinery and equipment	11,683	10,093	3,223	3,733	14,906	13,826
Infrastructure	41,909	42,409	51,586	52,007	93,495	94,416
Construction in progress	<u>54,905</u>	<u>46,735</u>	<u>20,483</u>	<u>13,228</u>	<u>75,388</u>	<u>59,963</u>
Total	<u>\$ 286,217</u>	<u>\$ 280,341</u>	<u>\$ 106,175</u>	<u>\$ 100,914</u>	<u>\$ 392,392</u>	<u>\$ 381,255</u>

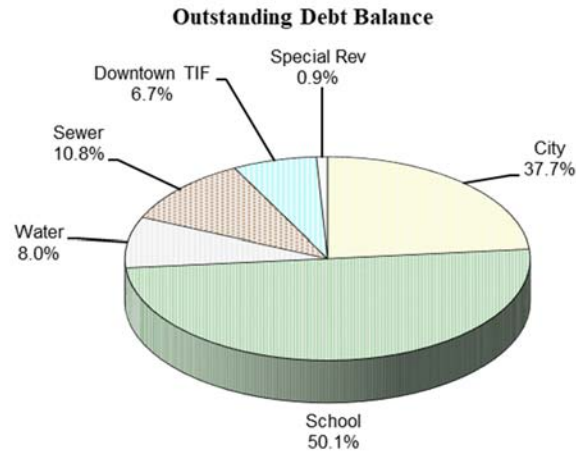
Major capital asset events during the current fiscal year included the following:

- Additions to buildings and improvements for governmental activities this year were a new energy efficient boiler for City Hall, building improvements at the Train Station, Citywide Wayfinding, and continued expansion of the Multi Use Community Trail along the old Newington Branch railroad, acquisition of land and building for a warming center, and installation of a new ball field at Guppey Park.
- Purchases of machinery and equipment included new trucks and snow removal equipment for the Community Service department, a pumper truck, ambulance and vehicles for the Fire department, as well as body worn cameras and the replacement of older vehicles for the Police Department.
- The governmental activities infrastructure change includes additions for the construction, and reconstruction to several roads, including intersection and road improvements for Chestnut, Washington, Richardson, and Venture Drive, and acceptance of the roadway at Pointe Place. Storm-water management improvements for Belknap, Cocheco, Locust, Grove, and Mount Vernon streets.
- The governmental activities construction in progress is comprised of new facilities and improvements at the Pine Hill Cemetery, reconstruction of Broadway Street railroad stormwater culvert, Tolend Road Landfill post-closure and mitigation project, the Cocheco Dredge Cell Project, several street signalization and traffic congestion projects, and Cocheco waterfront improvements to assist with the development of the waterfront area.
- Increases to the Business-type activities infrastructure category include improvements on Washington, Chestnut, and Main streets water and waste water systems, acceptance of infrastructure improvements located at Pointe Place. Waste Water Treatment Plant facility upgrades, wellhead protection and exploration for the public water supply interconnections, inflow, infiltration, mitigation and treatment of storm-water runoff.
- The additions to the Business-type activities construction in progress improvements are for water and sewer mains on roads located near Varney Brook, Central, Broadway,

Washington, and Main Streets, continued Improvements to the Water System Treatment Facilities and Waste Water Treatment Plant for the EPA/NH Department of Environmental Services nitrate reduction and discharge-permitting.

Additional information on capital assets can be found in Note 9 of the notes to Financial Statements.

Long-term debt At the end of fiscal year 2021, total long-term debt outstanding for the City was \$176,250,597, a net decrease of \$(12,445,236) over the previous fiscal year end. All long term debt was backed by the full faith and credit of the City.



Long-term Debt (000s)

	Governmental		Business-Type		Total	
	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>	<u>2021</u>	<u>2020</u>
General obligation bonds	\$ 134,045	\$ 142,696	\$ 12,137	\$ 13,354	\$ 146,182	\$ 156,050
Unamortized bond premiums	9,108	9,903	1,450	1,620	10,558	11,523
State revolving loans (direct borrowing)	976	1,071	18,535	20,052	19,511	21,123
Total Long-term Debt	<u>\$ 144,129</u>	<u>\$ 153,670</u>	<u>\$ 32,122</u>	<u>\$ 35,026</u>	<u>\$ 176,251</u>	<u>\$ 188,696</u>

In November 2017, the City defeased a November 2008 general obligation bond and an April 2010 general obligation bond. The proceeds from the new issuance of general obligation bonds were used to purchase U.S. government securities, and those securities were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the refunded bonds mature. The November 2008 general obligation bond matures in December 2028 and the April 2010 general obligation bond matures in April 2030. As of June 30, 2021, there is no outstanding defeased debt obligations for both the November 2008 and April 2010 general obligation bonds.

Additional information on long-term debt can be found in Note 13 of the notes to Financial Statements.

G. NEXT YEAR'S BUDGETS AND RATES

The budget, tax levies and tax rates of the General Fund for the subsequent fiscal year have been formalized. The following table reflects the budget amounts, at the time of tax rate setting, for each year for the General Fund.

<u>General Fund Budget</u>	<u>FY21</u>	<u>FY22</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
City	\$ 49,103,677	\$ 51,280,600	\$ 2,176,923	4.4%
School	66,811,056	69,685,360	2,874,304	4.3%
County	<u>9,562,961</u>	<u>9,548,144</u>	<u>(14,817)</u>	<u>-0.2%</u>
Total Budget	\$ <u>125,477,694</u>	\$ <u>130,514,104</u>	\$ <u>5,036,410</u>	<u>4.0%</u>

The following table reflects the property tax levy amounts for each year.

<u>Property Tax Levies</u>	<u>FY21</u>	<u>FY22</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
City	\$ 34,143,749	\$ 34,810,613	\$ 666,864	2.0%
School - local	42,812,892	44,409,622	1,596,730	3.7%
School - state	<u>7,195,076</u>	<u>7,093,652</u>	<u>(101,424)</u>	<u>-1.4%</u>
Total School	50,007,968	51,503,274	1,495,306	3.0%
County	<u>9,562,961</u>	<u>9,548,144</u>	<u>(14,817)</u>	<u>-0.2%</u>
Total Tax Levy	\$ <u>93,714,678</u>	\$ <u>95,862,031</u>	\$ <u>2,147,353</u>	<u>2.3%</u>

The following table reflects the property tax rates for each year. The tax rate is stated per \$1,000 of assessed value.

<u>Property Tax Rates</u>	<u>FY21</u>	<u>FY22</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
City	\$ 9.19	\$ 8.02	\$ (1.17)	-12.7%
School - local	11.22	9.93	(1.29)	-11.5%
School - state	<u>1.93</u>	<u>1.62</u>	<u>(0.31)</u>	<u>-16.1%</u>
Total School	13.15	11.55	(1.60)	-12.2%
County	<u>2.51</u>	<u>2.13</u>	<u>(0.38)</u>	<u>-15.1%</u>
Total Tax Rate	\$ <u>24.85</u>	\$ <u>21.70</u>	\$ <u>(3.15)</u>	<u>-12.7%</u>

The budget and user fees of the utility funds for the subsequent fiscal year have been formalized. The following table reflects the original adopted budget amounts for each year for the Water and Sewer Funds.

<u>Utility Funds</u>	<u>FY21</u>	<u>FY22</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
Water Fund	\$ 5,959,606	\$ 6,458,828	\$ 499,222	8.4%
Sewer Fund	<u>8,663,521</u>	<u>9,000,677</u>	<u>337,156</u>	<u>3.9%</u>
Total Utility Funds	\$ <u>14,623,127</u>	\$ <u>15,459,505</u>	\$ <u>836,378</u>	<u>5.7%</u>

The following table reflects the utility rates per one hundred cubic feet (HCF) of water consumption for each year. (1 HCF = 748 gallons):

<u>Utility Rates</u>	<u>FY21</u>	<u>FY22</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
Water Fund	\$ 5.54	\$ 5.95	\$ 0.41	7.4%
Sewer Fund	<u>9.47</u>	<u>9.64</u>	<u>0.17</u>	<u>1.8%</u>
Combined Rates	\$ <u>15.01</u>	\$ <u>15.59</u>	\$ <u>0.58</u>	<u>3.9%</u>

Discussions of other financial and economic factors are included in the Transmittal Letter.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Dover's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Finance Director, City of Dover
Municipal Building
288 Central Avenue
Dover, New Hampshire 03820

The City of Dover's web site contains additional financial information at:

www.dover.nh.gov

CITY OF DOVER, NEW HAMPSHIRE

STATEMENT OF NET POSITION

JUNE 30, 2021

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
Assets			
Current:			
Cash and short-term investments	\$ 48,648,684	\$ 14,502,751	\$ 63,151,435
Investments	2,633,015	-	2,633,015
Receivables, net of allowance for uncollectibles:			
Property taxes	2,626,915	-	2,626,915
User fees	-	4,160,499	4,160,499
Departmental and other	5,117,926	-	5,117,926
Intergovernmental	591,915	299,755	891,670
Internal balances	121,756	(121,756)	-
Due from fiduciary funds	1,866,129	-	1,866,129
Inventory	249,868	468,779	718,647
Other assets	<u>284,690</u>	<u>-</u>	<u>284,690</u>
Total Current Assets	62,140,898	19,310,028	81,450,926
Noncurrent:			
Intergovernmental receivables, net	-	3,645,188	3,645,188
Loans receivable, net	196,555	-	196,555
Investment in land	-	2,022,703	2,022,703
Capital assets:			
Land and construction in progress	70,895,416	22,434,437	93,329,853
Capital assets, net of accumulated depreciation	<u>215,321,785</u>	<u>83,740,645</u>	<u>299,062,430</u>
Total Noncurrent Assets	<u>286,413,756</u>	<u>111,842,973</u>	<u>398,256,729</u>
Total Assets	348,554,654	131,153,001	479,707,655
Deferred Outflows of Resources			
Related to pensions	26,070,644	2,763,002	28,833,646
Related to OPEB	6,142,779	456,368	6,599,147
Related to deferred amount on refunding	<u>924,046</u>	<u>269,391</u>	<u>1,193,437</u>
Total Deferred Outflows of Resources	33,137,469	3,488,761	36,626,230

(continued)

CITY OF DOVER, NEW HAMPSHIRE

STATEMENT OF NET POSITION

JUNE 30, 2021

(continued)

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
Liabilities			
Current:			
Accounts payable	3,015,896	958,759	3,974,655
Accrued liabilities	6,528,666	136,749	6,665,415
Unearned revenue	3,788,609	-	3,788,609
Retainage payable	569,826	490,450	1,060,276
Notes payable	68,591	7,087,859	7,156,450
Other liabilities	483,807	-	483,807
Current portion of long-term liabilities:			
Bonds and loans payable	9,132,093	2,714,807	11,846,900
Claims liability	68,716	-	68,716
Compensated absences	<u>239,567</u>	<u>6,084</u>	<u>245,651</u>
Total Current Liabilities	23,895,771	11,394,708	35,290,479
Noncurrent:			
Bonds and loans payable, net of current portion	134,996,483	29,407,214	164,403,697
Net pension liability	93,840,858	9,945,379	103,786,237
Net other post-employment benefits liability	39,944,291	2,906,745	42,851,036
Claims liability, net of current portion	133,118	-	133,118
Compensated absences, net of current portion	4,017,796	121,604	4,139,400
Liability for hazardous waste-site cleanup	<u>20,484,532</u>	<u>-</u>	<u>20,484,532</u>
Total Noncurrent Liabilities	<u>293,417,078</u>	<u>42,380,942</u>	<u>335,798,020</u>
Total Liabilities	317,312,849	53,775,650	371,088,499
Deferred Inflows of Resources			
Related to pensions	1,007,582	106,785	1,114,367
Related to OPEB	<u>11,757,990</u>	<u>1,035,131</u>	<u>12,793,121</u>
Total Deferred Inflows of Resources	<u>12,765,572</u>	<u>1,141,916</u>	<u>13,907,488</u>
Net Position			
Net investment in capital assets	145,119,901	69,279,053	214,398,954
Restricted for:			
Cemetery perpetual care	6,734,836	-	6,734,836
Public safety	1,457,516	-	1,457,516
Conservation	1,306,192	-	1,306,192
Schools	761,353	-	761,353
Other purposes	2,863,517	-	2,863,517
Unrestricted (deficit)	<u>(106,629,613)</u>	<u>10,445,143</u>	<u>(96,184,470)</u>
Total Net Position	\$ <u>51,613,702</u>	\$ <u>79,724,196</u>	\$ <u>131,337,898</u>

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2021

		Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expenses) Revenues
Governmental Activities					
General government	\$ 9,542,897	\$ 2,965,398	\$ 2,601,993	\$ -	\$ (3,975,506)
Public safety	22,888,813	3,603,653	1,584,667	-	(17,700,493)
Public works	14,237,052	782,959	-	1,514,864	(11,939,229)
Culture and recreation	4,943,886	3,787,209	75,000	-	(1,081,677)
Education	70,567,499	1,379,421	22,150,890	-	(47,037,188)
Public welfare	1,756,822	-	1,259,867	-	(496,955)
Interest	<u>4,798,920</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(4,798,920)</u>
Total Governmental Activities	128,735,889	12,518,640	27,672,417	1,514,864	(87,029,968)
Business-Type Activities					
Water services	7,039,456	6,021,713	-	1,853,147	835,404
Sewer services	<u>10,254,216</u>	<u>8,283,516</u>	<u>-</u>	<u>3,793,551</u>	<u>1,822,851</u>
Total Business-Type Activities	<u>17,293,672</u>	<u>14,305,229</u>	<u>-</u>	<u>5,646,698</u>	<u>2,658,255</u>
Total	<u>\$ 146,029,561</u>	<u>\$ 26,823,869</u>	<u>\$ 27,672,417</u>	<u>\$ 7,161,562</u>	<u>\$ (84,371,713)</u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
Changes in Net Position:			
Net (expenses) revenue from previous page	\$ (87,029,968)	\$ 2,658,255	\$ (84,371,713)
General Revenues and Transfers			
Property tax	86,123,250	-	86,123,250
Motor vehicle registration tax	6,104,229	-	6,104,229
Unrestricted investment earnings	2,496,290	780,188	3,276,478
Other revenue	843,271	-	843,271
Transfers in (out)	<u>200,000</u>	<u>(200,000)</u>	<u>-</u>
Total general revenues and transfers	<u>95,767,040</u>	<u>580,188</u>	<u>96,347,228</u>
Change in Net Position	8,737,072	3,238,443	11,975,515
Net Position			
Beginning of year	<u>42,876,630</u>	<u>76,485,753</u>	<u>119,362,383</u>
End of year	<u>\$ 51,613,702</u>	<u>\$ 79,724,196</u>	<u>\$ 131,337,898</u>

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2021

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Assets			
Cash and short-term investments	\$ 41,426,584	\$ 7,222,100	\$ 48,648,684
Investments	-	2,633,015	2,633,015
Receivables, net of allowance for uncollectibles:			
Property taxes	2,626,915	-	2,626,915
Departmental and other	1,131,680	3,942,426	5,074,106
Intergovernmental	77,252	514,663	591,915
Loans	-	196,555	196,555
Due from other funds	-	17,305,347	17,305,347
Inventory	1,152	44,779	45,931
Other assets	24,688	251,929	276,617
Total Assets	\$ <u>45,288,271</u>	\$ <u>32,110,814</u>	\$ <u>77,399,085</u>
Liabilities			
Accounts payable	\$ 2,148,344	\$ 810,185	\$ 2,958,529
Accrued liabilities	5,946,494	191,174	6,137,668
Unearned revenues	84,375	3,704,234	3,788,609
Retainage payable	166,364	403,461	569,825
Due to other funds	4,174,858	12,085,867	16,260,725
Notes payable	-	68,591	68,591
Other liabilities	315,341	170,395	485,736
Compensated absences	179,203	-	179,203
Total Liabilities	13,014,979	17,433,907	30,448,886
Deferred Inflows of Resources			
Unavailable revenue - property taxes	2,018,992	-	2,018,992
Unavailable revenue - long-term receivables	-	446,555	446,555
Total Deferred Inflows of Resources	2,018,992	446,555	2,465,547
Fund Balances			
Nonspendable	1,152	44,779	45,931
Restricted	-	25,054,888	25,054,888
Committed	2,464,951	1,439,315	3,904,266
Assigned	4,689,825	-	4,689,825
Unassigned	23,098,372	(12,308,630)	10,789,742
Total Fund Balances	30,254,300	14,230,352	44,484,652
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ <u>45,288,271</u>	\$ <u>32,110,814</u>	\$ <u>77,399,085</u>

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

RECONCILIATION OF TOTAL GOVERNMENTAL FUND
BALANCES TO NET POSITION OF GOVERNMENTAL
ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2021

Total governmental fund balances	\$	44,484,652
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		286,217,201
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the governmental funds.		174,621
Tax revenues are reporting on the accrual basis of accounting and are not deferred until collection if not received within 60 days of year end.		2,290,926
Deferred outflows/inflows of resources represent a consumption/acquisition of net position that applies to a future period, therefore will not be recognized as an expenditure or revenue until then, and therefore, are not reported in the funds.		20,371,897
Internal service funds are used by management to account for Dover Net, Central Stores, Fleet Maintenance, and Workers' Compensation activities. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		854,822
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.		(364,364)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds and loans payable		(135,021,195)
Bond premium		(9,107,381)
Compensated absences		(4,017,796)
Liability for hazardous waste-site cleanup		(20,484,532)
Other post-employment benefits (OPEB) liability		(39,944,291)
Net pension liability		<u>(93,840,858)</u>
Net position of governmental activities	\$	<u><u>51,613,702</u></u>

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

	General <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Revenues			
Taxes	\$ 84,811,328	\$ 1,137,302	\$ 85,948,630
Licenses and permits	7,085,246	1,600	7,086,846
Intergovernmental	3,424,481	8,502,805	11,927,286
Current services	3,960,433	3,833,279	7,793,712
Education	17,257,566	-	17,257,566
Investment income	365	2,495,926	2,496,291
Miscellaneous	<u>607,133</u>	<u>2,745,580</u>	<u>3,352,713</u>
Total Revenues	117,146,552	18,716,492	135,863,044
Expenditures			
Current:			
General government	7,055,199	1,402,726	8,457,925
Public safety	20,747,749	3,447,688	24,195,437
Public works	8,184,827	12,183,506	20,368,333
Culture and recreation	3,897,882	713,521	4,611,403
Education	60,372,394	4,830,299	65,202,693
Public welfare	448,315	1,330,899	1,779,214
Debt service			
Principal	7,670,244	1,076,205	8,746,449
Interest	<u>4,945,658</u>	<u>486,899</u>	<u>5,432,557</u>
Total Expenditures	<u>113,322,268</u>	<u>25,471,743</u>	<u>138,794,011</u>
Excess (deficiency) of revenues over expenditures	3,824,284	(6,755,251)	(2,930,967)
Other Financing Sources (Uses)			
Transfers in	1,452,412	7,086,424	8,538,836
Transfers out	<u>(6,942,887)</u>	<u>(1,455,434)</u>	<u>(8,398,321)</u>
Total Other Financing Sources (Uses)	<u>(5,490,475)</u>	<u>5,630,990</u>	<u>140,515</u>
Change in fund balances	(1,666,191)	(1,124,261)	(2,790,452)
Fund Balances, at Beginning of Year	<u>31,920,491</u>	<u>15,354,613</u>	<u>47,275,104</u>
Fund Balances, at End of Year	\$ <u><u>30,254,300</u></u>	\$ <u><u>14,230,352</u></u>	\$ <u><u>44,484,652</u></u>

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES OF
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2021

Net changes in fund balances - total governmental funds \$ (2,790,452)

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital outlay purchases	16,300,806
Depreciation	(10,423,280)
Net effect of loss on disposal of assets	(1,500)

Deferred outflows/inflows of resources represents a consumption/acquisition of net position that applies to a future period, therefore will not be recognized as an until then. 10,216,351

Revenues in the statement of activities that do not provide current financial resources are fully deferred in the statement of revenues, expenditures and changes in fund fund balances. Therefore, the recognition of revenue for various types of accounts receivable (property taxes and long term receivables) differ between the two statements. 174,618

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net assets:

Repayments of debt	8,746,449
Bond premium amortization	794,478

In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. This amount reflects the change in accrued interest. 41,594

Certain expenses reported in the statement of activities, do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Increase in liability for compensated absences	(118,778)
Decrease in OPEB liability	6,567,677
Increase in liability for hazardous waste-site cleanup	(1,499,247)
Increase in liability for pension expense	(19,058,717)

Internal service funds are used by management to account for Dover Net, Central Stores, Fleet Maintenance, and Workers' Compensation. The net activity of internal service funds is reported with governmental activities. (212,927)

Changes in net position of governmental activities \$ 8,737,072

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

JUNE 30, 2021

	Business-Type Activities Enterprise Funds			Total	Governmental
	Major Funds		DBIDA Fund		Activities
	Water Fund	Sewer Fund			Internal Service Funds
Assets					
Current:					
Cash and short-term investments	\$ 6,405,460	\$ 8,097,291	\$ -	\$ 14,502,751	\$ -
User fees, net of allowance for uncollectibles:					
Billed	700,540	1,022,564	-	1,723,104	-
Unbilled	1,111,287	1,326,108	-	2,437,395	-
Departmental and other receivables	-	-	-	-	43,820
Intergovernmental receivables	-	299,755	-	299,755	-
Due from other funds	-	2,236,438	-	2,236,438	943,263
Prepaid expenses	-	-	-	-	10,000
Inventory	374,715	94,064	-	468,779	203,937
Total Current Assets	8,592,002	13,076,220	-	21,668,222	1,201,020
Noncurrent:					
Intergovernmental receivable	-	3,645,188	-	3,645,188	-
Investment in land	-	-	2,022,703	2,022,703	-
Capital assets:					
Land and construction in progress	15,999,112	6,435,325	-	22,434,437	-
Other capital assets, net of accumulated depreciation	38,280,624	45,460,021	-	83,740,645	-
Total Noncurrent Assets	54,279,736	55,540,534	2,022,703	111,842,973	-
Total Assets	62,871,738	68,616,754	2,022,703	133,511,195	1,201,020
Deferred Outflows of Resources					
Related to pensions	1,239,015	1,523,987	-	2,763,002	-
Related to OPEB	272,036	184,332	-	456,368	-
Related to deferred amount on refunding	140,646	128,745	-	269,391	-
Total Deferred Outflows of Resources	1,651,697	1,837,064	-	3,488,761	-
Liabilities					
Current:					
Accounts payable	746,614	212,145	-	958,759	57,369
Accrued liabilities	59,157	77,592	-	136,749	26,631
Retainage payable	315,974	174,476	-	490,450	-
Due to other funds	2,212,004	-	146,190	2,358,194	-
Notes payable	5,786,187	1,301,672	-	7,087,859	-
Current portion of long-term liabilities:					
Bonds and loans payable	1,180,707	1,534,100	-	2,714,807	-
Claims liability	-	-	-	-	68,716
Compensated absences	3,042	3,042	-	6,084	60,364
Total Current Liabilities	10,303,685	3,303,027	146,190	13,752,902	213,080
Noncurrent:					
Bonds and loans payable, net of current portion	12,374,231	17,032,983	-	29,407,214	-
Net pension liability	4,459,813	5,485,566	-	9,945,379	-
Net other post-employment benefits liability	1,732,681	1,174,064	-	2,906,745	-
Claims liability, net of current portion	-	-	-	-	133,118
Compensated absences	44,585	77,019	-	121,604	-
Total Noncurrent Liabilities	18,611,310	23,769,632	-	42,380,942	133,118
Total Liabilities	28,914,995	27,072,659	146,190	56,133,844	346,198
Deferred Inflows of Resources					
Related to pensions	47,886	58,899	-	106,785	-
Related to OPEB	617,031	418,100	-	1,035,131	-
Total Deferred Inflows of Resources	664,917	476,999	-	1,141,916	-
Net Position					
Net investment in capital assets	36,137,385	33,141,668	-	69,279,053	-
Unrestricted	(1,193,862)	9,762,492	1,876,513	10,445,143	854,822
Total Net Position	\$ 34,943,523	\$ 42,904,160	\$ 1,876,513	\$ 79,724,196	\$ 854,822

The accompanying notes are an integral part of these financial statements

CITY OF DOVER, NEW HAMPSHIRE

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION

FOR THE YEAR ENDED JUNE 30, 2021

	Business-Type Activities				Governmental Activities
	Enterprise Funds				
	Major Funds			Total	
Water Fund	Sewer Fund	DBIDA Fund			
Operating Revenues					
Charges for services	\$ 5,901,356	\$ 8,185,192	\$ -	\$ 14,086,548	\$ 2,508,307
Other revenue	<u>120,357</u>	<u>98,324</u>	<u>-</u>	<u>218,681</u>	<u>115,673</u>
Total Operating Revenues	6,021,713	8,283,516	-	14,305,229	2,623,980
Operating Expenses					
Personal services	3,661,387	4,833,978	-	8,495,365	1,779,066
Purchased services	492,497	935,726	-	1,428,223	382,740
Supplies	766,065	888,688	-	1,654,753	290,975
Minor equipment	25,900	-	-	25,900	126,999
Depreciation	1,338,185	2,564,366	-	3,902,551	-
Other expenses	<u>360,602</u>	<u>585,412</u>	<u>-</u>	<u>946,014</u>	<u>319,040</u>
Total Operating Expenses	<u>6,644,636</u>	<u>9,808,170</u>	<u>-</u>	<u>16,452,806</u>	<u>2,898,820</u>
Operating Income (Loss)	(622,923)	(1,524,654)	-	(2,147,577)	(274,840)
Nonoperating Revenues (Expenses)					
Intergovernmental	-	-	-	-	2,428
Investment income	6,387	7,829	765,972	780,188	-
Interest expense	<u>(394,820)</u>	<u>(446,046)</u>	<u>-</u>	<u>(840,866)</u>	<u>-</u>
Total Nonoperating Revenues (Expenses), Net	<u>(388,433)</u>	<u>(438,217)</u>	<u>765,972</u>	<u>(60,678)</u>	<u>2,428</u>
Income (Loss) Before Capital Contributions and Transfers	(1,011,356)	(1,962,871)	765,972	(2,208,255)	(272,412)
Capital contributions	1,853,147	3,793,551	-	5,646,698	-
Transfer In	87,500	-	-	87,500	84,485
Transfers out	<u>-</u>	<u>(287,500)</u>	<u>-</u>	<u>(287,500)</u>	<u>(25,000)</u>
Change in Net Position	929,291	1,543,180	765,972	3,238,443	(212,927)
Net Position at Beginning of Year	<u>34,014,232</u>	<u>41,360,980</u>	<u>1,110,541</u>	<u>76,485,753</u>	<u>1,067,749</u>
Net Position at End of Year	<u>\$ 34,943,523</u>	<u>\$ 42,904,160</u>	<u>\$ 1,876,513</u>	<u>\$ 79,724,196</u>	<u>\$ 854,822</u>

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2021

	Business-Type Activities Enterprise Funds				Governmental Activities
	Major Funds			Total	Internal Service Funds
	Water Fund	Sewer Fund	DBIDA Fund		
Cash Flows From Operating Activities					
Receipts from customers and users for services	\$ 5,653,942	\$ 7,980,077	\$ -	\$ 13,634,019	\$ 2,621,147
Receipts from customers and users for investment fees	120,357	98,324	-	218,681	-
Payments to vendors and contractors	(1,014,236)	(2,593,850)	-	(3,608,086)	(1,156,554)
Payments of employee salaries and benefits	(1,361,548)	(1,989,379)	-	(3,350,927)	(1,647,032)
Receipts for interfund services provided	924,255	1,166,403	-	2,090,658	-
Payments for interfund services used	-	-	-	-	120,526
Net Cash Provided (Used) By Operating Activities	4,322,770	4,661,575	-	8,984,345	(61,913)
Cash Flows From Noncapital Financing Activities					
Transfers in	87,500	-	-	87,500	84,485
Transfers out	-	(287,500)	-	(287,500)	(25,000)
Intergovernmental subsidy	-	-	-	-	2,428
Net Cash Provided (Used) By Noncapital Financing Activities	87,500	(287,500)	-	(200,000)	61,913
Cash Flows From Capital and Related Financing Activities					
Purchases of capital assets	(5,241,744)	(3,827,335)	-	(9,069,079)	-
Capital contributions - federal and state grants	1,853,147	703,142	-	2,556,289	-
Principal payments on bonds	(668,493)	(914,978)	-	(1,583,471)	-
Draw downs on state revolving loans	546,979	973,209	-	1,520,188	-
Pay downs of state revolving loans	(533,917)	(616,435)	-	(1,150,352)	-
Interest expense	(436,245)	(515,515)	-	(951,760)	-
Net Cash (Used) By Capital and Related Financing Activities	(4,480,273)	(4,197,912)	-	(8,678,185)	-
Cash Flows From Investing Activities					
Investment income	6,387	7,829	-	14,216	-
Net Change in Cash and Short-Term Investments	(63,616)	183,992	-	120,376	-
Cash and Short-Term Investments, Beginning of Year	6,469,076	7,913,299	-	14,382,375	-
Cash and Short-Term Investments, End of Year	\$ 6,405,460	\$ 8,097,291	\$ -	\$ 14,502,751	\$ -
Reconciliation of Operating Net Cash Provided (Used) By Operating Activities					
Operating income (loss)	\$ (622,923)	\$ (1,524,654)	\$ -	\$ (2,147,577)	\$ (274,840)
Adjustments to reconcile operating income (loss) to net change in operating activities:					
Depreciation	1,338,185	2,564,366	-	3,902,551	-
Changes in assets and liabilities:					
User fees	(247,414)	(205,115)	-	(452,529)	-
Inventory	119,127	(307)	-	118,820	(32,172)
Departmental and other receivables	-	-	-	-	(2,833)
Interfund receivables and payables	924,255	1,166,403	-	2,090,658	120,526
Accounts payable	511,702	(183,716)	-	327,986	(4,628)
Accrued liabilities	4,174	10,260	-	14,434	(108)
Claims liability	-	-	-	-	139,884
Compensated absences	(85,367)	(78,516)	-	(163,883)	(7,742)
Net pension liability	2,520,307	2,933,919	-	5,454,226	-
Other post-employment benefits liability	(139,276)	(21,065)	-	(160,341)	-
Net Cash Provided (Used) By Operating Activities	\$ 4,322,770	\$ 4,661,575	\$ -	\$ 8,984,345	\$ (61,913)

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2021

	OPEB Irrevocable <u>Trust Fund</u>	Private Purpose <u>Trust Funds</u>	Custodial <u>Funds</u>
Assets			
Cash and short term investments	\$ -	\$ -	\$ 317,750
Investments:			
Federal agency securities	817,189	80,526	-
Corporate bonds	693,778	68,365	-
Fixed income mutual funds	6,268,463	468,801	-
Corporate equities	<u>6,866,840</u>	<u>825,544</u>	<u>-</u>
Total Investments	14,646,270	1,443,236	-
Due from primary government	-	-	1,519,743
Other assets	<u>-</u>	<u>-</u>	<u>2,586</u>
Total Assets	14,646,270	1,443,236	1,840,079
 Liabilities			
Due to primary government	3,071,070	314,802	-
Other liabilities	<u>147,738</u>	<u>-</u>	<u>1,532,716</u>
Total Liabilities	<u>3,218,808</u>	<u>314,802</u>	<u>1,532,716</u>
 Net Position			
Restricted for OPEB purposes	11,427,462	-	-
Restricted for individuals, organizations and other governments	<u>-</u>	<u>1,128,434</u>	<u>307,363</u>
Total Net Position	<u>\$ 11,427,462</u>	<u>\$ 1,128,434</u>	<u>\$ 307,363</u>

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2021

	OPEB Irrevocable <u>Trust Fund</u>	Private Purpose <u>Trust Funds</u>	Custodial <u>Funds</u>
Additions			
Investment earnings	\$ 573,761	\$ 49,833	\$ -
Contributions	3,124,620	18,452	-
Taxes collected for County	-	-	9,562,961
Fees collected for State of New Hampshire	-	-	1,873,464
Fees collected for students	-	-	90,845
	3,698,381	68,285	11,527,270
Deductions			
Disbursements by agent	1,901,364	32,428	-
Management service	61,690	-	-
Payment of taxes to County	-	-	9,562,961
Payment of fees to State of New Hampshire	-	-	1,882,843
Payments on behalf of students	-	-	98,097
	1,963,054	32,428	11,543,901
Net increase (decrease)	1,735,327	35,857	(16,631)
Net position restricted for OPEB and other purposes			
Beginning of year	9,692,135	1,092,577	323,994
End of year	\$ 11,427,462	\$ 1,128,434	\$ 307,363

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

Notes to Financial Statements

1. Summary of Significant Accounting Policies

The accounting policies of the City of Dover, New Hampshire (the City) conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of significant policies:

Reporting Entity

The City is a municipal corporation governed by an elected mayor, eight-member council and an appointed City Manager. In evaluating the City as a reporting entity, management has addressed all potential component units for which the City may be financially accountable and, as such, should be included within the City's financial statements. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statement No. 61, the City is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City. Additionally, the City is required to consider other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the reporting entity's financial statements to be misleading. It was determined that no entities met the required criteria to be included as a component unit.

Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and

contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Fund Financial Statements

Governmental funds financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The City reports the following major governmental fund:

The general fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City reports the following major proprietary funds:

- The Water Fund accounts for the operation of a water treatment plant, City wells and water system.
- The Sewer Fund accounts for the operation of a sewer treatment plant, pumping stations, and sewer lines.

The Dover Business and Industrial Development Authority Fund (DBIDA), a nonmajor proprietary fund, accounts for the economic development projects of the DBIDA, which operates under RSA 162-G.

The City also reports internal service funds, which account for data processing, fleet management services, and workers compensation administration and claims expenses provided to other departments on the cost reimbursement basis.

Additionally, the City reports fiduciary funds, which employ the same economic resources measurement focus and accrual basis of accounting as do proprietary funds. The City reports following fiduciary funds:

- The OPEB Irrevocable Trust Fund is used to account for assets held by the City in a trustee capacity to provide for funding of the City's OPEB liability.
- The Private-Purpose Trust Funds are used to account for trust arrangements, under which principal and investment income exclusively benefit individuals, private organizations, or other governments. Private Purpose Trust Funds held by the City include trust arrangements for cemetery general care, parks and recreation program scholarships, welfare benefits, and school scholarships.
- Custodial Funds account for fiduciary assets held by the City in a custodial capacity as an agent on behalf of others are not required to be reported

elsewhere on the financial statements. Custodial Funds includes taxes and fees collected on behalf of other governments, fees collect on behalf of students, and performance bonds.

As a general rule and per the City's policy, the effect of interfund activity has been eliminated from the government-wide financial statements. Reimbursements from other funds included in internal service funds revenue are eliminated on the government-wide level to remove the "doubling up" effect of internal service activity whereas charges for services in internal service funds are not eliminated.

Cash and Investments

The City considers all highly liquid investments in money market accounts, demand deposits, and repurchase agreements as short-term investments which complies with Rule 2a-7 under the Investment Company Act of 1940, as amended. For the purposes of the statements of cash flows, investments with original maturities of three months or less from the date of acquisition are considered to be cash equivalents. The City also invests in the New Hampshire Public Deposit Investment Pool (NHPDIP). NHPDIP operates in accordance with appropriate state laws and regulations and is under the control of the New Hampshire Banking Commission. In accordance with GASB Statement No. 79, NHPDIP investments are valued at amortized cost. Participation units of the NHPDIP are considered short-term investments for financial presentation purposes. Investments are reported at fair value.

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. In determining fair value, the City uses various methods, including market, income and cost approaches. Based on these approaches, the City often utilizes certain assumptions that market participants would use in pricing the asset or liability, including assumptions about risk and/or the risks inherent in the inputs to the valuation technique. These inputs can be readily observable, market corroborated, or generally unobservable inputs. The City utilizes valuation techniques that maximize the use of observable inputs and minimize the use of unobservable inputs. Based on the observability of the inputs used in the valuation techniques, the City is required to provide the following information according to the fair value hierarchy. The fair value hierarchy ranks the quality and reliability of the information used to determine fair values. Financial assets and liabilities carried at fair value will be classified and disclosed in one of the following three categories:

- Level 1 – Quoted prices for identical assets and liabilities traded in active exchange markets, such as the New York Stock Exchange.

- Level 2 – Observable inputs other than Level 1 including quoted prices for similar assets or liabilities, quoted prices in less active markets, or other observable inputs that can be corroborated by observable market data.
- Level 3 – Unobservable inputs supported by little or no market activity for financial instruments whose value is determined using pricing models, discounted cash flow methodologies, or similar techniques, as well as instruments for which the determination of fair value requires significant management judgment or estimation.

In determining the appropriate levels, the City performs a detailed analysis of the assets and liabilities. At each reporting period, all assets and liabilities for which the fair value measurement is based on significant unobservable inputs are classified as Level 3.

City Funds

Under New Hampshire RSA 48:16, the City Treasurer may invest excess funds which are not immediately needed for the purpose of expenditure, in obligations of the United States government, in participation units in the public deposit investment pool established pursuant to RSA 383:22, in savings bank deposits of banks incorporated under the laws of the State of New Hampshire, or in certificates of deposits and repurchase agreements of banks incorporated under the laws of the State of New Hampshire or in banks recognized by the State Treasurer. At least yearly, the City Council shall review and adopt an investment policy for the investment of public funds in conformance with the provisions of applicable statutes. The significant sections of that policy are disclosed in Note 3.

Trust Funds

Under New Hampshire RSA 34:5, capital reserve funds of the City shall be invested only by deposit in some savings banks or in the savings department of a national bank or trust company, or in the shares of a cooperative bank, building and loan association, or federal savings and loan association, in this state or in bonds, notes, or other obligations of the United States government, in bonds or notes of this state, in such stocks and bonds as are legal for investment by New Hampshire savings banks, or in participation units in the public deposit investment pool established pursuant to RSA 383:22 by the trustees of the trust funds.

Under New Hampshire RSA 31:27, the City trustees of trust funds may establish, maintain and operate one or more common trust funds, in which may be combined money and property belonging to the various trusts in their care, for the purpose of facilitating investments, providing diversification and obtaining reasonable income; provided; however, that said, common trust funds shall be limited to the

investments authorized in RSA 31:25; provided further, that not more than \$10,000 or more than 10% of the fund whichever is greater of any town or city common trust funds shall be invested under RSA 31:25 in the obligations of any one corporation or organization, excepting deposits in any federally or state-chartered bank or association authorized to engage in a banking business in this state, in credit unions in this state, or in obligations of the United States and of the state of New Hampshire and its subdivisions; or in participation units in the public deposit investment pool established pursuant to RSA 383:22, or in shares of open-ended mutual funds selected by the trustees for investment under RSA 31:25.

Under New Hampshire RSA 31:25, at least yearly, the trustees of trust funds shall review and adopt an investment policy for the investment of public funds in conformance with the provisions of applicable statutes. The significant sections of that policy are disclosed in Note 3.

Post-Employment Benefits Irrevocable Trust Fund

The City is the trustee, or fiduciary, for assets set aside and held in an irrevocable trust arrangement for post-employment benefits. The City contributions to this fund are expensed to the OPEB Irrevocable Trust Fund.

Under New Hampshire RSA 31:19-c, the legislative body of a municipality that created an actuarial liability to pay other post-employment benefits (OPEB) to employees or officers after their termination of service may establish an irrevocable trust to pay those benefits. Deposits to any fund under such a trust and any earnings on those deposits shall be irrevocable and shall be held in trust for the exclusive benefit of the retirees and their beneficiaries in accordance with the terms of the plan. The trustees of any trust created pursuant to this section shall have the full power to invest, reinvest, and manage the assets of the trust. The trustees shall also diversify such investments so as to minimize the risk of larger losses unless under the circumstances it is clearly prudent not to do so.

Interfund Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due from/to other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

Any residual balances between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Inventory

Inventories held for resale are valued at the lower of cost or market and inventories of supplies are recorded at cost using the first-in/first-out (FIFO) method. The costs of inventories are recorded as an expense when consumed rather than when purchased.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$10,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. When applicable, donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value. Any significant construction commitments are encumbered at year-end in the City's capital projects funds.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

Buildings	20 – 40 years
Building improvements	40 years
Building systems	15 – 24 years
Infrastructure	20 – 40 years
Water/sewer infrastructure	24 – 50 years
Vehicles	8 – 15 years
Office equipment	7 – 20 years
Computer equipment	5 – 10 years
Land improvements	15 – 20 years
Machinery and equipment	5 – 15 years
Books and collections	5 years

Compensated Absences

Depending on the union agreement, employees may be compensated for unused amounts of sick leave earned prior to June 30, 1993, ranging from 25% to 75% of accumulated time. Effective June 30, 1993, all non-education employees are awarded sick leave at a rate of 10 days per year, which lapses at year end.

Employees earn vacation leave as they provide services. Employees may carry over earned vacation days with some limitations up to 300 hours and upon separation/termination with some limitations, unused balances up to 240 hours (up to 300 hours for Fire Department) will be compensated.

All vested sick and vacation pay is accrued when incurred in the government-wide, proprietary and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

During fiscal year 2002, the City began funding the current vested portion of vacation and sick time for non-enterprise fund employees by establishing a capital reserve fund. The balance in the fund as of June 30, 2021 was \$108,026 held in cash accounts. The vested portion attributable to enterprise fund employees has been recorded in the respective fund.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and is not recognized as an outflow of resources (expense/expenditure) until then. The City has three items that qualify for reporting in this category. The City has deferred outflows related to the pension liability and the OPEB liability, as is more fully disclosed in the related notes, and the other item is the deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category. They are the deferred inflows related to the pension liability and the OPEB liability, as is more fully disclosed in the related notes. Also, the City has two items which arise under a modified accrual basis of accounting that qualifies for reporting in this category; unavailable revenue from property taxes and unavailable revenue from long-term receivables, which is based on a recognition period adopted by the City. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

Fund Balances

In the governmental fund financial statements fund balance is reported in five classifications.

- | | |
|---------------------|--|
| Nonspendable | Nonspendable fund balance represents fund balance amounts that are not in spendable form, such as inventories and prepaid items, or are legally or contractually required to be maintained intact. |
| Restricted | Resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation. |
| Committed | Resources which are subject to limitations the government imposes upon itself at its highest level of decision-making, and that remain binding unless removed in the same manner. The City Council is the highest level of decision-making authority for the City that can, by adoption of a resolution prior to the end of the fiscal year, commit a fund balance. |
| Assigned | Resources neither restricted nor committed for which a government has a stated intended use as established by the City Council or a body or official to which the City Council has delegated the authority to assign amounts for specific purposes. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for at year end. The City Council has by resolution authorized the City's management (the City Manager) to assign fund balance amounts for a specific purpose. This account also includes fund balance authorized by provisions of the City Charter to be used in a subsequent fiscal year. |

Unassigned Resources which cannot be properly classified in one of the other four categories. The General Fund should be the only fund that reports a positive unassigned fund balance amount. When fund balance is negative the amount is reported as unassigned.

The City's fund balance policy establishes that an amount equal to at least 15% of the City's most recent approved operating budget shall be established as a minimum unassigned fund balance.

Fund Balance Flow Assumptions

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

Use of Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. Stewardship Compliance and Accountability

Budgetary Information

The City Manager submits his proposed operating budget to the City Council on or before April 15. The operating budget includes proposed expenditures and the means of financing them. Annual budgets are legally adopted for the following funds: general, parking activity, residential solid waste, library fines, tuition programs, school facilities, McConnell Center, police DHA, and school cafeteria. Proprietary funds with annually adopted budgets are water and sewer funds. Public hearings are conducted to obtain comments on the proposed budget. The final budget must be adopted by June 15, but not earlier than 7 days after a public hearing. A separate public hearing is held on the portion of the budget submitted by the School Board.

The City Manager may make intra-department (non-school department) budgetary transfers; inter-department (non-school department) budgetary transfers require the approval of the City Council. The Superintendent of the School Department may make budgetary transfers within the School Department, as needed. The City Council may, after public hearings, appropriate additional amounts. The City Council must designate the source of such funds, except for emergency situations. All unencumbered appropriations, except those for capital expenditures or dedicated funds, lapse at the end of the fiscal year. Appropriation for capital expenditures remains in force for three years or until their purpose has been accomplished or abandoned.

Budgetary Basis

The general fund's final appropriation appearing on the Budget and Actual Required Supplementary Information represents the final amended budget after all transfers and supplemental appropriations.

Deficit Fund Equity

The individual projects within the following funds had deficits as of June 30, 2021:

Nonmajor Governmental Funds

Special Revenues Funds:

Community Development	\$	(456,082)	(A)
Homeland Security Fund		(19,430)	(A)
Police DOT Fund		(11,310)	(A)
National Endowment for the Arts Fund		(2,701)	(A)
School Federal Aid Fund		(118,337)	(A)
Recreation Field Maintenance Fund		(14,746)	(A)
Tuition Programs		(1,010)	(A)

Capital Project Funds

CIP FY22		(93,594)	(B), (C)
CIP FY21		(2,405,350)	(B), (C)
CIP FY20		(2,524,292)	(B), (C)
CIP FY18		(455,086)	(C)
CIP FY17		(2,293,368)	(C)
CIP FY16		(1,703,863)	(C)
CIP FY15		(67,460)	(B)
CIP FY14		(308,211)	(B)
CIP FY12		(255,516)	(B)
CIP FY10		(1,013,240)	(B)
CIP FY07		(401,277)	(B)
Tolend Road Landfill Closure		(163,757)	(B)

(A) The deficits in these funds will be eliminated through the future grant reimbursements.

(B) The deficits in these funds will be eliminated through future departmental revenues and transfers from other funds.

(C) The deficits in these funds will be eliminated through future issuance of debt.

3. Cash and Investments

Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, the deposits may not be returned. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another

party. None of the City's deposits or investments were exposed to custodial credit risk. The City had the following deposits at June 30, 2021:

Insured by FDIC	\$ 1,000,000
Collateralized	59,177,766
NHPDIP state pool	<u>4,881,224</u>
Total deposits	<u>\$ 65,058,990</u>

The City had the following investments held by the counterparty's agent in the City's name at June 30, 2021:

Fixed income securities:	
US Treasury bonds and notes	\$ 467,484
Government agency bonds and notes	577,139
US Corporate bonds and notes	886,866
Fixed income mutual funds:	
Treasury mutual fund	77,470
Corporate bonds mutual funds	480,263
Mortgage backed funds	1,088,083
Other taxable funds	4,363,418
Agency fund	<u>72,336</u>
Total fixed income	8,013,059
Equities	<u>10,709,462</u>
Total investments	<u>\$ 18,722,521</u>

City Funds

The City's Investment Policy requires the use of security broker/dealers be based on credit-worthiness (a minimum capital requirement of \$100 million and at least 5 years of operation). Permitted investment per state law and the City's policy are U.S. Government Obligations, New Hampshire Public Deposit Investment Pool (NHPDIP), certificates of deposits in New Hampshire banks, and overnight repurchase agreements whose underlying securities consist of U.S. Government Obligations, U.S. Government Agency Obligations, or State of New Hampshire Obligations. Financial institutions where funds are kept on deposit, in CDs or Repurchase Agreements must meet the following criteria: minimum total assets of \$100 million, minimum of an average rating by a bank rating service, minimum ratio of equity capital to total assets of 5%, and maximum ratio of non-performing assets to equity of 20%.

Full collateralization is required on non-negotiable CDs or overnight repurchase agreements. Repurchase Agreement collateral must consist of U.S. Government Obligations, U.S. Government Agency Obligations, or State of New Hampshire Obligations.

Trust Funds

The Investment Policy of the City's Board of Trustees of Trust Funds permits deposits and investments in:

- Deposits in savings banks or the savings department of a national bank or trust company in the state of New Hampshire or in the NHPDIP.
- Shares of a building and loan association or cooperative bank, incorporated and doing business under New Hampshire law.
- Shares of any federal savings and loan association, located and doing business in New Hampshire.
- Certificates of deposits in New Hampshire.
- Bonds, notes, or other obligations of the U.S. Government or the state, county, town, city, school district, or water and sewer district.
- Stocks and bonds as are legal for investment by New Hampshire savings banks.
- Shares of mutual funds or money market mutual funds.
- The Board of Trustees of Trust Funds' standard for investing Common Trust Funds is the Prudent Investor Rule in accordance with RSA 31:25-d. To comply with the provisions of the Prudent Investor Rule, the Board engaged the services of an investment advisor.

Credit Risk

The City's Investment Policy and the Board of Trustee's Investment Policy minimize credit risk by limiting investments to the safest types of securities as listed above, pre-qualifying institutions, and diversifying the portfolio. In addition, they do not permit investments made with leveraging techniques, margin purchases, or trading involving short selling. The fixed income asset class may comprise individual securities, mutual funds, and other pooled assets portfolios that are invested principally in fixed income securities rated investment grade or better (rated in one of the four highest rating categories by a National Recognized Statistical Rating Organization (NRSRO) at the time of purchase), or, if not rated, are determined to be of comparable quality by the investment advisor or a mutual fund manager. The benchmark for the fixed income investments is the Barclays Aggregate Bond Index.

The City's investment in debt related securities were rated as follows at June 30, 2021:

	<u>AAA</u>	<u>AA-A</u>	<u>BBB-B</u>	<u>Below B</u>	<u>Unrated</u>	<u>Total</u>
Fixed income securities	\$ 1,044,624	\$ 886,865	\$ -	\$ -	\$ -	\$ 1,931,489
Treasury mutual fund	76,602	-	-	-	868	77,470
Corporate bonds mutual funds	63,572	173,526	226,403	13,229	3,533	480,263
Mortgage backed funds	983,896	16,840	33,735	607	53,005	1,088,083
Other taxable funds	2,444,483	657,946	677,371	703	582,915	4,363,418
Agency fund	64,199	-	-	-	8,137	72,336
Total	<u>\$ 4,677,376</u>	<u>\$ 1,735,177</u>	<u>\$ 937,509</u>	<u>\$ 14,539</u>	<u>\$ 648,458</u>	<u>\$ 8,013,059</u>

Concentration Risk

As of June 30, 2021, other than investments in mutual funds, the City did not have investments in any one issuer that exceeded 5% of total investments.

City Funds

The City's Investment Policy limits its exposure to concentration credit risk by limiting the types of investment securities that it holds to U.S. Government Obligations and by splitting its short-term deposits between financial institutions that fully collateralize them and the NHPDIP.

NHPDIP shares of the pool are available to be redeemed upon proper notice, as outlined in the Pool's Information Statement, without restrictions under normal operating conditions. There are no limits to the number of redemptions that can be made as long as an investor has a sufficient number of shares to meet their redemption request. The Commissioner, or the Program Administrator if designated by the Commissioner, may suspend the right of withdrawal or postpone the date of payment if the Trustees determine that there is an emergency that makes the sale of the Pool's securities or determination of its net asset value at \$1 per share.

Trust Funds

It is the policy of the Trustees that common investments shall be diversified to eliminate the risk of loss resulting from over-concentration of assets in a specific maturity, industry or specific issuer. The Board of Trustees' Investment Policy also addresses specific ratio analysis and financial parameters for investments in stocks, bonds and mutual funds. Trust investments authorized to be managed by the Board's investment advisor. The Equity asset class may comprise individual securities, mutual funds, and other pooled asset portfolios that are invested principally in equity securities of U.S. or international companies that have a proven record of earnings, growth, strong fundamentals and good valuations. These securities may be listed on registered exchanges, or actively traded in the over-the counter market, or considered to be restricted securities (provided that the percentage of the fund's assets invested in such securities conform to the investment instrument's prospectus). Benchmarks for the equity investments will be: 75% S&P 500, 10% S&P 400, and 15% MSCI EAFE.

The Trustees' concentration of credit risk policy is as follows:

Approved Allocation Guidelines for Common Trust Assets

Cash	0% - 10%
Fixed Income	30% - 60%
Equities	40% - 70%
Inflation Hedge	0% - 10%

The fixed income allocation shall consist of 15% or less of high-yield bond funds.

Common Trust Accumulated Income Assets

Cash	25% - 100%
Fixed Income	0% - 75%
Equities	0% - 35%

The fixed income allocation shall consist of no investment into high-yield bond funds. Investment into Fixed Income and Equities investments is only at specific direction of the Board of Trustees of Trust Funds.

Capital Reserve Funds

Cash	5% - 100%
U.S. Treasuries	0% - 60%
AAA Government Agencies	0% - 60%

Additionally, capital reserve funds allocation is limited to the following:

- No more than 10% of the portfolio (cost basis including cash and investments) shall be invested in the obligations of any one entity, corporation, or organization exclusive of U.S. government or agency obligations. A mutual fund will be considered one entity.
- No more than 20% (market value basis) shall be invested in any one sector.
- About 10% of the portfolio should be kept in more liquid money market accounts.

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

City Funds

The City minimizes the risk that the market value of securities will fall due to changes in general interest rates by structuring the portfolio so securities mature to meet the cash requirements for on-going operations, thus, avoiding the need to sell securities on the open market prior to maturity. The policy also provides for investing primarily in shorter-term securities including the local government investment pool. Maximum maturity for an investment of City funds is 6 months.

Trust Funds

The Trust Funds recognize that investment risks can result from issuer defaults, market price changes or various technical complications leading to temporary loss of liquidity. Portfolio diversification is to be employed as a way to control risk. The Trustees' investment advisor is expected to use prudence in the selection of securities as a way to minimize default risk. No individual investment transaction shall be undertaken that jeopardizes the total capital position of the specific issuer. The Trustees' investment advisor shall review and, if appropriate, proceed to liquidate any securities having comparable credit risks.

The City's total investments in fixed income had the following average effective duration at June 30, 2021:

	<u>Amount</u>	<u>Effective Duration</u>
Fixed income securities	\$ 1,931,489	2.30
Treasury mutual fund	77,470	17.66
Corporate bonds mutual funds	480,263	5.80
Mortgage backed funds	1,088,083	2.48
Other taxable funds	4,363,418	4.87
Agency fund	<u>72,336</u>	1.69
Total fixed income	\$ <u><u>8,013,059</u></u>	

Foreign Currency Risk

Specific investment in foreign securities is not permitted by either the City or Board of Trustees Investment Policies. Mutual funds held by the Board of Trustees may have insignificant holdings in foreign securities.

The City and Board's policies also outline other specific investment criteria and are available for review at www.dover.nh.gov.

Fair Value

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability. To the extent that valuation is based on models or inputs that are less observable or unobservable in the market, the determination of fair value requires more judgement. Accordingly, the degree of judgement exercised in determining fair value is greatest for instruments categorized in Level 3.

Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities.

Debt securities classified in Level 2 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features, and ratings. Matrix pricing is used to value securities based on the securities relationship to benchmark quote prices. Level 2 debt securities have non-proprietary information that was readily available to market participants, from multiple independent sources, which are known to be actively involved in the market.

Investment in land classified in Level 3 is valued using the market approach by obtaining relevant information generated by market transactions that occurred shortly after year end involving equivalent sales data from similar lots of land.

Fair values of assets measured on a recurring basis at June 30 are, as follows:

	<u>Total</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
<u>June 30, 2021</u>				
Debt securities:				
US Treasury bonds and notes	\$ 467,484	\$ 467,484	\$ -	\$ -
Government agency bonds and notes	577,139	-	577,139	-
US Corporate bonds and notes	886,866	-	886,866	-
Fixed income mutual funds	6,081,570	-	6,081,570	-
Equity securities	<u>10,709,462</u>	<u>10,709,462</u>	<u>-</u>	<u>-</u>
Subtotal	18,722,521	11,176,946	7,545,575	-
Investment in land	<u>2,022,703</u>	<u>-</u>	<u>-</u>	<u>2,022,703</u>
Total Investments	<u>\$ 20,745,224</u>	<u>\$ 11,176,946</u>	<u>\$ 7,545,575</u>	<u>\$ 2,022,703</u>

4. Property Taxes Receivable

The City bills property taxes semi-annually, in November and May of the following year. Property tax revenues are recognized in the fiscal year for which taxes have been levied to the extent that they become available, i.e., due or receivable within the current fiscal year and

collected within the current period or within 60 days of year-end for fund basis and on accrual basis for government wide basis.

Property taxes are due no earlier than December 1 and June 1 of the following year and must be due at least 30 days after bills are mailed. Delinquent accounts are charged 8% interest. At the time of the tax lien, which the City usually places within 60 to 90 days after the second due date, a lien is recorded on the property at the Registry of Deeds. Liened accounts are charged 14% interest. If the property taxes are not paid (redeemed) within two years and one day of the tax lien date, the property could be conveyed to the City by deed and subsequently sold at public auction or sealed bid.

The City annually budgets an amount (overlay for abatements) for property tax abatements and refunds. All abatements and refunds are charged to overlay. Management has reviewed accounts receivable for collectability and has determined that an allowance for uncollectable accounts is necessary based on history and aging of individual accounts.

Taxes receivable at June 30, 2021 are comprised of:

Unredeemed taxes:	
Levy of fiscal year 2021	\$ 1,908,281
Levy of fiscal year 2020	486,628
Levy of fiscal year 2019	237,308
Levy of fiscal year 2018	186,220
Levy of fiscal year 2017	99,437
Levy of prior years	87,435
Allowance for uncollectibles	(509,937)
Other miscellaneous taxes	<u>131,543</u>
Total	<u>\$ 2,626,915</u>

5. Departmental and Other Receivables

Departmental and other receivables at June 30, 2021 consist of the following:

	Impact Fees	Ambulance	School Cafeteria	Conservation	Other	Total
Gross	\$ 3,811,219	\$ 1,038,022	\$ 98,377	\$ 126,644	\$ 429,434	\$ 5,503,696
Less allowance for doubtful accounts	<u>-</u>	<u>(429,590)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(429,590)</u>
Total fund basis	<u>\$ 3,811,219</u>	<u>\$ 608,432</u>	<u>\$ 98,377</u>	<u>\$ 126,644</u>	<u>\$ 429,434</u>	<u>\$ 5,074,106</u>
Dover Net Fund						30,348
Fleet receivable						13,472
Government wide						<u>\$ 5,117,926</u>

Management has reviewed accounts receivable for collectability and has determined that an allowance for uncollectable accounts is necessary based on history and aging of individual accounts.

6. Intergovernmental Receivables

The balance reported in the nonmajor governmental funds represents amounts to be received on various expenditure driven grants.

The New Hampshire Department of Environmental Services annually reimburses the City for a portion of the principal and interest payments on Sanitary Sewer Funds bonds. The reimbursement is based upon the amount of the State's participation in the original sewer project. The amount due from the State in future years is as follows:

Fiscal Year Ended June 30,	Reimbursement For		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022	\$ 208,848	\$ 90,907	\$ 299,755
2023	211,420	86,013	297,433
2024	214,043	81,061	295,104
2025	216,719	76,060	292,779
2026	219,449	70,997	290,446
2027 - 2031	1,091,477	273,982	1,365,459
2032 - 2036	1,117,367	135,593	1,252,960
2037 - 2039	574,713	22,793	597,506
	<u>\$ 3,854,036</u>	<u>\$ 837,406</u>	<u>\$ 4,691,442</u>

In the Sewer Enterprise fund, the City has accrued \$90,907 of interest due in fiscal year 2022, along with all principal, as intergovernmental receivables at June 30, 2021.

7. Loans Receivable

Loans receivable in nonmajor governmental funds represent the uncollected balance of community development, CDBG - CARES, and housing rehab loans net of an allowance for uncollectable accounts. Management determines the allowance on an annual basis. For fiscal year 2021 there is no amount recorded as an allowance for uncollectible accounts since existing loans are deemed fully collectible.

8. Interfund Fund Receivables, Payables, and Transfers

The City maintains self-balancing funds; however, most cash transactions flow through the general fund. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. The following is an analysis of the June 30, 2021 balances in interfund receivable and payable accounts:

<u>Fund</u>	<u>Due From Other Funds</u>	<u>Due To Other Funds</u>
General Fund	\$ -	\$ 4,174,858
Nonmajor Governmental Funds	17,305,347	12,085,867
Proprietary Funds:		
Enterprise Funds:		
Water - Major	-	2,212,004
Sewer - Major	2,236,438	-
DBIDA	-	146,190
Internal Service Funds	943,263	-
Fiduciary Funds:		
OPEB Irrevocable Trust fund	-	3,071,070
Private Purpose Trust Funds	-	314,802
Custodial Funds	<u>1,519,743</u>	<u>-</u>
Total	<u>\$ 22,004,791</u>	<u>\$ 22,004,791</u>

The following is an analysis of the June 30, 2021 interfund transfers:

<u>Governmental Funds:</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 1,452,412	\$ (6,942,887)
Nonmajor Governmental Funds	7,086,424	(1,455,434)
Enterprise Funds		
Water	87,500	-
Sewer	-	(287,500)
Nonmajor Proprietary Funds		
Internal Service Funds	<u>84,485</u>	<u>(25,000)</u>
Total Interfund Transfers	<u>\$ 8,710,821</u>	<u>\$ (8,710,821)</u>

The majority of transfers out of the general fund represent the City's practice of funding certain capital projects with capital reserve funds included in committed fund balance, including the \$4,132,636 transfer into various fiscal year capital project funds, and \$2,094,000 transfer into the Tolend Road Landfill Closure fund. Transfers from the general fund were also done to fund the City's portion of grant projects, including \$116,328 for City's portion of public safety grants.

9. Capital Assets

Capital asset activity for the year ended June 30, 2021 was as follows (reported in thousands):

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities				
Capital assets, being depreciated:				
Buildings and improvements	\$ 219,159	\$ 2,125	\$ -	\$ 221,284
Machinery, equipment, and furnishings	36,192	3,156	(73)	39,275
Infrastructure	<u>111,797</u>	<u>2,720</u>	<u>-</u>	<u>114,517</u>
Total capital assets, being depreciated	367,148	8,001	(73)	375,076
Less accumulated depreciation for:				
Buildings and improvements	(53,916)	(5,638)	-	(59,554)
Machinery, equipment, and furnishings	(26,099)	(1,565)	72	(27,592)
Infrastructure	<u>(69,388)</u>	<u>(3,220)</u>	<u>-</u>	<u>(72,608)</u>
Total accumulated depreciation	<u>(149,403)</u>	<u>(10,423)</u>	<u>72</u>	<u>(159,754)</u>
Total capital assets, being depreciated, net	217,745	(2,422)	(1)	215,322
Capital assets, not being depreciated:				
Land	15,861	129	-	15,990
Construction in progress	<u>46,735</u>	<u>13,066</u>	<u>(4,896)</u>	<u>54,905</u>
Total capital assets, not being depreciated	<u>62,596</u>	<u>13,195</u>	<u>(4,896)</u>	<u>70,895</u>
Governmental activities capital assets, net	<u>\$ 280,341</u>	<u>\$ 10,773</u>	<u>\$ (4,897)</u>	<u>\$ 286,217</u>
	Beginning Balance	Increases	Decreases	Ending Balance
Business-Type Activities				
Capital assets, being depreciated:				
Buildings and improvements	\$ 57,567	\$ -	\$ -	\$ 57,567
Machinery, equipment, and furnishings	18,019	564	(116)	18,467
Infrastructure	<u>87,769</u>	<u>1,344</u>	<u>-</u>	<u>89,113</u>
Total capital assets, being depreciated	163,355	1,908	(116)	165,147
Less accumulated depreciation for:				
Buildings and improvements	(27,572)	(1,063)	-	(28,635)
Machinery, equipment, and furnishings	(14,286)	(1,074)	116	(15,244)
Infrastructure	<u>(35,762)</u>	<u>(1,765)</u>	<u>-</u>	<u>(37,527)</u>
Total accumulated depreciation	<u>(77,620)</u>	<u>(3,902)</u>	<u>116</u>	<u>(81,406)</u>
Total capital assets, being depreciated, net	85,735	(1,994)	-	83,741
Capital assets, not being depreciated:				
Land	1,951	-	-	1,951
Construction in progress	<u>13,228</u>	<u>8,765</u>	<u>(1,510)</u>	<u>20,483</u>
Total capital assets, not being depreciated	<u>15,179</u>	<u>8,765</u>	<u>(1,510)</u>	<u>22,434</u>
Business-type activities capital assets, net	<u>\$ 100,914</u>	<u>\$ 6,771</u>	<u>\$ (1,510)</u>	<u>\$ 106,175</u>

Depreciation expense was charged to functions of the City as follows:

Governmental Activities	
General government	\$ 350,300
Public safety	1,370,316
Public works	4,519,376
Culture and recreation	578,932
Education	<u>3,604,356</u>
Total depreciation expense - governmental activities	\$ <u>10,423,280</u>
Business-Type Activities	
Water	\$ 1,338,185
Sewer	<u>2,564,366</u>
Total depreciation expense - business-type activities	\$ <u>3,902,551</u>

10. Accounts Payable

Accounts payable represent fiscal year 2021 invoices paid in the subsequent fiscal year.

11. Accrued Liabilities

Accrued liabilities in the general fund represent salaries earned but unpaid to City and School employees and other related payroll liabilities at year-end.

12. Short-Term Notes Payable

Governmental Funds

In fiscal year 2021, the City drew down \$29,946, \$28,740, and \$9,905 on new state revolving loans for Stormwater Asset Management System, Catch Basin Spoils Facility, and Stormwater Illicit Discharge Detection. These projects are scheduled for completion in fiscal year 2022.

Business-Type Activities

Water

In fiscal year 2017, the City received funding authorization for a Water Facilities Improvement Phase II project from the State of New Hampshire through a revolving renovation loan fund for which up to 15% of the amount drawn by the City will be covered by a federal grant. As of June 30, 2020, the City has received \$5,239,208 of reimbursements related to the water project and drew down additional \$546,979 in fiscal year 2021, resulting in outstanding

balance of \$5,786,187 at June 30, 2021. Interest rate is accruing at 1.96% during construction. The Water Facilities Improvements Phase II is scheduled for completion in fiscal year 2022.

Sewer

As of June 30, 2020, the City has received \$213,771 of reimbursements related to a sewer state revolving loan for Varney Brook improvements. In fiscal year 2021 the City had an additional draw down of \$846,364, resulting in outstanding balance of \$1,060,135. The Varney Brook Improvements Project is scheduled for completion in fiscal year 2022.

In fiscal year 2020, the sewer fund drew down \$112,311 and \$2,381 on new state revolving loans for the catch basin and the collection system. In fiscal year 2021 the City had no additional draw downs on the Collection System and had a draw down of \$60,649 for the Catch Basin, resulting in an outstanding balance of \$172,960. The Catch Basin and Collection System is scheduled for completion in fiscal year 2022.

In fiscal year 2021, the sewer fund drew down \$66,196 on new state revolving loans for Dover Downtown & Stark Ave Sewer Rehabilitation. The project is scheduled for completion in fiscal year 2022.

13. Long-Term Obligations

Long-Term Debt Supporting Activities

General obligation bonds, issued by the City for various municipal projects, are approved by City Council and repaid with property taxes recorded in the general fund and user fees recorded in enterprise funds. Compensated absences are repaid from the funds that the costs relate to, mostly the general fund, but also water, sewer, internal service, and other special revenue funds. The net other post-employment benefit liability and net pension liability are liquidated by the proportional share of the obligation by the general fund, water fund and sewer fund.

General Obligation Bonds and Loans

The City's general obligation bonds and loans are used to provide funds for the acquisition and construction of major capital facilities. General obligation bonds and loans have been issued for both governmental and business-type activities. The City has not issued any revenue bonds. All bonds and loans outstanding were used in calculating the net position invested in

capital assets net of related debt. General obligation bonds and loans currently outstanding are as follows:

<u>Description</u>	<u>Original Issue Amount</u>	<u>Interest Rate(s) %</u>	<u>Maturity Date</u>	<u>Amount Outstanding as of 6/30/21</u>
Bonds Payable				
Public improvements 2002	\$ 2,240,600	4.2300%	6/15/2022	\$ 25,000
Public improvements refunding 2003 & 2004	17,530,000	2.3433%	6/15/2032	5,205,000
Public improvements	22,385,000	2.8090%	5/15/2034	13,040,000
Public improvements - TIF	11,495,000	3.2670%	5/15/2034	9,030,000
Public improvements refunding 2005	4,425,000	1.7460%	7/1/2025	1,145,000
Public improvements refunding 2006 & 2007	19,590,000	2.0020%	6/15/2027	9,595,000
Public improvements 2016	73,900,000	3.1304%	6/15/2041	72,140,000
Public improvements 2017 Series A	8,290,000	1.7857%	12/15/2029	6,895,000
Public improvements 2017 Series B	10,525,000	2.5043%	12/15/2037	8,935,000
Public improvements 2019 Series A	22,040,000	2.4010%	6/15/2039	19,830,000
Total Bonds Payable				145,840,000
Other Long-term Debt - Direct Borrowing				
State revolving loan – WWTP Aeration	279,157	1.7000%	2/1/2022	27,916
State revolving loan – North End Pressure	3,400,000	2.7200%	11/1/2032	2,458,338
Eversource SMART START – Indoor Pool	31,990	2.1200%	1/1/2022	3,005
Eversource SMART START – McConnell	125,139	2.1200%	12/1/2022	27,333
SRL – WWTP MLE Conversion	10,039,165	2.0000%	5/1/2036	7,867,193
River Street Pump Station	1,207,935	3.1680%	3/1/2034	785,157
SRL - Water Phase I Improvements	8,500,000	2.4240%	3/1/2038	6,418,607
CWSRF Richardson Dr Redevelopment	1,012,850	2.5350%	10/1/2032	788,353
Keating & Birchwood Reconstruction	2,107,892	2.0000%	5/1/2038	1,477,197
Total Other Long-term Debt - Direct Borrowing				19,853,099
Total				\$ 165,693,099

Future Debt Service

The annual principal and interest payments to retire all general obligation bonds and loans long-term debt outstanding as of June 30, 2021 are as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activities</u>					
	<u>General Obligation Bonds</u>		<u>State Revolving Loans (Direct Borrowing)</u>		<u>Total</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Principal</u>	<u>Total Interest</u>
2022	\$ 8,258,796	\$ 5,064,938	\$ 109,132	\$ 21,377	\$ 8,367,928	\$ 5,086,315
2023	7,908,662	4,668,378	72,215	18,985	7,980,877	4,687,363
2024	8,114,362	4,290,224	63,004	17,505	8,177,366	4,307,729
2025	7,272,983	3,900,162	63,004	16,085	7,335,987	3,916,247
2026	7,164,113	3,565,656	63,004	14,664	7,227,117	3,580,320
2027 - 2031	33,800,672	13,426,090	315,022	52,009	34,115,694	13,478,099
2032 - 2036	33,061,257	7,533,855	224,954	18,774	33,286,211	7,552,629
2037 - 2041	28,464,046	2,675,263	65,965	1,979	28,530,011	2,677,242
Total	\$ 134,044,891	\$ 45,124,566	\$ 976,300	\$ 161,378	\$ 135,021,191	\$ 45,285,944

Year Ending June 30,	Business-Type Activities					
	General Obligation Bonds		State Revolving Loans (Direct Borrowing)		Total	
	Principal	Interest	Principal	Interest	Total Principal	Total Interest
2022	\$ 1,417,783	\$ 489,485	\$ 1,137,967	\$ 433,744	\$ 2,555,750	\$ 923,229
2023	1,312,917	422,920	1,129,437	406,778	2,442,354	829,698
2024	1,322,217	359,749	1,148,968	379,850	2,471,185	739,599
2025	1,183,212	296,860	1,148,968	352,486	2,332,180	649,346
2026	1,127,466	245,342	1,188,193	324,684	2,315,659	570,026
2027 - 2031	3,622,222	667,404	6,220,016	1,191,487	9,842,238	1,858,891
2032 - 2036	1,550,322	208,133	5,663,672	468,375	7,213,994	676,508
2037 - 2041	600,954	9,680	897,594	54,524	1,498,548	64,204
Total	\$ <u>12,137,093</u>	\$ <u>2,699,573</u>	\$ <u>18,534,815</u>	\$ <u>3,611,928</u>	\$ <u>30,671,908</u>	\$ <u>6,311,501</u>

The City's business-type fund future debt service is partially funded by the State as described in Note 6. The governmental future debt service relating to school construction is partially funded by the New Hampshire Department of Education School Building Aid, which is annually appropriated by the State.

Bond Authorizations

Long-term debt authorizations which have not been issued or rescinded as of June 30, 2021 are as follows:

Purpose	Amount
Public improvements – FY16	\$ 3,163,385
Public improvements – FY17	12,508,000
Public improvements – FY18	10,662,500
Public improvements – FY19	2,000,000
Public improvements – FY20	3,530,000
Public improvements – FY21	10,450,000
Public improvements – FY22	<u>20,547,930</u>
Total	\$ <u>62,861,815</u>

The City is subject to state law which limits debt outstanding to a percentage (depending on how funds will be used) of its last full state valuation. Debt incurred for state required sewerage systems is not subject to the limit. The following is a summary, by purpose, of the outstanding debt of the City at June 30, 2021 and related limitations. These limits are based on the tax year 2020 base valuations for debt limits of \$4,217,409,316 provided by the State Department of Revenue Administration.

<u>Purpose</u>	<u>Percent of State Assessed Value</u>	<u>Maximum Debt Limit</u>	<u>Applicable Bonds Outstanding 6/30/21</u>
Municipal	3%	\$ 126,522,280	\$ 38,083,620
School	7%	295,218,652	85,543,306
Water	10%	421,740,932	13,042,743
DBIDA - IP	0%	4,000,000 *	-
DBIDA - IB	0%	1,000,000	-
DBIDA - Projects	8%	312,117,364	29,023,430
Not subject to limitation	0%	-	-
			<u>\$ 165,693,099</u>

*Debt limit is set by special legislation

Changes in Long-Term Obligations

During the year ended June 30, 2021, the following changes occurred in long-term obligations (in thousands):

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Less Current Portion</u>	<u>Equals Long-Term Portion</u>
Governmental Activities						
General obligation bonds	\$ 142,696	\$ -	\$ (8,651)	\$ 134,045	\$ (8,259)	\$ 125,786
Bond premium	9,903	-	(795)	9,108	(764)	8,344
State revolving loans (direct borrowing)	<u>1,071</u>	<u>-</u>	<u>(95)</u>	<u>976</u>	<u>(109)</u>	<u>867</u>
Subtotal	153,670	-	(9,541)	144,129	(9,132)	134,997
Net pension liability	74,782	19,059	-	93,841	-	93,841
Net OPEB liability	46,512	-	(6,568)	39,944	-	39,944
Claims liability	62	140	-	202	(69)	133
Compensated absences	4,104	261	(108)	4,257	(240)	4,017
Liability for hazardous waste-site cleanup	<u>18,985</u>	<u>1,500</u>	<u>-</u>	<u>20,485</u>	<u>-</u>	<u>20,485</u>
Totals	<u>\$ 298,115</u>	<u>\$ 20,960</u>	<u>\$ (16,217)</u>	<u>\$ 302,858</u>	<u>\$ (9,441)</u>	<u>\$ 293,417</u>
Business-Type Activities						
General obligation bonds	\$ 13,354	\$ -	\$ (1,217)	\$ 12,137	\$ (1,418)	\$ 10,719
Bond premium	1,620	-	(170)	1,450	(159)	1,291
State revolving loans (direct borrowing)	<u>20,052</u>	<u>-</u>	<u>(1,517)</u>	<u>18,535</u>	<u>(1,138)</u>	<u>17,397</u>
Subtotal	35,026	-	(2,904)	32,122	(2,715)	29,407
Net pension liability	2,117	7,828	-	9,945	-	9,945
Net OPEB liability	3,493	-	(586)	2,907	-	2,907
Compensated absences	<u>292</u>	<u>178</u>	<u>(342)</u>	<u>128</u>	<u>(6)</u>	<u>122</u>
Totals	<u>\$ 40,928</u>	<u>\$ 8,006</u>	<u>\$ (3,832)</u>	<u>\$ 45,102</u>	<u>\$ (2,721)</u>	<u>\$ 42,381</u>

14. Self-Insurance

Effective July 1, 2014, the City is insured for workers' compensation through the Public Risk Management Exchange (Primex). Any claims incurred prior to July 1, 2014 are covered under the City's self-insured worker's compensation program. Under the terms of that insurance coverage, the City was liable for \$500,000 per incident. The insurer's limit of liability was \$1,000,000. The City did not carry any aggregate insurance. Funding of the workers' compensation internal service fund is through charges levied to the general, special revenue and enterprise funds.

Claims Liability

The following represents changes in the workers' compensation claims liability:

	<u>Year Ended</u> <u>June 30, 2021</u>	<u>Year Ended</u> <u>June 30, 2020</u>
Unpaid claims, beginning of year	\$ 61,950	\$ 118,851
Claims incurred (including IBNRs)	227,928	-
Decrease in provision	-	(45,618)
Claims paid	<u>(88,044)</u>	<u>(11,283)</u>
Unpaid claims, end of fiscal year	<u>\$ 201,834</u>	<u>\$ 61,950</u>

The City's policy is to maintain 100% funding for an actuarially determined claims liability based on a 65% confidence level. Out of the \$201,834 claims liability as of June 30, 2021, \$68,716 is estimated to be due within one year.

15. Pension Plan

The City follows the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, with respect to the State of New Hampshire Retirement System (NHRS).

Plan Description

Full-time employees participate in the State of New Hampshire Retirement System (the System), a cost-sharing, multiple-employer defined benefit contributory pension plan and trust established in 1967 by RSA 100-A:2 and qualified as a tax-exempt organization under Sections 401(a) and 501(a) of the Internal Revenue Code. The plan provides service, disability, death, and vested retirement benefits to members and their beneficiaries. Substantially all full-time state employees, public school teachers and administrators, permanent firefighters, and

permanent police officers within the State of New Hampshire are eligible and required to participate in the system. Full-time employees of political subdivisions, including counties, municipalities, and school districts, are also eligible to participate as a group if the governing body of the political subdivision has elected participation. The plan covers 467 participating employers.

The New Hampshire Retirement System, a Public Employees Retirement System (PERS), is divided into two membership groups. State or local employees and teachers belong to *Group I*. Police officers and firefighters belong to *Group II*. All assets are held in a single trust and are available to each group. Additional information is disclosed in the System's annual report publicly available from the New Hampshire Retirement System located at 54 Regional Drive, Concord, New Hampshire 03301-8507.

Benefits Provided

Group I members at age 60 or 65 (for members who commence service after July 1, 2011) qualify for a normal service retirement allowance based on years of creditable service and average final salary for the highest of either 3 or 5 years, depending on when their service commenced. The yearly pension amount is $1/60$ or 1.667% of average final compensation (AFC), multiplied by years of creditable service. At age 65, the yearly pension amount is recalculated at $1/66$ or 1.515% of AFC multiplied by years of creditable service.

Group II members who are age 60, or members who are at least age 45 with at least 20 years of creditable service, can receive a retirement allowance at a rate of 2.5% of AFC for each year of creditable service, not to exceed 40 years. Members commencing service on or after July 1, 2011 or members who have a nonvested status as of January 1, 2012 can receive a retirement allowance at age 52.5 with 25 years of service or age 60. The benefit shall be equal to 2% of AFC times creditable service up to 42.5 years. However, a member who commenced service on or after July 1, 2011 shall not receive a retirement allowance until attaining the age of 52.5, but may receive a reduced allowance after age 50 if the member has at least 25 years of creditable service where the allowance shall be reduced, for each month by which the benefit commencement date precedes the month after which the member attains 52.5 years of age by $\frac{1}{4}$ of 1% or age 60.

Members of both groups may qualify for vested deferred allowances, disability allowances and death benefit allowances subject to meeting various eligibility requirements. Benefits are based on AFC or earned compensation and/or service.

Plan Membership

Employee membership data related to the Plan as of June 30, 2021 was as follows:

Retirees and beneficiaries	38,352
Inactive, non-retired members	15,082
Active members	<u>48,288</u>
Total	<u><u>101,722</u></u>

Contributions

Plan members are required to contribute a percentage of their earnable compensation to the pension plan, which the contribution rates are 7% for employees and teachers, 11.55% for police and 11.80% for fire. The City makes annual contributions to the pension plan equal to the amount required by Revised Statutes Annotated 100-A:16 and range from 10.88% to 26.43% of covered compensation. The City's contribution to the System for the year ended June 30, 2021 was \$7,208,430, which was equal to its annual required contribution.

Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the NHRS and additions to/deductions from NHRS's fiduciary net position have been determined on the same basis as they are reported by NHRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the City's proportionate share of the net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was based on the June 30, 2019 actuarial valuation. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At the most recent measurement date of June 30, 2020, the City's proportion was 1.623%, which was an increase of 0.025% from its previous year proportion.

For the year ended June 30, 2021, the City recognized pension expense of \$16,954,070. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Differences between expected and actual experience	\$ 2,802,731	\$ 1,114,367
Net difference between projected and actual earnings on pension plan investments	6,419,291	-
Changes in assumptions	10,266,517	-
Changes in proportion and differences between contributions and proportionate share of contributions	1,772,818	-
Contributions subsequent to the measurement date	<u>7,572,289</u>	<u>-</u>
Total	<u>\$ 28,833,646</u>	<u>\$ 1,114,367</u>

Deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense, as follows:

<u>Year ending June 30:</u>	
2022	\$ 4,304,870
2023	5,363,167
2024	5,450,299
2025	<u>5,028,654</u>
Total	<u>\$ 20,146,990</u>

Actuarial Assumptions

The total pension liability in the June 30, 2019 actuarial valuation was using the following actuarial assumptions:

Price inflation	2.00% per year
Wage inflation	2.75% (2.25% for teachers) per year
Salary increases	5.60% average, including inflation
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Mortality rates were based on the Pub-2010 healthy retiree mortality tables with credibility adjustments for each group (police and fire combined) and projected fully generational mortality improvements using scale MP-2019.

Certain actuarial assumptions used in the June 30, 2019 valuation were based on the results of the most recent actuarial experience study, which was for the period July 1, 2016 to June 30, 2019.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table.

Actuarial assumptions reflect benefit changes resulting from CH 340 laws of 2019 (HB616), which grants a one-time 1.5% COLA on the first \$50,000 of an annual pension benefit to members who retired on or before July 1, 2014, or any beneficiary of such member. The COLA will take effect on the retired member's first anniversary date of retirement occurring after July 1, 2020.

<u>Asset Class</u>	<u>Target Allocation Percentage</u>	<u>Weighted Average Average Long- Term Expected Real Rate of Return</u>
Large Cap Equities	22.50 %	3.71%
Small/Mid Cap Equities	<u>7.50</u>	4.15%
Total domestic equities	30.00	
Int'l Equities (unhedged)	13.00	3.96%
Emerging Int'l Equities	<u>7.00</u>	6.20%
Total international equities	20.00	
Core Bonds	9.00	0.42%
Global Multi-Sector Fixed Income	10.00	1.66%
Absolute Return Fixed Income	<u>6.00</u>	0.00%
Total fixed income	25.00	
Private equity	10.00	7.71%
Private debt	<u>5.00</u>	4.81%
Total alternative investments	15.00	
Real estate	<u>10.00</u>	2.95%
Total	<u><u>100.00</u></u> %	

Discount Rate

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. For purposes of the projection, member contributions and employer service cost contributions are projected based on the expected payroll of current members only. Employer contributions are determined based on the pension plan's actuarial funding policy and as required by RSA 100-A:16. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the collective total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.75%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.75%) or 1 percentage-point higher (7.75%) than the current rate:

1% Decrease <u>(5.75%)</u>	Current Discount Rate <u>(6.75%)</u>	1% Increase <u>(7.75%)</u>
\$ 134,360,937	\$ 103,786,237	\$ 78,802,657

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued NHRS financial report.

16. Other Postemployment Benefits Plan

The City has two OPEB plans which employees participate in for which separate disclosure information is provided below.

City of Dover Retiree Group Health Insurance Plan

Plan Description

The City pays toward the cost of health care benefits for certain qualified retirees enrolled at the time of retirement and their eligible dependents (Retiree Group). The City will also pay toward the cost of health care benefits for certain current employees and eligible dependents upon retirement. The City provides post-employment health care benefits for retired employees through the City's single employer benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by NH RSA 100-A:50. The City has contracted with an actuarial consultant to provide the actuarial valuation of the City's OPEB liability under GASB 75. The Plan does not issue a separate audited financial report.

Benefits Provided

The City provides medical, dental, prescription drug, mental health/substance abuse and life insurance to retirees and their covered dependents who meet certain eligibility criteria.

Current retirees have their health care benefit cost paid by the City if they retired while enrolled in the City's Group Health Insurance program and had a minimum of 20 years of

continuous creditable service with the City. Current employees are eligible for City cost participation when they retire only if they meet the same enrollment and service criteria and were hired on or before May 30, 2000, depending on the bargaining unit.

Employees who retire from the City under the New Hampshire Retirement System (NHRS) and participated in the City's Group Health Insurance Program at the time of retirement, but who are not eligible for any City retiree health care benefit cost coverage, may also join the Retiree Group. Coverage will continue for themselves and their eligible dependents at their own expense in accordance with state statute (NH RSA 100-A:50).

Covered Employees

At June 30, 2021, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries	
currently receiving benefit payments	133
Active plan members	<u>636</u>
Total plan members	<u><u>769</u></u>

Funding Policy and On-Behalf Payments

The City's policy is to pay for the pay-as-you-go costs as incurred from the general fund and contribute a flat dollar amount of \$1,253,900 to the trust each year.

The retiree health care benefit cost to the City is lessened by subsidies received by retirees from the NHRS. Health care benefit costs are reduced significantly upon a retiree or their dependents attaining the age of 65, at which time they become eligible for Medicare and are changed to a Medicare supplement plan.

For the fiscal year ended June 30, 2021, \$621,332 was recorded as revenues and expenditures in the general fund relative to on-behalf payment received from the state.

OPEB Trust assets have been set aside by the City and are invested in common with the other trust funds maintained by the City, to pre-fund the City's portion of the OPEB liability; the SAU (School Department) has not set aside any funds to pre-fund the SAU's portion of their liability.

Net OPEB Liability

The City's net OPEB liability was measured as of June 30, 2021; the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2020.

The components of the net OPEB liability as of June 30, 2021 were as follows:

Total OPEB liability	\$	46,934,681
OPEB plan fiduciary net position		<u>11,427,462</u>
Net OPEB liability	\$	<u>35,507,219</u>
Plan fiduciary net position as a percentage of the total OPEB liability		24.35%

Actuarial Assumptions

The total OPEB liability at June 30, 2021 was based on June 30, 2020 actuarial valuation and was determined using the following actuarial assumptions:

Inflation	3.00%
Salary increases	3.00%
Discount rate	5.25% City and 2.19% School
Healthcare cost trend rates	7.50% for 2022, fluctuating 0.50%, to an ultimate rate of 4.50% as of 2028 and later years
Participation rate	50% for most City employees and 25% for most school employees
Retirees' share of benefit-related costs	100% for most retirees

Mortality rates were based on the RPH-2015 total dataset mortality table fully generational using scale MP-2015.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding

expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
Equities	40-60%	5.36%
Fixed income	40-60%	2.80%
Inflation hedge	0-10%	3.00%
Cash	<u>0-10%</u>	<u>0.00%</u>
Total	<u>100.00%</u>	<u>0.00%</u>

Discount Rate. The discount rate used to measure the total City OPEB liability was 5.25%. This is based on a projection of cash flows which assumed the City would continue to pay the annual pay-as-you-go cost and contribute \$1,253,900 to the OPEB Trust each year. Based on the funding and investment strategy, the Trust is not expected to be depleted. The 2.66% discount rate for SAU is based on the S&P Municipal Bond 20-Year High Grade Rate Index as of June 30, 2021.

Changes in the Net OPEB Liability

Changes in the City's net OPEB liability were as follows:

	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)
Balances, beginning of year	\$ 52,448,438	\$ 9,692,135	\$ 42,756,303
Changes for the year:			
Service cost	520,253	-	520,253
Interest	2,710,389	-	2,710,389
Changes in assumptions	27,023	-	27,023
Differences between expected and actual experience	(6,853,285)		(6,853,285)
Contributions - employer	-	2,950,392	(2,950,392)
Net investment income	-	764,162	(764,162)
Benefit payments	(1,901,264)	(1,901,264)	-
Benefit payments - SAU	(16,873)	(16,873)	-
Administrative expense	-	(61,090)	61,090
Net Changes	<u>(5,513,757)</u>	<u>1,735,327</u>	<u>(7,249,084)</u>
Balances, end of year	\$ <u>46,934,681</u>	\$ <u>11,427,462</u>	\$ <u>35,507,219</u>

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate. The following presents the City and SAU's net OPEB liability, as well as what the City and SAU's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.25% and 1.19%) or 1 percentage point higher (6.25% and 3.19%) than the current discount rate:

	1% Decrease	Current Discount Rate (5.25%/2.19%)	1% Increase
Net OPEB liability City	\$ 41,126,711	\$ 34,685,312	\$ 29,398,740
Net OPEB liability SAU	\$ 880,872	\$ 821,907	\$ 765,057

Sensitivity of the Net OPEB Liability to Changes in Healthcare Cost Trend Rates. The following presents the City and SAU's net OPEB liability, as well as what the City and SAU's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point

lower (7.0% decreasing to 3.5%) or 1 percentage point higher (9.0% decreasing to 5.5%) than the current healthcare cost trend rates:

	1% <u>Decrease</u>	Healthcare Cost Trend Rates (8.0% decreasing to <u>4.5%</u>)	1% <u>Increase</u>
Net OPEB liability City	\$ 28,889,064	\$ 34,685,312	\$ 41,737,764
Net OPEB liability SAU	\$ 719,416	\$ 821,907	\$ 943,418

OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the City recognized OPEB expense of \$927,777. At June 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$ 13,924	\$ 12,356,764
Change in assumptions	5,637,528	415,078
Net difference between projected and actual earnings on Plan investments	<u>43,749</u>	<u>-</u>
Total	<u>\$ 5,695,201</u>	<u>\$ 12,771,842</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense, as follows:

<u>Year ending June 30,</u>	
2022	\$ (1,863,408)
2023	(688,665)
2024	(888,214)
2025	(1,718,431)
2026	(1,533,689)
Thereafter	<u>(384,234)</u>
Total	<u>\$ (7,076,641)</u>

State of New Hampshire Retirement System Group Health Insurance Plan

Plan Description

The City also participates in a second other post-retirement benefit (OPEB) plan that provides health insurance (Health Plan) to retiring employees. The Health Plan is a cost-sharing multiple – employer OPEB plan administered by New Hampshire Retirement System (NHRS). Benefit amounts and eligibility requirements for the OPEB Plan are set by state law (RSA 100-A:52, RSA 100-A:52-a, and RSA 100-A:52b) and members are designated in statute by type.

The New Hampshire Retirement System, a Public Employees Retirement System (PERS), is divided into two membership groups. State or local employees and teachers belong to *Group I*. Police officers and firefighters belong to *Group II*. Additional information is disclosed in the System's annual report publicly available from the New Hampshire Retirement System located at 54 Regional Drive, Concord, New Hampshire 03301-8507.

Benefits Provided

The OPEB Plan provides a medical insurance subsidy to qualified retired members. The medical insurance subsidy is a payment made by NHRS to the former employer or its insurance administrator toward the cost of health insurance for a qualified retiree, his/her qualified spouse, and his/her certified dependent children with a disability who are living in the household and being cared for by the retiree. Group I benefits are based on creditable service, age and retirement date. Group II benefits are based on hire date, age and creditable service. The OPEB plan is closed to new entrants. The monthly Medical Subsidy rates are:

1 Person - \$375.56
2 Person - \$751.12
1 Person Medicare Supplement - \$236.84
2 Person Medicare Supplement - \$473.68

Contributions

Pursuant to RSA 100-A:16, III, and the biennial actuarial valuation, funding for the Medical Subsidy payment is via the employer contributions rates set forth by NHRS. Employer contributions required to cover that amount of cost not met by the members' contributions are determined by a biennial actuarial valuation by the NHRS actuary using the entry age normal funding method and are expressed as a percentage of earnable compensation. The City contributed 0.29% of earnable compensation for Group I employees, 1.81% for Group I teachers and 3.66% of earnable compensation for Group II fire and police department members. Employees are not required to contribute. The State Legislature has the authority to establish, amend, and discontinue the contribution requirements of the Medical Subsidy plan.

Actuarial Assumptions

Actuarial assumptions are the same in the Retirement System footnote.

Net OPEB Liability, Expense, and Deferred Outflows and Inflows

The City's proportionate share of the net NHRS Medical Subsidy (net OPEB liability) as of the measurement date of June 30, 2020 was \$7,343,817.

For the year ended June 30, 2021, the City recognized an OPEB expense related to the NHRS Medical Subsidy of \$781,127. At June 30, 2021, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Net difference between projected and actual earnings on OPEB plan investments	\$ 27,478	\$ -
Changes in assumptions	47,219	-
Difference between projected and experience	-	21,279
Changes in proportion and differences between employer contributions and share of contributions	13,260	-
City contributions subsequent to the measurement date	<u>815,989</u>	<u>-</u>
Total	<u>\$ 903,946</u>	<u>\$ 21,279</u>

The amount reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the net OPEB liability in the year ending June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ending June 30,</u>	
2022	\$ 41,281
2023	8,134
2024	9,697
2025	<u>7,566</u>
Total	\$ <u>66,678</u>

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

1% Decrease <u>(5.75%)</u>	Discount Rate <u>(6.75%)</u>	1% Increase <u>(7.75%)</u>
\$ 7,974,619	\$ 7,343,817	\$ 6,796,156

Healthcare Cost Trend Rate

Healthcare cost trend rates are not applicable given that the benefits are fixed stipends.

Consolidation of Net OPEB Liabilities and Related Items

	Net OPEB Liability	Total Deferred Outflows of Resources	Total Deferred Inflows of Resources	Total OPEB Expense
City OPEB Plan	\$ 35,507,219	\$ 5,695,201	\$ 12,771,842	\$ 927,777
Proportionate share of NHRS Medical Subsidy Plan	<u>7,343,817</u>	<u>903,946</u>	<u>21,279</u>	<u>781,127</u>
Total	\$ <u>42,851,036</u>	\$ <u>6,599,147</u>	\$ <u>12,793,121</u>	\$ <u>1,708,904</u>

17. Commitments and Contingencies

Outstanding Lawsuits

There are several pending lawsuits in which the City is involved. The City's management is of the opinion that the potential future settlement of such claims would not materially affect its financial statements taken as a whole and any liabilities incurred would be substantially covered by insurance.

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

County Assessment

The City's property tax assessment is approximately 28% of Strafford County's total assessment. Strafford County has \$3,438,339 unassigned fund balance per their December 31, 2020 ACFR.

Encumbrances

At fiscal year-end, the City's commitments for encumbrances in the general fund were \$2,793,213.

18. Landfill Closure and Postclosure Care Costs

The City owned and operated a 55-acre landfill on Tolend Road from 1960 to 1979. On September 10, 1991, the Environmental Protection Agency (EPA) issued a Record of Decision (ROD) on the closure of the site, including the City as a Potentially Responsible Party (PRP). The City is responsible for 42.68% of the costs for closure and post closure maintenance for the landfill site and responsible for 69.8% of the costs for the Southern Plume. Thirty-two PRPs made final settlement on all costs related to the closure with EPA. The City established an initial estimated \$11 million liability for its share of the capping and management of mitigation costs for the former landfill.

The City entered negotiations with the EPA and the State of New Hampshire Department of Environmental Services to implement a cost savings alternative to the closure capping. The City received approval for a pilot program to determine the effectiveness of an air sparging trench along the down gradient edge of the landfill which will treat contaminated ground water. As a result, the City received a four-year deferral of the capping requirement from EPA.

An Amended Record of Decision (AROD) from EPA was issued on September 30, 2004 to change the closure method. The City's new liability was estimated to be \$8 million for the alternative closure method using the same cost sharing percentage of 42.68%.

In January 2012, the construction of the source control remedy was completed for the landfill source control area. This construction consisted of two separate components, the groundwater extraction system, and the sewer conveyance system. The groundwater extraction system is designed to intercept contaminated groundwater emanating from beneath the former landfill; the groundwater is then conveyed to the City's wastewater treatment plant for treatment. The groundwater extraction system has been operational for eight years.

In 2019, the EPA completed a Five-Year Review, which had five specific recommendations for additional work at the former landfill including the Eastern Plume, and additional monitoring work for the Southern Plume. Two new contaminants have become a national concern for EPA and sampling is being required for these contaminants in the landfill and in the two extended plumes. The annual operations and maintenance costs for 2022 for the groundwater extraction system for the landfill source control area, to include the Five-Year review costs, is estimated at \$1.1 million, with the City being responsible for 42.68% or \$536,935. On the Southern Plume, monitoring costs are estimated at \$180,000 for 2022 with the City's 69.80% share being \$125,640. In the fall of 2020, the EPA determined a groundwater extraction system is required for the Southern Plume. The cost estimate for the groundwater extraction system is \$870,000 for 2022, with the City's share being \$607,260.

Therefore, as of June 30, 2021, the City is reflecting an estimated \$20.5 million landfill closure liability for 30-year estimate of post closure operations of the groundwater extraction and sewer conveyance systems for the Eastern Plume, the sampling costs and implementation of a groundwater extraction system for the Southern Plume. The City is expecting to fund its share of post closure costs through the annual operating budget. The total current cost of landfill closure and post-closure care is an estimate subject to changes resulting from inflation, deflation, technology, or changes in applicable laws and regulations.

19. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three fiscal years.

20. Deferred Outflows of Resources and Deferred Inflows of Resources

The following is a summary of deferred outflows of resources and deferred inflows of resources as reported in the statement of net position as of June 30, 2021:

	Governmental Activities	Business-type Activities
Deferred outflows from the pension plan	\$ 26,070,644	\$ 2,763,002
Deferred outflows from OPEB	5,238,833	456,368
Deferred outflows from OPEB NH Group Healthcare	903,946	-
Deferred outflows from deferred loss on refunding	<u>924,046</u>	<u>269,391</u>
Total deferred outflows	<u>\$ 33,137,469</u>	<u>\$ 3,488,761</u>
Deferred inflows from the pension plan	\$ 1,007,582	\$ 106,785
Deferred inflows from OPEB	11,736,711	1,035,131
Deferred inflows from OPEB NH Group Healthcare	<u>21,279</u>	<u>-</u>
Total deferred inflows	<u>\$ 12,765,572</u>	<u>\$ 1,141,916</u>

21. Net Position

Net Position Invested in Capital Assets

Net position invested in capital assets consists of capital assets, net of accumulated depreciation, reduced by the net debt related items (outstanding balances of bonds and loans payable, deferred amount on refunding, unamortized bond premiums and discounts) adding back any unspent proceeds.

Restricted Net Position

Net position is reported as restricted when there are external restrictions imposed by creditors, grantors or contributors, or laws or regulations of other governments.

22. Operating Lease Revenue

The City leases office space in the McConnell Center to several organizations. The cost of the assets held for lease as of June 30, 2021 was \$8,863,512, accumulated depreciation was \$2,634,843, and net book value was \$6,228,669. The leases expire at various years through the year 2031. Approximately 40% of the square footage of the building is being leased to third parties with the remainder of the building being used by the City. Future non-cancelable lease revenue under these leases as of June 30, 2021 is as follows:

<u>Years ending June 30,</u>	
2022	\$ 296,148
2023	266,380
2024	170,706
2025	82,952
2026	49,532
Thereafter	<u>247,660</u>
Total	\$ <u>1,113,378</u>

23. Fund Balances

The following is a schedule of fund balance classifications for governmental funds as of June 30, 2021:

	General <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
Nonspendable			
Inventory	\$ <u>1,152</u>	\$ <u>44,779</u>	\$ <u>45,931</u>
Total Nonexpendable	1,152	44,779	45,931
Restricted			
Special revenue funds:			
Cemetery perpetual care	-	6,734,836	6,734,836
Housing rehab loan	-	327,329	327,329
Police DOJ	-	297,983	297,983
Emergency management	-	564,292	564,292
School cafeteria	-	185,807	185,807
Planning improvements	-	496,873	496,873
Conservation	-	1,306,192	1,306,192
School facilities	-	102,273	102,273
City facilities	-	8,610,079	8,610,079
Other special revenue funds	-	3,597,709	3,597,709
Capital projects	<u>-</u>	<u>2,831,515</u>	<u>2,831,515</u>
Total Restricted	-	25,054,888	25,054,888
Committed			
City capital reserve	1,610,767	-	1,610,767
School capital reserve	854,184	-	854,184
Residential solid waste	-	458,802	458,802
Other special revenue funds	-	267,197	267,197
Recreation field construction	-	2,428	2,428
Debt service funds	<u>-</u>	<u>710,888</u>	<u>710,888</u>
Total Committed	2,464,951	1,439,315	3,904,266
Assigned			
Encumbrances:			
General government	200,541	-	200,541
Public safety	171,829	-	171,829
Education	1,279,891	-	1,279,891
Public works	1,072,114	-	1,072,114
Culture and recreation	68,838	-	68,838
Capital purchases	<u>1,896,612</u>	<u>-</u>	<u>1,896,612</u>
Total Assigned	4,689,825	-	4,689,825
Unassigned	<u>23,098,372</u>	<u>(12,308,630)</u>	<u>10,789,742</u>
Total Unassigned	<u>23,098,372</u>	<u>(12,308,630)</u>	<u>10,789,742</u>
Total Fund Balances	<u>\$ 30,254,300</u>	<u>\$ 14,230,352</u>	<u>\$ 44,484,652</u>

24. Tax Increment Financing Districts

The City has created two tax increment finance districts (TIFD) as authorized by the State of New Hampshire statutes for municipal economic development and revitalization districts. These districts have been designated by the City to improve infrastructure development, marketing and promotion of the district, and encourage new development.

The Downtown Dover TIFD creation is intended to help provide downtown parking for various users and support infill and economic development by providing public parking facilities and other public infrastructure improvements. The Downtown Dover TIFD is owned by the City and any revenue that is earned from this TIFD is used to pay debt service or will be accumulated in a special revenue account to be used for bond debt payments in the future. Property taxes are not being foregone or retired to a specific taxpayer but remain with the City for debt service payments that relate to this TIFD. For the fiscal year ended June 30, 2021, the Downtown Dover TIFD had a total tax captured of \$919,885 that will be used for the purposes previously noted.

The Waterfront TIFD creation is intended to create a clean and readily developable site along the Cochecho River and other public infrastructure improvements to support development of the site. The Waterfront TIFD is owned by the City and any revenue that is earned from this TIFD is used to pay debt service or will be accumulated in a special revenue account to be used for bond debt payments in the future. Property taxes are not being foregone or retired to a specific taxpayer but remain with the City for debt service payments that relate to this TIFD. For the fiscal year ended June 30, 2021, the Waterfront TIFD had a total tax captured of \$150,136 that will be used for the purposes previously noted.

25. Change in Accounting Principle

During fiscal year 2021, the City adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. This required moving certain items previously recorded through a general fund liability account to the newly established custodial fund that reports additions and deductions for these activities. No restatement of beginning net position/fund balance was required in either fund.

26. Subsequent Events

Subsequent to June 30, 2021, the City permanently bonded for \$13,425,700. The bond matures on August 15, 2041 with an interest rate of 1.66%. The bond was issued through the New Hampshire Municipal Bond Bank.

27. New Pronouncements

GASB has issued Statement No. 87, Leases, effective for the City beginning with its fiscal year ending June 30, 2022. This statement establishes new reporting and disclosure requirements for leases in the financial statements and it effects the City as both the lessee and the lessor. Management has not yet evaluated the effect of implementation of this or other GASB statements that will be applicable in the next few years.

(This page intentionally left blank.)

REQUIRED SUPPLEMENTARY INFORMATION

(This page intentionally left blank.)

General Fund

The general fund is established to account for all resources obtained and used for those services commonly provided by the City which are not accounted for in any other fund. These services include, among other items: general government, public safety, public works, culture and recreation, education, public welfare, inter-governmental, and debt service. The primary sources of revenue of the general fund are property taxes, unrestricted state revenue sharing grants, certain restricted grants, and fees for services rendered.

CITY OF DOVER, NEW HAMPSHIRE
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF REVENUES, EXPENDITURES, AND OTHER FINANCING SOURCES AND USES
 BUDGET AND ACTUAL - GENERAL FUND

FOR THE YEAR ENDED JUNE 30, 2021

	Budgeted Amounts		Actual (Budgetary Basis)	Variance with Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 94,204,177	\$ 94,224,272	\$ 94,374,289	\$ 150,017
Licenses and permits	6,784,924	6,734,924	7,085,246	350,322
Intergovernmental	2,334,380	2,786,650	2,803,149	16,499
Current services	4,077,373	4,452,373	3,960,433	(491,940)
Education	16,536,800	16,736,088	17,257,566	521,478
Investment income	80,000	80,000	365	(79,635)
Miscellaneous	729,440	279,440	605,235	325,795
Total Revenues	124,747,094	125,293,747	126,086,283	792,536
EXPENDITURES				
General Government				
City Council	481,609	481,609	403,745	77,864
Executive	1,403,923	1,828,923	1,754,897	74,026
Finance	2,182,771	2,169,297	1,991,462	177,835
Planning	809,229	809,229	776,400	32,829
Miscellaneous	855,525	1,439,788	1,433,510	6,278
Total General Government	5,733,057	6,728,846	6,360,014	368,832
Public Safety				
Police	9,870,581	9,734,716	9,665,632	69,084
Fire and rescue	9,957,320	9,807,320	9,609,903	197,417
Total Public Safety	19,827,901	19,542,036	19,275,535	266,501
Public Works				
Community Services - Public Works	8,574,018	8,574,018	6,646,271	1,927,747
Culture and Recreation				
Recreation	2,526,883	2,526,883	2,262,095	264,788
Public Library	1,562,013	1,562,013	1,402,133	159,880
Total Culture and Recreation	4,088,896	4,088,896	3,664,228	424,668
Public welfare				
Public welfare	805,767	522,767	383,675	139,092
Education				
School Department	60,417,400	60,417,400	60,083,488	333,912

(continued)

CITY OF DOVER, NEW HAMPSHIRE
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES AND USES
BUDGET AND ACTUAL - GENERAL FUND

FOR THE YEAR ENDED JUNE 30, 2021

(continued)	Budgeted Amounts		Actual	Variance with
	<u>Original</u>	<u>Final</u>	(Budgetary	Final Budget -
			Basis)	Positive
				<u>(Negative)</u>
Debt Service				
Principal	7,670,244	7,670,244	7,670,244	-
Interest	<u>4,932,184</u>	<u>4,945,658</u>	<u>4,945,658</u>	<u>-</u>
Total Debt Service	12,602,428	12,615,902	12,615,902	-
Intergovernmental				
County tax	<u>9,592,571</u>	<u>9,562,961</u>	<u>9,562,961</u>	<u>-</u>
Total Expenditures	121,642,038	122,052,826	118,592,074	3,460,752
Other Financing Sources and Uses				
Transfers in	439,047	439,047	42,669	(396,378)
Other financing sources	169,900	169,900	134,745	(35,155)
Use of fund balance	-	2,801,185	-	(2,801,185)
Transfer out	<u>(3,714,003)</u>	<u>(6,651,053)</u>	<u>(6,651,053)</u>	<u>-</u>
Total Other Financing Sources and Uses	<u>(3,105,056)</u>	<u>(3,240,921)</u>	<u>(6,473,639)</u>	<u>(3,232,718)</u>
Excess of revenues and other sources over expenditures and other uses	\$ <u>-</u>	\$ <u>-</u>	\$ <u>1,020,570</u>	\$ <u>1,020,570</u>

See Independent Auditors' Report.

**Notes to Required Supplementary Information
For General Fund Budget**

Budget/GAAP Reconciliation

The budgetary data is based upon accounting principles that differ from GAAP. Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison with budgetary data. The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

<u>General Fund</u>	Revenues and Other <u>Financing Sources</u>	Expenditures and Other <u>Financing Uses</u>
GAAP Basis	\$ 118,598,964	\$ 120,265,155
Reverse on-behalf payments	(630,119)	(630,119)
Add end-of-year appropriation carryforwards from expenditures	-	2,367,749
Less expenditures from prior year reserves and carryovers	-	(4,143,159)
To gross up county tax	9,562,961	9,562,961
Capital reserve fund activity	(1,027,042)	(2,158,419)
Other adjustments	<u>(241,067)</u>	<u>(21,041)</u>
Budgetary Basis	<u>\$ 126,263,697</u>	<u>\$ 125,243,127</u>

See Independent Auditors' Report.

CITY OF DOVER, NEW HAMPSHIRE
GROUP HEALTH INSURANCE PLAN
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN THE CITY'S NET OPEB LIABILITY AND RELATED RATIOS
(Unaudited)

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Total OPEB Liability						
Service cost	\$ 520,253	\$ 566,300	\$ 462,914	\$ 499,278	\$ 618,562	\$ 738,313
Interest	2,710,389	2,693,123	2,715,879	2,537,472	2,654,521	2,096,703
Changes of benefit terms	-	-	-	-	(189,790)	-
Differences between expected and actual experience	(6,853,285)	(1,465,431)	(122,054)	(351,420)	(4,907,820)	(9,089,639)
Changes of assumptions	27,023	663,701	4,700,779	1,278,773	(2,414,846)	4,713,618
Benefit payments	<u>(1,918,137)</u>	<u>(1,915,301)</u>	<u>(1,801,265)</u>	<u>(1,644,279)</u>	<u>(1,677,040)</u>	<u>(1,302,070)</u>
Net change in total OPEB liability	(5,513,757)	542,392	5,956,253	2,319,824	(5,916,413)	(2,843,075)
Total OPEB liability - beginning	<u>52,448,438</u>	<u>51,906,046</u>	<u>45,949,793</u>	<u>43,629,969</u>	<u>49,546,382</u>	<u>52,389,457</u>
Total OPEB liability - ending	46,934,681	52,448,438	51,906,046	45,949,793	43,629,969	49,546,382
Plan Fiduciary Net Position**						
Contributions - employer	2,950,392	3,030,131	3,023,877	2,898,379	2,930,940	2,772,052
Net investment income	764,162	173,561	314,635	298,278	157,554	78,997
Benefit payments	(1,918,137)	(1,890,632)	(1,723,598)	(1,644,479)	(1,677,040)	(1,302,070)
Administrative expense	<u>(61,090)</u>	<u>(51,016)</u>	<u>(58,248)</u>	<u>(48,867)</u>	<u>(38,133)</u>	<u>-</u>
Net change in plan fiduciary net position	1,735,327	1,262,044	1,556,666	1,503,311	1,373,321	1,548,979
Plan fiduciary net position - beginning	<u>9,692,135</u>	<u>8,430,091</u>	<u>6,873,425</u> *	<u>5,416,493</u>	<u>4,043,172</u>	<u>2,494,193</u>
Plan fiduciary net position - ending	<u>11,427,462</u>	<u>9,692,135</u>	<u>8,430,091</u>	<u>6,919,804</u>	<u>5,416,493</u>	<u>4,043,172</u>
Net OPEB liability - ending	<u>\$ 35,507,219</u>	<u>\$ 42,756,303</u>	<u>\$ 43,475,955</u>	<u>\$ 39,029,989</u>	<u>\$ 38,213,476</u>	<u>\$ 45,503,210</u>

* as restated, prior periods not adjusted

** May reflect certain rounding and immaterial classification differences from the Statement of Changes in Fiduciary Net Position

Plan fiduciary net position as a % of total OPEB liability	24.35%	18.48%	16.24%	15.06%	12.41%	8.16%
Money-weighted rate of return on investments	7.88%	2.06%	4.58%	6.90%	7.39%	3.59%
Covered employee payroll	\$ 37,399,618	\$ 36,953,216	\$ 34,227,405	\$ 33,579,168	\$ 31,478,114	\$ 30,561,275
Net OPEB liability as a % of covered employee payroll	94.94%	115.70%	127.02%	116.24%	121.40%	148.89%

The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

See notes to the City's financial statements for summary of significant actuarial methods and assumptions.

See Independent Auditors' Report.

CITY OF DOVER, NEW HAMPSHIRE
GROUP HEALTH INSURANCE PLAN
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF THE CITY'S CONTRIBUTIONS TO THE OPEB PLAN
(Unaudited)

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
Schedule of Contributions						
Actuarially determined contribution	\$ 3,818,066	3,862,771	\$ 3,537,590	\$ 3,125,310	\$ 3,074,529	\$ 3,307,027
Contributions in relation to the actuarially determined contribution	<u>2,933,519</u>	<u>3,030,131</u>	<u>3,124,620</u>	<u>2,898,379</u>	<u>2,930,940</u>	<u>2,674,772</u>
Contribution deficiency (excess)	\$ <u>(884,547)</u>	<u>(832,640)</u>	\$ <u>(412,970)</u>	\$ <u>(226,931)</u>	\$ <u>(143,589)</u>	\$ <u>(632,255)</u>
Covered employee payroll	\$ 37,399,618	36,953,216	\$ 34,227,405	\$ 33,579,168	\$ 31,478,114	\$ 30,561,275
Contributions as a percentage of covered employee payroll	7.84%	8.20%	9.13%	8.63%	9.31%	8.75%

Notes to Required Supplementary Information

Valuation Date: Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine Contribution Rates:

Actual cost method	Entry age normal level percentage of salary
Amortization method	Level dollar
Remaining amortization period	22 years
Asset valuation method	Market value of asset
Inflation	3.00%
Healthcare cost trend rates	8.0% initial, decreasing 0.5% per year to an ultimate rate of 4.5%
Salary increases	3%, average, including inflation
Investment rate of return	7%, net of Plan investment expense, including inflation

The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

See Independent Auditors' Report.

CITY OF DOVER, NEW HAMPSHIRE
NEW HAMPSHIRE RETIREMENT SYSTEM GROUP HEALTH INSURANCE PLAN
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF NET OPEB LIABILITY
(Unaudited)

State of New Hampshire Retirement System

<u>Fiscal Year</u>	<u>Valuation Date</u>	City Proportion of the Net OPEB <u>Liability</u>	City Proportionate Share of the Net OPEB <u>Liability</u>	<u>Covered Payroll</u>	City Share of the Net OPEB Liability as a Percentage of <u>Covered Payroll</u>	Plan Fiduciary Net Position as a Percentage of the Total <u>OPEB Liability</u>
2021	6/30/20	\$ 7,343,817	1.678%	\$ 43,054,343	17.06%	7.74%
2020	6/30/19	\$ 7,249,066	1.654%	\$ 41,315,457	17.55%	7.75%
2019	6/30/18	\$ 7,617,180	1.664%	\$ 39,861,835	19.11%	7.53%
2018	6/30/17	\$ 7,378,922	1.614%	\$ 38,874,038	18.50%	7.91%
2017	6/30/16	\$ 7,781,769	1.607%	\$ 37,720,100	20.00%	5.21%

The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

See Independent Auditors' Report.

CITY OF DOVER, NEW HAMPSHIRE
NEW HAMPSHIRE RETIREMENT SYSTEM GROUP HEALTH INSURANCE PLAN
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
(Unaudited)

State of New Hampshire Retirement System

Fiscal Year	Contractually Required Contribution	Contributions Relative to Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Employee Payroll
2021	\$ 815,989	\$ 815,989	\$ -	\$ 45,010,477	1.81%
2020	\$ 785,002	\$ 785,002	\$ -	\$ 43,054,343	1.82%
2019	\$ 754,584	\$ 754,584	\$ -	\$ 41,315,457	1.83%
2018	\$ 735,904	\$ 735,904	\$ -	\$ 39,861,835	1.80%
2017	\$ 956,511	\$ 956,511	\$ -	\$ 38,874,038	2.50%

The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

See Independent Auditors' Report.

CITY OF DOVER, NEW HAMPSHIRE
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY

(Unaudited)

State of New Hampshire Retirement System

<u>Fiscal Year</u>	<u>Valuation Date</u>	<u>City Proportion of the Net Pension Liability</u>	<u>City Proportionate Share of the Net Pension Liability</u>	<u>Covered Payroll</u>	<u>City Share of the Net Pension Liability as a Percentage of Covered Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</u>
2021	6/30/20	\$103,786,237	1.623%	\$ 43,054,343	241.06%	58.72%
2020	6/30/19	\$76,899,262	1.598%	\$ 41,315,457	186.13%	65.59%
2019	6/30/18	\$76,839,342	1.596%	\$ 39,861,835	192.76%	64.73%
2018	6/30/17	\$76,583,835	1.557%	\$ 38,874,038	192.10%	62.70%
2017	6/30/16	\$82,317,550	1.548%	\$ 37,720,100	211.80%	58.30%
2016	6/30/15	\$57,935,100	1.462%	\$ 35,731,344	153.60%	65.50%
2015	6/30/14	\$53,853,578	1.435%	\$ 35,709,225	150.70%	66.30%

The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

See Independent Auditors' Report.

CITY OF DOVER, NEW HAMPSHIRE
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PENSION CONTRIBUTIONS
(Unaudited)

State of New Hampshire Retirement System

Fiscal Year	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Employee Payroll
2021	\$ 7,208,430	\$ 7,208,430	\$ -	\$ 45,010,477	16.02%
2020	\$ 7,244,046	\$ 7,244,046	\$ -	\$ 43,054,343	16.83%
2019	\$ 6,955,018	\$ 6,955,018	\$ -	\$ 41,315,457	16.83%
2018	\$ 6,744,626	\$ 6,744,626	\$ -	\$ 39,861,835	16.90%
2017	\$ 5,697,818	\$ 5,697,818	\$ -	\$ 38,874,038	14.70%
2016	\$ 5,237,693	\$ 5,237,693	\$ -	\$ 37,720,100	13.90%
2015	\$ 4,929,300	\$ 4,929,300	\$ -	\$ 35,731,344	13.80%

The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

See Independent Auditors' Report.

Combining Financial Statements

(This page intentionally left blank.)

Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds are established to account for resources obtained and expended for specified purposes and restricted by law or local action.

Special Revenue Funds are established for the following purposes:

- **Community Development Fund** – To account for grant proceeds received from the U.S. Department of Housing and Urban Development under the Community Development Block Grant (CDBG) program and the related program and subgrant expenditures.
- **CDBG Recovery Fund** – To account for the ARRA grant proceeds related to the CDBG program.
- **ARPA Fund** - To account for grant proceeds received from the American Rescue Plan Act.
- **Housing Rehabilitation Loan Fund** – To account for loans given to low- and moderate-income individuals for the purpose of improving their private dwellings.
- **Economic Development Loan Fund** – To account for loans given to small business for the purpose of business establishment or expansion.
- **Police DOJ Fund** – To account for grant proceeds from the U.S. Department of Justice for various drug and alcohol awareness and prevention programs.
- **Homeland Security Fund** – To account for grant proceeds from the U.S. Department of Homeland Security for equipment purchases.
- **Police DHA Fund** – To account for funds received from the Dover Housing Authority for payment toward funding a Police Officer presence at their housing area.
- **Police DOT Fund** – To account for grant proceeds from the U.S. Department of Transportation for various driving safety programs.
- **DHHS Assistance Programs** – To account for grant proceeds for at-risk youth in the community passed through Department of Health and Public Welfare.
- **Police Youth Tobacco & Alcohol Awareness Fund** – To account for grant proceeds of various tobacco and alcohol awareness and prevention programs.
- **Emergency Management Fund** – To account for grant proceeds from the U.S. Federal Emergency Management Agency for preparation for major disasters.
- **Radiological Emergency Response** – To account for grant proceeds related to emergency preparedness for Seabrook radiological response.

- **DOI Fund - National Park Programs** – To account for grant proceeds from the U.S. Department of the Interior for various programs.
- **EPA Fund** – To account for grant proceeds from the U.S. Environmental Protection Agency for various programs.
- **NEA Fund - National Endowment for the Arts** – To account for grant proceeds from the National Endowment of the Arts for various programs used to develop and maintain partnerships with state and jurisdictional art agencies.
- **School Cafeteria Fund** – To account for cafeteria operations of the Dover School system, including reimbursement from the U.S. Department of Education and receipt of U.S. Department of Agriculture food commodities.
- **School Federal Aid Fund** – To account for grants received from the U.S. Department of Education for various programs supporting school operations.
- **School Special Programs Fund** – To account for Healthy Universal Beginnings program and ancillary education programs supported by the Dover School System and funded mainly by non-federal grants.
- **Planning Improvements Fund** – To account for the funds received pursuant to Planning Board conditions for approval and held for related offsite improvements or other expenditures.
- **Police and Fire Detail** – To account for police and fire outside detail activity.
- **Parking Activity Fund** – To account for revenues of all parking lots, leased parking spaces, and metered parking, and expenditures of enforcement, lighting, and snow removal.
- **Police Special Fund** – To account for forfeiture proceeds and special investigative expenditures.
- **Fire Special Projects Fund** – To account for special purpose grants awarded to the Fire Department.
- **Conservation Fund** – To account for the proceeds of current use (land change) penalties and the purchase of land or easements for conservation purposes.
- **Residential Solid Waste Fund** – To account for revenue from the sale of garbage bags and waste tags to local outlets for resale to the public and the expenditures or residential solid waste pickup and disposal.
- **McConnell Center Fund** – To account for the operations and maintenance of the McConnell Center facility and revenues from the leasing of space to 501(c)3 organizations and City and State organizations.
- **Recreation Programs Fund** – To account for the revenue and expenditures of self-supporting recreational programs.
- **Recreation Field Maintenance Fund** – To account for 10% of the proceeds of the sale of City gravel for use to maintain recreation fields.

- **Library Fines Fund** – To account for revenue assessed on late return of books for use to purchase books, periodicals, etc. for the Public Library.
- **Tuition Programs Fund** – To account for the revenue and expenditures for Dover School supported Dover Adult Learning Center and Summer Sessions.
- **Vocational Center Fund** – To account for revenues and expenditures of minor programs of the Dover High School’s Regional Vocational Education Center.
- **School Facilities Fund** – To account for gate receipts used toward the cost of facility maintenance and upgrades.
- **City Facilities Fund** – These funds have been established in accordance with NH RSA Chapter 34 to account for revenues to finance infrastructure, equipment, and facility improvements as identified projects, pursuant to future growth of the City, in the Planning Board’s recommended Capital Improvements Plan for the Police department, Fire and Rescue department, Recreation department, and School department.
- **Other Special Revenue Funds** – To account for revenues and expenditures associated with various special revenue funds, formally classified as trusts under the “Pre-GASB 34” reporting model.

Capital Project Funds

- **CIP FY22** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2022 of the Capital Improvements Program.
- **CIP FY21** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2021 of the Capital Improvements Program.
- **CIP FY20** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2020 of the Capital Improvements Program.
- **CIP FY19** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2019 of the Capital Improvements Program.
- **CIP FY18** – To account for the revenue from bond and loan proceeds, capital reserve transfers, and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2018 of the Capital Improvements Program.
- **CIP FY17** – To account for the revenue from bond and loan proceeds, capital reserve transfers, and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2017 of the Capital Improvements Program.
- **CIP FY16** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2016 of the Capital Improvements Program.
- **CIP FY15** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2015 of the Capital Improvements Program.
- **CIP FY14** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2014 of the Capital Improvements Program.
- **CIP FY13** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2013 of the Capital Improvements Program.
- **CIP FY12** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2012 of the Capital Improvements Program.
- **CIP FY11** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2011 of the Capital Improvements Program.

- **CIP FY10** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2010 of the Capital Improvements Program.
- **CIP FY09** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2009 of the Capital Improvements Program.
- **CIP FY08** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2008 of the Capital Improvements Program.
- **CIP FY07** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2007 of the Capital Improvements Program.
- **CIP FY05** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2005 of the Capital Improvements Program.
- **CIP FY04** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2004 of the Capital Improvements Program.
- **CIP FY01** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2001 of the Capital Improvements Program.
- **Tolend Road Landfill Closure** – To account for the revenues from bond and loan proceeds, insurance proceeds, and federal and state grant funding and the related expenditures for the design and construction costs of the closure of a landfill containing hazardous waste.
- **Cochecho River Dredge** – To account for the revenue from bond anticipation note proceeds and revenue from the placement of dredge spoils and the related expenditures for the design, construction and closure costs of a dredge spoils cell for the Cochecho River.
- **Recreation Field Construction** – To account for the revenue from the sale of gravel and the related expenditures for authorized recreation or other qualified projects.

(This page intentionally left blank.)

Debt Service Funds

- **Downtown Dover TIF Fund** – To account for funds collected in accordance with the tax increment financing plan established in March 2014 for repayment of bonds issued for construction of the Orchard Street Parking Garage and other capital improvements within the district as approved by City Council.
- **Waterfront TIF District Fund** - To account for funds collected in accordance with the tax increment financing plan established in February 2015 to facilitate development of a City-owned parcel off River Street by funding improvements and utility work as approved by the City Council.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2021

	Special Revenue Funds						
	Community Development Fund	CDBG Recovery Fund	ARPA Fund	Housing Rehab Loan Fund	Economic Development Loan Fund	Police DOJ Fund	Homeland Security Fund
Assets							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivable	-	-	-	-	-	-	-
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	21,600	-	-	116,144	58,811	-	-
Due from other funds	-	22,948	3,629,891	327,413	36,010	297,983	-
Inventory	-	-	-	-	-	-	-
Other assets	-	-	-	-	250,000	-	-
Total Assets	\$ 21,600	\$ 22,948	\$ 3,629,891	\$ 443,557	\$ 344,821	\$ 297,983	\$ -
Liabilities							
Accounts payable	\$ 18,106	\$ -	\$ 1,824	\$ 84	\$ 154	\$ -	\$ -
Accrued liabilities	-	-	-	-	-	-	-
Retainage payable	-	-	-	-	-	-	-
Unearned revenue	-	-	3,624,094	-	-	-	-
Due to other funds	437,976	-	-	-	-	-	19,430
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
Total Liabilities	456,082	-	3,625,918	84	154	-	19,430
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	21,600	-	-	116,144	308,811	-	-
Fund Balances							
Nonspendable	-	-	-	-	-	-	-
Restricted	-	22,948	3,973	327,329	35,856	297,983	-
Committed	-	-	-	-	-	-	-
Unassigned	(456,082)	-	-	-	-	-	(19,430)
Total Fund Balances	(456,082)	22,948	3,973	327,329	35,856	297,983	(19,430)
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 21,600	\$ 22,948	\$ 3,629,891	\$ 443,557	\$ 344,821	\$ 297,983	\$ -

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2021

(continued)

	Special Revenue Funds						
	Police DHA Fund	Police DOT Fund	DHHS Assistance Programs	Police Tobacco Fund	Emergency Management Fund	Radiological Emergency Response	DOI Fund
Assets							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivable	-	-	-	-	-	-	-
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	19,275	-	22,129	221,740	562,363	36,879	6,590
Inventory	-	-	-	-	-	-	-
Other assets	-	-	-	-	1,929	-	-
Total Assets	\$ 19,275	\$ -	\$ 22,129	\$ 221,740	\$ 564,292	\$ 36,879	\$ 6,590
Liabilities							
Accounts payable	\$ -	\$ -	\$ 1,343	\$ -	\$ -	\$ -	\$ -
Accrued liabilities	-	-	-	-	-	-	-
Retainage payable	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Due to other funds	-	11,310	-	-	-	-	-
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
Total Liabilities	-	11,310	1,343	-	-	-	-
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
Fund Balances							
Nonspendable	-	-	-	-	-	-	-
Restricted	19,275	-	20,786	221,740	564,292	36,879	6,590
Committed	-	-	-	-	-	-	-
Unassigned	-	(11,310)	-	-	-	-	-
Total Fund Balances	19,275	(11,310)	20,786	221,740	564,292	36,879	6,590
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 19,275	\$ -	\$ 22,129	\$ 221,740	\$ 564,292	\$ 36,879	\$ 6,590

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2021

(continued)

	Special Revenue Funds						
	EPA Fund	National Endowment for the Arts	School Cafeteria Fund	School Federal Aid Fund	Special Programs Fund	Planning Improvements Fund	Police and Fire Detail
Assets							
Cash and short-term investments	\$ -	\$ -	\$ 2,615	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivable	-	-	98,377	-	-	-	24,188
Intergovernmental receivables	-	-	-	431,962	82,701	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	6,324	-	166,142	133,062	226,342	496,873	-
Inventory	-	-	35,026	-	-	-	-
Other assets	-	-	-	-	-	-	-
Total Assets	\$ 6,324	\$ -	\$ 302,160	\$ 565,024	\$ 309,043	\$ 496,873	\$ 24,188
Liabilities							
Accounts payable	\$ -	\$ -	\$ 98	\$ -	\$ 8,869	\$ -	\$ -
Accrued liabilities	-	-	1,089	161,819	74	-	1,412
Retainage payable	-	-	-	-	-	-	-
Unearned revenue	-	-	80,140	-	-	-	-
Due to other funds	-	2,701	-	521,542	-	-	6,264
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
Total Liabilities	-	2,701	81,327	683,361	8,943	-	7,676
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
Fund Balances							
Nonspendable	-	-	35,026	-	-	-	-
Restricted	6,324	-	185,807	-	300,100	496,873	-
Committed	-	-	-	-	-	-	16,512
Unassigned	-	(2,701)	-	(118,337)	-	-	-
Total Fund Balances	6,324	(2,701)	220,833	(118,337)	300,100	496,873	16,512
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 6,324	\$ -	\$ 302,160	\$ 565,024	\$ 309,043	\$ 496,873	\$ 24,188

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2021

(continued)

	Special Revenue Funds						
	Parking Activity Fund	Police Special Fund	Fire Special Projects Fund	Conservation Fund	Residential Solid Waste Fund	McConnell Center Fund	Recreation Programs Fund
Assets							
Cash and short-term investments	\$ 181,410	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivable	-	-	-	280,559	126,644	54,545	50
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	2,438	86,902	150,301	1,026,540	403,893	-	63,716
Inventory	-	-	-	-	9,753	-	-
Other assets	-	-	-	-	-	-	-
Total Assets	\$ 183,848	\$ 86,902	\$ 150,301	\$ 1,307,099	\$ 540,290	\$ 54,545	\$ 63,766
Liabilities							
Accounts payable	\$ 9,696	\$ -	\$ -	\$ 907	\$ 65,838	\$ 11,681	\$ 3,518
Accrued liabilities	9,593	-	-	-	5,897	4,756	5,524
Retainage payable	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	6,706	-
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
Total Liabilities	19,289	-	-	907	71,735	23,143	9,042
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
Fund Balances							
Nonspendable	-	-	-	-	9,753	-	-
Restricted	-	86,902	150,301	1,306,192	-	-	-
Committed	164,559	-	-	-	458,802	31,402	54,724
Unassigned	-	-	-	-	-	-	-
Total Fund Balances	164,559	86,902	150,301	1,306,192	468,555	31,402	54,724
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 183,848	\$ 86,902	\$ 150,301	\$ 1,307,099	\$ 540,290	\$ 54,545	\$ 63,766

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2021

(continued)

	Special Revenue Funds						
	Recreation Field Maintenance Fund	Library Fines Fund	Tuition Programs Fund	Vocational Center Fund	School Facilities Fund	City Facilities Funds	Other Special Revenue Funds
Assets							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 3,515,763	\$ 3,522,312
Investments	-	-	-	-	-	-	2,633,015
Departmental and other receivable	-	-	12	-	7,489	3,218,932	423
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	-	5,953	-	906	96,384	1,875,384	3,431,472
Inventory	-	-	-	-	-	-	-
Other assets	-	-	-	-	-	-	-
Total Assets	\$ -	\$ 5,953	\$ 12	\$ 906	\$ 103,873	\$ 8,610,079	\$ 9,587,222
Liabilities							
Accounts payable	\$ -	\$ 438	\$ -	\$ -	\$ 1,600	\$ -	\$ 4,676
Accrued liabilities	-	-	1,010	-	-	-	-
Retainage payable	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Due to other funds	14,746	-	12	-	-	-	-
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	168,096
Total Liabilities	14,746	438	1,022	-	1,600	-	172,772
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
Fund Balances							
Nonspendable	-	-	-	-	-	-	-
Restricted	-	5,515	-	906	102,273	8,610,079	9,414,450
Committed	-	-	-	-	-	-	-
Unassigned	(14,746)	-	(1,010)	-	-	-	-
Total Fund Balances	(14,746)	5,515	(1,010)	906	102,273	8,610,079	9,414,450
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ -	\$ 5,953	\$ 12	\$ 906	\$ 103,873	\$ 8,610,079	\$ 9,587,222

(continued)

CITY OF DOVER, NEW HAMPSHIRE
NONMAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEET

JUNE 30, 2021

(continued)

	Special Revenue Funds Subtotals	Capital Project Funds					
		CIP FY22	CIP FY 21	CIP FY 20	CIP FY 19	CIP FY 18	CIP FY 17
Assets							
Cash and short-term investments	\$ 7,222,100	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	2,633,015	-	-	-	-	-	-
Departmental and other receivable	3,811,219	-	-	-	-	-	-
Intergovernmental receivables	514,663	-	-	-	-	-	-
Loans receivable	196,555	-	-	-	-	-	-
Due from other funds	13,355,853	172,511	-	-	467,753	-	-
Inventory	44,779	-	-	-	-	-	-
Other assets	251,929	-	-	-	-	-	-
Total Assets	\$ 28,030,113	\$ 172,511	\$ -	\$ -	\$ 467,753	\$ -	\$ -
Liabilities							
Accounts payable	\$ 128,832	\$ 266,105	\$ 196,141	\$ 120,622	\$ 11,191	\$ -	\$ -
Accrued liabilities	191,174	-	-	-	-	-	-
Retainage payable	-	-	7,357	10,961	238,357	4,190	91,494
Unearned revenue	3,704,234	-	-	-	-	-	-
Due to other funds	1,020,687	-	2,201,852	2,351,765	-	450,896	2,201,874
Notes payable	-	-	-	38,645	29,946	-	-
Other liabilities	168,096	-	-	2,299	-	-	-
Total Liabilities	5,213,023	266,105	2,405,350	2,524,292	279,494	455,086	2,293,368
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	446,555	-	-	-	-	-	-
Fund Balances							
Nonspendable	44,779	-	-	-	-	-	-
Restricted	22,223,373	-	-	-	188,259	-	-
Committed	725,999	-	-	-	-	-	-
Unassigned	(623,616)	(93,594)	(2,405,350)	(2,524,292)	-	(455,086)	(2,293,368)
Total Fund Balances	22,370,535	(93,594)	(2,405,350)	(2,524,292)	188,259	(455,086)	(2,293,368)
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 28,030,113	\$ 172,511	\$ -	\$ -	\$ 467,753	\$ -	\$ -

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2021

(continued)

Capital Projects Funds

	CIP FY 16	CIP FY 15	CIP FY 14	CIP FY 13	CIP FY 12	CIP FY 11	CIP FY 10
Assets							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivable	-	70,000	-	53,328	7,879	-	-
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	-	-	-	-	-	575,937	-
Inventory	-	-	-	-	-	-	-
Other assets	-	-	-	-	-	-	-
Total Assets	\$ -	\$ 70,000	\$ -	\$ 53,328	\$ 7,879	\$ 575,937	\$ -
Liabilities							
Accounts payable	\$ 6,745	\$ 65,069	\$ 8,103	\$ -	\$ 195	\$ -	\$ -
Accrued liabilities	-	-	-	-	-	-	-
Retainage payable	51,102	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Due to other funds	1,646,016	72,391	300,108	5,986	263,200	-	1,013,240
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
Total Liabilities	1,703,863	137,460	308,211	5,986	263,395	-	1,013,240
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
Fund Balances							
Nonspendable	-	-	-	-	-	-	-
Restricted	-	-	-	47,342	-	575,937	-
Committed	-	-	-	-	-	-	-
Unassigned	(1,703,863)	(67,460)	(308,211)	-	(255,516)	-	(1,013,240)
Total Fund Balances	(1,703,863)	(67,460)	(308,211)	47,342	(255,516)	575,937	(1,013,240)
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ -	\$ 70,000	\$ -	\$ 53,328	\$ 7,879	\$ 575,937	\$ -

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2021

(continued)

Capital Projects Funds

	CIP FY09	CIP FY08	CIP FY07	CIP FY05	CIP FY04	CIP FY01	Tolend Rd Landfill Closure
Assets							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivable	-	-	-	-	-	-	-
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	40,556	1,547,398	-	60,182	9,134	2,702	-
Inventory	-	-	-	-	-	-	-
Other assets	-	-	-	-	-	-	-
Total Assets	\$ 40,556	\$ 1,547,398	\$ -	\$ 60,182	\$ 9,134	\$ 2,702	\$ -
Liabilities							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 7,182
Accrued liabilities	-	-	-	-	-	-	-
Retainage payable	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Due to other funds	-	-	401,277	-	-	-	156,575
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
Total Liabilities	-	-	401,277	-	-	-	163,757
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
Fund Balances							
Nonspendable	-	-	-	-	-	-	-
Restricted	40,556	1,547,398	-	60,182	9,134	2,702	-
Committed	-	-	-	-	-	-	-
Unassigned	-	-	(401,277)	-	-	-	(163,757)
Total Fund Balances	40,556	1,547,398	(401,277)	60,182	9,134	2,702	(163,757)
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 40,556	\$ 1,547,398	\$ -	\$ 60,182	\$ 9,134	\$ 2,702	\$ -

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2021

(continued)

	Capital Project Funds			Debt Service Funds		Debt Service Funds Subtotals	Total
	Cochecho River Dredge	Recreation Field Construction	Capital Project Funds Subtotals	Downtown Dover TIF Fund	Waterfront TIF District Fund		
Assets							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 7,222,100
Investments	-	-	-	-	-	-	2,633,015
Departmental and other receivable	-	-	131,207	-	-	-	3,942,426
Intergovernmental receivables	-	-	-	-	-	-	514,663
Loans receivable	-	-	-	-	-	-	196,555
Due from other funds	360,005	2,428	3,238,606	398,110	312,778	710,888	17,305,347
Inventory	-	-	-	-	-	-	44,779
Other assets	-	-	-	-	-	-	251,929
Total Assets	\$ 360,005	\$ 2,428	\$ 3,369,813	\$ 398,110	\$ 312,778	\$ 710,888	\$ 32,110,814
Liabilities							
Accounts payable	\$ -	\$ -	\$ 681,353	\$ -	\$ -	\$ -	\$ 810,185
Accrued liabilities	-	-	-	-	-	-	191,174
Retainage payable	-	-	403,461	-	-	-	403,461
Unearned revenue	-	-	-	-	-	-	3,704,234
Due to other funds	-	-	11,065,180	-	-	-	12,085,867
Notes payable	-	-	68,591	-	-	-	68,591
Other liabilities	-	-	2,299	-	-	-	170,395
Total Liabilities	-	-	12,220,884	-	-	-	17,433,907
Deferred Inflows of Resources							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	446,555
Fund Balances							
Nonspendable	-	-	-	-	-	-	44,779
Restricted	360,005	-	2,831,515	-	-	-	25,054,888
Committed	-	2,428	2,428	398,110	312,778	710,888	1,439,315
Unassigned	-	-	(11,685,014)	-	-	-	(12,308,630)
Total Fund Balances	360,005	2,428	(8,851,071)	398,110	312,778	710,888	14,230,352
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 360,005	\$ 2,428	\$ 3,369,813	\$ 398,110	\$ 312,778	\$ 710,888	\$ 32,110,814

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

	Special Revenue Funds						
	Community Development Fund	CDBG Recovery Fund	ARPA Fund	Housing Rehab Loan Fund	Economic Development Loan Fund	Police DOJ Fund	Homeland Security Fund
Revenues							
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	139,272	-	1,388,837	-	-	174,635	305,485
Current services	3,000	-	-	-	6,292	-	-
Investment income	-	-	-	-	-	-	-
Miscellaneous	38,900	-	-	5,900	40,941	-	-
Total Revenues	181,172	-	1,388,837	5,900	47,233	174,635	305,485
Expenditures							
Current:							
General government	180,358	-	143,749	-	50	-	-
Public safety	-	-	-	-	-	155,966	340,932
Public works	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Education	-	-	-	-	-	-	-
Public welfare	64,222	-	1,250,666	-	-	-	-
Debt service							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Total Expenditures	244,580	-	1,394,415	-	50	155,966	340,932
Excess (deficiency) of revenues over expenditures	(63,408)	-	(5,578)	5,900	47,183	18,669	(35,447)
Other Financing Sources (Uses)							
Transfers in	-	-	18,366	-	-	5,673	1,685
Transfers out	-	-	-	-	-	(23,352)	-
Total Other Financing Sources (Uses)	-	-	18,366	-	-	(17,679)	1,685
Change in fund balance	(63,408)	-	12,788	5,900	47,183	990	(33,762)
Fund Balance, at Beginning of Year	(392,674)	22,948	(8,815)	321,429	(11,327)	296,993	14,332
Fund Balance, at End of Year	\$ (456,082)	\$ 22,948	\$ 3,973	\$ 327,329	\$ 35,856	\$ 297,983	\$ (19,430)

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Special Revenue Funds						
	Police DHA Fund	Police DOT Fund	DHHS Assistance Programs	Police Tobacco Fund	Emergency Management Fund	Radiological Emergency Response	DOI Fund
Revenues							
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	60,000	20,150	168,747	36,692	766,264	-	75,000
Current services	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-
Miscellaneous	-	-	4,411	-	-	-	-
Total Revenues	60,000	20,150	173,158	36,692	766,264	-	75,000
Expenditures							
Current:							
General government	-	-	-	-	81,288	-	-
Public safety	113,385	20,156	223,928	1,775	333,273	-	-
Public works	-	-	-	-	34,545	-	-
Culture and recreation	-	-	-	-	29,979	-	-
Education	-	-	-	-	-	-	-
Public welfare	-	-	-	-	16,011	-	-
Debt service							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Total Expenditures	113,385	20,156	223,928	1,775	495,096	-	-
Excess (deficiency) of revenues over expenditures	(53,385)	(6)	(50,770)	34,917	271,168	-	75,000
Other Financing Sources (Uses)							
Transfers in	63,348	-	45,622	-	-	-	-
Transfers out	-	-	-	-	-	-	-
Total Other Financing Sources (Uses)	63,348	-	45,622	-	-	-	-
Change in fund balance	9,963	(6)	(5,148)	34,917	271,168	-	75,000
Fund Balance, at Beginning of Year	9,312	(11,304)	25,934	186,823	293,124	36,879	(68,410)
Fund Balance, at End of Year	\$ 19,275	\$ (11,310)	\$ 20,786	\$ 221,740	\$ 564,292	\$ 36,879	\$ 6,590

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Special Revenue Funds						
	EPA Fund	National Endowment for the Arts	School Cafeteria Fund	School Federal Aid Fund	Special Programs Fund	Planning Improvements Fund	Police and Fire Detail
Revenues							
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	-	-	663,555	3,797,600	432,168	-	849
Current services	-	-	11,223	-	30,213	25,000	134,647
Investment income	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	2,005	-	-
Total Revenues	-	-	674,778	3,797,600	464,386	25,000	135,496
Expenditures							
Current:							
General government	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	109,474
Public works	-	-	-	-	-	5,000	-
Culture and recreation	-	-	-	-	-	-	-
Education	-	-	670,955	3,802,657	36,290	-	-
Public welfare	-	-	-	-	-	-	-
Debt service							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Total Expenditures	-	-	670,955	3,802,657	36,290	5,000	109,474
Excess (deficiency) of revenues over expenditures	-	-	3,823	(5,057)	428,096	20,000	26,022
Other Financing Sources (Uses)							
Transfers in	-	-	-	-	-	-	-
Transfers out	-	-	-	-	-	-	(75,000)
Total Other Financing Sources (Uses)	-	-	-	-	-	-	(75,000)
Change in fund balance	-	-	3,823	(5,057)	428,096	20,000	(48,978)
Fund Balance, at Beginning of Year	6,324	(2,701)	217,010	(113,280)	(127,996)	476,873	65,490
Fund Balance, at End of Year	\$ 6,324	\$ (2,701)	\$ 220,833	\$ (118,337)	\$ 300,100	\$ 496,873	\$ 16,512

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Special Revenue Funds						
	Parking Activity Fund	Police Special Fund	Fire Special Projects Fund	Conservation Fund	Residential Solid Waste Fund	McConnell Center Fund	Recreation Programs Fund
Revenues							
Property taxes	\$ -	\$ -	\$ -	\$ 67,281	\$ -	\$ -	\$ -
Licenses and permits	-	1,600	-	-	-	-	-
Intergovernmental	-	38,603	-	-	-	-	-
Current services	1,102,402	-	-	-	1,675,531	679,287	104,871
Investment income	-	-	-	-	3,275	-	-
Miscellaneous	4,685	13,247	-	246,948	-	-	5,778
Total Revenues	1,107,087	53,450	-	314,229	1,678,806	679,287	110,649
Expenditures							
Current:							
General government	-	-	-	15,266	-	-	-
Public safety	631,050	71,116	12,073	-	-	-	-
Public works	-	-	-	-	1,654,158	-	-
Culture and recreation	-	-	-	-	-	406,960	95,933
Education	-	-	-	-	-	-	-
Public welfare	-	-	-	-	-	-	-
Debt service							
Principal	61,341	-	-	-	-	347,322	-
Interest	8,865	-	-	-	-	58,538	-
Total Expenditures	701,256	71,116	12,073	15,266	1,654,158	812,820	95,933
Excess (deficiency) of revenues over expenditures	405,831	(17,666)	(12,073)	298,963	24,648	(133,533)	14,716
Other Financing Sources (Uses)							
Transfers in	-	-	-	-	-	131,604	20,000
Transfers out	(390,051)	-	-	(100,000)	-	-	-
Total Other Financing Sources (Uses)	(390,051)	-	-	(100,000)	-	131,604	20,000
Change in fund balance	15,780	(17,666)	(12,073)	198,963	24,648	(1,929)	34,716
Fund Balance, at Beginning of Year	148,779	104,568	162,374	1,107,229	443,907	33,331	20,008
Fund Balance, at End of Year	\$ 164,559	\$ 86,902	\$ 150,301	\$ 1,306,192	\$ 468,555	\$ 31,402	\$ 54,724

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Special Revenue Funds						
	Recreation Field Maintenance Fund	Library Fines Fund	Tuition Programs Fund	Vocational Center Fund	School Facilities Fund	City Facilities Funds	Other Special Revenue Funds
Revenues							
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-
Current services	-	21,776	35,660	-	3,377	-	-
Investment income	-	-	-	-	-	2,857	2,489,794
Miscellaneous	578	-	-	-	1,136	1,976,844	399,535
Total Revenues	578	21,776	35,660	-	4,513	1,979,701	2,889,329
Expenditures							
Current:							
General government	-	-	-	-	-	-	4
Public safety	-	-	-	-	-	-	44,893
Public works	-	-	-	-	-	-	14,219
Culture and recreation	273	37,669	-	-	-	-	22,112
Education	-	-	36,670	-	114,103	-	11,038
Public welfare	-	-	-	-	-	-	-
Debt service							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Total Expenditures	273	37,669	36,670	-	114,103	-	92,266
Excess (deficiency) of revenues over expenditures	305	(15,893)	(1,010)	-	(109,590)	1,979,701	2,797,063
Other Financing Sources (Uses)							
Transfers in	-	-	-	-	-	-	393,490
Transfers out	-	-	-	-	-	(306,408)	(560,623)
Total Other Financing Sources (Uses)	-	-	-	-	-	(306,408)	(167,133)
Change in fund balance	305	(15,893)	(1,010)	-	(109,590)	1,673,293	2,629,930
Fund Balance, at Beginning of Year	(15,051)	21,408	-	906	211,863	6,936,786	6,784,520
Fund Balance, at End of Year	\$ (14,746)	\$ 5,515	\$ (1,010)	\$ 906	\$ 102,273	\$ 8,610,079	\$ 9,414,450

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Special Revenue Funds <u>Subtotals</u>	Capital Project Funds					
		CIP <u>FY 22</u>	CIP <u>FY 21</u>	CIP <u>FY 20</u>	CIP <u>FY 19</u>	CIP <u>FY 18</u>	CIP <u>FY 17</u>
Revenues							
Property taxes	\$ 67,281	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	1,600	-	-	-	-	-	-
Intergovernmental	8,067,857	-	-	386,491	18,211	-	-
Current services	3,833,279	-	-	-	-	-	-
Investment income	2,495,926	-	-	-	-	-	-
Miscellaneous	<u>2,740,908</u>	<u>-</u>	<u>4,672</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Revenues	17,206,851	-	4,672	386,491	18,211	-	-
Expenditures							
Current:							
General government	420,715	-	179,623	122,580	20,067	84,699	1,108
Public safety	2,058,021	770,805	445,547	134,401	15,252	-	3,848
Public works	1,707,922	244,316	2,780,402	3,583,763	1,076,893	3,000	1,883,890
Culture and recreation	592,926	21,789	40,111	1,890	-	7,563	6,081
Education	4,671,713	-	-	-	22,922	-	-
Public welfare	1,330,899	-	-	-	-	-	-
Debt service							
Principal	408,663	-	-	-	-	-	-
Interest	<u>67,403</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>11,258,262</u>	<u>1,036,910</u>	<u>3,445,683</u>	<u>3,842,634</u>	<u>1,135,134</u>	<u>95,262</u>	<u>1,894,927</u>
Excess (deficiency) of revenues over expenditures	5,948,589	(1,036,910)	(3,441,011)	(3,456,143)	(1,116,923)	(95,262)	(1,894,927)
Other Financing Sources (Uses)							
Transfers in	679,788	943,316	1,257,971	406,592	295,727	8,531	71,418
Transfers out	<u>(1,455,434)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>(775,646)</u>	<u>943,316</u>	<u>1,257,971</u>	<u>406,592</u>	<u>295,727</u>	<u>8,531</u>	<u>71,418</u>
Change in fund balance	5,172,943	(93,594)	(2,183,040)	(3,049,551)	(821,196)	(86,731)	(1,823,509)
Fund Balance, at Beginning of Year	<u>17,197,592</u>	<u>-</u>	<u>(222,310)</u>	<u>525,259</u>	<u>1,009,455</u>	<u>(368,355)</u>	<u>(469,859)</u>
Fund Balance, at End of Year	\$ <u>22,370,535</u>	\$ <u>(93,594)</u>	\$ <u>(2,405,350)</u>	\$ <u>(2,524,292)</u>	\$ <u>188,259</u>	\$ <u>(455,086)</u>	\$ <u>(2,293,368)</u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

Capital Project Funds

	CIP FY 16	CIP FY 15	CIP FY 14	CIP FY 13	CIP FY 12	CIP FY 11	CIP FY 10
Revenues							
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	27,846	2,400	-
Current services	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-
Total Revenues	-	-	-	-	27,846	2,400	-
Expenditures							
Current:							
General government	-	492,524	-	-	-	-	-
Public safety	-	-	-	-	-	19,814	-
Public works	5,191	14,249	-	-	23,730	-	-
Culture and recreation	-	42,004	-	-	-	-	-
Education	89,428	46,236	-	-	-	-	-
Public welfare	-	-	-	-	-	-	-
Debt service							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Total Expenditures	94,619	595,013	-	-	23,730	19,814	-
Excess (deficiency) of revenues over expenditures	(94,619)	(595,013)	-	-	4,116	(17,414)	-
Other Financing Sources (Uses)							
Transfers in	-	-	-	1,896	-	-	40,000
Transfers out	-	-	-	-	-	-	-
Total Other Financing Sources (Uses)	-	-	-	1,896	-	-	40,000
Change in fund balance	(94,619)	(595,013)	-	1,896	4,116	(17,414)	40,000
Fund Balance, at Beginning of Year	(1,609,244)	527,553	(308,211)	45,446	(259,632)	593,351	(1,053,240)
Fund Balance, at End of Year	\$ (1,703,863)	\$ (67,460)	\$ (308,211)	\$ 47,342	\$ (255,516)	\$ 575,937	\$ (1,013,240)

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Capital Project Funds						Tolend Rd Landfill Closure
	CIP FY09	CIP FY08	CIP FY07	CIP FY05	CIP FY04	CIP FY01	
Revenues							
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-
Current services	-	-	-	-	-	-	-
Investment income	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-
Total Revenues	-	-	-	-	-	-	-
Expenditures							
Current:							
General government	1,223	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-
Public works	28	-	-	27,152	248	-	822,556
Culture and recreation	-	1,157	-	-	-	-	-
Education	-	-	-	-	-	-	-
Public welfare	-	-	-	-	-	-	-
Debt service							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Total Expenditures	1,251	1,157	-	27,152	248	-	822,556
Excess (deficiency) of revenues over expenditures	(1,251)	(1,157)	-	(27,152)	(248)	-	(822,556)
Other Financing Sources (Uses)							
Transfers in	-	-	-	960,842	146,343	-	2,094,000
Transfers out	-	-	-	-	-	-	-
Total Other Financing Sources (Uses)	-	-	-	960,842	146,343	-	2,094,000
Change in fund balance	(1,251)	(1,157)	-	933,690	146,095	-	1,271,444
Fund Balance, at Beginning of Year	41,807	1,548,555	(401,277)	(873,508)	(136,961)	2,702	(1,435,201)
Fund Balance, at End of Year	\$ 40,556	\$ 1,547,398	\$ (401,277)	\$ 60,182	\$ 9,134	\$ 2,702	\$ (163,757)

(continued)

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Capital Project Funds			Debt Service Funds			Total
	Cochecho River Dredge	Recreation Field Construction	Capital Project Funds Subtotals	Downtown Dover TIF Fund	Waterfront TIF District Fund	Debt Service Funds Subtotals	
Revenues							
Property taxes	\$ -	\$ -	\$ -	\$ 919,885	\$ 150,136	\$ 1,070,021	\$ 1,137,302
Licenses and permits	-	-	-	-	-	-	1,600
Intergovernmental	-	-	434,948	-	-	-	8,502,805
Current services	-	-	-	-	-	-	3,833,279
Investment income	-	-	-	-	-	-	2,495,926
Miscellaneous	-	-	4,672	-	-	-	2,745,580
Total Revenues	-	-	439,620	919,885	150,136	1,070,021	18,716,492
Expenditures							
Current:							
General government	-	-	901,824	985	79,202	80,187	1,402,726
Public safety	-	-	1,389,667	-	-	-	3,447,688
Public works	10,166	-	10,475,584	-	-	-	12,183,506
Culture and recreation	-	-	120,595	-	-	-	713,521
Education	-	-	158,586	-	-	-	4,830,299
Public welfare	-	-	-	-	-	-	1,330,899
Debt service							
Principal	-	-	-	545,000	122,542	667,542	1,076,205
Interest	-	-	-	321,712	97,784	419,496	486,899
Total Expenditures	10,166	-	13,046,256	867,697	299,528	1,167,225	25,471,743
Excess (deficiency) of revenues over expenditures	(10,166)	-	(12,606,636)	52,188	(149,392)	(97,204)	(6,755,251)
Other Financing Sources (Uses)							
Transfers in	-	-	6,226,636	180,000	-	180,000	7,086,424
Transfers out	-	-	-	-	-	-	(1,455,434)
Total Other Financing Sources (Uses)	-	-	6,226,636	180,000	-	180,000	5,630,990
Change in fund balance	(10,166)	-	(6,380,000)	232,188	(149,392)	82,796	(1,124,261)
Fund Balance, at Beginning of Year	370,171	2,428	(2,471,071)	165,922	462,170	628,092	15,354,613
Fund Balance, at End of Year	\$ 360,005	\$ 2,428	\$ (8,851,071)	\$ 398,110	\$ 312,778	\$ 710,888	\$ 14,230,352

See independent auditors' report.

(This page intentionally left blank.)

Budget and Actual Schedules

CITY OF DOVER, NEW HAMPSHIRE

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2021

	Parking Activity		Variance
	Budget	Actual	Positive (Negative)
Revenues			
Charges for services	\$ 1,101,351	\$ 941,882	\$ (159,469)
Intergovernmental	-	-	-
Miscellaneous	<u>205,000</u>	<u>165,205</u>	<u>(39,795)</u>
Total Revenues	1,306,351	1,107,087	(199,264)
Expenditures			
Public safety	873,834	619,190	254,644
Education	-	-	-
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	<u>70,207</u>	<u>70,207</u>	<u>-</u>
Total Expenditures	<u>944,041</u>	<u>689,397</u>	<u>254,644</u>
Other Financing Sources and (Uses)			
Use of prior year carryforwards	3,355	3,355	-
Transfers in	-	-	-
Transfers out	<u>(365,665)</u>	<u>(410,816)</u>	<u>(45,151)</u>
Total Other Financing Sources and (Uses)	<u>(362,310)</u>	<u>(407,461)</u>	<u>(45,151)</u>
Revenues and other financing sources over (under) expenditures	\$ <u><u>-</u></u>	\$ <u><u>10,229</u></u>	\$ <u><u>10,229</u></u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Residential Solid Waste		
	<u>Budget</u>	<u>Actual</u>	Variance Positive <u>(Negative)</u>
Revenues			
Charges for services	\$ 1,746,315	\$ 1,675,531	\$ (70,784)
Intergovernmental	12,666	-	(12,666)
Miscellaneous	-	3,275	3,275
	1,758,981	1,678,806	(80,175)
Expenditures			
Public safety	-	-	-
Education	-	-	-
Public works	-	-	-
Culture and recreation	1,862,106	1,822,287	39,819
Debt service	-	-	-
	1,862,106	1,822,287	39,819
Other Financing Sources and (Uses)			
Use of prior year carryforwards	103,125	103,125	-
Transfers in	-	-	-
Transfers out	-	-	-
	103,125	103,125	-
Revenues and other financing sources over (under) expenditures	\$ -	\$ (40,356)	\$ (40,356)

(continued)

CITY OF DOVER, NEW HAMPSHIRE

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Library Fines		
	<u>Budget</u>	<u>Actual</u>	Variance Positive <u>(Negative)</u>
Revenues			
Charges for services	\$ -	\$ -	\$ -
Intergovernmental	-	-	-
Miscellaneous	<u>52,018</u>	<u>21,776</u>	<u>(30,242)</u>
Total Revenues	52,018	21,776	(30,242)
Expenditures			
Public safety	-	-	-
Education	-	-	-
Public works	-	-	-
Culture and recreation	52,018	38,574	13,444
Debt service	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>52,018</u>	<u>38,574</u>	<u>13,444</u>
Other Financing Sources and (Uses)			
Use of prior year carryforwards	-	-	-
Transfers in	-	-	-
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>-</u>	<u>-</u>	<u>-</u>
Revenues and other financing sources over (under) expenditures	<u>\$ -</u>	<u>\$ (16,798)</u>	<u>\$ (16,798)</u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Tuition Programs		
	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
Revenues			
Charges for services	\$ 125,000	\$ 35,659	\$ (89,341)
Intergovernmental	-	-	-
Miscellaneous revenue	-	-	-
	125,000	35,659	(89,341)
Total Revenues	125,000	35,659	(89,341)
Expenditures			
Public safety	-	-	-
Education	125,000	36,670	88,330
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	-	-	-
	125,000	36,670	88,330
Total Expenditures	125,000	36,670	88,330
Other Financing Sources and (Uses)			
Use of prior year carryforwards	-	-	-
Transfers in	-	-	-
Transfers out	-	-	-
	-	-	-
Total Other Financing Sources and (Uses)	-	-	-
Revenues and other financing sources over (under) expenditures	\$ -	\$ (1,011)	\$ (1,011)

(continued)

CITY OF DOVER, NEW HAMPSHIRE

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	School Facilities		
	Budget	Actual	Variance Positive (Negative)
Revenues			
Charges for services	\$ 21,000	\$ 10	\$ (20,990)
Intergovernmental	-	-	-
Miscellaneous revenue	174,000	14,934	(159,066)
Total Revenues	195,000	14,944	(180,056)
Expenditures			
Public safety	-	-	-
Education	195,000	128,176	66,824
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	-	-	-
Total Expenditures	195,000	128,176	66,824
Other Financing Sources and (Uses)			
Use of prior year carryforwards	-	-	-
Transfers in	-	-	-
Transfers out	-	-	-
Total Other Financing Sources and (Uses)	-	-	-
Revenues and other financing sources over (under) expenditures	\$ -	\$ (113,232)	\$ (113,232)

(continued)

CITY OF DOVER, NEW HAMPSHIRE

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	McConnell Center		
	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
Revenues			
Charges for services	\$ -	\$ -	\$ -
Intergovernmental	-	-	-
Miscellaneous	<u>734,830</u>	<u>679,287</u>	<u>(55,543)</u>
Total Revenues	734,830	679,287	(55,543)
Expenditures			
Public safety	-	-	-
Education	-	-	-
Public works	-	-	-
Culture and recreation	459,811	414,554	45,257
Debt service	<u>405,860</u>	<u>405,860</u>	<u>-</u>
Total Expenditures	<u>865,671</u>	<u>820,414</u>	<u>45,257</u>
Other Financing Sources and (Uses)			
Use of prior year carryforwards	-	-	-
Transfers in	131,604	131,604	-
Transfers out	<u>(763)</u>	<u>(763)</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>130,841</u>	<u>130,841</u>	<u>-</u>
Revenues and other financing source over (under) expenditures	<u>\$ -</u>	<u>\$ (10,286)</u>	<u>\$ (10,286)</u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Police DHA Fund		
	<u>Budget</u>	<u>Actual</u>	Variance Positive <u>(Negative)</u>
Revenues			
Charges for services	\$ -	\$ -	\$ -
Intergovernmental	60,000	60,000	-
Miscellaneous	<u>-</u>	<u>-</u>	<u>-</u>
Total Revenues	60,000	60,000	-
Expenditures			
Public safety	123,348	113,385	9,963
Education	-	-	-
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>123,348</u>	<u>113,385</u>	<u>9,963</u>
Other Financing Sources and (Uses)			
Use of prior year carryforwards	-	-	-
Transfers in	63,348	63,348	-
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>63,348</u>	<u>63,348</u>	<u>-</u>
Revenues and other financing source over (under) expenditures	\$ <u>-</u>	\$ <u>9,963</u>	\$ <u>9,963</u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

SCHEDULE OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	School Cafeteria		
	<u>Budget</u>	<u>Actual</u>	Variance Positive <u>(Negative)</u>
Revenues			
Charges for services	\$ 829,000	\$ 28,270	\$ (800,730)
Intergovernmental	740,000	646,508	(93,492)
Miscellaneous	<u>26,000</u>	<u>-</u>	<u>(26,000)</u>
Total Revenues	1,595,000	674,778	(920,222)
Expenditures			
Public safety	-	-	-
Education	1,650,000	721,700	928,300
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>1,650,000</u>	<u>721,700</u>	<u>928,300</u>
Other Financing Sources and (Uses)			
Use of prior year carryforwards	-	-	-
Transfers in	55,000	-	(55,000)
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>55,000</u>	<u>-</u>	<u>(55,000)</u>
Revenues and other financing source over (under) expenditures	\$ <u>-</u>	\$ <u>(46,922)</u>	\$ <u>(46,922)</u>

See independent auditors' report.

(This page intentionally left blank.)

Enterprise Funds

Enterprise Funds were established to account for activities that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the activity be self-supporting based on user charges.

The City of Dover has the following Enterprise Funds:

Water Fund: To account for the operation of a water treatment plant, City wells and water system.

Sewer Fund: To account for the operation of a sewer treatment plant, pumping station and sewer lines.

DBIDA Fund: To account for the economic development projects of the Dover Business Industrial Development Authority (DBIDA), which operates under RSA 162-G.

No annual budget is adopted for the DBIDA Fund.

CITY OF DOVER, NEW HAMPSHIRE

ENTERPRISE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2021

	Water Fund		
	<u>Budget</u>	<u>Actual (Budgetary Basis)</u>	<u>Variance Positive (Negative)</u>
Operating Revenues			
Operating revenue	\$ 5,799,106	\$ 5,901,356	\$ 102,250
Other	<u>70,500</u>	<u>120,357</u>	<u>49,857</u>
Total Operating Revenues	5,869,606	6,021,713	152,107
Operating Expenses			
Personnel services	1,319,070	871,010	448,060
Purchased services	734,177	713,948	20,229
Supplies and materials	680,842	814,312	(133,470)
Capital outlay	1,642,755	1,503,291	139,464
Other	<u>445,861</u>	<u>360,798</u>	<u>85,063</u>
Total Operating Expenses	4,822,705	4,263,359	559,346
Non-Operating Income (Expenses)			
Interest expense	(688,851)	(360,989)	327,862
Intergovernmental	<u>2,500</u>	<u>-</u>	<u>(2,500)</u>
Total Non-Operating Income (Expenses)	(686,351)	(360,989)	325,362
Other Financing Sources and (Uses)			
Use of retained earnings	280,464	280,464	-
Use of prior year carryforwards	-	-	-
Transfers out	<u>(641,014)</u>	<u>(668,324)</u>	<u>(27,310)</u>
Total Other Financing Sources and (Uses)	<u>(360,550)</u>	<u>(387,860)</u>	<u>(27,310)</u>
Revenues and other sources over (under) expenses and other uses	\$ <u><u>-</u></u>	\$ <u><u>1,009,505</u></u>	\$ <u><u>1,009,505</u></u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

ENTERPRISE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Sewer Fund		
	<u>Budget</u>	<u>Actual (Budgetary Basis)</u>	<u>Variance Positive (Negative)</u>
Operating Revenues			
Operating revenue	\$ 8,055,342	\$ 8,185,192	\$ 129,850
Other	<u>57,000</u>	<u>96,706</u>	<u>39,706</u>
Total Operating Revenues	8,112,342	8,281,898	169,556
Operating Expenses			
Personnel services	2,126,695	1,839,972	286,723
Purchased services	1,362,271	1,152,803	209,468
Supplies and materials	975,420	968,155	7,265
Capital outlay	2,423,801	2,155,628	268,173
Other	<u>653,388</u>	<u>582,022</u>	<u>71,366</u>
Total Operating Expenses	7,541,575	6,698,580	842,995
Non-Operating Income (Expenses)			
Interest expense	(721,675)	(411,283)	310,392
Intergovernmental	<u>30,187</u>	<u>3,540,711</u>	<u>3,510,524</u>
Total Non-Operating Income (Expenses)	(691,488)	3,129,428	3,820,916
Other Financing Sources and Uses			
Use of retained earnings	520,992	-	(520,992)
Use of prior year carryforwards	236,810	236,810	-
Transfers out	<u>(637,081)</u>	<u>(837,081)</u>	<u>(200,000)</u>
Total Other Financing Sources and (Uses)	<u>120,721</u>	<u>(600,271)</u>	<u>(720,992)</u>
Net Income (Loss)	\$ <u><u>-</u></u>	\$ <u><u>4,112,475</u></u>	\$ <u><u>4,112,475</u></u>

See independent auditors' report.

(This page intentionally left blank.)

Internal Service Funds

- Dover Net Fund – To account for the costs related to the operations of the information technology network and the allocation of these costs to the various funds and functions.
- Central Stores Fund – To account for the costs related to the supplies, copiers, and postage and the allocation of these costs to the various funds and functions based on actual use.
- Fleet Maintenance Fund – To account for the maintenance costs related to the vehicle fleet and the allocation of these costs to the various funds and functions based on actual use.
- Workers Compensation Fund – To account for the cost of administration, insurance and claims for workers compensation and the allocation of these costs to the various funds and functions based on historical wage and claims history.

CITY OF DOVER, NEW HAMPSHIRE

INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF NET POSITION

JUNE 30, 2021

	Dover Net <u>Fund</u>	Central Stores <u>Fund</u>	Fleet Maintenance <u>Fund</u>	Workers Compensation <u>Fund</u>	<u>Total</u>
Assets					
Current:					
Departmental and other receivables	\$ 30,348	\$ -	\$ 13,472	\$ -	\$ 43,820
Due from other funds	440,722	50,282	37,453	414,806	943,263
Other assets	-	-	-	10,000	10,000
Inventory	<u>-</u>	<u>-</u>	<u>203,937</u>	<u>-</u>	<u>203,937</u>
Total Assets	471,070	50,282	254,862	424,806	1,201,020
 Liabilities					
Current:					
Accounts payable	8,332	902	43,624	4,511	57,369
Accrued liabilities	15,954	-	10,677	-	26,631
Claims liability	-	-	-	68,716	68,716
Compensated absences	<u>32,672</u>	<u>-</u>	<u>27,692</u>	<u>-</u>	<u>60,364</u>
Total Current Liabilities	56,958	902	81,993	73,227	213,080
Non-current:					
Claims liability, net of current portion	<u>-</u>	<u>-</u>	<u>-</u>	<u>133,118</u>	<u>133,118</u>
Total Liabilities	<u>56,958</u>	<u>902</u>	<u>81,993</u>	<u>206,345</u>	<u>346,198</u>
 Net Position					
Unrestricted	<u>414,112</u>	<u>49,380</u>	<u>172,869</u>	<u>218,461</u>	<u>854,822</u>
Total Net Position	\$ <u>414,112</u>	\$ <u>49,380</u>	\$ <u>172,869</u>	\$ <u>218,461</u>	\$ <u>854,822</u>

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENSES,
AND CHANGES IN NET POSITION

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Dover Net <u>Fund</u>	Central Stores <u>Fund</u>	Fleet Maintenance <u>Fund</u>	Workers Compensation <u>Fund</u>	<u>Total</u>
Operating Revenues					
Charges for services	\$ 1,054,579	\$ 76,354	\$ 909,114	\$ 468,260	\$ 2,508,307
Miscellaneous	<u>25,000</u>	<u>-</u>	<u>24,387</u>	<u>66,286</u>	<u>115,673</u>
Total Operating Revenues	1,079,579	76,354	933,501	534,546	2,623,980
Operating Expenses					
Personal services	629,495	-	572,798	576,773	1,779,066
Purchased services	186,478	66,577	29,958	99,727	382,740
Supplies	240,998	14,137	35,840	-	290,975
Minor equipment	1,690	-	125,309	-	126,999
Other expenses	<u>-</u>	<u>-</u>	<u>319,040</u>	<u>-</u>	<u>319,040</u>
Total Operating Expenses	<u>1,058,661</u>	<u>80,714</u>	<u>1,082,945</u>	<u>676,500</u>	<u>2,898,820</u>
Operating Income (Loss)	20,918	(4,360)	(149,444)	(141,954)	(274,840)
Nonoperating revenue (expense)					
Transfer in	84,485	-	-	-	84,485
Transfer (out)	(25,000)	-	-	-	(25,000)
Intergovernmental	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,428</u>	<u>2,428</u>
Total nonoperating revenues (expenses)	<u>59,485</u>	<u>-</u>	<u>-</u>	<u>2,428</u>	<u>61,913</u>
Change in Net Position	80,403	(4,360)	(149,444)	(139,526)	(212,927)
Net Position at Beginning of Year	<u>333,709</u>	<u>53,740</u>	<u>322,313</u>	<u>357,987</u>	<u>1,067,749</u>
Net Position at End of Year	\$ <u>414,112</u>	\$ <u>49,380</u>	\$ <u>172,869</u>	\$ <u>218,461</u>	\$ <u>854,822</u>

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF CASH FLOWS

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Dover Net <u>Fund</u>	Central Stores <u>Fund</u>	Fleet Maintenance <u>Fund</u>	Workers Compensation <u>Fund</u>	<u>Total</u>
Cash Flows From Operating Activities					
Receipts from customers and users for services	\$ 1,081,957	\$ 76,354	\$ 928,290	\$ 534,546	\$ 2,621,147
Payments to vendors and contractors	(425,137)	(80,160)	(547,570)	(103,687)	(1,156,554)
Payments of employee salaries and benefits	(634,456)	-	(575,687)	(436,889)	(1,647,032)
Payments for interfund service provided	<u>(81,849)</u>	<u>3,806</u>	<u>194,967</u>	<u>3,602</u>	<u>120,526</u>
Net Cash Used By Operating Activities	(59,485)	-	-	(2,428)	(61,913)
Cash Flows From Noncapital Financing Activities					
Transfer in	84,485	-	-	-	84,485
Transfer out	(25,000)	-	-	-	(25,000)
Intergovernmental subsidy	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,428</u>	<u>2,428</u>
Net Cash Provided (Used) By Noncapital Financing Activities	59,485	-	-	2,428	61,913
Cash and Short Term Investments, Beginning of Year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Cash and Short Term Investments, End of Year	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>
Reconciliation of Operating Income to Net Cash Provided by (Used For) Operating Activities					
Operating income (loss)	\$ 20,918	\$ (4,360)	\$ (149,444)	\$ (141,954)	\$ (274,840)
Adjustments to reconcile operating income (loss) to to net cash provided by (used for) operating activities:					
Changes in assets and liabilities:					
Departmental and other receivables	2,378	-	(5,211)	-	(2,833)
Interfund receivables/payables	(81,849)	3,806	194,967	3,602	120,526
Inventory	-	-	(32,172)	-	(32,172)
Accounts payable	4,029	554	(5,251)	(3,960)	(4,628)
Accrued liabilities	(179)	-	71	-	(108)
Claims liability	-	-	-	139,884	139,884
Compensated absences	<u>(4,782)</u>	<u>-</u>	<u>(2,960)</u>	<u>-</u>	<u>(7,742)</u>
Net Cash Provided By (Used For) Operating Activities	\$ <u>(59,485)</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>(2,428)</u>	\$ <u>(61,913)</u>

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

INTERNAL SERVICE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2021

	Dover Net Fund		
	<u>Budget</u>	<u>Actual (Budgetary Basis)</u>	<u>Variance Positive (Negative)</u>
Operating Revenues			
Charges for services	\$ 1,054,265	\$ 1,054,579	\$ 314
Other revenue	<u>25,000</u>	<u>25,000</u>	<u>-</u>
Total Operating Revenues	1,079,265	1,079,579	314
Operating Expenses			
Personnel services	674,742	633,893	40,849
Purchased services	215,546	198,461	17,085
Supplies and materials	4,734	3,809	925
Capital outlay	738,789	451,443	287,346
Other	<u>9,964</u>	<u>6,370</u>	<u>3,594</u>
Total Operating Expenses	1,643,775	1,293,976	349,799
Nonoperating Income (Expenses)			
Intergovernmental	-	-	-
Other Financing Sources and (Uses)			
Use of retained earnings	-	-	-
Use of prior year carryforwards	505,608	505,608	-
Transfers in	84,485	84,485	-
Transfers out	<u>(25,583)</u>	<u>(25,583)</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>564,510</u>	<u>564,510</u>	<u>-</u>
Revenues and other sources over (under) expenses and other uses	<u>\$ -</u>	<u>\$ 350,113</u>	<u>\$ 350,113</u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

INTERNAL SERVICE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Central Stores Fund		
	Budget	Actual (Budgetary Basis)	Variance Positive (Negative)
Operating Revenues			
Charges for services	\$ 100,611	\$ 76,354	\$ (24,257)
Other revenue	-	-	-
	100,611	76,354	(24,257)
Total Operating Revenues			
Operating Expenses			
Personnel services	-	-	-
Purchased services	68,931	70,541	(1,610)
Supplies and materials	40,797	14,274	26,523
Capital outlay	-	-	-
Other	-	-	-
	109,728	84,815	24,913
Total Operating Expenses			
Nonoperating Income (Expenses)			
Intergovernmental	-	-	-
Other Financing Sources and Uses			
Use of retained earnings	-	-	-
Use of prior year carryforwards	9,117	9,117	-
Transfers in	-	-	-
Transfers out	-	-	-
	9,117	9,117	-
Total Other Financing Sources and Uses			
Net Income (Loss)	\$ -	\$ 656	\$ 656

(continued)

CITY OF DOVER, NEW HAMPSHIRE

INTERNAL SERVICE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Fleet Maintenance Fund		
	<u>Budget</u>	Actual (Budgetary Basis)	Variance Positive (Negative)
Operating Revenues			
Charges for services	\$ 945,010	\$ 908,807	\$ (36,203)
Other revenue	<u>27,725</u>	<u>24,693</u>	<u>(3,032)</u>
Total Operating Revenues	972,735	933,500	(39,235)
Operating Expenses			
Personnel services	531,080	463,950	67,130
Purchased services	36,972	29,973	6,999
Supplies and materials	47,271	56,876	(9,605)
Capital outlay	170,583	128,803	41,780
Other	<u>289,470</u>	<u>315,546</u>	<u>(26,076)</u>
Total Operating Expenses	1,075,376	995,148	80,228
Nonoperating Income (Expenses)			
Intergovernmental	-	-	-
Other Financing Sources and (Uses)			
Use of retained earnings	43,176	-	(43,176)
Use of prior year carryforwards	138,159	138,159	-
Transfers in	-	-	-
Transfers out	<u>(78,694)</u>	<u>(108,848)</u>	<u>(30,154)</u>
Total Other Financing Sources and (Uses)	<u>102,641</u>	<u>29,311</u>	<u>(73,330)</u>
Revenues and other sources over (under) expenses and other uses	<u>\$ -</u>	<u>\$ (32,337)</u>	<u>\$ (32,337)</u>

(continued)

CITY OF DOVER, NEW HAMPSHIRE

INTERNAL SERVICE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2021

(continued)

	Workers Compensation Fund		
	Budget	Actual (Budgetary Basis)	Variance Positive (Negative)
Operating Revenues			
Charges for services	\$ 469,064	\$ 468,260	\$ (804)
Other revenue	<u>26,000</u>	<u>66,286</u>	<u>40,286</u>
Total Operating Revenues	495,064	534,546	39,482
Operating Expenses			
Personnel services	474,626	576,773	(102,147)
Purchased services	9,118	93,604	(84,486)
Supplies and materials	-	5,903	(5,903)
Minor equipment	-	-	-
Other	<u>16,900</u>	<u>220</u>	<u>16,680</u>
Total Operating Expenses	500,644	676,500	(175,856)
Nonoperating Income (Expenses)			
Intergovernmental	4,000	2,428	(1,572)
Other Financing Sources and Uses			
Use of retained earnings	-	-	-
Use of prior year carryforwards	1,580	1,580	-
Transfers in	-	-	-
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources and Uses	<u>1,580</u>	<u>1,580</u>	<u>-</u>
 Net Income (Loss)	 <u>\$ -</u>	 <u>\$ (137,946)</u>	 <u>\$ (137,946)</u>

See independent auditors' report.

Fiduciary Funds

Fiduciary Funds account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds.

Custodial Funds:

- **Performance Bonds** – To account for funds received from contractors doing work for the City to insure the City against the contractor’s failure to complete the request.
- **Student Activities** – To account for funds received from other organizations for activities administered by the Dover School Department.
- **Taxes and Fees** – To account for collection and payments of taxes and fees collected on behalf of the county and State of New Hampshire.

Private Purpose Trust Funds:

- **Cemetery** – To account for private donations left in trust to maintain graves and provide flowers.
- **Parks and Recreation** – To account for private donations left in trust to assist individuals attending various recreational programs.
- **Welfare** – To account for private donations left in trust for the benefit of low- or moderate-income individuals.
- **School** – To account for private donations left in trust mainly for the benefit of providing scholarships to high school graduates.

CITY OF DOVER, NEW HAMPSHIRE

CUSTODIAL FUNDS

COMBINING STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2021

	Performance <u>Bonds</u>	Student <u>Activities</u>	Taxes and <u>Fees</u>	Total Custodial <u>Funds</u>
Assets				
Cash and short-term investments	\$ -	\$ 317,750	\$ -	\$ 317,750
Due from other funds	1,451,914	57,018	10,811	1,519,743
Other assets	<u>-</u>	<u>2,586</u>	<u>-</u>	<u>2,586</u>
Total Assets	1,451,914	377,354	10,811	1,840,079
Liabilities				
Other liabilities	<u>1,451,914</u>	<u>75,514</u>	<u>5,288</u>	<u>1,532,716</u>
Total Liabilities	<u>1,451,914</u>	<u>75,514</u>	<u>5,288</u>	<u>1,532,716</u>
Net Position				
Restricted for individuals, organizations and other governments	<u>-</u>	<u>301,840</u>	<u>5,523</u>	<u>307,363</u>
Total Net Position	\$ <u><u>-</u></u>	\$ <u><u>301,840</u></u>	\$ <u><u>5,523</u></u>	\$ <u><u>307,363</u></u>

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

CUSTODIAL FUNDS

COMBINING STATEMENT OF CHANGES
IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2021

	Performance <u>Bonds</u>	Student <u>Activities</u>	Taxes and <u>Fees</u>	Total Custodial <u>Funds</u>
Additions				
Taxes collected for County	\$ -	\$ -	\$ 9,562,961	\$ 9,562,961
Fees collected for State of New Hampshire	-	-	1,873,464	1,873,464
Fees collected for students	-	90,845	-	90,845
Total Additions	-	90,845	11,436,425	11,527,270
Deductions				
Payment of taxes to County	-	-	9,562,961	9,562,961
Payment of fees to State of New Hampshire	-	-	1,882,843	1,882,843
Payments on behalf of students	-	98,097	-	98,097
Total Deductions	-	98,097	11,445,804	11,543,901
Change in net position	-	(7,252)	(9,379)	(16,631)
Net Position				
Beginning of Year	-	309,092	14,902	323,994
End of Year	\$ -	\$ 301,840	\$ 5,523	\$ 307,363

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

PRIVATE PURPOSE TRUST FUNDS

COMBINING STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2021

	<u>Cemetery</u>	<u>Parks and Recreation</u>	<u>Welfare</u>	<u>School</u>	<u>Total</u>
Assets					
Investments:					
Federal agency securities	\$ 19,628	\$ 4,323	\$ 15,548	\$ 41,027	\$ 80,526
Corporate bonds	16,664	3,670	13,200	34,831	68,365
Fixed income mutual funds	114,269	25,167	90,515	238,850	468,801
Corporate equities	<u>201,225</u>	<u>44,318</u>	<u>159,393</u>	<u>420,608</u>	<u>825,544</u>
 Total Investments	 <u>351,786</u>	 <u>77,478</u>	 <u>278,656</u>	 <u>735,316</u>	 <u>1,443,236</u>
 Total Assets	 351,786	 77,478	 278,656	 735,316	 1,443,236
Liabilities					
Due to primary government	<u>127,616</u>	<u>17,138</u>	<u>61,080</u>	<u>108,968</u>	<u>314,802</u>
 Total Liabilities	 <u>127,616</u>	 <u>17,138</u>	 <u>61,080</u>	 <u>108,968</u>	 <u>314,802</u>
Net Position					
Total Net Position Held in Trust	\$ <u><u>224,170</u></u>	\$ <u><u>60,340</u></u>	\$ <u><u>217,576</u></u>	\$ <u><u>626,348</u></u>	\$ <u><u>1,128,434</u></u>

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

PRIVATE PURPOSE TRUST FUNDS

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	<u>Cemetery</u>	<u>Parks and Recreation</u>	<u>Welfare</u>	<u>School</u>	<u>Total</u>
Additions					
Investment income	\$ 6,778	\$ 1,789	\$ 8,496	\$ 32,770	\$ 49,833
Contributions	<u>340</u>	<u>-</u>	<u>16,482</u>	<u>1,630</u>	<u>18,452</u>
Total Additions	7,118	1,789	24,978	34,400	68,285
Deductions					
Disbursements by agent	<u>2,643</u>	<u>191</u>	<u>905</u>	<u>28,689</u>	<u>32,428</u>
Net Increase	4,475	1,598	24,073	5,711	35,857
Net Position					
Beginning of Year	<u>219,695</u>	<u>58,742</u>	<u>193,503</u>	<u>620,637</u>	<u>1,092,577</u>
End of Year	\$ <u><u>224,170</u></u>	\$ <u><u>60,340</u></u>	\$ <u><u>217,576</u></u>	\$ <u><u>626,348</u></u>	\$ <u><u>1,128,434</u></u>

See independent auditors' report.

(This page intentionally left blank.)

STATISTICAL
SECTION

(This page intentionally left blank.)

City of Dover, New Hampshire

Statistical Section

The City of Dover’s annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the City’s overall financial health.

	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the government’s financial performance and well-being have changed over time.	172 - 181
Revenue Capacity These schedules contain information to help the reader assess the government’s most significant local revenue source, the property tax.	182 - 187
Debt Capacity These schedules present information to help the reader assess the affordability of the government’s current levels of outstanding debt and the government’s ability to issue additional debt in the future.	188 - 190
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the government’s financial activities take place.	191 - 192
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the government’s financial report relates to the services the government provides and the activities it performs.	193 - 198

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

City of Dover, New Hampshire

Net Position by Component

Last Ten Fiscal Years

(accrual basis of accounting)

	Fiscal Year									
	2012	2013	2014 ⁽³⁾	2015 ⁽²⁾	2016	2017 ⁽¹⁾	2018	2019	2020	2021
Governmental Activities										
Net Investment in capital assets	\$ 87,621,792	\$ 94,608,955	\$ 97,393,335	\$ 104,384,508	\$ 102,213,192	\$ 114,917,870	\$ 131,590,761	\$ 128,811,100	\$ 132,899,638	\$ 145,119,901
Restricted	3,831,773	4,176,355	4,803,592	5,113,564	5,017,551	4,690,168	4,837,088	7,820,234	9,372,789	13,123,414
Unrestricted	(13,020,114)	(15,040,301)	(66,283,351)	(93,885,155)	(85,246,101)	(96,958,566)	(100,122,724)	(94,291,737)	(99,395,797)	(106,629,613)
Total governmental activities net position	\$ 78,433,451	\$ 83,745,009	\$ 35,913,576	\$ 15,612,917	\$ 21,984,642	\$ 22,649,472	\$ 36,305,125	\$ 42,339,597	\$ 42,876,630	\$ 51,613,702
Business-type activities										
Net investment in capital assets	\$ 49,606,632	\$ 50,399,796	\$ 49,645,760	\$ 54,075,727	\$ 54,216,135	\$ 56,569,572	\$ 56,910,947	\$ 61,231,192	\$ 63,439,252	\$ 69,279,053
Unrestricted	8,189,888	9,255,143	9,747,851	5,680,946	8,090,522	9,757,068	13,707,128	13,586,618	13,046,501	10,445,143
Total business-type activities net position	\$ 57,796,520	\$ 59,654,939	\$ 59,393,611	\$ 59,756,673	\$ 62,306,657	\$ 66,326,640	\$ 70,618,075	\$ 74,817,810	\$ 76,485,753	\$ 79,724,196
Primary government										
Net investment in capital assets	\$ 137,228,424	\$ 145,008,751	\$ 147,039,095	\$ 158,460,235	\$ 156,429,327	\$ 171,487,442	\$ 188,501,708	\$ 190,042,292	\$ 196,338,890	\$ 214,398,954
Restricted	3,831,773	4,176,355	4,803,592	5,113,564	5,017,551	4,690,168	4,837,088	7,820,234	9,372,789	13,123,414
Unrestricted	(4,830,226)	(5,785,158)	(56,535,500)	(88,204,209)	(77,155,579)	(87,201,498)	(86,415,596)	(80,705,119)	(86,349,296)	(96,184,470)
Total primary government net position	\$ 136,229,971	\$ 143,399,948	\$ 95,307,187	\$ 75,369,590	\$ 84,291,299	\$ 88,976,112	\$ 106,923,200	\$ 117,157,407	\$ 119,362,383	\$ 131,337,898

Data Source:

Audited Financial Statements

⁽¹⁾Total Net Position as restated for Fiscal Year ended June 30, 2017. Restatement resulting from implementation of GASB No. 75, NHRS Plan

⁽²⁾Total Net Position as restated for Fiscal Year ended June 30, 2015. Restatement resulting from implementation of GASB No. 75, early implementer

⁽³⁾Total Net Position as restated for Fiscal Year ended June 30, 2014. Restatement resulting from implementation of GASB No. 68.

City of Dover, New Hampshire

Changes in Net Position
Last Ten Fiscal Years
 (accrual basis of accounting)

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Expenses										
Governmental activities:										
General government	\$ 6,057,408	\$ 7,187,927	\$ 7,411,338	\$ 8,901,013	\$ 8,553,210	\$ 8,693,548	\$ 9,043,439	\$ 8,719,074	\$ 9,432,822	\$ 9,542,897
Public safety	16,301,615	17,030,785	17,699,453	17,517,777	17,558,603	19,556,049	20,262,214	22,807,608	23,356,595	22,888,813
Public works	16,831,168	6,720,090	6,894,215	12,089,715	8,354,042	10,504,381	12,467,297	17,146,595	11,472,120	14,237,052
Culture and recreation	3,325,068	3,296,827	3,554,501	3,572,041	3,673,521	3,572,622	4,681,480	4,755,994	4,977,917	4,943,886
Education	47,519,865	48,192,876	47,546,804	50,402,542	53,314,125	56,829,940	58,318,004	61,600,739	71,588,413	70,567,499
Public Welfare	880,622	948,950	775,598	737,746	677,252	705,534	636,126	824,021	794,085	1,756,822
Interest	3,146,142	3,216,334	3,126,899	3,790,619	3,634,735	6,146,247	5,579,194	5,137,624	5,965,050	4,798,920
Total governmental activities expenses	94,061,888	86,593,789	87,008,808	97,011,453	95,765,487	106,008,321	110,987,754	120,991,655	127,587,002	128,735,889
Business-type activities:										
Water services	3,618,587	3,598,668	3,676,337	3,701,217	3,321,172	3,531,457	3,792,266	4,158,145	4,995,201	7,039,456
Sewer services	5,345,924	5,866,950	5,995,494	6,156,907	5,849,208	4,736,927	6,208,676	7,170,174	8,207,016	10,254,216
DBIDA services	195,493	134,900	144,643	141,508	161,027	164,510	192,124	158	-	-
Total business-type activities expenses	9,160,004	9,600,518	9,816,474	9,999,632	9,331,407	8,432,894	10,193,066	11,328,477	13,202,217	17,293,672
Total primary government expenses	\$ 103,221,892	\$ 96,194,307	\$ 96,825,282	\$ 107,011,085	\$ 105,096,894	\$ 114,441,215	\$ 121,180,820	\$ 132,320,132	\$ 140,789,219	\$ 146,029,561
Program Revenues										
Governmental activities:										
Charges for services										
General government	\$ 1,577,067	\$ 2,216,125	\$ 3,729,530	\$ 2,876,880	\$ 2,963,873	\$ 2,701,862	\$ 2,941,527	\$ 3,130,756	\$ 2,658,443	\$ 2,965,398
Public safety	2,295,257	2,541,417	2,803,827	3,447,199	3,149,192	4,093,742	4,598,970	4,404,714	3,615,580	3,603,653
Public works	1,181,907	1,128,692	1,207,993	1,191,460	1,265,397	1,380,754	1,455,075	778,920	790,214	782,959
Culture and recreation	1,994,066	1,639,139	1,742,397	1,766,250	1,685,880	1,649,213	2,451,965	3,878,133	3,332,292	3,787,209
Education	6,298,841	5,570,396	5,147,522	5,708,992	5,670,387	5,436,691	4,984,554	2,643,893	1,714,586	1,379,421
Public Welfare	213,255	292,294	161,041	12,908	20,252	62,078	7,514	333	-	-
Total charges for services	13,560,393	13,388,063	14,792,310	15,003,689	14,754,981	15,324,340	16,439,605	14,836,749	12,111,115	12,518,640
Operating grants and contributions	14,059,924	14,158,744	14,167,426	14,649,336	15,356,821	21,511,637	27,195,537	22,940,543	23,519,619	27,672,417
Capital grants and contributions	660,251	643,193	789,934	707,009	673,704	988,866	1,076,043	3,792,328	1,300,714	1,514,864
Total governmental activities program revenues	28,280,568	28,190,000	29,749,670	30,360,034	30,785,506	37,824,843	44,711,185	41,569,620	36,931,448	41,705,921
Business-type activities:										
Charges for services										
Water services	4,272,878	4,680,037	4,825,940	5,071,805	5,190,575	4,942,439	5,141,695	5,518,968	5,318,046	6,021,713
Sewer services	4,572,478	5,353,449	5,840,241	6,413,239	6,735,265	6,954,628	7,582,041	7,707,922	7,550,884	8,283,516
DBIDA services	83,157	1,200	2,400	2,400	1,200	-	-	12,907	120	-
Total charges for services	8,928,513	10,034,686	10,668,581	11,487,444	11,927,040	11,897,067	12,723,736	13,239,797	12,869,050	14,305,229
Operating grants and contributions	-	-	-	-	-	-	-	-	-	-
Capital grants and contributions	27,913	1,386,909	750,539	1,286,827	51,657	643,618	1,727,103	2,222,122	1,991,909	5,646,698
Total business-type activities program revenues	8,956,426	11,421,595	11,419,120	12,774,271	11,978,697	12,540,685	14,450,839	15,461,919	14,860,959	19,951,927
Total primary government program revenues	\$ 37,236,994	\$ 39,611,595	\$ 41,168,790	\$ 43,134,305	\$ 42,764,203	\$ 50,365,528	\$ 59,162,024	\$ 57,031,539	\$ 51,792,407	\$ 61,657,848
Net (Expenses) Revenue										
Governmental activities	\$ (65,781,320)	\$ (58,403,789)	\$ (57,259,138)	\$ (66,651,419)	\$ (64,979,981)	\$ (68,183,478)	\$ (66,276,569)	\$ (79,422,035)	\$ (90,655,554)	\$ (87,029,968)
Business-type activities	(203,578)	1,821,077	1,602,646	2,774,639	2,647,290	4,107,791	4,257,773	4,133,442	1,658,742	2,658,255
Total Primary government net expense	\$ (65,984,898)	\$ (56,582,712)	\$ (55,656,492)	\$ (63,876,780)	\$ (62,332,691)	\$ (64,075,687)	\$ (62,018,796)	\$ (75,288,593)	\$ (88,996,812)	\$ (84,371,713)
General Revenues and Other Changes in Net Position										
Governmental activities:										
Property taxes	\$ 58,647,615	\$ 58,761,821	\$ 61,126,362	\$ 63,632,925	\$ 65,858,000	\$ 69,195,069	\$ 73,391,701	\$ 77,604,513	\$ 82,330,217	\$ 86,123,250
Motor vehicle registration tax	3,710,058	3,933,255	4,265,850	4,665,284	4,993,254	5,289,728	5,498,053	5,685,930	5,726,349	6,104,229
Unrestricted investment income/(loss)	(177,927)	115,400	538,291	188,556	242,475	998,042	832,877	700,113	1,379,500	2,496,290
Other revenue	323,247	929,015	193,345	330,930	134,784	69,321	104,403	1,214,334	1,556,521	843,271
Transfers, net	(40,802)	(34,618)	(1,316,280)	(44,930)	123,193	123,331	105,188	200,000	200,000	200,000
Total governmental activities	62,462,191	63,704,873	64,807,568	68,772,765	71,351,706	75,675,491	79,932,222	85,404,890	91,192,587	95,767,040
Business-type activities:										
Investment income	3,146	2,223	865	19,046	25,887	35,523	138,850	266,293	209,201	780,188
Transfers, net	40,802	34,618	7,330	44,930	(123,193)	(123,331)	(105,188)	(200,000)	(200,000)	(200,000)
Total business-type activities	43,948	36,841	8,195	63,976	(97,306)	(87,808)	33,662	66,293	9,201	580,188
Total primary government	\$ 62,506,139	\$ 63,741,714	\$ 64,815,763	\$ 68,836,741	\$ 71,254,400	\$ 75,587,683	\$ 79,965,884	\$ 85,471,183	\$ 91,201,788	\$ 96,347,228
Change in Net Position										
Governmental activities	\$ (3,319,129)	\$ 5,301,084	\$ 7,548,430	\$ 2,121,346	\$ 6,371,725	\$ 7,492,013	\$ 13,655,653	\$ 5,982,855	\$ 537,033	\$ 8,737,072
Business-type activities	(159,630)	1,857,918	1,610,841	2,838,615	2,549,984	4,019,983	4,291,435	4,199,735	1,667,943	3,238,443
Total primary government	\$ (3,478,759)	\$ 7,159,002	\$ 9,159,271	\$ 4,959,961	\$ 8,921,709	\$ 11,511,996	\$ 17,947,088	\$ 10,182,590	\$ 2,204,976	\$ 11,975,515

Data Source:
 Audited Financial Statements

City of Dover, New Hampshire

Fund Balances, Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General Fund										
Nonspendable	\$ 3,144	\$ 4,094	\$ 3,189	\$ 2,910	\$ 4,711	\$ 3,313	\$ 2,106	\$ 2,329	\$ 1,775	\$ 1,152
Committed	823,847	666,026	742,947	548,143	623,698	651,658	532,782	2,629,178	2,976,859	2,464,951
Assigned	2,221,108	1,946,182	2,026,919	2,629,447	2,353,322	2,448,727	3,082,052	3,584,686	5,086,834	4,689,825
Unassigned	7,285,807	8,791,826	13,332,024	15,368,593	16,529,005	19,236,386	21,211,552	22,856,898	23,855,023	23,098,372
Total General Fund	<u>\$ 10,333,906</u>	<u>\$ 11,408,128</u>	<u>\$ 16,105,079</u>	<u>\$ 18,549,093</u>	<u>\$ 19,510,736</u>	<u>\$ 22,340,084</u>	<u>\$ 24,828,492</u>	<u>\$ 29,073,091</u>	<u>\$ 31,920,491</u>	<u>\$ 30,254,300</u>
All Other Governmental Funds										
Nonspendable	\$ 1,914,358	\$ 1,904,659	\$ 2,220,330	\$ 2,307,402	\$ 2,294,202	\$ 2,450,521	\$ 2,499,141	\$ 44,454	\$ 67,172	\$ 44,779
Restricted Special Revenues	1,983,730	2,308,974	2,609,230	2,870,202	2,802,017	2,314,338	2,410,372	15,684,341	17,202,610	22,223,373
Restricted Capital Projects	6,844,332	4,161,412	31,080,546	18,509,670	71,973,699	44,531,415	11,919,114	13,663,812	4,664,299	2,831,515
Committed - Special Revenues	3,348,329	3,511,216	4,472,711	4,877,305	7,469,258	8,054,694	7,175,511	-	679,368	725,999
Committed - Capital Projects	1,439,523	2,243,338	2,870,797	3,771,215	4,507,685	4,475,215	2,577,118	376,461	2,428	2,428
Committed - Debt Service	-	-	1,485	2,121	35,909	73,190	320,137	676,628	628,092	710,888
Unassigned - Special Revenue	(1,172,470)	(1,046,459)	(912,035)	(1,255,994)	(1,490,241)	(1,334,461)	(1,139,456)	(767,814)	(751,558)	(623,616)
Unassigned - Capital Projects	(1,668,358)	(2,225,177)	(1,932,286)	(2,724,274)	(4,271,583)	(8,531,057)	(6,447,349)	(3,806,242)	(7,137,798)	(11,685,014)
Total All Other Governmental funds	<u>\$ 12,689,444</u>	<u>\$ 10,857,963</u>	<u>\$ 40,410,778</u>	<u>\$ 28,357,647</u>	<u>\$ 83,320,946</u>	<u>\$ 52,033,855</u>	<u>\$ 19,314,588</u>	<u>\$ 25,871,640</u>	<u>\$ 15,354,613</u>	<u>\$ 14,230,352</u>

Data Source:
Audited Financial Statements

City of Dover, New Hampshire

Changes in Fund Balances, Governmental Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Revenues										
Taxes	\$ 57,679,361	\$ 59,469,915	\$ 61,826,336	\$ 63,877,153	\$ 65,800,372	\$ 69,297,451	\$ 73,453,075	\$ 77,712,093	\$ 82,680,492	\$ 85,948,630
Licenses and permits	4,485,076	5,177,215	5,359,187	6,241,899	6,388,773	7,191,396	7,579,771	9,344,751	7,005,156	7,086,846
Intergovernmental	8,154,896	8,155,189	7,366,969	7,159,590	7,138,834	11,193,558	17,327,815	11,233,468	8,686,143	11,927,286
Current service charges	7,341,861	7,056,148	7,452,330	7,990,234	7,695,901	8,393,955	8,224,856	9,148,638	8,666,709	7,793,712
Education	12,424,970	11,394,990	11,796,996	13,111,441	13,666,548	16,242,376	15,114,599	15,603,419	16,130,385	17,257,566
Investment income ⁽³⁾	-	-	-	-	-	-	-	-	-	2,496,291
Miscellaneous revenue	692,808	992,739	3,097,091	1,664,654	1,754,994	1,761,108	2,390,785	2,331,092	3,645,904	3,352,713
Total revenues	90,778,972	92,246,196	96,898,909	100,044,971	102,445,422	114,079,844	124,090,901	125,373,461	126,814,789	135,863,044
Expenditures										
General government	4,047,895	4,254,368	4,131,144	4,719,204	5,483,243	4,571,895	5,004,709	5,894,047	6,837,488	6,648,624
Public safety	13,961,389	14,674,961	15,606,039	15,909,318	17,334,689	18,018,344	19,327,731	21,364,172	22,205,752	22,375,913
Public works	5,371,344	3,001,813	4,899,207	5,239,379	4,969,552	6,514,816	5,812,709	6,792,282	7,621,466	9,243,896
Culture and recreation	3,577,308	3,605,724	3,890,294	3,915,032	4,090,534	4,223,594	4,342,454	4,430,210	4,502,048	3,373,763
Education	45,773,509	46,140,129	46,109,607	49,009,498	52,081,238	53,076,911	55,337,065	59,104,569	61,412,007	64,911,107
Public Welfare	1,307,385	1,432,589	1,186,220	1,113,325	1,161,043	1,032,223	906,242	1,105,911	824,502	1,760,896
Capital outlay ⁽¹⁾	5,015,237	8,711,942	6,652,837	16,098,818	24,839,436	39,331,111	58,245,982	25,941,139	16,722,030	16,300,806
Debt service										
Principal	7,758,142	6,871,400	6,682,111	7,380,850	7,392,481	6,708,411	6,656,620	6,905,551	8,006,778	8,746,449
Interest	3,181,159	3,239,002	3,032,425	3,744,660	3,770,812	6,607,934	5,987,925	6,017,617	6,617,345	5,432,557
Total expenditures	89,993,368	91,931,928	92,189,884	107,130,084	121,123,028	140,085,239	161,621,437	137,555,498	134,749,416	138,794,011
Excess of Revenues										
Over(under) expenditures	785,604	314,268	4,709,025	(7,085,113)	(18,677,606)	(26,005,395)	(37,530,536)	(12,182,037)	(7,934,627)	(2,930,967)
Other Financing Sources (Uses)										
Proceeds from borrowing	4,800,000	-	29,898,310	110,058	73,900,000	-	8,981,000	20,148,450	-	-
Bond premium	713,942	697,521	1,805,936	2,531,902	3,021,277	-	2,035,007	2,510,001	-	-
Refunding bond issuance	8,530,000	-	-	19,587,404	-	-	6,701,410	-	-	-
Payment to refunding escrow	(9,192,189)	-	-	(22,119,306)	-	-	(7,950,417)	-	-	-
Transfers in	1,594,601	1,891,438	1,495,120	1,483,906	4,322,379	3,894,520	3,095,663	4,981,420	5,501,383	8,538,836
Transfers out	(3,064,852)	(3,666,379)	(3,658,760)	(4,117,968)	(6,856,543)	(6,346,868)	(5,562,986)	(4,661,420)	(5,236,383)	(8,398,321)
Total governmental activities	3,381,502	(1,077,420)	29,540,606	(2,524,004)	74,387,113	(2,452,348)	7,299,677	22,978,451	265,000	140,515
Net Change in Fund Balances	\$ 4,167,106	\$ (763,152)	\$ 34,249,631	\$ (9,609,117)	\$ 55,709,507	\$ (28,457,743)	\$ (30,230,859)	\$ 10,796,414	\$ (7,669,627)	\$ (2,790,452)
Debt Service as a percentage of non-capital outlay expenditures										
	12.9%	12.1%	11.4%	12.2%	11.6%	13.2%	12.2%	11.6%	12.4%	11.6%

Data Source:
Audited Financial Statements

Notes

- ⁽¹⁾ Capital outlay expenditures are presented within other function categories on page 43.
- ⁽²⁾ Gross amounts of transfers in and out are presented here, while transfers between nonmajor governmental funds have been eliminated on page 43.
- ⁽³⁾ The City previously reported investment income as miscellaneous revenue. Fiscal year 2021 is the first year the City broke out.

City of Dover, New Hampshire

Changes in Fund Balances, General Fund

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Revenues										
Taxes	\$ 57,583,475	\$ 59,202,325	\$ 61,730,305	\$ 63,601,489	\$ 65,383,364	\$ 68,716,041	\$ 72,818,283	\$ 76,848,988	\$ 81,782,133	\$ 84,811,328
Licenses and permits	4,251,360	4,712,167	5,043,259	5,659,413	5,972,416	6,587,705	6,608,048	7,006,187	7,004,086	7,085,246
Intergovernmental	2,563,487	2,523,877	2,524,142	2,629,382	2,705,789	2,817,484	2,911,234	2,965,052	3,387,477	3,424,481
Current service charges	3,018,628	2,816,587	3,164,247	3,150,043	3,146,171	3,583,074	3,529,442	3,400,638	3,445,780	3,960,433
Education	12,424,970	11,394,990	11,796,996	13,111,441	13,666,548	16,242,376	15,114,599	15,603,419	16,130,385	17,257,566
Investment income ⁽¹⁾	-	-	-	-	-	-	-	-	-	365
Miscellaneous revenue	210,094	239,271	1,661,619	783,428	863,746	741,840	704,510	958,592	1,142,416	607,133
Total revenues	80,052,014	80,889,217	85,920,568	88,935,196	91,738,034	98,688,520	101,686,116	106,782,876	112,892,277	117,146,552
Expenditures by Function										
General government	4,082,660	4,296,218	4,428,283	4,628,669	5,228,131	4,773,060	4,880,776	5,908,591	6,018,753	7,055,199
Public safety	12,277,684	13,181,881	14,176,746	14,728,479	15,893,783	16,527,642	17,475,339	19,724,987	20,246,440	20,747,749
Public works	5,308,473	5,221,520	5,315,305	5,745,664	6,113,751	7,077,941	6,980,110	7,407,629	7,598,728	8,184,827
Culture and recreation	2,979,609	2,917,619	2,950,854	3,167,956	3,192,983	3,370,585	3,457,970	3,667,375	3,697,182	3,897,882
Education	40,131,390	41,077,160	41,226,133	44,021,229	46,490,579	47,858,521	50,635,059	54,255,483	55,566,535	60,372,394
Public Welfare	847,807	864,401	753,649	719,391	686,705	710,019	594,909	558,734	566,706	448,315
Debt service										
Principal	6,615,142	6,563,165	6,367,111	6,751,550	6,784,173	6,074,135	5,999,169	6,218,974	6,959,979	7,670,244
Interest	3,010,759	3,062,533	2,871,076	3,245,410	3,258,405	6,125,814	5,523,455	5,574,677	6,094,588	4,945,658
Total expenditures	75,253,524	77,184,497	78,089,157	83,008,348	87,648,510	92,517,717	95,546,787	103,316,450	106,748,911	113,322,268
Excess of Revenues										
Over(under) expenditures	4,798,490	3,704,720	7,831,411	5,926,848	4,089,524	6,170,803	6,139,329	3,466,426	6,143,366	3,824,284
Other Financing Sources (Uses)										
Proceeds from borrowing	8,530,000	-	-	19,697,462	-	-	6,701,410	-	-	-
Bond Premium	713,942	-	2,761	2,531,902	3,021,277	-	1,249,007	125,892	-	-
Payment to Refunding Escrow	(9,192,189)	-	-	(22,119,306)	-	-	(7,950,417)	-	-	-
Transfers in	137,624	1,036,554	521,291	525,076	707,613	3,005,413	1,912,065	1,688,403	294,285	1,452,412
Transfers out	(3,064,852)	(3,666,379)	(3,658,760)	(4,117,968)	(6,856,543)	(6,346,868)	(5,562,986)	(3,330,700)	(3,590,251)	(6,942,887)
Total governmental activities	(2,875,475)	(2,629,825)	(3,134,708)	(3,482,834)	(3,127,653)	(3,341,455)	(3,650,921)	(1,516,405)	(3,295,966)	(5,490,475)
Net Change in Fund Balances	\$ 1,923,015	\$ 1,074,895	\$ 4,696,703	\$ 2,444,014	\$ 961,871	\$ 2,829,348	\$ 2,488,408	\$ 1,950,021	\$ 2,847,400	\$ (1,666,191)

Data Source:

Audited Financial Statements

⁽¹⁾ The City previously reported investment income as miscellaneous revenue. Fiscal year 2021 is the first year the City broke out.

City of Dover, New Hampshire

Changes in Fund Balances, Special Revenue Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Revenues										
Taxes	\$ 95,886	\$ 267,590	\$ 96,031	\$ 176,168	\$ 111,845	\$ 130,192	\$ 142,675	\$ 102,404	\$ 27,107	\$ 67,281
Licenses and permits	233,716	465,048	315,928	582,486	416,357	603,691	971,723	2,338,564	1,070	1,600
Intergovernmental	5,535,460	5,241,734	4,842,827	4,491,834	4,433,045	4,494,468	4,739,211	5,054,794	5,076,933	8,067,857
Current service charges	4,319,465	4,239,561	4,288,083	4,840,191	4,549,730	4,740,698	4,695,414	5,620,500	5,220,929	3,833,279
Investment income ⁽¹⁾	-	-	-	-	-	-	-	-	-	2,495,926
Miscellaneous revenue	60,007	631,302	1,256,472	447,262	727,869	1,000,068	1,151,415	1,321,825	2,485,488	2,740,908
Total revenues	10,244,534	10,845,235	10,799,341	10,537,941	10,238,846	10,969,117	11,700,438	14,438,087	12,811,527	17,206,851
Expenditures										
General government	490,534	216,318	176,570	191,211	100,551	716,723	13,364	120,376	405,430	420,715
Public safety	1,866,562	1,730,498	1,413,487	1,724,658	1,326,013	1,571,474	2,009,926	1,881,978	1,885,922	2,058,021
Public works	838,577	884,639	827,878	908,303	1,023,337	955,478	1,037,061	1,149,773	1,235,688	1,707,922
Culture and recreation	701,043	804,904	924,449	973,505	1,002,790	1,071,642	1,148,449	1,019,217	893,077	592,926
Education	5,943,857	5,474,992	5,071,911	5,385,791	5,681,952	5,392,435	4,841,434	4,908,149	5,929,117	4,671,713
Public Welfare	459,578	568,188	432,571	393,934	474,338	322,204	311,333	548,677	257,796	1,330,899
Debt service:										
Principal	245,000	308,235	315,000	334,300	348,308	369,276	382,451	386,578	399,257	408,663
Interest	170,400	176,469	161,350	153,390	130,945	108,458	98,758	88,226	79,596	67,403
Total expenditures	10,715,551	10,164,243	9,323,216	10,065,092	10,088,234	10,507,690	9,842,776	10,102,974	11,085,883	11,258,262
Excess of Revenues										
Over(under) expenditures	(471,017)	680,992	1,476,125	472,849	150,612	461,427	1,857,662	4,335,113	1,725,644	5,948,589
Other Financing Sources (Uses)										
Transfers in	1,215,884	1,352,958	915,640	814,435	3,082,924	3,243,530	1,248,688	1,005,783	1,530,045	679,788
Transfers out	(352,193)	(1,436,074)	(679,811)	(878,605)	(1,172,878)	(3,295,101)	(3,645,874)	(1,330,720)	(1,019,078)	(1,455,434)
Total governmental activities	863,691	(83,116)	235,829	(64,170)	1,910,046	(51,571)	(2,397,186)	(324,937)	510,967	(775,646)
Net Change in Fund Balances	\$ 392,674	\$ 597,876	\$ 1,711,954	\$ 408,679	\$ 2,060,658	\$ 409,856	\$ (539,524)	\$ 4,010,176	\$ 2,236,611	\$ 5,172,943

Data Source

Audited Financial Statements

⁽¹⁾ The City previously reported investment income as miscellaneous revenue. Fiscal year 2021 is the first year the City broke out.

City of Dover, New Hampshire

Changes in Fund Balances, Capital Project Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Revenues										
Intergovernmental	\$ 55,949	\$ 389,578	\$ -	\$ 38,374	\$ -	\$ 3,881,606	\$ 9,677,370	\$ 3,213,622	\$ 221,733	\$ 434,948
Current service charges	3,768	-	-	-	-	70,183	-	127,500	-	-
Miscellaneous revenue	422,707	122,166	179,000	231,964	163,379	9,200	444,859	50,675	18,000	4,672
Total revenues	482,424	511,744	179,000	270,338	163,379	3,960,989	10,122,229	3,391,797	239,733	439,620
Expenditures										
Capital outlay	3,126,293	4,583,188	4,777,511	13,415,784	22,627,909	36,223,495	55,566,703	23,401,864	15,814,834	13,046,256
Debt service										
Principal	898,000	-	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-	-	-
Total expenditures	4,024,293	4,583,188	4,777,511	13,415,784	22,627,909	36,223,495	55,566,703	23,401,864	15,814,834	13,046,256
Excess of Revenues										
Over(under) expenditures	(3,541,869)	(4,071,444)	(4,598,511)	(13,145,446)	(22,464,530)	(32,262,506)	(45,444,474)	(20,010,067)	(15,575,101)	(12,606,636)
Other Financing Sources (Uses)										
Proceeds from borrowing	4,800,000	-	29,898,310	-	73,900,000	-	8,981,000	22,532,559	-	-
Bond Premium	-	697,521	1,801,690	-	-	-	786,000	1,957,234	-	-
Transfers in	612,500	938,000	738,000	683,000	1,217,720	1,424,948	6,307,821	-	3,497,053	6,226,636
Transfers out	(19,214)	-	-	-	-	(896,670)	(3,057,037)	-	(627,054)	-
Total governmental activities	5,393,286	1,635,521	32,438,000	683,000	75,117,720	528,278	13,017,784	24,489,793	2,869,999	6,226,636
Net Change in Fund Balances	\$ 1,851,417	\$ (2,435,923)	\$ 27,839,489	\$ (12,462,446)	\$ 52,653,190	\$ (31,734,228)	\$ (32,426,690)	\$ 4,479,726	\$ (12,705,102)	\$ (6,380,000)

Data Source:

Audited Financial Statements

City of Dover, New Hampshire

Changes in Fund Balances, Debt Service Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Revenues										
Taxes	\$ -	\$ -	\$ -	\$ 99,496	\$ 305,163	\$ 451,218	\$ 492,117	\$ 760,701	\$ 871,252	\$ 1,070,021
Miscellaneous revenue	-	-	-	202,000	-	10,000	90,001	-	-	-
Total revenues	-	-	-	301,496	305,163	461,218	582,118	760,701	871,252	1,070,021
Expenditures										
General government	-	-	-	-	116,913	197,675	24,459	79,497	9,085	80,187
Debt service										
Principal	-	-	-	295,000	260,000	265,000	275,000	300,000	647,542	667,542
Interest	-	-	-	345,860	381,462	373,662	365,712	354,713	443,161	419,496
Total expenditures	-	-	-	640,860	758,375	836,337	665,171	734,210	1,099,788	1,167,225
Excess of Revenues										
Over(under) expenditures	-	-	-	(339,364)	(453,212)	(375,119)	(83,053)	26,491	(228,536)	(97,204)
Other Financing Sources (Uses)										
Bond Premium	-	-	1,485	-	-	-	-	-	-	-
Transfers in	-	-	-	340,000	487,000	412,400	330,000	330,000	180,000	180,000
Total governmental activities	-	-	1,485	340,000	487,000	412,400	330,000	330,000	180,000	180,000
Net Change in Fund Balances	\$ -	\$ -	\$ 1,485	\$ 636	\$ 33,788	\$ 37,281	\$ 246,947	\$ 356,491	\$ (48,536)	\$ 82,796

Data Source

Audited Financial Statements

City of Dover, New Hampshire

Combined Utility Fund Revenue, Expenses, and Changes in Fund Net Position
Last Ten Fiscal Years

Fiscal Year	Revenue					Expenses					Increase (Decrease) Total Net Position		Total Net Position
	Intergovernmental	Charges for Services	Other	Transfers In	Total	Operations & Maintenance	Depreciation	Interest Expense	Transfers Out	Total	Position	Restatement ⁽²⁾	
2021	\$ -	\$ 14,086,548	\$ 5,879,595	\$ 87,500	\$ 20,053,643	\$ 12,550,255	\$ 3,902,551	\$ 840,866	\$ 287,500	\$ 17,581,172	\$ 2,472,471	\$ -	\$ 77,847,683
2020	-	12,623,862	2,446,178	-	15,070,040	8,378,153	3,828,328	995,736	200,000	13,402,217	1,667,823	-	75,375,212
2019	-	12,119,729	3,595,576	-	15,715,305	6,429,166	3,447,406	1,451,747	200,000	11,528,319	4,186,986	-	73,707,389
2018	1,727,103	11,679,052	1,183,534	-	14,589,689	6,135,205	2,973,820	801,298	374,917	10,285,240	4,304,449	-	69,520,403
2017	643,618	11,250,025	1,918,315	-	13,811,958	5,622,790	2,948,731	841,995	365,244	9,778,760	4,033,198	-	65,215,954
2016	51,657	11,413,360	804,359	-	12,269,376	5,501,935	3,086,959	771,963	347,708	9,708,565	2,560,811	-	61,182,756
2015	1,286,827	10,939,089	565,001	-	12,790,917	5,518,208	3,246,709	1,030,363	150,414	9,945,694	2,845,223	(2,454,975)	58,621,945 ⁽¹⁾
2014	6,243	10,010,778	1,400,564	-	11,417,585	5,581,599	3,220,880	869,352	122,670	9,794,501	1,623,084	(1,872,149)	58,231,697 ⁽²⁾
2013	885,997	9,265,928	1,270,693	-	11,422,618	5,469,957	3,178,004	817,676	95,382	9,561,019	1,861,599	-	58,480,762
2012	-	8,575,866	472,362	-	9,048,228	5,405,306	3,012,690	653,783	89,198	9,160,977	(112,749)	-	56,619,163

Includes Water and Sewer Funds

Water Fund Revenue, Expenses, and Changes in Fund Net Position
Last Ten Fiscal Years

Fiscal Year	Revenue					Expenses					Increase (Decrease) Total Net Position		Total Net Position
	Intergovernmental	Charges for Services	Other	Transfers In	Total	Operations & Maintenance	Depreciation	Interest Expense	Transfers Out	Total	Position	Restatement ⁽²⁾	
2021	\$ -	\$ 5,901,356	\$ 1,979,891	\$ 87,500	\$ 7,968,747	\$ 5,306,451	\$ 1,338,185	\$ 394,820	\$ -	\$ 7,039,456	\$ 929,291	\$ -	\$ 34,943,523
2020	-	5,180,400	1,795,150	-	6,975,550	3,283,807	1,276,359	435,035	-	4,995,201	1,980,349	-	34,014,232
2019	-	5,032,900	2,720,979	-	7,753,879	2,448,729	1,127,753	581,663	-	4,158,145	3,595,734	-	32,033,883
2018	761,172	4,796,902	411,994	-	5,970,068	2,501,098	952,405	294,545	118,639	3,866,687	2,103,381	-	28,438,149
2017	639,160	4,659,866	299,766	-	5,598,792	2,239,227	926,373	321,639	110,289	3,597,528	2,001,264	-	26,334,768
2016	46,579	4,961,889	406,511	-	5,414,979	2,175,472	897,884	375,536	85,454	3,534,346	1,880,633	-	24,333,504
2015	89,074	4,827,712	253,867	-	5,170,653	2,297,357	883,272	489,923	96,570	3,767,122	1,403,531	(1,860,659)	22,452,871 ⁽¹⁾
2014	3	4,541,393	407,033	-	4,948,429	2,308,757	887,135	480,445	89,129	3,765,466	1,182,963	(744,279)	22,909,999 ⁽²⁾
2013	600,000	4,392,738	635,083	-	5,627,821	2,293,021	877,890	428,263	75,005	3,674,179	1,953,642	-	22,471,315
2012	-	4,147,280	299,019	-	4,446,299	2,412,373	837,175	369,039	75,552	3,694,139	752,160	-	20,517,673

Sewer Fund Revenue, Expenses, and Changes in Fund Net Position
Last Ten Fiscal Years

Fiscal Year	Revenue					Expenses					Increase (Decrease) Total Net Position		Total Net Position
	Intergovernmental	Charges for Services	Other	Transfers In	Total	Operations & Maintenance	Depreciation	Interest Expense	Transfers Out	Total	Position	Restatement ⁽²⁾	
2021	\$ -	\$ 8,185,192	\$ 3,899,704	\$ -	\$ 12,084,896	\$ 7,243,804	\$ 2,564,366	\$ 446,046	\$ 287,500	\$ 10,541,716	\$ 1,543,180	\$ -	\$ 42,904,160
2020	-	7,443,462	651,028	-	8,094,490	5,094,346	2,551,969	560,701	200,000	8,407,016	(312,526)	-	41,360,980
2019	-	7,086,829	874,597	-	7,961,426	3,980,437	2,319,653	870,084	200,000	7,370,174	591,252	-	41,673,506
2018	965,931	6,882,150	771,540	-	8,619,621	3,634,107	2,021,415	506,753	256,278	6,418,553	2,201,068	-	41,082,254
2017	4,458	6,590,159	1,618,549	-	8,213,166	3,383,563	2,022,358	520,356	254,955	6,181,232	2,031,934	-	38,881,186
2016	5,078	6,451,471	397,848	-	6,854,397	3,326,463	2,189,075	396,427	262,254	6,174,219	680,178	-	36,849,252
2015	1,197,753	6,111,377	311,134	-	7,620,264	3,220,851	2,363,437	540,440	53,844	6,178,572	1,441,692	(594,316)	36,169,074 ⁽¹⁾
2014	6,240	5,469,385	993,531	-	6,469,156	3,272,842	2,333,745	388,907	33,541	6,029,035	440,121	(1,127,870)	35,321,698 ⁽²⁾
2013	285,997	4,873,190	635,610	-	5,794,797	3,176,936	2,300,114	389,413	20,377	5,886,840	(92,043)	-	36,009,447
2012	-	4,428,586	173,343	-	4,601,929	2,992,933	2,175,515	284,744	13,646	5,466,838	(864,909)	-	36,101,490

Data Source:
Audited Financial Statements

Notes:

⁽¹⁾Total Net Position as restated for Fiscal Year ending June 30, 2015. Restatement resulting from implementation of GASB No. 75.

⁽²⁾Total Net Position as restated for Fiscal Year ending June 30, 2014. Restatement resulting from implementation of GASB No. 68.

City of Dover, New Hampshire

General Government Tax Revenues by Source

Last Ten Fiscal Years

Fiscal Year	Property Taxes (1)	Current Use Penalties	Boat Tax	Yield Tax	Payment in Lieu of Tax	Excavation Tax	Tax Interest & Penalties	Total
2021	\$94,886,189	\$66,260	\$35,547	\$9,531	\$181,003	\$1,658	\$330,380	\$ 95,510,568
2020	91,342,915	27,070	36,976	3,325	154,635	3,020	391,764	91,959,705
2019	86,145,738	102,404	24,779	3,270	139,923	3,920	289,422	86,709,456
2018	81,486,879	142,675	21,339	1,630	154,114	3,278	356,906	82,166,821
2017	77,202,997	130,192	20,372	4,941	101,808	3,817	347,103	77,811,230
2016	73,539,636	111,844	22,167	3,077	79,939	9,300	366,320	74,132,283
2015	71,132,393	176,168	19,844	19,447	67,975	7,127	412,269	71,835,223
2014	68,899,121	96,031	21,982	1,851	71,664	5,914	501,572	69,598,135
2013	66,181,631	267,591	18,283	2,064	76,435	2,547	442,619	66,991,170
2012	64,367,156	95,886	20,449	7,717	68,428	9,892	413,650	64,983,178

Data Source:
Audited Financial Statements

Notes:
(1) Property Taxes amount includes County Tax.

City of Dover, New Hampshire

Property Tax Levies and Collections

Last Ten Fiscal Years

Fiscal Year	Property Tax Levied for Fiscal Year	Collected within the Fiscal Year of the Levy		Balance at Fiscal Year End of Levy Year	Subsequent Tax Collections	Balance at end of Current Fiscal year	Total Collections to Date		Number of Parcels		
		Amount	% of Levy				Amount	% of Levy	in Levy	Liened	% Liened
2021	\$94,896,292	\$92,988,012	98.0%	\$1,908,280	\$ -	\$1,908,280	\$ 92,988,012	98.0%	10,306	178	1.7%
2020	91,364,382	88,561,556	96.9%	2,802,826	2,316,198	486,628	90,877,754	99.5%	10,295	224	2.2%
2019	86,050,622	83,119,161	96.6%	2,931,461	2,694,153	237,308	85,813,314	99.7%	10,228	190	1.9%
2018	81,494,495	79,071,330	97.0%	2,423,165	2,236,945	186,220	81,308,275	99.8%	10,190	221	2.2%
2017	76,921,421	74,654,336	97.1%	2,267,085	2,163,783	103,302	76,818,119	99.9%	10,139	221	2.2%
2016	73,694,589	71,204,095	96.6%	2,490,494	2,478,445	12,049	73,682,540	100.0%	10,092	250	2.5%
2015	70,970,925	68,361,482	96.3%	2,609,443	2,584,086	25,357	70,945,568	100.0%	10,058	245	2.4%
2014	68,263,833	65,462,206	95.9%	2,801,627	2,790,131	11,496	68,252,337	100.0%	10,026	280	2.8%
2013	66,147,949	63,043,571	95.3%	3,104,378	3,092,454	11,924	66,136,025	100.0%	9,950	307	3.1%
2012	64,548,459	61,508,390	95.3%	3,040,069	3,033,944	6,125	64,542,334	100.0%	9,899	355	3.6%

Data Source:

Audited Financial Statements, Property Tax Warrants and Reports of Tax Lien Executions

Tax liens are placed within 60 days after the end of the fiscal year. Taxpayers have two years to redeem liens prior to property being tax dedeed

City of Dover, New Hampshire

Assessed and Estimated Full Value of Real Property Last Ten Fiscal Years

Fiscal Year	Local Assessed Value ⁽¹⁾			Total Assessed Value	Less Exemptions to Assessed Value ⁽¹⁾	Total Taxable Assessed Value ⁽¹⁾	Total Direct Tax Rate per \$1,000 of Assessed Value	Estimated Full Value ⁽²⁾	Ratio of Total Assessed Value to Total Estimated Full Value
	Residential	Commercial/ Industrial	Utilities						
2021	\$2,878,995,350	\$932,414,700	\$90,057,000	\$3,901,467,050	\$44,273,100	\$ 3,857,193,950	\$24.85	\$4,224,304,577	92.4%
2020	2,739,148,520	889,413,320	73,093,000	3,701,654,840	45,766,301	3,655,888,539	25.19	3,965,170,464	93.4%
2019	2,604,613,950	854,418,540	67,010,200	3,526,042,690	48,880,200	3,477,162,490	24.92	3,800,061,275	92.8%
2018	2,387,292,280	744,073,180	63,627,800	3,194,993,260	44,761,800	3,150,231,460	25.87	3,478,785,924	91.8%
2017	2,178,038,820	737,039,940	59,357,800	2,974,436,560	47,332,500	2,927,104,060	26.29	3,256,575,668	91.3%
2016	2,060,963,970	710,335,810	56,106,100	2,827,405,880	48,728,100	2,778,677,780	26.61	3,104,875,672	91.1%
2015	2,040,692,330	705,528,690	48,496,900	2,794,717,920	48,686,100	2,746,031,820	26.01	2,967,795,696	94.2%
2014	1,956,116,310	698,825,840	42,375,900	2,697,318,050	48,017,600	2,649,300,450	25.97	2,850,372,307	94.6%
2013	1,932,326,900	690,054,300	38,603,100	2,660,984,300	48,980,100	2,612,004,200	25.52	2,746,252,625	96.9%
2012	1,924,887,500	678,660,400	38,603,100	2,642,151,000	49,544,400	2,592,606,600	25.12	2,716,654,840	97.3%

Data Sources:

⁽¹⁾State MS-1 Report of Assessed Values

⁽²⁾NH Department of Revenue Administration's annual Equalization Survey

City of Dover, New Hampshire

Principal Taxpayers

Current Year and Nine Years Ago

Taxpayer	Type of Business	2021 Assessed Value	Rank	Percentage of Total Assessed Value	2012 Assessed Value	Rank	Percentage of Total Assessed Value
Liberty Mutual Insurance Co	Insurance	\$64,896,770	1	1.68 %	\$70,165,700	1	2.71 %
Public Service Co of NH	Utility	46,140,900.00	2	1.20	22,577,500.00	2	0.87
Northern Utilities Inc	Gas Utility	37,150,600.00	3	0.96	13,380,000.00	6	0.52
Wentworth Douglass Hospital	Hospital	21,455,100.00	4	0.56	-	-	-
Lilac Gardens LLC (Current) New Meadows (Previously)	Apartments	19,569,000.00	5	0.51	15,151,300.00	3	0.58
Pointe Place Development LLC	Comm/Res Rentals	16,607,900.00	6	0.43	-	-	-
Cocheco Mills Holdings (Current) Dover Mills (Previously)	Comm/Res Rentals	16,250,400.00	7	0.42	7,924,100.00	10	0.31
Essential Properties LLC (Current) 851 Central Ave LLC/Shaw's(Previously)	Supermarket	13,901,700.00	8	0.36	11,021,600.00	7	0.43
Sawyers Mills Assoc Inc	Apartments	13,254,300.00	9	0.34	9,730,500.00	8	0.38
171 Watson Rd of Dover Holding Corp.	Scholastic Testing	11,914,520.00	10	0.31	14,768,600.00	4	0.57
Holgate Limited Partnership	Comm/Res Rentals	-	-	-	8,224,800.00	9	0.32
Fortuna North, LLC	Wholesale	-	-	-	13,762,700.00	5	0.53
Total Principal Taxpayers		<u>\$261,141,190</u>		<u>6.77 %</u>	<u>\$ 186,706,800</u>		<u>7.22 %</u>
Total Net Assessed Taxable Value		<u>\$ 3,857,193,950</u>			<u>\$ 2,592,606,600</u>		

Data Source:
City of Dover Tax Warrant

City of Dover, New Hampshire

Property Tax Rates per \$1,000 of Assessed Value Direct and Overlapping Governments Last Ten Fiscal Years

Fiscal Year	City Direct Rates							Overlapping Rate		Estimated Full Value Rate
	City	Budgetary Use of Fund Balance ⁽¹⁾	Total City ⁽²⁾	Local School ⁽²⁾	State School ⁽³⁾	Total School	Total Direct	County	Total	
2021	\$9.19	\$ -	\$ 9.19	\$11.22	\$1.93	\$13.15	\$ 22.34	\$2.51	\$ 24.85	\$22.40
2020	9.28	-	9.28	11.37	1.98	13.35	22.63	3.56	26.19	23.97
2019	9.37	-	9.37	10.88	2.06	12.94	22.31	2.61	24.92	22.56
2018	9.96	-	9.96	10.91	2.23	13.14	23.10	2.77	25.87	23.39
2017	10.40	-	10.40	10.59	2.39	12.98	23.38	2.91	26.29	23.59
2016	10.47	-	10.47	10.65	2.49	13.14	23.61	3.00	26.61	23.77
2015	10.09	-	10.09	10.50	2.49	12.99	23.08	2.93	26.01	24.03
2014	9.99	-	9.99	10.54	2.51	13.05	23.04	2.93	25.97	24.10
2013	9.71	-	9.71	10.38	2.55	12.93	22.64	2.88	25.52	24.24
2012	9.54	-	9.54	10.26	2.50	12.76	22.30	2.82	25.12	23.94

Data Source:
NH State Department of Revenue Administration

Notes:

⁽¹⁾Reflects the decrease to the City rate as a result of the City Council voting to use a portion of Fund Balance to finance the budget. This is calculated by the City of Dover for informational purposes.

⁽²⁾Debt service is included in the City and Local School rates.

⁽³⁾The NH State Legislature revised Education funding in Fiscal Year 2000, establishing a State Education Property Tax. Although warranted by the state, the taxes are collected by the City and spent for local school purposes. This rate does not apply to utility assessments. Utilities are billed directly by the State of NH.

City of Dover, New Hampshire

Utility Fund Net Budget, Billable Volumes and Rates Last Ten Fiscal Years

Fiscal Year	Amount to be Raised by Rates ⁽¹⁾		Billable Volume Used for Setting Rates ⁽²⁾		Rates per HCF ⁽⁴⁾		
	Water	Sewer	Water	Sewer ⁽³⁾	Water	Sewer	Combined
2021	\$5,438,177	\$8,010,592	980,829	845,583	\$5.54	\$9.47	\$ 15.01
2020	5,385,498	7,524,309	997,791	831,249	5.40	9.05	14.45
2019	5,164,679	7,192,482	997,791	831,249	5.18	8.65	13.83
2018	4,817,039	6,967,344	967,769	817,608	4.98	8.52	13.50
2017	4,619,643	6,462,210	954,772	805,544	4.84	8.02	12.86
2016	4,451,653	6,283,897	934,160	835,870	4.77	7.52	12.29
2015	4,444,877	6,110,151	947,574	844,781	4.69	7.24	11.93
2014	4,500,308	5,656,509	958,837	866,185	4.69	6.53	11.22
2013	4,361,056	5,317,011	999,253	919,714	4.36	5.78	10.14
2012	3,980,328	5,036,855	999,253	919,714	3.97	5.43	9.40

Data Source:
City of Dover Budget and Budget Resolutions

Notes:

- ⁽¹⁾ Amount to be raised by rate equals the net budget, i.e., appropriations less other revenue sources
- ⁽²⁾ Billable Volume is the estimated billable water consumption in hundred cubic feet units (HCF).
- ⁽³⁾ Sewer charges are based on the amount of water consumed.
- ⁽⁴⁾ One hundred cubic feet (HCF) equals 748 gallons.

City of Dover, New Hampshire

Dover's Share of the Strafford County Tax Apportionment

Last Ten Fiscal Years

(based on percentage of equalized value)

Total Equalized Values				Apportionment of County Tax Levy				
Tax Year	Dover	Strafford County	Dover's %	Fiscal Year	County Tax Levy	Dover's Share	Dover's Share \$ Change	Dover's Share % Change
2020	\$ 3,965,170,464	\$ 14,056,175,908	28.2094539%	2021	\$ 33,899,843	\$ 9,562,961	\$ 283,708	3.1%
2019	3,800,061,275	13,429,285,241	28.2968245%	2020	32,792,561	9,279,253	281,891	3.1%
2018	3,478,785,924	12,269,399,369	28.3533515%	2019	31,732,974	8,997,362	283,615	3.3%
2017	3,256,575,668	11,533,147,883	28.2366592%	2018	30,859,696	8,713,747	199,968	2.3%
2016	3,104,875,672	10,983,881,376	28.2675638%	2017	30,118,545	8,513,779	181,867	2.2%
2015	2,967,795,696	10,572,839,297	28.0699972%	2016	29,682,628	8,331,912	274,347	3.4%
2014	2,850,372,307	10,234,553,869	27.8504793%	2015	28,931,512	8,057,565	285,766	3.7%
2013	2,746,252,625	9,955,978,829	27.5839540%	2014	28,175,072	7,771,799	250,545	3.3%
2012	2,716,654,840	9,932,175,396	27.3520627%	2013	27,497,936	7,521,254	217,437	3.0%
2011	2,776,723,718	10,188,669,097	27.2530562%	2012	26,800,000	7,303,817	270,546	3.8%

Data Sources:

NH Department of Revenue Administration Equalization Surveys

County Tax Warrants

Adopted Strafford County Budgets

City of Dover, New Hampshire

**Ratios of Long Term Debt Outstanding and Legal Debt Limits
Last Ten Fiscal Years**

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Debt at June 30										
City Depts. (Includes Arena) ⁽¹⁾	\$ 43,702,119	\$ 39,269,915	\$ 64,335,473	\$ 58,626,694	\$ 57,681,422	\$ 52,742,284	\$ 57,850,208	\$ 66,751,441	\$ 60,509,216	\$ 54,410,326
School Dept.	26,097,769	23,658,574	21,809,216	18,833,607	94,393,507	92,147,520	89,537,216	95,719,318	93,160,287	89,718,252
Total Governmental Activities	69,799,888	62,928,489	86,144,689	77,460,301	152,074,929	144,889,804	147,387,424	162,470,759	153,669,503	144,128,578
Water Fund	10,083,800	12,505,800	12,358,176	10,965,000	10,940,238	9,818,205	9,020,964	16,199,960	14,828,661	13,554,937
Sewer Fund	10,660,600	9,863,341	11,810,931	11,674,420	11,189,709	19,547,770	19,765,096	21,921,723	20,197,669	18,567,082
Total Debt at June 30	\$ 90,544,288	\$ 85,297,630	\$ 110,313,796	\$ 100,099,721	\$ 174,204,876	\$ 174,255,779	\$ 176,173,484	\$ 200,592,442	\$ 188,695,833	\$ 176,250,597
Base Value for Debt Limits⁽²⁾	\$ 2,714,253,993	\$ 2,743,418,578	\$ 2,847,426,767	\$ 2,964,737,895	\$ 3,101,733,726	\$ 3,252,898,677	\$ 3,472,369,055	\$ 3,793,389,825	\$ 3,958,623,829	\$ 4,217,409,316
Legal Debt Limits (% of Base Value)										
City - 1.75% thru 1998, 3% 1999 on ⁽³⁾	\$ 81,427,620	\$ 82,302,557	\$ 85,422,803	\$ 88,942,137	\$ 93,052,012	\$ 97,586,960	\$ 104,171,072	\$ 113,801,695	\$ 118,758,715	\$ 126,522,279
School - 7% ⁽³⁾	189,997,780	192,039,300	199,319,874	207,531,653	217,121,361	227,702,907	243,065,834	265,537,288	277,103,668	295,218,652
Water - 10% ⁽³⁾	271,425,399	274,341,858	284,742,677	296,473,790	310,173,373	325,289,868	347,236,906	379,338,983	395,862,383	421,740,932
DBIDA - Industrial Parks ⁽⁴⁾	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000
DBIDA - Industrial Buildings ⁽⁵⁾	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
DBIDA - Industrial Project ⁽⁶⁾	211,372,080	212,878,744	215,785,444	223,577,434	226,192,470	237,954,925	255,599,461	282,083,415	296,132,387	312,117,364
Debt Against Legal Debt Limits										
City Depts. (Includes Arena)	37,226,320	33,202,108	45,694,305	40,803,024	40,656,460	39,396,668	42,392,923	49,315,457	44,470,114	42,860,916
School Dept.	26,097,769	23,658,574	21,809,216	18,833,607	94,393,507	92,147,520	89,537,216	95,719,318	93,160,287	89,718,252
Water Fund	10,083,800	12,505,800	12,358,176	10,965,000	10,940,238	9,818,205	9,020,964	16,199,960	14,828,661	13,554,937
Exempt from Legal Debt Limits ⁽⁷⁾	17,136,399	15,931,148	30,452,099	29,498,090	28,214,671	32,893,386	35,222,381	39,357,707	36,236,771	30,116,492
Total Debt at June 30	\$ 90,544,288	\$ 85,297,630	\$ 110,313,796	\$ 100,099,721	\$ 174,204,876	\$ 174,255,779	\$ 176,173,484	\$ 200,592,442	\$ 188,695,833	\$ 176,250,597
Unused Capacity of Legal Debt Limits										
City Depts.	\$ 44,201,300	\$ 49,100,449	\$ 39,728,498	\$ 48,139,113	\$ 52,395,552	\$ 58,190,292	\$ 61,778,149	\$ 64,486,238	\$ 74,288,601	\$ 83,661,363
School Dept.	163,900,011	168,380,726	177,510,658	188,698,046	122,727,854	135,555,387	153,528,618	169,817,970	183,943,381	205,500,400
Water Fund	261,341,599	261,836,058	272,384,501	285,508,790	299,233,135	315,471,663	338,215,942	363,139,023	381,033,722	408,185,995
DBIDA - Industrial Parks	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000
DBIDA - Industrial Project	211,372,080	212,878,744	215,785,444	223,577,434	226,192,470	237,954,925	255,599,461	282,083,415	296,132,387	312,117,364
% of Legal Debt Limits Used										
City Depts.	45.7%	40.3%	53.5%	45.9%	43.7%	40.4%	40.7%	43.3%	37.4%	33.9%
School Dept.	13.7%	12.3%	10.9%	9.1%	43.5%	40.5%	36.8%	36.0%	33.6%	30.4%
Water Fund	3.7%	4.6%	4.3%	3.7%	3.5%	3.0%	2.6%	4.3%	3.7%	3.2%
DBIDA - Industrial Parks	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
DBIDA - Industrial Buildings	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
DBIDA - Industrial Project	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

Data Source
Audited Financial Statements

Notes:

⁽¹⁾In Fiscal Year 2009 the Arena Enterprise Fund was dissolved into the General Fund.

⁽²⁾Base Value for Debt Limits computed by the NH Department of Revenue Administration

⁽³⁾Legal debt limit percentage rates set by NH State statute

⁽⁴⁾Dover Business & Industrial Development Authority - Industrial Parks. Limit set by special legislation. New statute adopted by City Council February 9, 2005 effective for new debt authorizations.

⁽⁵⁾Dover Business & Industrial Development Authority - Industrial Park Buildings. Limit set by special legislation. New statute adopted by City Council February 9, 2005 effective for new debt authorizations.

⁽⁶⁾Dover Business & Industrial Development Authority - Bond Limit of general obligation of 8% of local assessed value.

⁽⁷⁾Debt exempt from limits consists of Sewer debt, debt for hazardous waste remediation included in City Departments and debt for Public Parking Improvements and Tax Increment Districts as set per NH State statute.

City of Dover, New Hampshire

Ratios of Outstanding Debt by Debt Type Last Ten Fiscal Years

Fiscal Year	Governmental Activities - General Obligation Debt					% of Net Debt to Assessed Value	Tax Supported Debt per capita ⁽¹⁾
	City Depts.	School Dept.	Total	Less State School Aid	Tax Supported Debt		
2021	\$54,410,326	\$89,718,252	\$ 144,128,578	\$2,646,227	\$ 141,482,351	3.7%	\$ 4,269
2020	60,509,216	93,160,287	153,669,503	3,036,289	150,633,214	4.1%	4,601
2019	66,751,441	95,719,318	162,470,759	3,565,377	158,905,382	4.6%	5,002
2018	57,850,208	89,537,216	147,387,424	4,146,491	143,240,933	4.5%	4,548
2017	52,742,284	92,147,520	144,889,804	4,763,164	140,126,640	4.8%	4,486
2016	57,681,422	94,393,507	152,074,929	5,422,031	146,652,898	5.3%	4,739
2015	58,626,694	18,833,607	77,460,301	6,096,850	71,363,451	2.6%	2,316
2014	64,335,473	21,809,216	86,144,689	6,783,120	79,361,569	3.0%	2,588
2013	39,269,915	23,658,574	62,928,489	7,491,870	55,436,619	2.1%	1,816
2012	43,702,119	26,097,769	69,799,888	6,304,708	63,495,180	2.4%	2,093

Fiscal Year	Water Fund	Sewer Fund	DBIDA Fund ⁽³⁾	Total	Less State Aid	Net Debt	Net debt per capita ⁽¹⁾	% of Personal Income ⁽²⁾
					Water and Sewer			
2021	\$13,554,937	\$18,567,082	\$ -	\$ 32,122,019	\$1,116,028	\$ 31,005,991	\$ 936	2.2%
2020	14,828,661	20,197,669	-	35,026,330	1,203,294	33,823,036	1,033	2.5%
2019	16,199,960	21,921,723	-	38,121,683	1,290,560	36,831,123	1,159	3.3%
2018	9,020,964	19,765,096	-	28,786,060	1,377,999	27,408,061	870	2.6%
2017	9,818,205	19,547,770	-	29,365,975	568,494	28,797,481	922	2.8%
2016	10,940,238	11,189,709	-	22,129,947	108,725	22,021,222	712	2.2%
2015	10,965,000	11,674,420	-	22,639,420	124,029	22,515,391	731	2.3%
2014	12,358,176	11,810,931	-	24,169,107	139,367	24,029,740	784	2.5%
2013	12,505,800	9,863,341	-	22,369,141	154,726	22,214,415	728	2.3%
2012	10,083,800	10,660,600	-	20,744,400	170,169	20,574,231	678	2.2%

Fiscal Year	Total Primary			Percentage of Net Debt to Actual Taxable Value of Property	Net Debt per capita ⁽¹⁾	Total Debt per capita ⁽¹⁾	Total Debt % of Personal Income ⁽²⁾
	Government	Less State Aid	Net Debt				
2021	\$ 176,250,597	\$ 3,762,255	\$ 172,488,342	4.5%	\$ 5,205	\$ 5,319	12.3%
2020	188,695,833	4,239,583	184,456,250	5.0%	5,634	5,763	13.9%
2019	200,592,442	4,855,937	195,736,505	5.6%	6,161	6,314	18.2%
2018	176,173,484	5,524,490	170,648,994	5.4%	5,418	5,594	16.6%
2017	174,255,779	5,331,658	168,924,121	5.8%	5,409	5,579	16.9%
2016	174,204,876	5,530,756	168,674,120	6.1%	5,450	5,629	17.4%
2015	100,099,721	6,220,879	93,878,842	3.4%	3,047	3,249	10.1%
2014	110,313,796	6,922,487	103,391,309	3.9%	3,371	3,597	11.3%
2013	85,297,630	7,646,596	77,651,034	3.0%	2,544	2,795	8.9%
2012	90,544,288	6,474,877	84,069,411	3.2%	2,771	2,984	9.7%

Data Source:
Audited Financial Statements
Assessing Department MS-1 Reports
Notes:

- ⁽¹⁾ Per capita ratio for FY2020 is based on 2020 U.S. Census data, all other years based on trended NH Office of Energy and Planning population estimates
- ⁽²⁾ Personal Income ratios based on 2020 US Census amounts and trended NH Office of Energy and Planning estimates..
- ⁽³⁾ In Fiscal Year 2012 DBIDA General Obligation Debt was fully paid as part of a real estate sales transaction.

City of Dover, New Hampshire

Computation of Overlapping Debt Strafford County Long Term Debt (Last Ten Calendar Years)

Direct: City of Dover

End of Fiscal Year	General Obligation Debt Outstanding	Percentage Applicable to Government	Amount Applicable to Government
2021	\$144,128,578	100%	\$ 144,128,578
2020	153,669,503	100%	153,669,503
2019	162,470,759	100%	162,470,759
2018	147,387,424	100%	147,387,424
2017	144,889,804	100%	144,889,804
2016	152,074,929	100%	152,074,929
2015	77,460,301	100%	77,460,301
2014	86,144,689	100%	86,144,689
2013	62,928,489	100%	62,928,489
2012	69,799,888	100%	69,799,888

Overlapping: Strafford County

End of Calendar Year	Net General Obligation Debt Outstanding ⁽¹⁾	Percentage Applicable to Government ⁽²⁾	Amount Applicable to Government
2020	\$9,121,210	28.2094539%	\$ 2,573,044
2019	11,023,856	28.2094539%	3,109,770
2018	12,931,364	28.2968245%	3,659,165
2017	14,837,723	28.3533515%	4,206,992
2016	12,409,792	28.2366592%	3,504,111
2015	13,928,991	28.2675638%	3,937,386
2014	14,818,054	28.0699972%	4,159,427
2013	16,394,326	27.8504793%	4,565,898
2012	18,182,190	27.5839540%	5,015,367
2011	19,740,000	27.3520627%	5,399,297

Total Direct and Overlapping Debt

End of Fiscal Year	Direct Debt	Overlapping Debt	Total Applicable to Government
2021	\$ 144,128,578	\$ 2,573,044	\$ 146,701,622
2020	153,669,503	3,109,770	156,779,273
2019	162,470,759	3,659,165	166,129,924
2018	147,387,424	4,206,992	151,594,416
2017	144,889,804	3,504,111	148,393,915
2016	152,074,929	3,937,386	156,012,315
2015	77,460,301	4,159,427	81,619,728
2014	86,144,689	4,565,898	90,710,587
2013	62,928,489	5,015,367	67,943,856
2012	69,799,888	5,399,297	75,199,185

Data Sources:

⁽¹⁾ Strafford County Audited Financial Statements at calendar year end

⁽²⁾ The percentage of the overlap is based on County apportionments determined by the NH Department of Revenue Administration. The City's apportionment is determined by the City's equalized property values as a percentage of the total equalized property values for all municipalities within Strafford County.

City of Dover, New Hampshire

Demographic Statistics

Last Ten Fiscal Years

Fiscal Year	Population ⁽¹⁾	Median Family Income ⁽²⁾	Estimated Total Personal Income ⁽³⁾	Per Capita Personal Income ⁽²⁾	City ⁽⁴⁾		Unemployment Rates ⁽⁴⁾		
					Unemployed	Labor Force	City	State of NH	US
2021	33,139	\$94,995	\$ 1,435,349,507	\$43,313	410	18,510	2.8%	3.1%	5.9%
2020	32,741	92,050	1,359,831,953	41,533	333	18,903	1.8%	2.3%	3.4%
2019	31,771	82,697	1,100,738,066	34,646	418	19,011	2.2%	2.6%	3.5%
2018	31,495	80,651	1,059,397,315	33,637	430	18,700	2.3%	2.7%	3.9%
2017	31,233	81,321	1,032,562,980	33,060	410	18,140	2.3%	2.7%	4.5%
2016	30,947	80,591	1,000,052,305	32,315	420	18,070	2.3%	2.8%	5.1%
2015	30,808	80,110	988,567,104	32,088	553	17,850	3.1%	3.7%	5.3%
2014	30,669	82,242	974,446,137	31,773	710	18,261	3.9%	5.1%	7.0%
2013	30,521	80,830	956,650,224	31,344	750	18,110	4.2%	5.1%	7.3%
2012	30,343	79,180	938,053,845	30,915	870	18,240	4.8%	5.4%	8.4%

Data Sources:

- ⁽¹⁾ 2020 data based on 2020 U.S. Census, all other years trended based on NH Office of State Planning and US Census population estimates.
- ⁽²⁾ 2020 data based on 2020 U.S. American Community Survey, all other years trended based on U.S. Census and NH Employment Security data.
- ⁽³⁾ Estimated based on trended population and per capita personal income.
- ⁽⁴⁾ US Bureau of Labor Statistic - calendar year annual averages not seasonally adjusted.
Reflects calendar year ending during fiscal year (mid-fiscal year).

City of Dover, New Hampshire

Principal Employers

Current Year and Nine Years Ago

Employer	Type of Business	2021			2012		
		Number of Employees	Rank	Percentage of Total City Employment	Number of Employees	Rank	Percentage of Total City Employment
Wentworth Douglas Hospital	Hospital	2,144	1	11.58 %	796	3	4.36 %
Liberty Life Assurance Co.	Insurance	1,962	2	10.60	2,753	1	15.09
City of Dover	Municipality	820	3	4.43	800	2	4.39
Lincoln Financial Group	Investments/Insurance	729	4	3.94	-	-	-
Strafford County	County Government	559	5	3.02	483	4	2.65
Community Partners of New Hampshire	Behavior/Development Services	361	6	1.95	-	-	-
Measured Progress Inc.	Scholastic Testing	296	7	1.60	473	5	2.59
Stonewall Kitchen	Manufacturer - Food Items	121	8	0.65	-	-	-
United Parcel Services (UPS)	Parcel Delivery	95	9	0.51	-	-	-
Hirel Systems	Manufacturer - Electronics	94	10	0.51	83	8	0.46
Vygon USA DBA Churchill Medical	Manufacturer - Medical Items	-	-	-	151	6	0.83
Park Nameplate	Nameplates for Auto/Cosmetics	-	-	-	98	7	0.54
Fosters Daily Democrat	Newspaper	-	-	-	78	9	0.43
Dell Services	Defense Technology Contractor	-	-	-	77	10	0.42
Total Principal Employers		7,181		38.79 %	5,792		31.76 %
Total City Employment⁽¹⁾		18,510			18,240		

Data Source:

Information provided by City's Economic Development Office.

Notes

⁽¹⁾US Bureau of Labor Statistics calendar year annual average ending during fiscal year.

City of Dover, New Hampshire

Operating Indicators by Function

Last Ten Fiscal Years

Function	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Finance										
Taxable property parcels assessed	9,899	9,950	10,026	10,058	10,092	10,139	10,190	10,228	10,295	10,306
Property transfers processed	742	904	839	924	1,009	1,023	1,023	1,044	972	1,192
Motor vehicles registered	30,838	30,516	30,991	31,187	31,254	32,625	32,345	32,369	33,604	34,236
Inspection Services Division										
Number of inspections conducted ⁽¹⁾	5,203	6,211	6,201	6,387	6,540	6,130	6,914	7,898	8,572	6,888
Building permits issued	381	436	396	484	461	537	579	534	578	606
Estimated construction value in millions	\$ 23.78	\$ 50.08	\$ 37.61	\$ 80.35	\$ 58.56	\$ 119.85	\$ 82.30	\$ 81.16	\$ 77.80	\$57.04
Police ⁽²⁾										
Physical arrests	819	923	857	860	820	675	673	677	625	736
Traffic violations	1,217	1,194	1,532	1,544	1,581	1,780	1,310	1,677	1,531	1,416
Parking violations	10,336	8,420	7,890	8,995	9,486	8,942	10,802	8,236	7,881	6,648
Fire and Rescue										
Calls answered	5,242	5,215	5,154	5,481	5,426	5,474	6,040	6,347	5,937	6,133
Emergency responses	4,609	4,833	4,899	4,488	4,552	4,462	4,439	4,262	4,174	4,643
Fires extinguished	353	328	255	228	190	138	144	137	193	215
Emergency medical responses	2,880	2,873	2,824	3,335	3,387	3,264	3,365	3,722	3,676	3,888
Community services - Public Works										
Refuse collected (tons)	3,884	4,061	4,030	4,020	4,184	4,158	4,374	4,772	4,855	4,052
Recycling (tons)	2,472	2,529	2,419	2,583	2,583	2,630	2,592	2,176	2,325	2,789
Public Library										
Volumes in collections	101,715	99,937	102,090	113,484	109,691	97,868	94,843	96,739	95,125	89,671
Total volumes borrowed	291,515	293,757	286,512	276,232	282,793	291,842	279,124	285,147	223,682	217,393
Public Welfare - General Assistance										
Number of contacts	6,293	5,791	5,029	4,499	4,657	3,360	2,960	2,767	3,182	4,793
Assisted cases	1,982	1,839	1,541	620	1,270	1,192	854	576	591	1,447
Water system:										
Water main breaks	4	12	16	16	7	11	17	25	15	14
Daily average consumption (millions of gallons)	3.1	3.1	2.3	2.0	2.4	2.3	2.1	1.9	2.0	1.9
Peak daily consumption (millions of gallons)	4.1	3.6	4.6	2.4	3.0	3.0	2.5	2.5	2.6	2.5
Sewage System:										
Daily average treatment (millions of gallons)	2.5	2.4	2.5	2.5	2.5	2.6	2.6	3.3	2.6	2.2

Data Source:

Various city departments

Notes

⁽¹⁾ In FY 2009 the Building Inspection Division and Fire Inspection Division were combined into one Division.

⁽²⁾ Calendar year ending during the fiscal year

City of Dover, New Hampshire

Capital Asset Statistics by Function

Last Ten Fiscal Years

Function	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Police										
Number of stations	2	2	2	2	2	2	2	2	2	2
Number of patrol units	9	9	9	10	10	10	10	10	10	10
Fire and Rescue										
Number of stations	3	3	3	3	3	3	3	3	3	3
Number of ladder trucks	2	2	2	2	2	2	2	2	2	2
Number of pumpers	4	4	4	5	5	5	5	5	5	5
Number of support vehicles	6	6	6	6	7	8	8	8	8	8
Number of ambulances	3	3	3	3	4	4	4	4	4	4
Community Services - Public Works										
Miles of streets	133	133	133	134	134	134	134	134	134	135
Miles of storm drains	69	70	70	73	73	74	92	96	96	98
Number of street lights	1,771	1,776	1,778	1,778	1,780	1,785	1,784	1,784	1,784	1,779
Number of bridges	12	12	12	12	12	12	12	12	12	12
Recreation:										
Community centers	1	1	1	1	1	1	1	1	1	1
Number of parks	25	25	25	25	25	26	26	26	26	26
Park acreage	235	235	235	235	235	235	235	235	235	235
Playgrounds	15	15	15	15	15	15	15	15	15	15
Baseball/softball fields	6	6	6	6	6	6	7	7	7	7
Football/soccer fields	2	2	2	2	2	3	3	3	3	3
Swimming pools	2	2	2	2	2	2	2	2	2	2
Tennis courts	10	10	10	10	8	8	8	8	16	16
Indoor gyms	1	1	1	1	1	1	1	1	1	1
Indoor ice skating sheets	2	2	2	2	2	2	2	20	2	2
Water system:										
Miles of water mains	155	157	158	160	160	170	171	173	173	174
Number of service connections	8,490	8,500	8,558	8,604	8,669	8,651	8,749	8,847	8,963	9,077
Storage capacity in gallons (millions of gallons)	6	6	6	6	6	6	6	6	5	5
Maximum daily capacity of plant (millions of gallons)	5	5	5	5	5	5	5	5	4	4
Number of fire hydrants	1,156	1,156	1,156	1,176	1,193	1,206	1,211	1,222	1,222	1,247
Sewage System:										
Miles of sanitary sewers	122	123	123	125	128	130	136	136	136	139
Number of treatment plants	1	1	1	1	1	1	1	1	1	1
Number of service connections	7,786	7,829	7,900	7,999	7,863	7,491	7,828	7,884	7,977	7,899
Maximum daily capacity of treatment (millions of gallons)	4.7	4.7	4.7	4.7	4.7	4.7	4.7	4.7	4.7	4.7

Data Source:

Various city departments and city GIS/asset control software

City of Dover, New Hampshire

City Government Employees by Function - Full Time Equivalents

Last Ten Fiscal Years

Function	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General Government										
Executive ⁽¹⁾	7.8	8.1	8.3	8.2	9.2	11.3	14.3	15.9	16.6	18.8
Finance ⁽¹⁾	20.0	20.3	20.9	21.1	20.6	22.2	21.2	21.2	22.7	22.7
Planning ⁽²⁾	5.5	5.5	5.5	5.5	6.5	6.7	6.7	6.7	7.0	6.0
Total General Government	33.3	33.9	34.7	34.8	36.3	40.2	42.2	43.8	46.3	47.5
Public Safety										
Police - Sworn Officers	47.4	47.4	47.4	49.4	50.5	51.5	51.5	51.5	52.6	52.6
Police - Non-sworn employees	29.4	28.7	28.9	29.3	29.0	32.2	33.2	32.7	33.6	35.2
Total Police Department	76.8	76.1	76.3	78.7	79.5	83.7	84.7	84.2	86.2	87.8
Fire and Rescue ⁽²⁾	61.4	60.5	61.2	61.5	66.7	68.3	68.8	69.3	69.7	69.7
Total Public Safety	138.2	136.6	137.5	140.2	146.2	152.0	153.5	153.5	155.9	157.5
Public Works										
General Fund functions	34.6	34.5	34.5	34.5	35.8	36.7	35.7	36.7	37.4	38.4
Water	10.5	10.5	10.5	10.5	9.3	8.5	8.5	8.5	8.5	9.0
Sewer	15.0	15.0	16.0	16.0	15.9	15.0	15.0	15.0	15.0	15.5
Fleet maintenance	5.0	5.0	5.0	5.0	5.0	5.0	6.0	6.0	6.6	6.6
Total Public Works	65.1	65.0	66.0	66.0	66.0	65.2	65.2	66.2	67.5	69.5
Culture and Recreation										
Recreation	34.4	32.7	32.7	32.7	33.7	35.3	35.5	34.2	33.0	33.0
Public Library	13.4	13.9	13.9	14.1	14.8	14.9	15.0	16.3	16.6	17.3
Total Culture and Recreation	47.8	46.6	46.6	46.8	48.5	50.2	50.5	50.5	49.6	50.3
Public Welfare										
Welfare	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8
Total Public Welfare	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8
Total All Functions	287.2	284.9	287.6	290.6	299.8	310.4	314.2	316.8	322.1	327.6
Percent of Total										
General Government	11.6%	11.9%	12.1%	12.0%	12.1%	13.0%	13.4%	13.8%	14.4%	14.5%
Public Safety	48.1%	47.9%	47.8%	48.2%	48.8%	49.0%	48.9%	48.5%	48.4%	48.1%
Public Works	22.7%	22.8%	22.9%	22.7%	22.0%	21.0%	20.8%	20.9%	21.0%	21.2%
Culture and Recreation	16.6%	16.4%	16.2%	16.1%	16.2%	16.2%	16.1%	15.9%	15.4%	15.4%
Public Welfare	1.0%	1.0%	1.0%	1.0%	0.9%	0.9%	0.9%	0.9%	0.9%	0.9%
Total	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Data Source:

Budgeted Positions per City of Dover Budget. Full time equivalent based on 40 hours per week.

Notes

⁽¹⁾ The City Clerk Office was transferred from Executive Department to Finance Department in FY10.

⁽²⁾ The Building Inspection Division of the Planning Department was transferred to the Fire and Rescue Department in FY09.

City of Dover, New Hampshire

School Building Information Last Ten Fiscal Years

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Garrison Elementary										
Square feet	65,938	65,938	65,938	65,938	65,938	65,938	65,938	65,938	65,938	65,938
Teachers	28.3	27.3	27.1	29.1	29.3	28.0	29.0	30.0	30.0	30.0
Capacity	494.0	494.0	494.0	494.0	494.0	494.0	494.0	494.0	494.0	494.0
Enrollment	464.0	452.0	469.0	470.0	474.0	440.0	421.0	421.0	373.0	373.0
Horne Street Elementary										
Square feet	58,223	58,223	58,223	58,223	58,223	58,223	58,223	58,223	58,223.0	58,223.0
Teachers	28.3	28.3	30.3	31.3	32.3	32.0	34.0	34.0	34.0	34.0
Capacity	620.5	620.5	620.5	620.5	620.5	620.5	620.5	620.0	620.5	620.5
Enrollment	508.0	507.0	516.0	534.0	511.0	491.0	479.0	479.0	396.0	396.0
Woodman Park Elementary										
Square feet	105,178	105,178	105,178	105,178	105,178	105,178	105,178	105,178	105,178	105,178
Teachers	31.2	32.3	32.3	34.3	39.3	33.0	32.0	33.0	34.0	34.0
Capacity	594.0	594.0	594.0	594.0	594.0	594.0	594.0	594.0	594.0	594.0
Enrollment	541.0	596.0	617.0	599.0	596.0	524.0	496.0	496.0	459.0	459.0
Totals All Elementary Schools										
Square feet	229,339	229,339	229,339	229,339	229,339	229,339	229,339	229,339	229,339	229,339
Teachers	87.8	87.9	89.7	94.7	100.9	93.0	95.0	97.0	98.0	98.0
Capacity	1,887.0	1,887.0	1,887.0	1,887.0	1,887.0	1,887.0	1,887.0	1,708.5	1,708.5	1,708.5
Enrollment	1,513.0	1,555.0	1,602.0	1,603.0	1,581.0	1,455.0	1,396.0	1,396.0	1,228.0	1,228.0
Dover Middle School										
Square feet	175,020	175,020	175,020	175,020	175,020	175,020	175,020	175,020	175,020	175,020
Teachers	67.7	66.7	67.5	69.7	70.5	73.0	72.0	72.0	76.5	76.5
Capacity	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0
Enrollment	1,134.0	1,089.0	1,115.0	1,169.0	1,156.0	1,209.0	1,175.0	1,175.0	1,085.0	1,085.0
Dover High School										
Square feet	234,670	234,670	234,670	234,670	234,670	234,670	234,670	301,484	301,484	301,484
Teachers	113.3	107.3	103.2	104.4	103.1	103.0	102.0	104.0	105.2	105.2
Capacity	1,752.0	1,752.0	1,752.0	1,752.0	1,752.0	1,752.0	1,752.0	1,560.0	1,560.0	1,560.0
Enrollment	1,522.0	1,480.0	1,396.0	1,358.0	1,427.0	1,344.0	1,424.0	1,424.0	1,530.0	1,530.0
Totals All Schools										
Square feet	639,029	639,029	639,029	639,029	639,029	639,029	639,029	705,843	705,843	705,843
Teachers	268.8	261.9	260.4	268.8	274.5	269.0	269.0	273.0	279.7	279.7
Capacity	5,019.0	5,019.0	5,019.0	5,019.0	5,019.0	5,019.0	5,019.0	4,648.5	4,648.5	4,648.5
Enrollment	4,169.0	4,124.0	4,113.0	4,130.0	4,164.0	4,008.0	3,995.0	3,995.0	3,843.0	3,843.0
Food Service - All Schools										
Number Meals Served	363,718	345,427	344,414	348,071	343,416	322,332	300,340	300,188	253,402	216,807
Avg Daily Participation	2,021	1,939	2,057	1,963	1,957	1,884	1,718	1,718	1,494	1,236

Data Source:

School Department - as of official NH Department of Education reporting date: Oct 1st

City of Dover, New Hampshire

School Department Operating Statistics

Last Ten Fiscal Years

Fiscal Year	Operating Budget ⁽¹⁾	Debt Service ⁽¹⁾	Total Budget	Enrollment ⁽²⁾	Cost per Pupil	Percentage Change	Teaching Staff	Pupil/Teacher Ratio	Attendance Percentage
2021	\$60,417,400	\$6,393,656	\$ 66,811,056	3,843	\$ 17,385	3.1%	279.7	13.7	91.0%
2020	58,177,215	6,622,992	64,800,207	3,843	16,862	11.4%	279.7	13.7	95.0%
2019	54,508,984	5,975,859	60,484,843	3,995	15,140	4.1%	273.0	14.6	95.0%
2018	52,113,315	5,978,687	58,092,002	3,995	14,541	3.8%	269.0	14.9	95.0%
2017	49,542,420	6,589,819	56,132,239	4,008	14,005	15.6%	269.0	14.9	95.0%
2016	46,776,263	3,692,421	50,468,684	4,164	12,120	3.5%	274.5	15.2	95.0%
2015	44,456,755	3,892,349	48,349,104	4,130	11,707	4.3%	268.8	15.4	95.0%
2014	42,263,590	3,914,453	46,178,043	4,113	11,227	0.1%	260.4	15.8	94.9%
2013	42,264,590	3,988,329	46,252,919	4,124	11,216	2.2%	261.9	15.7	94.9%
2012	41,677,206	4,075,515	45,752,721	4,169	10,975	2.8%	268.8	15.5	94.8%

Data Source:

Budget information from City Adopted Budget and non-financial information provided by the School Department.

Notes:

⁽¹⁾ Budget is for the General Fund only and excludes grant funds and cafeteria fund.

⁽²⁾ Enrollment is based on start of year census.

City of Dover, New Hampshire

School Educational and Service Information

Last Ten Fiscal Years

	Fiscal Year									
	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Dover High School										
Senior Enrollment ⁽¹⁾	363	327	315	315	315	349	340	357	336	344
Status of Seniors⁽²⁾										
Graduated	345	336	308	308	313	288	326	325	316	302
Enrolled in four-year college	153	141	157	133	166	141	183	163	164	163
Enrolled in two-year college	74	104	76	74	62	63	59	68	60	50
Enlisted in Armed Forces	9	7	13	6	14	12	16	13	13	6
Post-secondary, workforce or other	109	84	69	95	71	72	68	81	79	83
SAT Mean Scores										
Verbal	509	509	501	516	525	494	529	518	524	555
Math	511	521	513	510	520	516	524	502	509	543
% of Seniors taking test	66%	63%	65%	55%	66%	88%	96%	98%	91%	58%

Data Source:

School Department - as of official NH Department of Education reporting date: Oct 1st

NOTES:

⁽¹⁾ As of Official DOE Reporting Date: Oct 1st. Enrollment includes tuition students.

⁽²⁾ As of end of fiscal year.