

# *City of Dover*

New Hampshire

## **Annual Comprehensive Financial Report**

For the Fiscal Year Ended June 30, 2023

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# **CITY OF DOVER, NEW HAMPSHIRE**

Annual Comprehensive Financial Report

For the Year Ended June 30, 2023

Prepared by:  
The Finance Department

Daniel R. Lynch  
Finance Director

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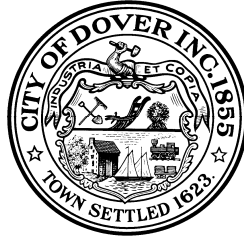
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INTRODUCTORY  
SECTION

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## *City of Dover, New Hampshire*

**OFFICE OF THE CITY MANAGER**

February 21, 2024

To the Honorable Mayor and members of the City Council:

City Charter Section C6-12, Independent Audit, requires an annual independent audit of all City accounts at least annually. This Annual Comprehensive Financial Report (ACFR), including the opinion of the independent auditor, is published to fulfill that requirement for the fiscal year ending June 30, 2023.

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The ACFR covers all funds of the City of Dover that by law, City Charter, or other fiduciary obligation, the City has become obligated to administer in connection with its responsibility for providing services.

This report consists of management's representations concerning the finances of the City of Dover. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making the representations, management has established a comprehensive internal control framework that is designed to both protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the financial statements in conformity with generally accepted accounting principles. Because the cost of internal controls should not outweigh their benefits, the framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material aspects.

The City's financial statements have been audited by Marcum LLP, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements for fiscal year ended June 30, 2023, are free of material misstatement. The independent audit involved performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The independent auditors concluded, based on their audit, that there was reasonable basis for rendering an unmodified opinion that the financial statements for the fiscal year ended June 30, 2023, are fairly presented in conformity with generally accepted accounting principles (GAAP). The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City was part of a broader, federally mandated "Single Audit" designed to meet the special needs of the federal grantor agencies. The standards governing Single Audit engagements require the independent auditors to report not only on the fair presentation of the financial statements, but also on the audited City's internal controls and compliance with federal funding requirements, with special emphasis on internal controls and requirements involving the administration of federal awards. These reports are available in a separately issued Single Audit Report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). Users of this ACFR are encouraged to read this Letter of Transmittal in conjunction with the City's MD&A section found immediately following the report of the independent auditors.

## **Profile of Government**

**Geography** Dover, New Hampshire is located ten miles from the Atlantic Ocean in southern New Hampshire and is 48 miles south of Portland, Maine and 68 miles north of Boston, Massachusetts. Situated at the confluence of the Cocheco, Salmon Falls and Bellamy Rivers, Dover is a major New Hampshire industrial, employment, and distribution center for the seacoast. Dover provides a gateway to both the Maine coast and the White Mountains of New Hampshire. The City of Dover occupies an area of 29 square miles. According to the U.S. Census Bureau, the April 2020 census reports the City as having a population of 32,741, a 9.2% increase over the last official census of April 2010 number of 29,987.

The City of Dover, settled in 1623, is the oldest continuous settlement in New Hampshire and the seventh oldest in the United States. It was incorporated on June 29, 1855. The City Charter adopted on March 9, 1977 remained in effect until a new charter was passed on November 8, 2005 and effective January 1, 2006. Only minor changes were made versus the old charter. On November 6, 2007, the charter was amended establishing a limitation on annual budget increases. On November 10, 2010, the New Hampshire Supreme Court ruled that the November 6, 2007 charter amendment is invalid since it is contrary to state law. In the 2011 session of the State legislature, authorization for municipalities to adopt charter amendments for budget or tax levy limitations was enacted. On November 8, 2011, the charter was amended to change the language establishing the limitation on annual budget increases to a limitation on annual

property tax levy increases. Dover operates under the council-manager form of government. Dover is the seat of Strafford County.

**Services** The City of Dover provides a full range of services, including police and fire protection, the construction and maintenance of streets and other infrastructure, sanitation services, such as solid waste disposal and recycling, water distribution, wastewater collection and treatment, recreational and cultural events, and education from kindergarten through grade 12 with a regional vocational center and alternative high school opportunities.

**Governing Boards** The City Council, consisting of nine members, is the legislative body elected in non-partisan elections every two years, with one representative from each of the six wards, two elected at-large, and a Mayor. The City Council is responsible, among other things, for passing ordinances, adopting the annual budget, adopting a six-year capital improvements program, adopting bond authorizations, appointing committees and boards, and hiring of the City Manager. The City of Dover is empowered by state statute to levy property taxes on real property located within its boundaries to fund operations.

The Dover School Department is a dependent school district. The City Council has bottom line appropriation authority for the School Department budget. The seven member Dover School Board is elected in non-partisan elections every two years and has authority to allocate and move appropriations within its budget.

**Administration** Administrative functions are carried out by the City Manager. The City Manager is responsible for: carrying out the policies and ordinances of the City Council, maintaining compliance with State and Federal laws, overseeing the day-to-day operations of the City, appointing the heads of the various departments, negotiating with the various bargaining units of the City, and making recommendations to the City Council on various issues.

Administrative functions of the dependent School district are carried out by the School Board. The Board is responsible for carrying out policies and procedures, maintaining compliance with State and Federal laws, overseeing the day-to-day operations of the dependent School district, negotiating with the various bargaining units, making appointments of school personnel, establishing curriculum, and addressing various issues.

**Fiscal Year and Budget** The City's fiscal year begins on July 1st of each year and ends the following June 30th. The City's budget process commences in the fall of each year with the Capital Improvements Program budget. All capital spending of \$25,000 or more for items with useful lives of 3 years or longer are included in this budget. Based on City Council financing policy, items are identified for bonding, appropriation in the annual operating budget, or other type of financing.

Items identified for the annual operating budget are included in the next City Manager's proposed annual budget. Departments are responsible for submitting their annual budget request to the City Manager. After reviews with the departments, the City Manager makes any final adjustments to his proposed budget. The City Manager's proposed annual budget for the next fiscal year, which includes the School Board request, is due to the City Council by February 15th of each year.

The City Council may add to, or cut from, the Manager's proposed annual budget by majority vote; however, the City Council must pass the budget by April 15th after separate public hearings for the City and School budgets, and the budget becomes effective July 1. If the City Council does not adopt the budget by April 15th, the City Manager's proposed budget takes effect July 1.

After the original budget is adopted, the City Manager may make appropriation transfers within a non-school department or transfer between non-school departments with City Council approval. After initial adoption, the City Council may amend the budget by two-thirds vote.

### **Factors Affecting Financial Condition**

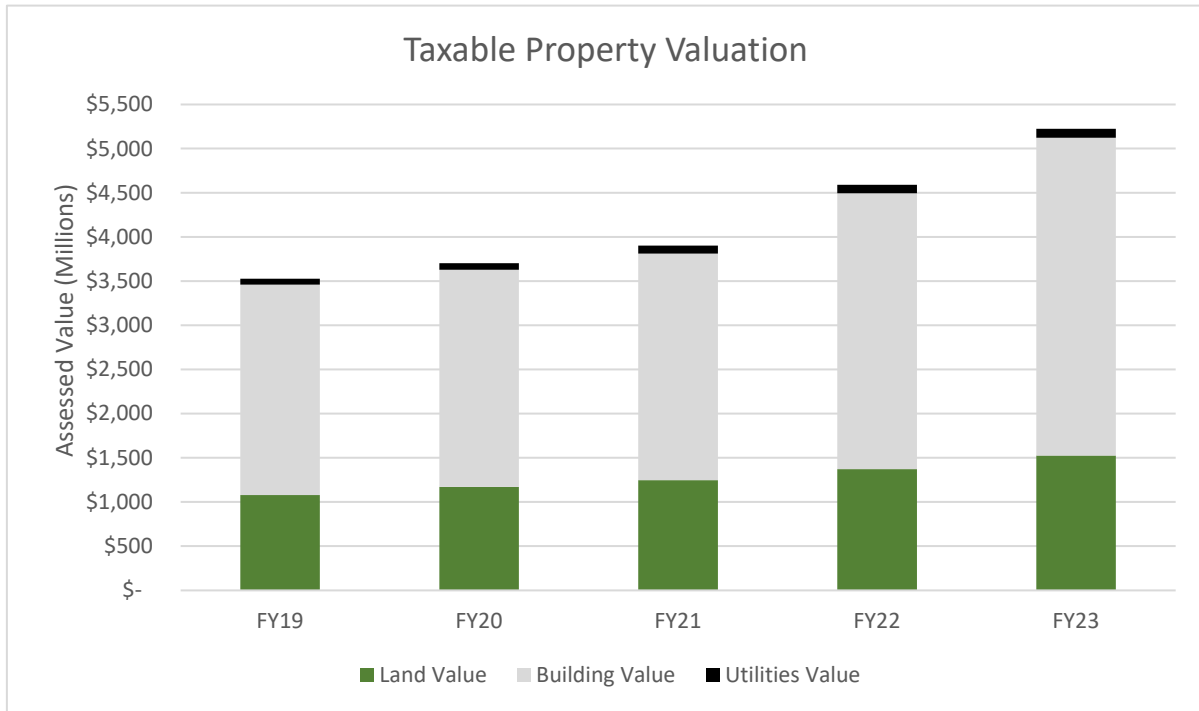
#### **Local Economic Conditions**

As of summer 2023, economic conditions in Dover have largely recovered from the COVID-19 pandemic. Many factors have returned to pre-pandemic levels, including low unemployment, high demand for housing, and a strong focus on staffing retention and attraction from all sectors. Inflationary pressures and rising interest rates have negatively impacted household expenditures and some individual business operations, but overall performance continues to be strong.

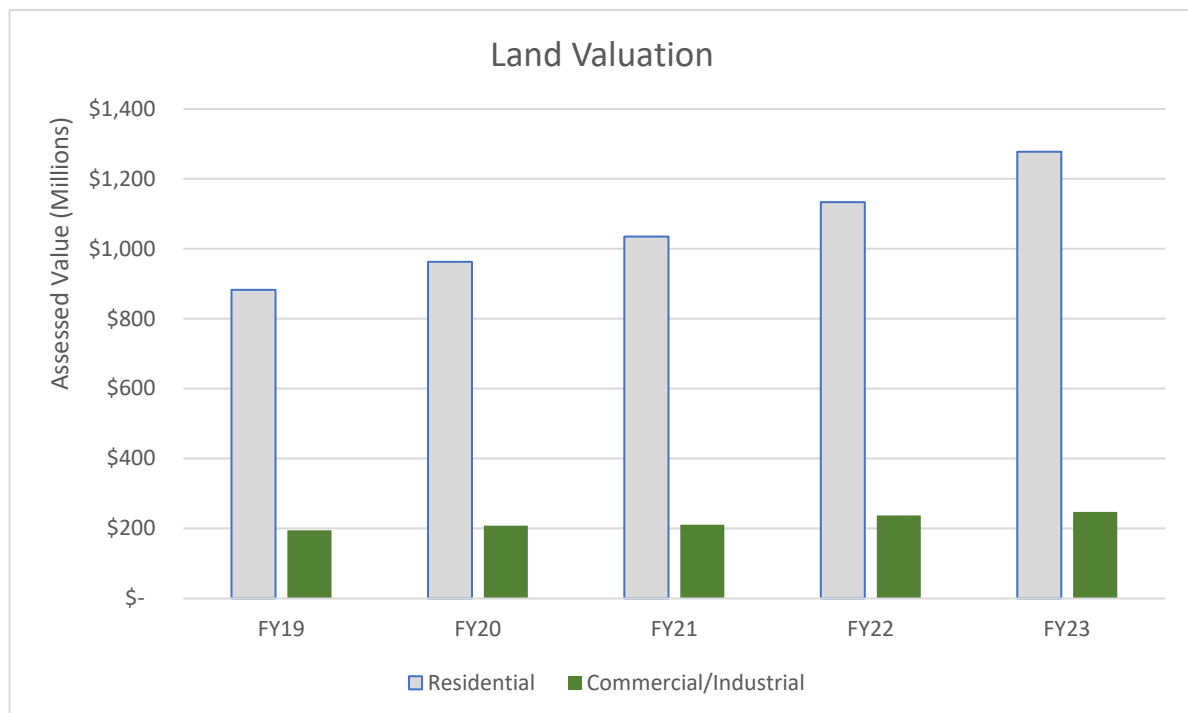
#### **Taxable Property Values**

The total assessed valuation of taxable property in Dover continues to grow from year to year. Breaking this valuation into the component values of the land and any buildings or other improvements can provide some insight into the influence of new development or changes in market demand on this trend. Because seacoast New Hampshire is fully incorporated (i.e., municipalities are not able to annex additional land), the total land area of Dover is constrained. While land can be added to or removed from the tax rolls (e.g., through sale or purchase of land by the City), the net decrease in taxable land from FY2019 to FY2023 was only 28.2 acres, or roughly 0.2 percent of taxable land. Trends from FY2019 through FY2023 reflect strong market demand for property in Dover punctuated by ongoing development in all sectors (values not adjusted for inflation):

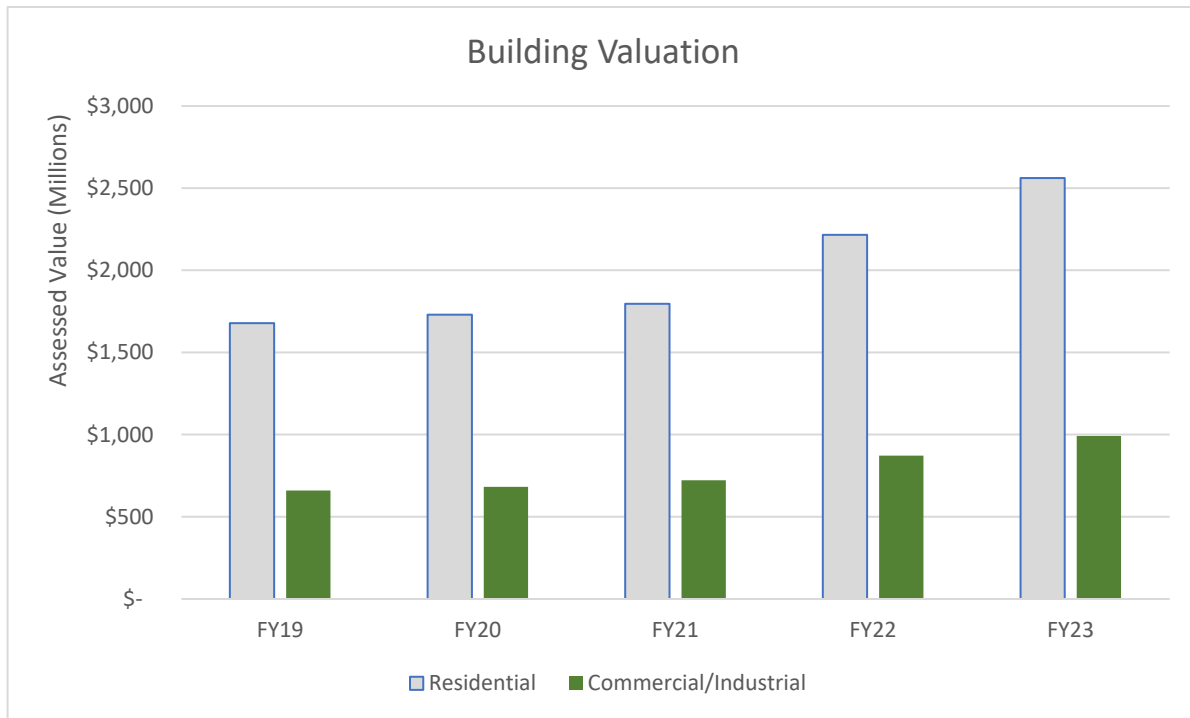
The total assessed value of taxable property in Dover increased by 13.8% in FY2023 to a total of \$5.2 billion.



The total assessed value of land in Dover grew by 11.2% in FY2023 to a total of \$1.5 billion. This increase was driven by 12.7% growth in the value of residential land, compared to a 4.2% increase in the value of commercial/industrial land.



The assessed value of all buildings grew by 15.2% in FY2023 to nearly \$3.6 billion, including 15.2% growth in the value of residential buildings and 13.8% growth for commercial/industrial buildings.



### Development Trends

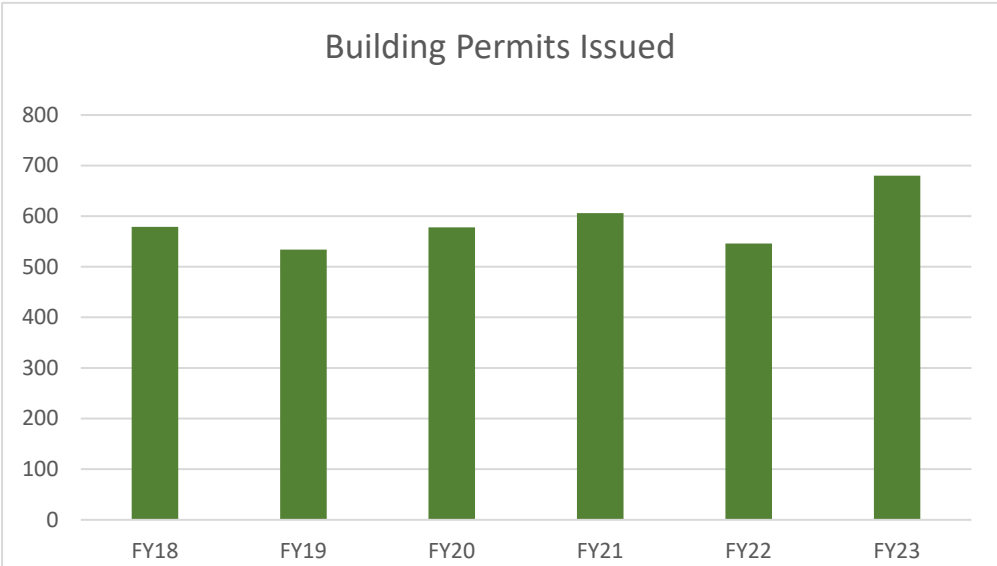
While the construction industry in Dover has faced many of the same challenges that have occurred on a nation-wide scale, overall trends in permit applications show signs for optimism. Labor shortages, supply chain disruptions, and rising costs of materials have increased both the duration and cost of many projects. While inflationary pressures have subsided somewhat in 2023, rising interest rates have increased the cost of project financing. Despite these trends, Dover continues to see new site plan and building permit activity comparable to recent levels.

FY2022 saw a dramatic increase in the number of approved site plan applications, and new residential units and commercial floor area requested by these permits. This increase likely includes projects that were delayed by physical distancing requirements, but may also reflect the low interest rates and availability of federal CARES or ARPA funding programs.

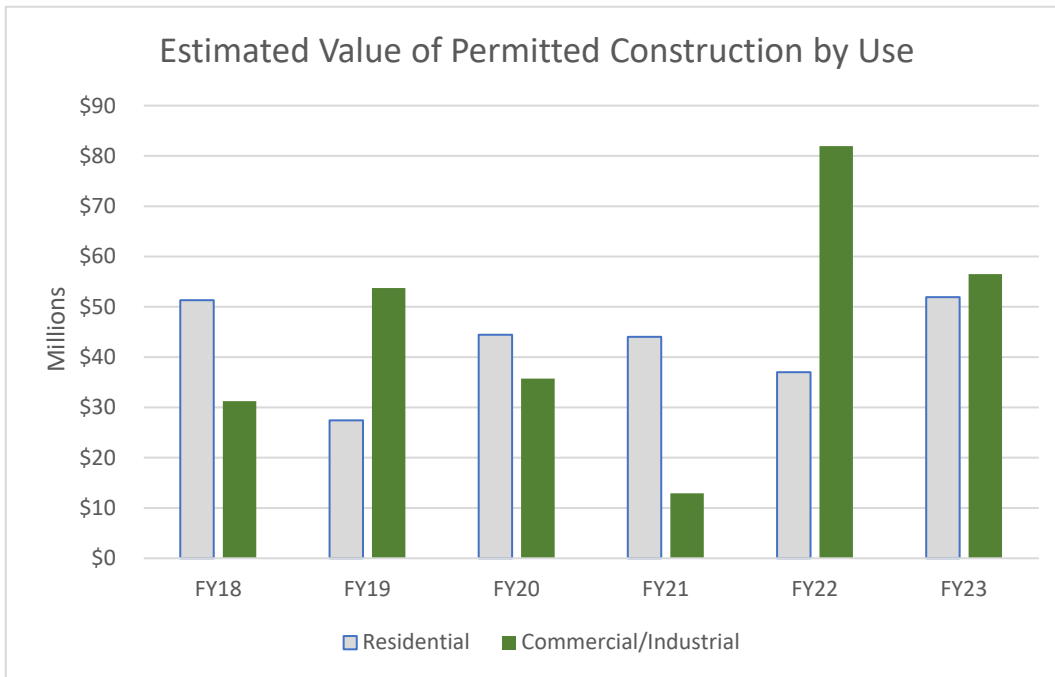


Planning Board Development Approvals						
Category	FY18	FY19	FY20	FY21	FY22	FY23
Site Plans Approved	8	10	11	12	21	14
Housing Units Approved	228	394	242	316	976	185
Commercial Sq. Ft. Approved	64,397	45,488	87,167	153,536	183,497	125,022

The total number of building permits issued shows more natural variation, with the largest increase coming in FY2023. This could be due to a larger number of permits for small projects balancing out the numbers and the natural progression of projects with site plan approval in FY2022 needing additional time to secure building permits.



Building permit figures for the value of the permitted construction activities show a more nuanced pattern. Total commercial/industrial construction (both new construction and alterations) saw the same spike in FY2022 as demonstrated in the planning board approvals, while estimates for residential construction show more natural variation from year to year comparable to the number of permits issued.



Notable projects include:

- Residential and mixed-use projects on Cataract Avenue and at 47 Chestnut Street have yet to begin construction despite receiving planning board approval in FY2022.
- Another mixed-use project on Third Street recently completed demolition of the existing building, but has not yet begun construction of the proposed development.
- Construction is ongoing at the Old Courthouse, between First and Second Street. The mixed-use project is anticipated to be complete in early 2024.
- The City began public site work and infrastructure improvements related to the Cochecho Waterfront Development in 2023. Private development of approximately 400 residential units and 27,000 square feet of non-residential construction is anticipated to begin in 2024.
- Brueckner Group USA opened its new North American headquarters on Education Way in spring 2023. Northeast Credit Union announced in 2023 that it would renovate an existing building at 100 Education Way to be its new headquarters; the project received site plan approval in 2023 and renovations are under way.

### **Dover Business and Industrial Development Authority Activity**

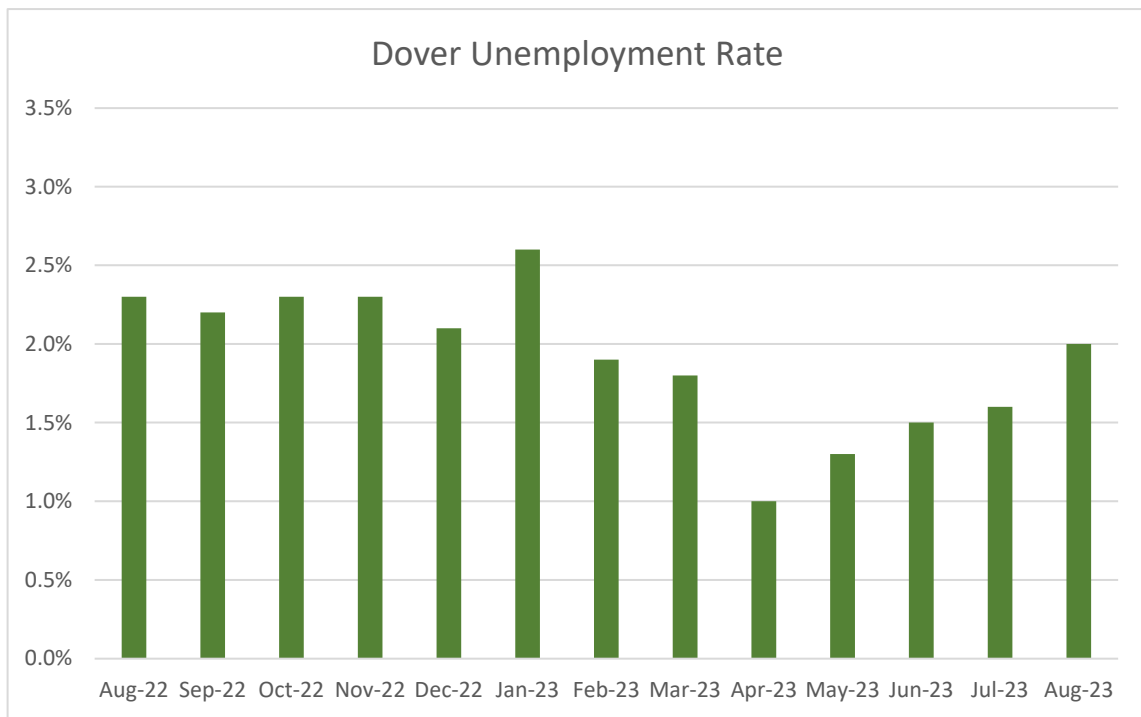
The Dover Business and Industrial Development Authority (DBIDA) continues to attract users for Enterprise Park. 2022 saw several new projects receive approvals or proceed with construction (Index Packaging; American Durafilm; Weave Filtration; and Q, LLC). Three projects within Enterprise Park have experienced delays in closing or acquiring permits due to contractor lead

times or problems arising from the project design, but all three are currently expected to move forward with permitting by 2024.

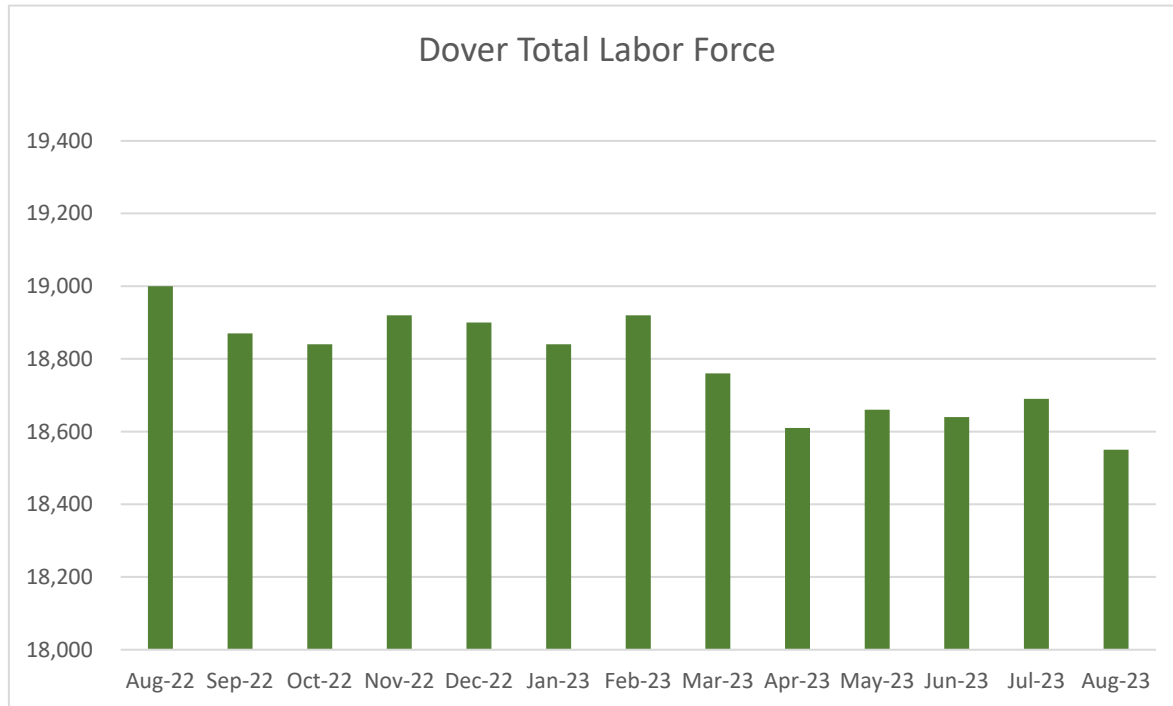
Activity by the Office of Business Development continues to support local business retention and expansion.

**Employment**

Unemployment figures for Dover have returned to pre-pandemic trends featuring unemployment rates well below the state and national averages. As a result, staffing retention and attraction is a primary concern in virtually all sectors.



Dover’s total labor force has shown declines, with some allowance for seasonal variation, over the course of the past year.



Liberty Mutual announced in February 2023 that it would be closing its facilities at 100 and 150 Liberty Way before the end of the year. The company cited the prevalence of remote work as the primary reason for consolidating its operations. The company has reported that all in-office operations will be transferred to the Portsmouth office, and no layoffs are anticipated with the possible exception of an unknown number of facilities personnel. Liberty Mutual is currently seeking a buyer for the site, which is assessed at roughly \$69.7M. With over 500,000 square feet of existing commercial space and additional development opportunities on the 200-acre parcel, the site presents an opportunity for adaptive reuse and additional infill development.

### Financial Condition

**Financial Position** The City’s General Fund ended Fiscal Year 2023 with an increase to its Unassigned Fund Balance of \$1,191,391 to \$28.4 million. The General Fund unassigned fund balance at June 30, 2023 was 19.0% of the FY24 budget (25% is the minimum requirement of the City Financial Policies). The Water Fund saw an increase in unrestricted net position of \$331,189. The change in unrestricted net position of the Water Fund is the positive result of operations, financing the system wide upgrades through the use of a state revolving loan program and the funding of certain capital asset additions through the use of capital reserves instead of by debt. The City’s water infrastructure is in Phase II of a three-phase

Unrestricted Net Position		
Fund	FY23	FY22
General	28,402,097	27,210,706
Water	3,003,970	2,672,781
Sewer	15,881,707	15,646,781
Total	47,287,774	45,530,268

system wide upgrade. The Sewer Fund saw an increase in unrestricted net position of \$234,926. A portion of the change in unrestricted net position of the Sewer Fund is the positive result of operations. Investments in capital assets financed through the use of a state revolving loan program and contributed infrastructure assets and state grants received during the current fiscal year had a positive impact on the Sewer Fund's net position.

The liquidity of the General, Water and Sewer Funds is good and continues to show a favorable trend. This is based on the quick ratio which is a measure of current assets (excluding inventories) divided by current liabilities. The General Fund had a quick ratio of 1.92, with Water and Sewer Funds of 1.81 and 2.85, respectively. A ratio of 1 is considered satisfactory.

The amount of debt incurred by the City remains below the State statutory limits as set forth in RSA 33:4-a for the City and School District, and RSA 33:5-a for the Water Fund. There is no statutory debt limit for the Sewer Fund. The State statutory limit for the City is 3% of Base valuation as determined by the New Hampshire Department of Revenue Administration (NH DRA), the statutory limit for the School District is 7% of Base valuation as determined by NH DRA, and the statutory limit for the Water Fund is 10% of base valuation as determined by NH DRA. As of June 30, 2023 the City had utilized 35.0% of its statutory debt limit, the School District utilized 19.9% of its statutory debt limit, and the Water Fund had utilized 8.4% of its statutory debt limit.

The City Council established self-imposed policy limits that are significantly lower than those set by State statute. As of June 30, 2023 the percent of the City's more conservative debt policy used was 53.8%, the School District is at 71.0% of the City Council self-imposed policy limit as a result of debt financing the new high school. General Fund net debt per capita is at \$4,300. The General Fund's net debt to equalized value is 2.3%. The General Fund's net debt service as a percent of budget is 8.3%. This measure is within the 10% limit recommended by policy, it is partially as a result of a higher rate of debt pay down resulting in a favorable reduction in the cost for debt and structuring the debt repayment incurred for the new high school at a steady level each year to provide budget stability.

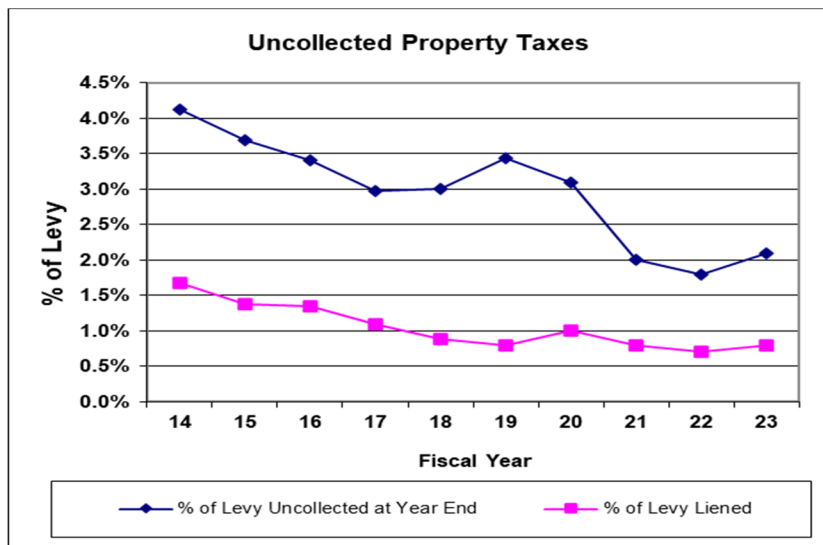
The Water fund is at 84.3% of the City Council self-imposed policy limit. The Sewer fund remained within the City Council self-imposed policy limits with 25.2% being utilized. Net debt service to budget in the Water Fund is 32.6% and within the Sewer Fund is 22.8%, which is within the 40% set by policy.

Moody's Investors Service reaffirmed the City's Aa3 rating in their June 2023 Issuer Comment Review.

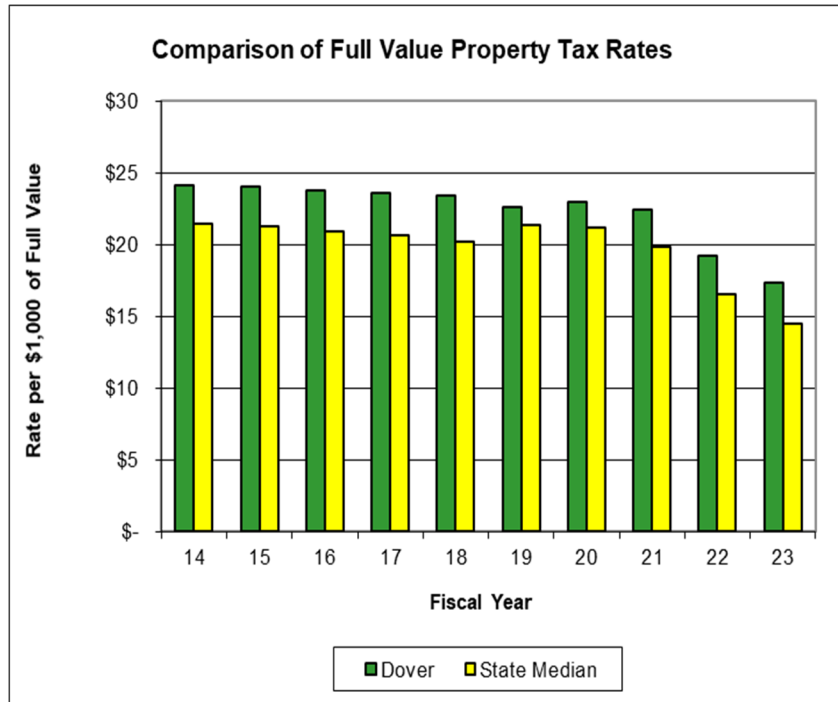
The number of motor vehicle registrations has increased with 34,262 in FY2023 as compared to 33,737 in FY2022. The number of building permits increased from 546 in FY2022 to 680 in FY2023, and the average permit value decreased from \$158,491 to \$154,052.

The real estate sales activity in Dover for FY2023 was 810 transactions a decrease of 249 for FY2022. This decrease in activity was due primarily to the limited inventory available in Dover during the year. This level of activity represents transfers of 7.7% of taxable parcels during FY2023, a decrease of 2.5% over the FY2022 level of 10.2%. In conjunction with this activity, the number of taxable parcels increased from 10,365 in FY2022 to 10,454 in FY2023, a less than 1% increase. The volume of taxable parcels in combination with an increase of property values has resulted in the estimated equalized property value per capita changing from \$150,610 for FY2022 to \$170,878 in FY2023, an increase of 13.4% for fiscal year 2023.

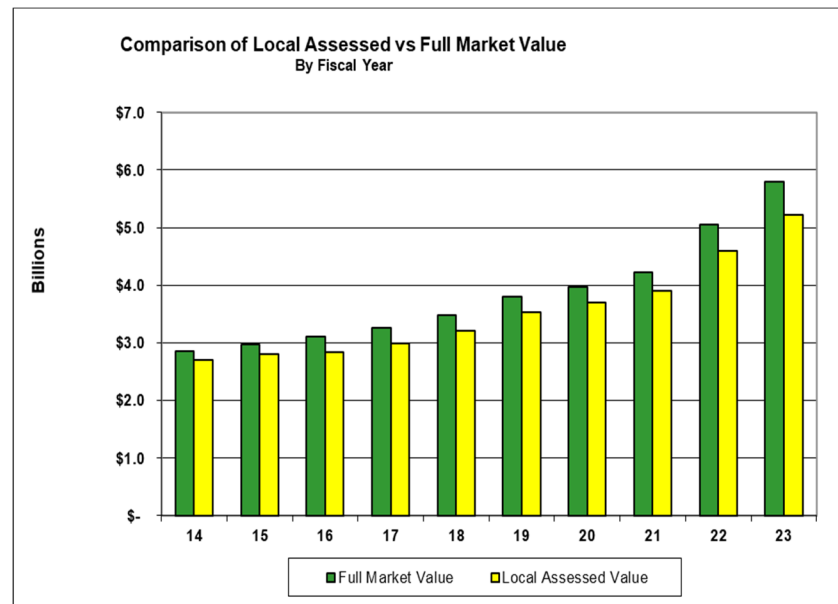
The percentage of uncollected taxes for the current tax levy at the end of fiscal year 2023 was 2.1%, the actual amount changed from \$1.7 million to \$2.0 million. There were 179 parcels from the current tax levy with outstanding taxes that had a lien placed, more than 171 for fiscal year 2022. The actual amount of the lien increased from \$714,432 to \$849,545.



The City's full value property tax rate remained stable in comparison to the NH State median. The median reflects the mid-point of all rates in the State. Because Dover remains approximately at the median, this means that about half of the tax rates in the State are higher than Dover's and about half are lower. This is a good measure of tax burden as all municipal assessed values are brought to full market value and tax rates equalized.



Full market value as determined by the NH Department of Revenue Administration increased 19.57% during the fiscal year. Assessed value as a ratio of full market value was 90.9%. In fiscal year 2022, the City's assessed property values appeared to have increased based on sales data. As of April 1, 2022, the City's overall assessed values demonstrated a 13.8% increase in value over the prior year.



### Condition Summary

The majority of the City's economic and financial indicators have shown stability and growth over the past year, returning to pre-pandemic levels. Changes in indicators continue to be monitored and actions taken to preserve the City's economic and financial position. Current measures and trends at the local level suggest a level of positive economic and financial activity continuing during the near term, with anticipation of a consistent up-turn occurring over the longer term.

The financial positions of the major funds of the City are considered healthy. Proactive financial management efforts continue to focus on maintaining adequate reserves in all of the City's major

funds, invest in capital needs of the community, while simultaneously prioritizing funding and preserving core municipal services.

The City is regularly monitoring trends as the effects of the national and regional economy impact Dover's citizens and business community. The City continues to assess the ongoing impacts of the post pandemic inflationary pressures and implement programmatic changes to assist citizens and the business community.

### **Policy Monitoring, Long Term Financial Planning, and Responding to Economic Impacts**

In April 2011, the City Council adopted a resolution to implement a set of 32 financial policies. These adopted policies include maintaining all of the existing policy statements adopted in 1996 with updates to several of the benchmark indices. In addition, several new policy statements were also included reflecting the most current best practices identified by the Government Finance Officers Association and the National Advisory Council on State and Local Budgeting. On an annual basis, the City Council is provided with a Financial Policy Scorecard documenting the City's compliance with benchmarks established in the policies.

The City Council routinely adopts fiscal initiatives to respond to the changes in the economy that have resulted in impacts such as declines to non-property tax revenues and the community's tolerance for tax increases. The City Council continues to limit the adoption of bonding authorizations to be consistent with the annual amount of debt being retired by the City's tax supported General Fund. The objective of this initiative is to move the City away from recurring debt financing and funding capital through reserves and the annual operating budget at an appropriate level to move from debt financing certain capital outlay. These actions are consistent with the City's Debt Issuance and Management financial policies.

In Fiscal Year 2016, the City Council amended the City's financial policy relative to maintaining a minimum 8% unassigned fund balance in the General Fund to a level of 15%. In May 2023 the City Council amended the City's financial policy relative to maintaining a minimum level of 25% unassigned fund balance in the General Fund. The City plans to incrementally increase the General Fund balance to the new policy level over the next two to three fiscal years. A copy of the financial policies adopted by the City Council is available on the City's website.

The City Manager and City Department Directors conduct an on-going evaluation of fiscal operations to ensure that expenditures are managed in relation to revenues to ensure General Fund Balance is maintained consistently with the City policy limit of 25%. In FY2023, the City achieved an Unassigned Fund Balance of 19.0%. The goal is to achieve the policy limit within the next two to three fiscal years. In response to past U.S. economic declines, the effects of the COVID pandemic, and the national rating agencies placing importance on municipalities increasing operating reserves, the City managed fiscal operations to ensure the operating reserves for the major funds remained stable in FY2023.



In FY2023, the City was successful in contributing 30% of the calculated OPEB Actuarial Determined Contribution to an established OPEB irrevocable trust. This action is consistent with the City's financial policy objective for managing and prefunding the City's OPEB obligations. FY2023 represents the twelfth year in a row that the City has funded a percentage of the OPEB Actuarial Determined Contribution. As of June 30, 2023, \$15.5 million was in the OPEB Trust. In Fiscal Year 2024, the City anticipates contributing \$1.0 million into the OPEB Trust.

In FY2023, the City, consistent with financial policies, maintained sufficient annual contributions into the General Fund Capital Reserve, Parks Improvement Capital Reserve, Cemetery Improvements Capital Reserve, Water Fund Capital Reserve, and Sewer Fund Capital Reserve.

The City recognizes the importance of a formal process for long term financial planning and forecasting. The City continues to utilize a formal forecasting software application to aid in financial planning. The City utilizes this tool to provide insight to evaluating policy recommendations. The software is utilized to provide formal fiscal forecasting reports complete with national, regional, and local economic overviews and a 5-year projection of both General Fund operations and tax levy impacts as part of the budget process. The City utilizes a structured capital budgeting process to establish a 6-year plan for capital outlay requirements for the City. This capital improvements plan is updated annually with a focus on funding capital through the City's annual operating budget and reserves, thereby reducing the City's need to issue debt. The funding requirements identified in the capital improvements plan are incorporated into the City's formal forecasting software.

### **Acknowledgements**

This report continues to refine the financial reporting of the City. This is the eighteenth year the City has produced an annual comprehensive financial report (ACFR).

This report includes the continuing implementation of Governmental Accounting Standards Board's (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. An actuarially determined liability of the City cost of medical benefits provided to retirees and employees that will be eligible to receive such benefits upon retirement from the City, is incorporated into the financial statements and the footnotes.

This report includes the continuing implementation of Governmental Accounting Standards Board's (GASB) Statement No. 84, Fiduciary Activities. The objective of Statement 84 is to improve financial reporting by properly identifying all of a government's fiduciary activities, determining the type of fiduciary fund used to report each fiduciary activity, and presenting the financial statements of fiduciary funds appropriately.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded seventeen consecutive Certificates of Achievement for Excellence in Financial Reporting to the City of Dover, NH for its Annual Comprehensive Financial Report beginning for the fiscal year ended June 30, 2004 through June 30, 2022. The Certificate of Achievement is a prestigious

national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

This recognizes the City's Finance Department's efforts for full disclosure of the financial information of the City. An ACFR is a much more detailed reporting of the City's finances, as well as providing historical information in the statistical section of this report.

The Certificate of Achievement is valid for a period of one year only. The City believes that the current ACFR continues to meet the Certificate of Achievement Programs' requirement and it will be submitted to the Government Finance Officer's Association to determine its eligibility for another certificate.

The publication of the ACFR requires many staff hours to accomplish and would not have been possible without the dedication of the entire staff of the Finance Department. Credit must also be given to the Mayor and City Council for their continued support of the highest standards of professionalism in the management of the City's finances.

Respectfully submitted,



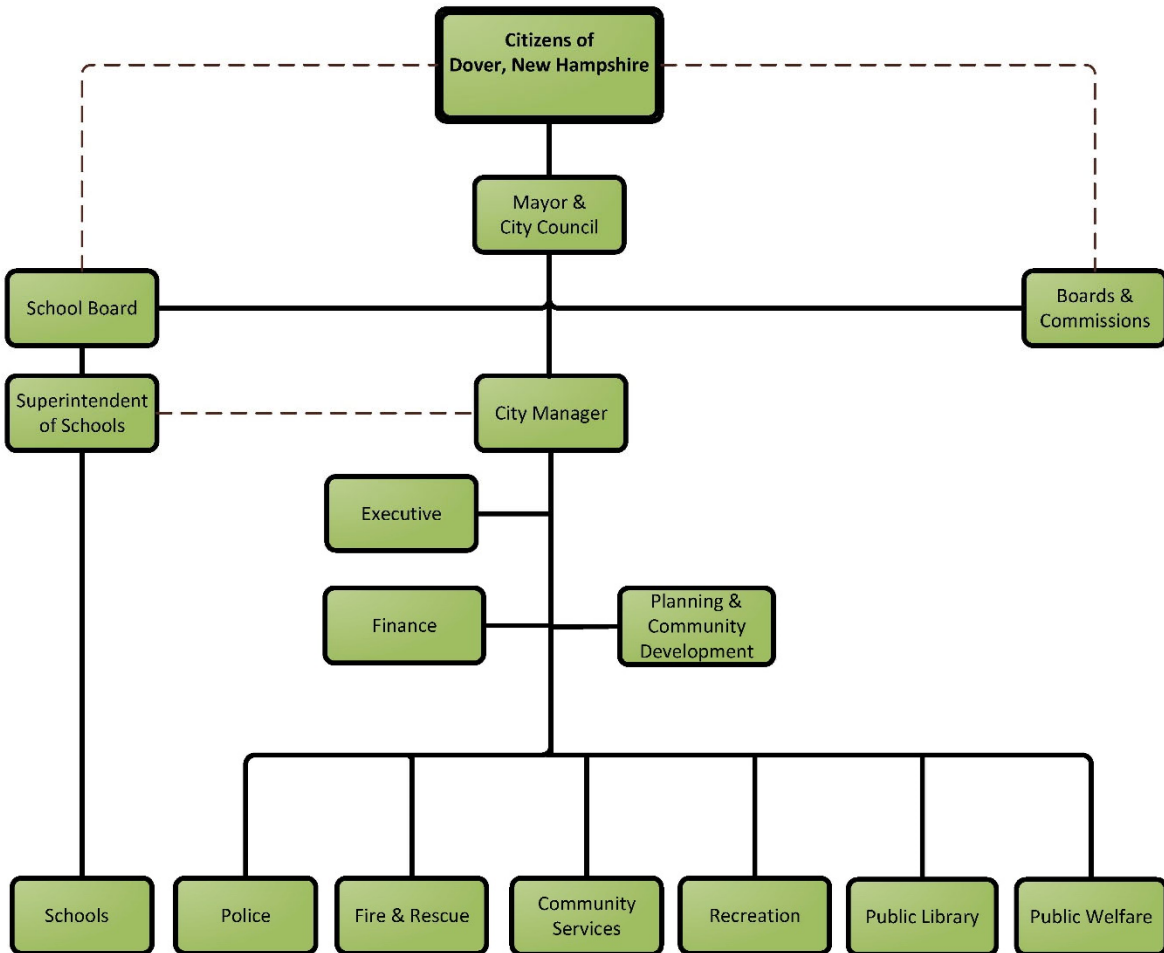
J. Michael Joyal, Jr.  
City Manager



Daniel R. Lynch  
Finance Director



# City of Dover, NH Organizational Chart





# ***City of Dover***

## **New Hampshire**

FISCAL YEAR 2023

### **City Council Members**

Mayor: Robert Carrier

Deputy Mayor: Dennis Shanahan

Ward 1: Michelle Muffett-Lipinski

Ward 2: Robert Hinkel

Ward 3: Deborah Thibodeaux

Ward 4: Debra Hackett

Ward 6: Fergus Cullen

At Large: Linnea Nemeth

At Large: Lindsey Williams

### **City Manager**

J. Michael Joyal, Jr.

### **Deputy City Manager**

Christopher G. Parker

### **Departments**

Finance

Planning

Police

Fire and Rescue

Community Services

Public Library

Recreation

Public Welfare

Daniel R. Lynch

Donna Benton

William M. Breault

Michael McShane

John Storer

Denise LaFrance

Gary Bannon

David Balian

### **School Board**

Ward 1: Maggie Fogarty

Ward 2: Robin Trefethen

Ward 3: Carolyn Mebert, Chairperson

Ward 4: Micaela Demeter

Ward 5: Jessica Rozzo, Vice Chair

Ward 6: Michelle Clancy

At Large: Kathleen Morrison, Secretary

Student Liaison: Jack Gosselin

### **Superintendent of Schools**

Dr. William R. Harbron



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Dover  
New Hampshire**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO

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FINANCIAL  
SECTION

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## INDEPENDENT AUDITORS' REPORT

To the Mayor and City Council  
City of Dover, New Hampshire

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, New Hampshire (the City), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, New Hampshire, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

### *Auditors' Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, the budgetary comparison for the General Fund, and certain pension and OPEB schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying supplementary information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the Annual Comprehensive Financial Report (ACFR). The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Marcum LLP*

Andover, MA  
February 21, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Dover, New Hampshire (the City), we offer readers this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2023. We encourage readers to consider the information here in conjunction with additional information that we have furnished in our letter of transmittal.

### A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City of Dover's basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements** The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether financial position is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, public works, culture and recreation, education, and public welfare.

The business-type activities include water and sewer utilities, and Dover Business and Industrial Development Authority (DBIDA) activities.

**Fund financial statements** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund

accounting is used to ensure and demonstrate compliance with finance-related legal requirements. Funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Reconciliations are provided to facilitate this comparison between governmental funds and governmental activities.

Annual appropriated budgets are adopted for the General Fund and certain nonmajor governmental funds. Budgetary comparison statements have been provided for these funds to demonstrate compliance with adopted budgets.

**Proprietary funds** Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Specifically, enterprise funds are used to account for water and sewer utilities, and DBIDA operations.

Internal service funds are an accounting device used to accumulate and allocate costs internally among various functions. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. Internal service funds are used to account for central data processing, fleet management services, and workers' compensation administration and claims provided to other departments on a cost reimbursement basis.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for water and sewer utilities, both of which are considered to be major funds.

**Fiduciary funds** Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the financial statements** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other information** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information, which is required to be disclosed by the Governmental Accounting Standards Board.

The combining statements in connection with nonmajor governmental funds, including budgetary comparisons for certain nonmajor special revenue funds, are presented immediately following the required supplementary information. Proprietary budgetary comparisons are also presented, as well as combining statements for internal service, custodial, and private purpose funds.

## **B. FINANCIAL HIGHLIGHTS**

- As of the close of the current fiscal year, the total of assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$161,075,046 (i.e., net position), an increase of \$8,305,620 in comparison to the prior year.
- As of the close of the current fiscal year, total assets and deferred outflows of resources of governmental activities exceeded liabilities and deferred inflows of resources by \$57,951,488 (i.e., net position), a decrease of \$(3,110,860) in comparison to the prior year.
- At the end of the current fiscal year, total assets and deferred outflows of resources of business-type activities exceeded liabilities and deferred inflows of resources by \$103,123,558, an increase of \$11,416,480 in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$67,917,115, an increase of \$6,915,292 in comparison with the prior year.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$28,402,097, an increase of \$1,191,391 in comparison with the prior year.
- Total bonds and loans payable at the close of the current fiscal year were \$181,527,662, a decrease of \$(4,172,190) in comparison to the prior year.

## **C. GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, change in net position may serve over time as a useful indicator of the City's financial condition. At the close of the most recent fiscal year, total net position was \$161,075,046, an increase of \$8,305,620 from the prior year.

**Financial Position** The following is a summary of condensed government-wide financial data of net position for the current and the prior fiscal year.

<u>NET POSITION</u>						
Amounts presented in thousands						
	Governmental Activities		Business-Type Activities		Total	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
<b>Assets</b>						
Current and other assets	\$ 87,873	\$ 82,165	\$ 31,885	\$ 40,668	\$ 119,758	\$ 122,833
Capital assets	<u>283,261</u>	<u>288,872</u>	<u>124,485</u>	<u>114,245</u>	<u>407,746</u>	<u>403,117</u>
Total Assets	371,134	371,037	156,370	154,913	527,504	525,950
<b>Deferred Outflows of Resources</b>	24,607	26,021	1,094	1,189	25,701	27,210
<b>Liabilities</b>						
Other liabilities	16,525	18,076	4,992	19,020	21,517	37,096
Long-term liabilities	<u>310,322</u>	<u>287,840</u>	<u>48,462</u>	<u>43,940</u>	<u>358,784</u>	<u>331,780</u>
Total Liabilities	326,847	305,916	53,454	62,960	380,301	368,876
<b>Deferred Inflows of Resources</b>	10,943	30,080	886	1,435	11,829	31,515
<b>Net Position</b>						
Net investment in capital assets	147,445	147,049	81,180	71,094	228,625	218,143
Restricted	13,767	10,696	-	-	13,767	10,696
Unrestricted	<u>(103,261)</u>	<u>(96,683)</u>	<u>21,944</u>	<u>20,613</u>	<u>(81,317)</u>	<u>(76,070)</u>
Total Net Position	<u>\$ 57,951</u>	<u>\$ 61,062</u>	<u>\$ 103,124</u>	<u>\$ 91,707</u>	<u>\$ 161,075</u>	<u>\$ 152,769</u>

By far, the largest portion of net position, \$228,625,211, reflects the City's investment in capital assets (e.g., land, buildings, machinery, equipment, infrastructure, and right to use assets), less depreciation and any related debt net of cash held that is used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position, \$13,766,801 represents resources that are subject to external restrictions on how they may be used. The remaining net balance (deficit) represents unrestricted net position at the end of the fiscal year of \$(81,316,966).

The unrestricted net position balance consists of a deficit of \$103,260,490 for governmental activities and a positive balance of \$21,943,524 for business-type activities. The governmental activities net position includes the reflection of major liabilities of bonds and loans payable of \$138,736,837, the Tolend Road Landfill mitigation of \$38,955,536, compensated absences of \$4,231,031, OPEB (other post-employment benefits) obligations of \$34,949,035 as reported in accordance with the Governmental Accounting Standards Board's (GASB) Statement No. 75, and net pension liability of \$88,826,949, representing the City's estimated portion of the New Hampshire Retirement System's pension liability.



The \$38,955,536 (30-year estimated costs) for Tolend Road Landfill mitigation represents the post mitigation maintenance and monitoring costs. These costs are expected to be financed within the annual operating budget, as needed.

The \$4,231,031 for compensated absences represents the accrued employee leave benefits, payable as taken or at termination. This is an increase of \$207,864 from the prior year. The City has funded \$110,680 of the liability.

The \$34,949,035 OPEB liability represents the portion of the liability accrued to the governmental funds. This liability is based upon implementation of GASB Statement No. 75. The purpose of the statement is to reflect the liability of health care or other post-employment benefits provided to separated or retired employees. In accordance with GASB Statement No. 75, the liability reflected in the financial statements is the actuarial determined total liability. The OPEB liability reported for the governmental funds reflects a \$31,244,122 liability for City provided retiree health care costs and a \$6,350,159 liability for New Hampshire Retirement System provided medical insurance subsidies provided to eligible City retirees. City employees hired before specific dates may receive all or part of their health care benefits paid for by the City. City employees hired after the cut-off date are eligible on a self-pay basis only but impact the premiums of the health plans of all City employees. School Department employees are self-pay basis only but impact the premiums of the health plans of all School Department employees. The table below shows the number of eligible individuals involved in the calculation for both the City and School Department and the average total liability.

<u>Group</u>	<u>Eligible Employees and Retirees</u>	<u>Average Total Liability per Persons</u>
City	478	\$ 71,358
School	<u>393</u>	<u>2,137</u>
Combined	<u>871</u>	<u>\$ 73,495</u>

In fiscal year 2014, the City established an irrevocable OPEB Trust to pre-fund the City's actuarial determined liability. The City transferred an amount equal to 30% of the OPEB Actuarially Determined Contribution (ADC) to the OPEB Trust during fiscal year 2023. As of June 30, 2023, the City had \$16,821,473 in assets in the OPEB Trust. The City plans to contribute \$984,481, representing 30% of the ADC, to the OPEB Trust in fiscal year 2024.

Please refer to the financial statement Note 17 and Required Supplementary Information for more on the OPEB liability.

At June 30, 2023 the City reported a liability of \$91,721,217 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the New Hampshire Retirement System pension plan relative to the projected contributions of all participating employers, as actuarially determined.

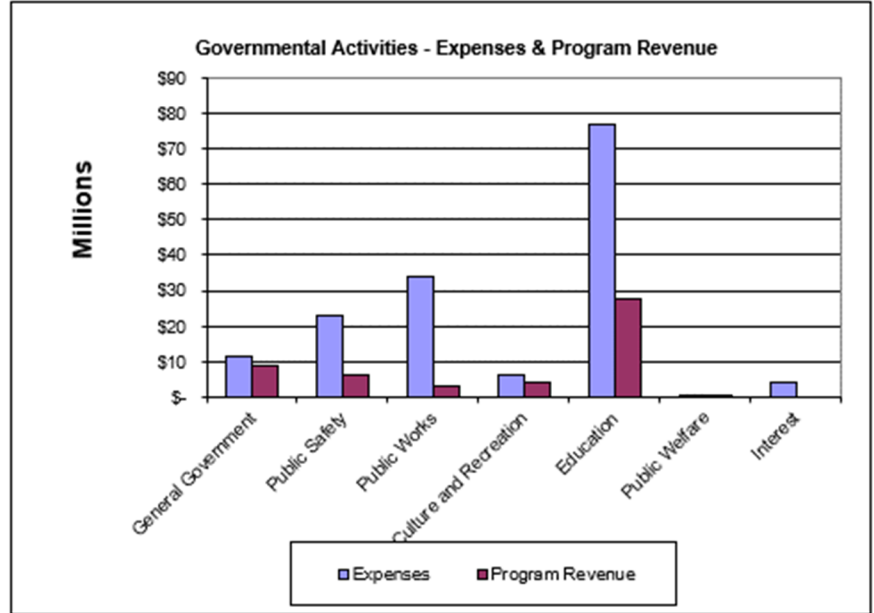
**Financial Results** The following is a summary of condensed government-wide financial data of changes in net position for the current fiscal and prior fiscal year.

<u>CHANGES IN NET POSITION</u>						
Amounts presented in thousands						
	<u>Governmental</u>		<u>Business-Type</u>		<u>Total</u>	
	<u>Activities</u>		<u>Activities</u>			
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
<b>Revenues</b>						
Program revenues:						
Charges for services	\$ 13,430	\$ 14,115	\$ 14,939	\$ 13,957	\$ 28,369	\$ 28,072
Operating grants and contributions	33,897	30,703	-	-	33,897	30,703
Capital grants and contributions	2,344	1,668	11,116	5,766	13,460	7,434
General revenues:						
Property tax	92,432	88,661	-	-	92,432	88,661
Motor vehicle registration tax	6,040	6,056	-	-	6,040	6,056
Investment income (loss)	2,573	(3,238)	942	264	3,515	(2,974)
Miscellaneous	2,331	1,528	-	-	2,331	1,528
<b>Total Revenues</b>	<b>153,047</b>	<b>139,493</b>	<b>26,997</b>	<b>19,987</b>	<b>180,044</b>	<b>159,480</b>
<b>Expenses</b>						
General government	11,303	11,452	-	-	11,303	11,452
Public safety	23,241	19,862	-	-	23,241	19,862
Public works	34,068	8,127	-	-	34,068	8,127
Culture and recreation	6,006	5,858	-	-	6,006	5,858
Education	76,787	70,890	-	-	76,787	70,890
Public welfare	610	503	-	-	610	503
Interest on long-term debt	4,343	4,778	1,209	1,112	5,552	5,890
<sup>(1)</sup> Water operations (1)	-	-	5,711	4,042	5,711	4,042
<sup>(1)</sup> Sewer operations (1)	-	-	8,439	6,550	8,439	6,550
<b>Total Expenses</b>	<b>156,358</b>	<b>121,470</b>	<b>15,380</b>	<b>11,704</b>	<b>171,738</b>	<b>133,174</b>
Change in Net Position Before Transfers	(3,311)	18,023	11,617	8,283	8,306	26,306
Transfers In (Out)	200	200	(200)	(200)	-	-
Change in Net Position	(3,111)	18,223	11,417	8,083	8,306	26,306
Net Position - Beginning of Year	61,062	42,839	91,707	83,624	152,769	126,463
Net Position - End of Year	<b>\$ 57,951</b>	<b>\$ 61,062</b>	<b>\$ 103,124</b>	<b>\$ 91,707</b>	<b>\$ 161,075</b>	<b>\$ 152,769</b>

(1) Excludes interest on long-term debt reflected separately.

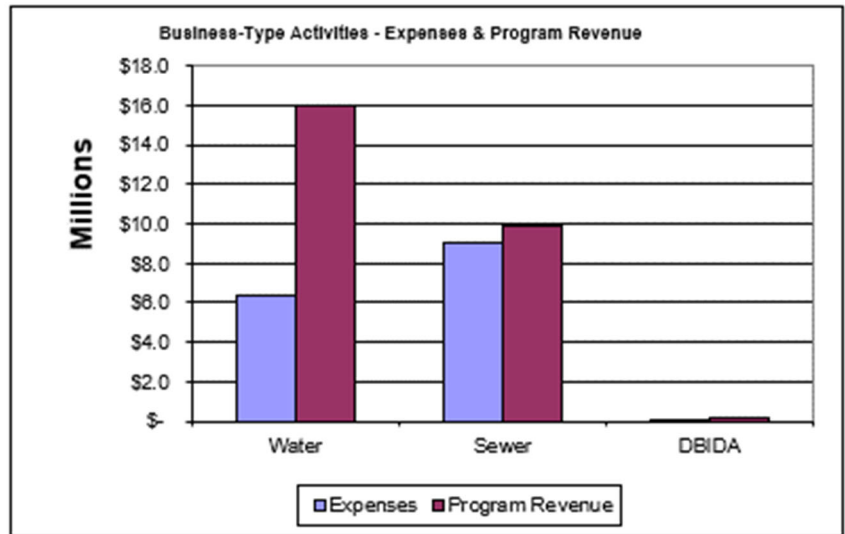
**Governmental activities** Governmental activities for the year resulted in a decrease in net position of \$(3,110,860). Governmental activities realized the following significant transactions:

- General Fund excess of revenues over expenses of \$6.5 million.
- Acquisition of capital assets of \$7.7 million.
- Expenses in excess of revenues of \$6.6 million for the capital project funds.
- Revenues in excess of expenses of \$4.8 million for special revenue funds.
- A decrease in the OPEB liability of \$3.5 million.
- A decrease in the net pension liability of \$18.3 million.
- Property tax increased \$3,382,949 or 3.8% from the prior year. Although the tax rate decreased by 8.6% on all classes of property, there was an increase of approximately 13.6% in the taxable property values driven by new growth and increased local real estate market values.



**Business-type activities** Business-type activities for the year resulted in an increase in net position of \$11,416,480 or 12.4%. Key elements of this change are as follows:

- The Water Fund had an increase in net position by \$9.9 million or 22.6%. This consists mainly of capital contributions of \$9.6 million and an operating income of \$674 thousand.
- The Sewer Fund had an increase in net position of \$757 thousand, or 1.7%. This consists mainly of capital contributions of \$1.5 million and an operating loss of \$92 thousand.



#### D. FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

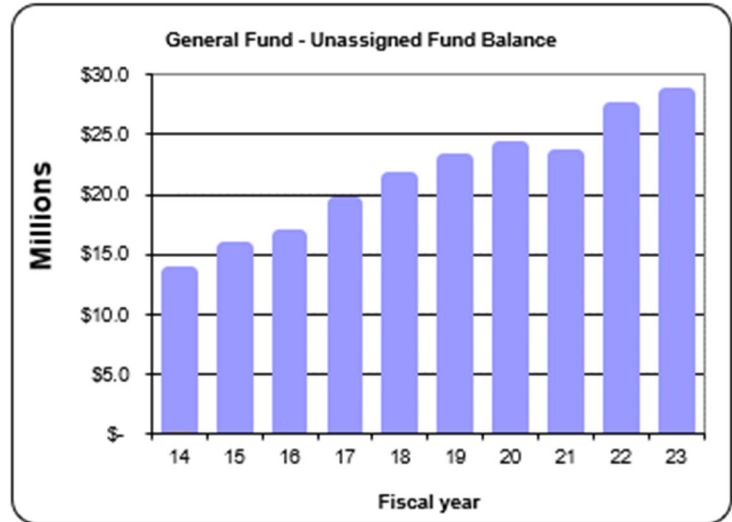
**Governmental funds** The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources.

Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$67,917,115, an increase of \$6,915,292 in comparison with the prior year.

The General Fund change consists of an increase in the unassigned fund balance of \$1,191,391 and an increase in committed balances of \$1,124,227. Nonspendable and assigned fund balances increased by \$1,971,127.

The General Fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$28,402,097, while total fund balance at end of current fiscal year was \$41,326,048. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 19.0% of the total fiscal year 2024 expenditure budget, while total fund balance represents 27.6% of that same amount.



The unassigned fund balance of the General Fund increased by \$1,191,391, or 4.38%, during the current fiscal year. Key factors in this change are as follows:

- The difference between the final amended budget and actual results is a positive variance of \$1,913,589 with revenues exceeding estimated budget by \$487,247 and expenditures less than the estimated budget by \$2,333,211.
- Positive variance of \$226,074 in taxes and tax interest is mainly attributed to \$227,799 for Property Tax levy being greater than budget, \$36,382 for Payment in Lieu of Taxes greater than budget, and \$13,905 for Boat Tax greater than budget.
- Positive variance in licenses and permits of \$806,256 is mainly attributed to an excess of \$40,051 as a result of an increased number of motor vehicle registrations, and \$623,645 for building permits greater than budget.
- The negative variance of \$2,612,553 in Intergovernmental revenues is due to ARPA federal grant funds originally reflected in the General Fund budget being accounted for in the ARPA special revenue fund during the fiscal year. The majority of General Fund appropriations to be funded by the federal grant funds also were accounted for in the ARPA special revenue fund, thus representing a significant portion of unencumbered General Fund appropriations at fiscal year end.
- Positive variance of \$770,019 for School department revenues attributed to receiving \$84,726 in unanticipated State education aid, and \$585,716 in tuition revenues greater than budget.
- Positive variance in Investment Income of \$1,196,800 is mainly attributed to the City utilizing the State public deposit investment pool to diligently invest cash balance above weekly disbursement requirements of the City.

- Positive variance of \$2,333,211 for unencumbered appropriations consisted mainly of \$963,510 for general government, \$252,074 for public safety and \$759,262 for the school department. These unencumbered appropriations resulted from vacancies.

**Proprietary funds** Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$21,943,524. This amount consists of the Water Fund with \$3,003,970, the Sewer Fund with \$15,881,707, and the Dover Business and Industrial Development Authority Fund (DBIDA) with a balance of \$3,057,847.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

## **E. GENERAL FUND BUDGETARY HIGHLIGHTS**

The difference between the original budget and the final amended budget resulted in an overall increase in appropriations of \$852,564. This consists of City Council adopted appropriations of \$100,872 for tax abatements, \$276,782 for an operating transfer to the Tolend Road Landfill Closure Fund, \$14,746 for operating transfers to close out one capital project fund, and a decrease of \$460,164 for intergovernmental payment to the county.

Unspent General Fund appropriations were due to several factors, including consistent monitoring and managing of expenditures, particularly to ensure the City was able to respond to post pandemic economic factors affecting costs of materials, services, and equipment.

## **F. CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital assets** Capital assets for governmental and business-type activities at year-end amounted to \$407,746,186 (net of accumulated depreciation), an increase of \$4,629,303 from the prior year. This investment in capital assets includes land, buildings and improvements, machinery, equipment, furnishings, right to use assets, infrastructure, and construction in progress. The following yearly comparison shows net capital assets by category:

Capital Assets (000s)  
(net of depreciation)

	<u>Governmental</u>		<u>Business-Type</u>		<u>Total</u>	
	<u>Activities</u>		<u>Activities</u>			
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Land	\$ 18,161	\$ 18,161	\$ 2,022	\$ 1,951	\$ 20,183	\$ 20,112
Buildings and improvements	162,799	155,764	24,662	25,747	187,461	181,511
Right to use - equipment	723	1,215	-	-	723	1,215
Machinery, equipment, and furnishings	11,620	11,275	4,951	5,712	16,571	16,987
Infrastructure	56,761	57,255	60,879	60,272	117,640	117,527
Construction in progress	<u>33,198</u>	<u>45,202</u>	<u>31,971</u>	<u>20,563</u>	<u>65,169</u>	<u>65,765</u>
Total	<u>\$ 283,262</u>	<u>\$ 288,872</u>	<u>\$ 124,485</u>	<u>\$ 114,245</u>	<u>\$ 407,747</u>	<u>\$ 403,117</u>

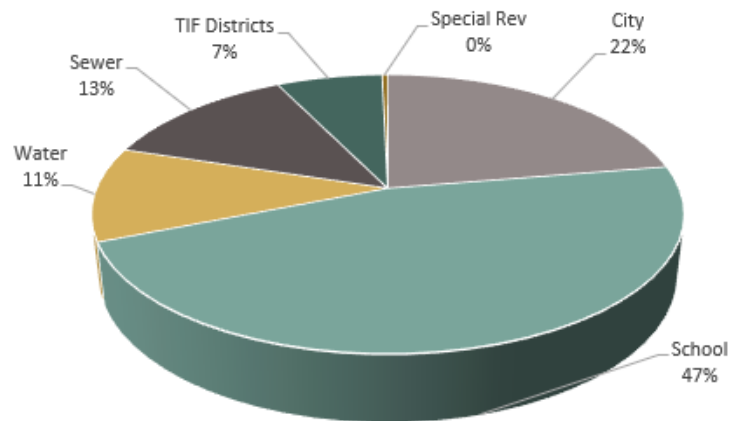
Major capital asset events during the current fiscal year included the following:

- During the current fiscal year, significant capital asset events took place in the form of additions and purchases. The governmental activities category saw the addition of multiple buildings and improvements, including a new Facilities and Grounds Maintenance Building, City Hall structural improvements such as the reconstruction of the City Hall Clock Tower, renovation of the Pine Hill Cemetery Chapel, replacement of the Public Library slate roof, and renovations to the Garrison Elementary School and Dover Middle School Facility.
- Purchases of machinery and equipment for public safety included the acquisition of eight police vehicles and the replacement of the fire department turn-out gear and support vehicles. Moreover, the governmental activities infrastructure added traffic signal performance enhancements, completion of Oak and Broadway Street's reconstruction, and the deck replacement of the Chestnut Street Bridge.
- The governmental activities construction in progress is comprised of new facilities and improvements at the Pine Hill Cemetery, Cocheco Riverfront stabilization, street reconstruction and traffic signalization projects, Tolend Road Landfill post-closure and mitigation projects, as well as the Cocheco Dredge cell project.
- The business-type activities category also saw increases in infrastructure, including the continued upgrade and replacement of water meters City-wide, Bellamy Well Recharge facility, Stark Avenue and downtown area inflow and infiltration improvements and sewer pump station equipment improvements.
- The additions to the business-type activities construction in progress improvements include the North End of the City's water pressure and storage treatment facilities, Pudding Hill Aquifer Remediation and Water Treatment Plant, Catch Basin Spoils facility for the EPA/NH Department of Environmental Services nitrate reduction and discharge-permitting project, Waste Water Treatment Facility clarifier project.

Additional information on capital assets can be found in Note 9 of the Notes to Financial Statements.

**Long-term debt** At the end of fiscal year 2023, total long-term debt outstanding for the City was \$181,527,662, a net decrease of \$4,172,190 over the previous fiscal year end. All long term debt was backed by the full faith and credit of the City.

**Outstanding Debt Balance**



**Long-term Debt (000s)**

	Governmental		Business-Type		Total	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
General obligation bonds	\$ 117,877	\$ 133,386	\$ 9,103	\$ 16,209	\$ 126,980	\$ 149,595
Unamortized bond premiums	8,704	9,531	2,162	2,379	10,866	11,910
State revolving loans (direct borrowing)	<u>12,156</u>	<u>3,898</u>	<u>31,526</u>	<u>20,297</u>	<u>43,682</u>	<u>24,195</u>
Total Long-term Debt	\$ <u>138,737</u>	\$ <u>146,815</u>	\$ <u>42,791</u>	\$ <u>38,885</u>	\$ <u>181,528</u>	\$ <u>185,700</u>

In November 2017, the City defeased a November 2008 general obligation bond and an April 2010 general obligation bond. The proceeds from the new issuance of general obligation bonds were used to purchase U.S. government securities, and those securities were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the refunded bonds mature. The November 2008 general obligation bond matures in December 2028 and the April 2010 general obligation bond matures in April 2030. As of June 30, 2023, there are no outstanding defeased debt obligations for both the November 2008 and April 2010 general obligation bonds.

Additional information on long-term debt can be found in Note 14 of the Notes to Financial Statements.



**G. NEXT YEAR'S BUDGETS AND RATES**

The budget, tax levies, and tax rates of the General Fund for the subsequent fiscal year have been formalized. The following table reflects the budget amounts, at the time of tax rate setting, for each year for the General Fund.

<u>General Fund Budget</u>	<u>FY23</u>	<u>FY24</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
City	\$ 55,697,886	\$ 57,909,793	\$ 2,211,907	4.0%
School	74,228,580	81,365,942	7,137,362	9.6%
County	<u>9,848,433</u>	<u>10,284,531</u>	<u>436,098</u>	<u>4.4%</u>
Total Budget	\$ <u>139,774,899</u>	\$ <u>149,560,266</u>	\$ <u>9,785,367</u>	<u>7.0%</u>

The following table reflects the property tax levy amounts for each year.

<u>Property Tax Levies</u>	<u>FY23</u>	<u>FY24</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
City	\$ 35,506,280	\$ 37,498,386	\$ 1,992,106	5.6%
School - local	48,960,527	51,743,398	2,782,871	5.7%
School - state	<u>5,076,041</u>	<u>7,120,667</u>	<u>2,044,626</u>	<u>40.3%</u>
Total School	54,036,568	58,864,065	4,827,497	8.9%
County	<u>9,848,433</u>	<u>10,284,531</u>	<u>436,098</u>	<u>4.4%</u>
Total Tax Levy	\$ <u>99,391,281</u>	\$ <u>106,646,982</u>	\$ <u>7,255,701</u>	<u>7.3%</u>

The following table reflects the property tax rates for each year. The tax rate is stated per \$1,000 of assessed value.

<u>Property Tax Rates</u>	<u>FY23</u>	<u>FY24</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
City	\$ 7.22	\$ 6.69	\$ (0.53)	-7.3%
School - local	9.66	8.97	(0.69)	-7.1%
School - state	<u>1.02</u>	<u>1.26</u>	<u>0.24</u>	<u>23.5%</u>
Total School	10.68	10.23	(0.45)	-4.2%
County	<u>1.94</u>	<u>1.78</u>	<u>(0.16)</u>	<u>-8.2%</u>
Total Tax Rate	\$ <u>19.84</u>	\$ <u>18.70</u>	\$ <u>(1.14)</u>	<u>-5.7%</u>

The budget and user fees of the utility funds for the subsequent fiscal year have been formalized. The following table reflects the original adopted budget amounts for each year for the Water and Sewer Funds.

<u>Utility Funds</u>	<u>FY23</u>	<u>FY24</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
Water Fund	\$ 7,052,364	\$ 7,166,833	\$ 114,469	1.6%
Sewer Fund	<u>9,936,229</u>	<u>10,162,954</u>	<u>226,725</u>	<u>2.3%</u>
Total Utility Funds	<u>\$ 16,988,593</u>	<u>\$ 17,329,787</u>	<u>\$ 341,194</u>	<u>2.0%</u>

The following table reflects the utility rates per one hundred cubic feet (HCF) of water consumption for each year. (1 HCF = 748 gallons):

<u>Utility Rates</u>	<u>FY23</u>	<u>FY24</u>	<u>Increase (Decrease)</u>	<u>% Change</u>
Water Fund	\$ 6.41	\$ 6.59	\$ 0.18	2.8%
Sewer Fund	<u>9.81</u>	<u>10.26</u>	<u>0.45</u>	<u>4.6%</u>
Combined Rates	<u>\$ 16.22</u>	<u>\$ 16.85</u>	<u>\$ 0.63</u>	<u>3.9%</u>

Discussions of other financial and economic factors are included in the Transmittal Letter.

## REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City of Dover, New Hampshire's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Finance Director, City of Dover  
Municipal Building  
288 Central Avenue  
Dover, New Hampshire 03820

The City of Dover's web site contains additional financial information at:

[www.dover.nh.gov](http://www.dover.nh.gov)

**CITY OF DOVER, NEW HAMPSHIRE**

STATEMENT OF NET POSITION

JUNE 30, 2023

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
<b>Assets</b>			
Current Assets:			
Cash and short-term investments	\$ 77,412,941	\$ 16,535,353	\$ 93,948,294
Investments	1,750,387	-	1,750,387
Receivables, net of allowance for uncollectibles:			
Property taxes	2,115,816	-	2,115,816
User fees	-	3,591,437	3,591,437
Departmental and other	7,851,166	2,045	7,853,211
Intergovernmental	801,486	363,138	1,164,624
Internal balances	(3,680,619)	3,680,619	-
Due from external parties	785,150	-	785,150
Inventory	424,600	791,114	1,215,714
Other assets	284,650	-	284,650
	<hr/>	<hr/>	<hr/>
Total Current Assets	87,745,577	24,963,706	112,709,283
Noncurrent Assets:			
Receivables, net of allowance for uncollectibles:			
Intergovernmental	-	4,071,162	4,071,162
Loans	127,515	-	127,515
Investment in land	-	2,850,875	2,850,875
Capital assets:			
Nondepreciable capital assets	51,358,567	33,993,022	85,351,589
Capital assets, net of accumulated depreciation/amortization	231,902,952	90,491,645	322,394,597
	<hr/>	<hr/>	<hr/>
Total Noncurrent Assets	283,389,034	131,406,704	414,795,738
Total Assets	371,134,611	156,370,410	527,505,021
<b>Deferred Outflows of Resources</b>			
Related to pension	20,160,750	656,902	20,817,652
Related to OPEB	3,841,191	272,780	4,113,971
Related to deferred amount on refunding	604,892	164,519	769,411
	<hr/>	<hr/>	<hr/>
Total Deferred Outflows of Resources	24,606,833	1,094,201	25,701,034

(continued)

**CITY OF DOVER, NEW HAMPSHIRE**

STATEMENT OF NET POSITION

JUNE 30, 2023

(continued)

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
<b>Liabilities</b>			
Current Liabilities:			
Accounts payable	2,578,466	3,185,750	5,764,216
Accrued liabilities	6,996,549	323,770	7,320,319
Unearned revenue	5,045,875	-	5,045,875
Retainage payable	204,638	1,044,456	1,249,094
Notes payable	48,248	388,436	436,684
Other liabilities	1,651,288	49,830	1,701,118
Current portion of long-term liabilities:			
Bonds and loans payable	9,591,907	3,525,820	13,117,727
Compensated absences liability	215,610	2,704	218,314
Leases payable	425,431	-	425,431
Claims liability	29,227	-	29,227
<b>Total Current Liabilities</b>	<b>26,787,239</b>	<b>8,520,766</b>	<b>35,308,005</b>
Noncurrent Liabilities:			
Bonds and loans payable, net of current portion	129,144,930	39,265,005	168,409,935
Compensated absences liability, net of current portion	4,015,421	129,169	4,144,590
Leases payable, net of current portion	428,525	-	428,525
Claims liability, net of current portion	139,546	-	139,546
Net pension liability	88,826,949	2,894,268	91,721,217
Net other post-employment benefits liability	34,949,035	2,645,246	37,594,281
Liability for hazardous waste-site cleanup	38,955,536	-	38,955,536
Environmental liability	3,600,000	-	3,600,000
<b>Total Noncurrent Liabilities</b>	<b>300,059,942</b>	<b>44,933,688</b>	<b>344,993,630</b>
<b>Total Liabilities</b>	<b>326,847,181</b>	<b>53,454,454</b>	<b>380,301,635</b>
<b>Deferred Inflows of Resources</b>			
Related to pension	1,832,876	59,721	1,892,597
Related to OPEB	9,109,899	826,878	9,936,777
<b>Total Deferred Inflows of Resources</b>	<b>10,942,775</b>	<b>886,599</b>	<b>11,829,374</b>
<b>Net Position</b>			
Net investment in capital assets	147,445,177	81,180,034	228,625,211
Restricted:			
Cemetery perpetual care	5,869,811	-	5,869,811
Public safety	2,027,509	-	2,027,509
Conservation	2,131,203	-	2,131,203
Other	3,738,278	-	3,738,278
Unrestricted (deficit)	(103,260,490)	21,943,524	(81,316,966)
<b>Total Net Position</b>	<b>\$ 57,951,488</b>	<b>\$ 103,123,558</b>	<b>\$ 161,075,046</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF DOVER, NEW HAMPSHIRE**

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2023

		Program Revenues			
Expenses		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Net (Expenses) Revenues
<b>Governmental Activities</b>					
General government	\$ 11,303,101	\$ 2,744,005	\$ 6,352,234	\$ -	\$ (2,206,862)
Public safety	23,241,179	4,721,160	1,268,357	-	(17,251,662)
Public works	34,068,182	536,039	-	2,343,960	(31,188,183)
Culture and recreation	6,005,679	4,050,747	10,000	-	(1,944,932)
Education	76,787,321	1,378,206	26,201,676	-	(49,207,439)
Public welfare	610,293	-	64,479	-	(545,814)
Interest	4,342,427	-	-	-	(4,342,427)
Total Governmental Activities	156,358,182	13,430,157	33,896,746	2,343,960	(106,687,319)
<b>Business-Type Activities</b>					
Water services	6,327,160	6,386,178	-	9,592,906	9,651,924
Sewer services	9,032,548	8,346,111	-	1,522,498	836,061
DBIDA services	20,715	207,000	-	-	186,285
Total Business-Type Activities	15,380,423	14,939,289	-	11,115,404	10,674,270
Total	\$ 171,738,605	\$ 28,369,446	\$ 33,896,746	\$ 13,459,364	(96,013,049)

(continued)

**CITY OF DOVER, NEW HAMPSHIRE**

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Governmental <u>Activities</u>	Business-Type <u>Activities</u>	<u>Total</u>
Change in Net Position:			
Net (expenses) revenue from previous page	\$ (106,687,319)	\$ 10,674,270	\$ (96,013,049)
<b>General Revenues and Transfers</b>			
Property tax	92,431,729	-	92,431,729
Motor vehicle registration tax	6,040,051	-	6,040,051
Unrestricted investment income	2,572,823	942,210	3,515,033
Miscellaneous	2,331,856	-	2,331,856
Transfers in (out)	<u>200,000</u>	<u>(200,000)</u>	<u>-</u>
Total general revenues and transfers	<u>103,576,459</u>	<u>742,210</u>	<u>104,318,669</u>
Change in Net Position	(3,110,860)	11,416,480	8,305,620
<b>Net Position</b>			
Beginning of year	<u>61,062,348</u>	<u>91,707,078</u>	<u>152,769,426</u>
End of year	<u>\$ 57,951,488</u>	<u>\$ 103,123,558</u>	<u>\$ 161,075,046</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DOVER, NEW HAMPSHIRE**

GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2023

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>			
Cash and short-term investments	\$ 67,310,430	\$ 10,102,511	\$ 77,412,941
Investments	-	1,750,387	1,750,387
Receivables, net of allowance for uncollectibles:			
Property taxes	2,115,816	-	2,115,816
Departmental and other	2,815,028	5,005,407	7,820,435
Intergovernmental	131,206	670,280	801,486
Loans	-	127,515	127,515
Due from other funds	7,395,366	25,690,931	33,086,297
Inventory	2,098	114,246	116,344
Other assets	24,649	250,000	274,649
<b>Total Assets</b>	<b>\$ 79,794,593</b>	<b>\$ 43,711,277</b>	<b>\$ 123,505,870</b>
<b>Liabilities</b>			
Accounts payable	\$ 1,520,319	\$ 917,242	\$ 2,437,561
Accrued liabilities	6,383,910	166,234	6,550,144
Unearned revenue	87,467	4,958,408	5,045,875
Retainage payable	138,003	66,635	204,638
Due to other funds	26,948,832	10,380,219	37,329,051
Notes payable	-	48,248	48,248
Other liabilities	1,445,579	205,709	1,651,288
Compensated absences liability	173,509	-	173,509
<b>Total Liabilities</b>	<b>36,697,619</b>	<b>16,742,695</b>	<b>53,440,314</b>
<b>Deferred Inflows of Resources</b>			
Unavailable revenue - property taxes	1,770,926	-	1,770,926
Unavailable revenue - long-term receivables	-	377,515	377,515
<b>Total Deferred Inflows of Resources</b>	<b>1,770,926</b>	<b>377,515</b>	<b>2,148,441</b>
<b>Fund Balances</b>			
Nonspendable	2,098	114,246	116,344
Restricted	-	29,856,830	29,856,830
Committed	2,457,800	3,381,476	5,839,276
Assigned	10,464,053	-	10,464,053
Unassigned	28,402,097	(6,761,485)	21,640,612
<b>Total Fund Balances</b>	<b>41,326,048</b>	<b>26,591,067</b>	<b>67,917,115</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 79,794,593</b>	<b>\$ 43,711,277</b>	<b>\$ 123,505,870</b>

The accompanying notes are an integral part of these financial statements.

**CITY OF DOVER, NEW HAMPSHIRE**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND  
BALANCES TO NET POSITION OF GOVERNMENTAL  
ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2023

<b>Total Governmental Fund Balances</b>	\$	67,917,115
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.		283,261,519
Revenues are reporting on the accrual basis of accounting and are not deferred until collection if not received within 60 days of year end.		2,148,441
Deferred outflows/inflows of resources represent a consumption/acquition of net assets that applies to a future period, therefore will not be recognized as an expenditure or revenue until then, and therefore, are not reported in the funds.		13,664,058
Internal service funds are used by management to account for Dover Net, Central Stores, Fleet Maintenance, and Workers' Compensation activities. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.		1,315,155
In the Statement of Activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due.		(417,067)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds and loans payable		(130,033,155)
Bond premium		(8,703,682)
Compensated absences liability		(4,015,420)
Leases payable		(853,956)
Net pension liability		(88,826,949)
Other post-employment benefits (OPEB) liability		(34,949,035)
Liability for hazardous waste-site cleanup		(38,955,536)
Environmental liability		<u>(3,600,000)</u>
<b>Net Position of Governmental Activities</b>	<b>\$</b>	<b><u>57,951,488</u></b>

The accompanying notes are an integral part of these financial statements.



**CITY OF DOVER, NEW HAMPSHIRE**

GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

	General <u>Fund</u>	Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
<b>Revenues</b>			
Taxes	\$ 90,283,825	\$ 2,112,618	\$ 92,396,443
Licenses and permits	7,792,320	560	7,792,880
Intergovernmental	4,980,093	10,795,684	15,775,777
Current services	4,615,204	5,939,595	10,554,799
Education	20,462,802	-	20,462,802
Investment income	1,633,631	939,192	2,572,823
Miscellaneous	<u>765,414</u>	<u>1,497,762</u>	<u>2,263,176</u>
Total Revenues	130,533,289	21,285,411	151,818,700
<b>Expenditures</b>			
Current:			
General government	7,436,206	3,778,357	11,214,563
Public safety	22,011,149	2,618,135	24,629,284
Public works	10,013,545	6,333,378	16,346,923
Culture and recreation	4,800,773	1,317,550	6,118,323
Education	66,757,284	6,640,732	73,398,016
Public welfare	567,256	26,619	593,875
Debt service:			
Principal	7,802,499	1,417,594	9,220,093
Interest	<u>4,636,466</u>	<u>492,316</u>	<u>5,128,782</u>
Total Expenditures	<u>124,025,178</u>	<u>22,624,681</u>	<u>146,649,859</u>
Excess (Deficiency) of Revenues over Expenditures	6,508,111	(1,339,270)	5,168,841
<b>Other Financing Sources (Uses)</b>			
Issuance of debt	-	1,546,451	1,546,451
Transfers in	1,478,066	3,629,118	5,107,184
Transfers out	<u>(3,699,432)</u>	<u>(1,207,752)</u>	<u>(4,907,184)</u>
Total Other Financing Sources (Uses)	<u>(2,221,366)</u>	<u>3,967,817</u>	<u>1,746,451</u>
Change in Fund Balances	4,286,745	2,628,547	6,915,292
Fund Balances, at Beginning of Year, as reclassified	<u>37,039,303</u>	<u>23,962,520</u>	<u>61,001,823</u>
Fund Balances, at End of Year	\$ <u>41,326,048</u>	\$ <u>26,591,067</u>	\$ <u>67,917,115</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DOVER, NEW HAMPSHIRE**

RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2023

**Net Changes in Fund Balances - Total Governmental Funds** \$ 6,915,292

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital outlay purchases	7,726,135
Depreciation	(13,206,434)
Net effect of loss on disposal of assets	(129,880)

Deferred outflows/inflows of resources represents a consumption/acquisition of net assets that applies to a future period, therefore will not be recognized as an until then. 17,729,211

Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures, and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (property taxes and long term receivables) differ between the two statements. 35,286

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net assets:

Repayments of debt	8,797,732
Bond proceeds	(1,546,451)
Bond premium amortization	826,643
Repayments of leases	422,361

In the Statement of Activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. This amount reflects the change in accrued interest. 119,288

Certain expenses reported in the Statement of Activities, do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:

Increase in liability for compensated absences	(207,864)
Decrease in OPEB liability	3,506,118
Increase in liability for hazardous waste-site cleanup	(16,034,448)
Increase in liability for pension expense	(18,265,836)

Internal service funds are used by management to account for Dover Net, Central Stores, Fleet Maintenance, and Workers' Compensation. The net activity of internal service funds is reported with governmental activities. 201,987

**Changes in Net Position of Governmental Activities** \$ (3,110,860)

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

JUNE 30, 2023

	Business-Type Activities Enterprise Funds				Governmental Activities
	Major Funds			Total	Internal Service Funds
	Water Fund	Sewer Fund	DBIDA Fund		
<b>Assets</b>					
<b>Current Assets:</b>					
Cash and short-term investments	\$ 7,240,966	\$ 9,294,387	\$ -	\$ 16,535,353	\$ -
User fees, net of allowance for uncollectibles:					
Billed	562,267	924,274	-	1,486,541	-
Unbilled	1,029,689	1,075,207	-	2,104,896	-
Departmental and other receivables	-	2,045	-	2,045	30,731
Intergovernmental receivables	-	363,138	-	363,138	-
Due from other funds	99,959	6,753,808	211,085	7,064,852	1,600,453
Prepaid expenses	-	-	-	-	10,000
Inventory	680,914	110,200	-	791,114	308,255
<b>Total Current Assets</b>	<b>9,613,795</b>	<b>18,523,059</b>	<b>211,085</b>	<b>28,347,939</b>	<b>1,949,439</b>
<b>Noncurrent Assets:</b>					
Intergovernmental receivable	-	4,071,162	-	4,071,162	-
Investment in land	-	-	2,850,875	2,850,875	-
Capital assets:					
Nondepreciable capital assets	28,305,938	5,687,084	-	33,993,022	-
Depreciable capital assets, net of accumulated depreciation	44,803,836	45,687,809	-	90,491,645	-
<b>Total Noncurrent Assets</b>	<b>73,109,774</b>	<b>55,446,055</b>	<b>2,850,875</b>	<b>131,406,704</b>	<b>-</b>
<b>Total Assets</b>	<b>82,723,569</b>	<b>73,969,114</b>	<b>3,061,960</b>	<b>159,754,643</b>	<b>1,949,439</b>
<b>Deferred Outflows of Resources</b>					
Related to pension	251,802	405,100	-	656,902	-
Related to OPEB	165,127	107,653	-	272,780	-
Related to deferred amount on refunding	89,846	74,673	-	164,519	-
<b>Total Deferred Outflows of Resources</b>	<b>506,775</b>	<b>587,426</b>	<b>-</b>	<b>1,094,201</b>	<b>-</b>
<b>Liabilities</b>					
<b>Current Liabilities:</b>					
Accounts payable	2,148,778	1,032,859	4,113	3,185,750	140,903
Accrued liabilities	140,386	183,384	-	323,770	29,338
Retainage payable	1,031,127	13,329	-	1,044,456	-
Due to other funds	3,384,233	-	-	3,384,233	253,168
Notes payable	-	388,436	-	388,436	-
Other liabilities	49,830	-	-	49,830	-
Current portion of long-term liabilities:					
Bonds and loans payable	1,627,324	1,898,496	-	3,525,820	-
Compensated absences liability	1,352	1,352	-	2,704	42,102
Claims liability	-	-	-	-	29,227
<b>Total Current Liabilities</b>	<b>8,383,030</b>	<b>3,517,856</b>	<b>4,113</b>	<b>11,904,999</b>	<b>494,738</b>
<b>Noncurrent Liabilities:</b>					
Bonds and loans payable, net of current portion	17,963,704	21,301,301	-	39,265,005	-
Compensated absences liability, net of current portion	45,935	83,234	-	129,169	-
Claims liability, net of current portion	-	-	-	-	139,546
Net pension liability	1,109,424	1,784,844	-	2,894,268	-
Net other post-employment benefits liability	1,601,298	1,043,948	-	2,645,246	-
<b>Total Noncurrent Liabilities</b>	<b>20,720,361</b>	<b>24,213,327</b>	<b>-</b>	<b>44,933,688</b>	<b>139,546</b>
<b>Total Liabilities</b>	<b>29,103,391</b>	<b>27,731,183</b>	<b>4,113</b>	<b>56,838,687</b>	<b>634,284</b>
<b>Deferred Inflows of Resources</b>					
Related to pension	22,892	36,829	-	59,721	-
Related to OPEB	500,550	326,328	-	826,878	-
<b>Total Deferred Inflows of Resources</b>	<b>523,442</b>	<b>363,157</b>	<b>-</b>	<b>886,599</b>	<b>-</b>
<b>Net Position</b>					
Net investment in capital assets	50,599,541	30,580,493	-	81,180,034	-
Unrestricted	3,003,970	15,881,707	3,057,847	21,943,524	1,315,155
<b>Total Net Position</b>	<b>\$ 53,603,511</b>	<b>\$ 46,462,200</b>	<b>\$ 3,057,847</b>	<b>\$ 103,123,558</b>	<b>\$ 1,315,155</b>

The accompanying notes are an integral part of these financial statements

**CITY OF DOVER, NEW HAMPSHIRE**

PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

FOR THE YEAR ENDED JUNE 30, 2023

	Business-Type Activities				Governmental Activities
	Enterprise Funds				
	Major Funds			Total	
Water Fund	Sewer Fund	DBIDA Fund			
<b>Operating Revenues</b>					
Charges for services	\$ 6,212,605	\$ 8,188,809	\$ -	\$ 14,401,414	\$ 3,554,071
Other revenue	<u>173,573</u>	<u>157,302</u>	<u>207,000</u>	<u>537,875</u>	<u>68,681</u>
Total Operating Revenues	6,386,178	8,346,111	207,000	14,939,289	3,622,752
<b>Operating Expenses</b>					
Personal services	1,552,113	2,575,135	-	4,127,248	1,802,833
Purchased services	931,250	1,829,292	-	2,760,542	379,577
Supplies	1,140,392	955,260	-	2,095,652	416,874
Depreciation	1,640,185	2,502,183	-	4,142,368	-
Other expenses	<u>447,496</u>	<u>576,902</u>	<u>20,715</u>	<u>1,045,113</u>	<u>801,243</u>
Total Operating Expenses	<u>5,711,436</u>	<u>8,438,772</u>	<u>20,715</u>	<u>14,170,923</u>	<u>3,422,890</u>
Operating Income (loss)	674,742	(92,661)	186,285	768,366	199,862
<b>Nonoperating Revenues (Expenses)</b>					
Intergovernmental revenue	-	-	-	-	2,125
Investment income	155,973	208,520	577,717	942,210	-
Interest expense	<u>(615,724)</u>	<u>(593,776)</u>	<u>-</u>	<u>(1,209,500)</u>	<u>-</u>
Total Nonoperating Revenues (Expenses), Net	<u>(459,751)</u>	<u>(385,256)</u>	<u>577,717</u>	<u>(267,290)</u>	<u>2,125</u>
Income (loss) Before Capital Contributions and Transfers	214,991	(477,917)	764,002	501,076	201,987
Capital Contributions	9,592,906	1,522,498	-	11,115,404	-
Transfer In	87,500	-	-	87,500	-
Transfers Out	<u>-</u>	<u>(287,500)</u>	<u>-</u>	<u>(287,500)</u>	<u>-</u>
Change in Net Position	9,895,397	757,081	764,002	11,416,480	201,987
Net Position, at Beginning of Year	<u>43,708,114</u>	<u>45,705,119</u>	<u>2,293,845</u>	<u>91,707,078</u>	<u>1,113,168</u>
Net Position, at End of Year	<u>\$ 53,603,511</u>	<u>\$ 46,462,200</u>	<u>\$ 3,057,847</u>	<u>\$ 103,123,558</u>	<u>\$ 1,315,155</u>

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, NEW HAMPSHIRE

PROPRIETARY FUNDS

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2023

	Business-Type Activities Enterprise Funds				Governmental
	Major Funds			Total	Internal
	Water Fund	Sewer Fund	DBIDA Fund		Service Funds
<b>Cash Flows From Operating Activities</b>					
Receipts from customers and users for services	\$ 6,466,250	\$ 8,474,806	\$ -	\$ 14,941,056	\$ 3,627,811
Receipts from customers and users for investment fees	173,573	157,302	202,887	533,762	-
Payments to vendors and contractors	(1,393,023)	(2,778,354)	(16,602)	(4,187,979)	(1,597,480)
Payments of employee salaries and benefits	<u>(1,559,123)</u>	<u>(2,446,259)</u>	<u>-</u>	<u>(4,005,382)</u>	<u>(1,812,012)</u>
Net Cash Provided By Operating Activities	3,687,677	3,407,495	186,285	7,281,457	218,319
<b>Cash Flows From Noncapital Financing Activities</b>					
Interfund borrowing	9,829,789	964,231	(186,285)	10,607,735	(220,444)
Transfers in	87,500	-	-	87,500	-
Transfers out	-	(287,500)	-	(287,500)	-
Intergovernmental subsidy	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,125</u>
Net Cash Provided (Used) By Noncapital Financing Activities	9,917,289	676,731	(186,285)	10,407,735	(218,319)
<b>Cash Flows From Capital and Related Financing Activities</b>					
Purchases of capital assets	(11,699,518)	(2,200,456)	-	(13,899,974)	-
Capital contributions	1,848,528	926,624	-	2,775,152	-
Issuance of general obligation bonds	5,156,556	2,281,850	-	7,438,406	-
Principal payments on bonds	(1,386,344)	(1,930,036)	-	(3,316,380)	-
Draw downs on state revolving loans	-	1,653,084	-	1,653,084	-
Pay downs of state revolving loans	(6,157,713)	(3,813,210)	-	(9,970,923)	-
Interest expense	<u>(682,843)</u>	<u>(669,517)</u>	<u>-</u>	<u>(1,352,360)</u>	<u>-</u>
Net Cash (Used) By Capital and Related Financing Activities	(12,921,334)	(3,751,661)	-	(16,672,995)	-
<b>Cash Flows From Investing Activities</b>					
Investment income	<u>155,973</u>	<u>208,520</u>	<u>-</u>	<u>364,493</u>	<u>-</u>
Net Change in Cash and Short-Term Investments	839,605	541,085	-	1,380,690	-
Cash and Short-Term Investments, Beginning of Year	<u>6,401,361</u>	<u>8,753,302</u>	<u>-</u>	<u>15,154,663</u>	<u>-</u>
Cash and Short-Term Investments, End of Year	<u>\$ 7,240,966</u>	<u>\$ 9,294,387</u>	<u>\$ -</u>	<u>\$ 16,535,353</u>	<u>\$ -</u>
<b>Reconciliation of Operating Income to Net Cash Provided By Operating Activities</b>					
Operating income (loss)	\$ 674,742	\$ (92,661)	\$ 186,285	\$ 768,366	\$ 199,862
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:					
Depreciation	1,640,185	2,502,183	-	4,142,368	-
Changes in assets and liabilities:					
User fees receivable	253,645	285,997	-	539,642	-
Inventory	207,791	(14,955)	-	192,836	(27,268)
Departmental and other receivables	-	-	-	-	5,059
Accounts payable	868,493	598,055	-	1,466,548	49,845
Accrued liabilities	4,513	6,688	-	11,201	12,475
Other liabilities	49,830	-	-	49,830	-
Claims liability	-	-	-	-	(19,222)
Compensated absences liability	(11,672)	(6,862)	-	(18,534)	(2,432)
Net pension liability and related deferrals	132,286	167,510	-	299,796	-
Other post-employment benefits liability and related deferrals	<u>(132,136)</u>	<u>(38,460)</u>	<u>-</u>	<u>(170,596)</u>	<u>-</u>
Net Cash Provided By Operating Activities	<u>\$ 3,687,677</u>	<u>\$ 3,407,495</u>	<u>\$ 186,285</u>	<u>\$ 7,281,457</u>	<u>\$ 218,319</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DOVER, NEW HAMPSHIRE**

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2023

	OPEB Irrevocable <u>Trust Fund</u>	Private Purpose <u>Trust Funds</u>	Custodial <u>Funds</u>
<b>Assets</b>			
Cash and short term investments	\$ -	\$ -	\$ 419,424
Investments:			
Federal agency securities	523,472	44,570	-
Corporate bonds	243,470	20,729	-
Fixed income mutual funds	8,023,651	617,836	-
Corporate equities	<u>7,801,875</u>	<u>729,548</u>	<u>-</u>
Total Investments	16,592,468	1,412,683	-
Due from primary government	229,005	874,110	103,854
Other assets	<u>-</u>	<u>-</u>	<u>10,894</u>
Total Assets	16,821,473	2,286,793	534,172
<b>Liabilities</b>			
Accounts payable	-	-	9,143
Due to primary government	1,049,216	924,152	18,751
Other liabilities	<u>182,334</u>	<u>169</u>	<u>88,397</u>
Total Liabilities	<u>1,231,550</u>	<u>924,321</u>	<u>116,291</u>
<b>Net Position</b>			
Restricted for OPEB purposes	15,589,923	-	-
Restricted for individuals, organizations, and other governments	<u>-</u>	<u>1,362,472</u>	<u>417,881</u>
Total Net Position	<u>\$ 15,589,923</u>	<u>\$ 1,362,472</u>	<u>\$ 417,881</u>

The accompanying notes are an integral part of these financial statements.

**CITY OF DOVER, NEW HAMPSHIRE**

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2023

	OPEB Irrevocable <u>Trust Fund</u>	Private Purpose <u>Trust Funds</u>	Custodial <u>Funds</u>
<b>Additions</b>			
Contributions	\$ 3,179,965	\$ 55,779	\$ -
Investment Income:			
Investment income	435,628	34,282	-
Increase in fair value of investments	307,134	22,582	-
Less: management fees	<u>(71,338)</u>	<u>(5,188)</u>	<u>-</u>
Net Investment Income	671,424	51,676	-
Taxes collected for Strafford County	-	-	9,848,433
Fees collected for State of New Hampshire	-	-	1,970,817
Fees collected for students	<u>-</u>	<u>-</u>	<u>313,543</u>
Total Additions	3,851,389	107,455	12,132,793
<b>Deductions</b>			
Disbursements by agent	1,977,018	15,271	-
Payment of taxes to Strafford County	-	-	9,848,433
Payment of fees to State of New Hampshire	-	-	1,967,265
Payments on behalf of students	<u>-</u>	<u>-</u>	<u>292,772</u>
Total Deductions	<u>1,977,018</u>	<u>15,271</u>	<u>12,108,470</u>
Change in Net Position	1,874,371	92,184	24,323
<b>Restricted net position</b>			
Beginning of year	<u>13,715,552</u>	<u>1,270,288</u>	<u>393,558</u>
End of year	\$ <u><u>15,589,923</u></u>	\$ <u><u>1,362,472</u></u>	\$ <u><u>417,881</u></u>

The accompanying notes are an integral part of these financial statements.

## CITY OF DOVER, NEW HAMPSHIRE

### Notes to Financial Statements

#### 1. Summary of Significant Accounting Policies

The accounting policies of the City of Dover, New Hampshire (the City) conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental and financial reporting principles. The following is a summary of significant policies:

##### **Reporting Entity**

The City is a municipal corporation governed by an elected mayor, an eight-member council, and an appointed City Manager. In evaluating the City as a reporting entity, management has addressed all potential component units for which the City may be financially accountable and, as such, should be included within the City's financial statements. In accordance with GASB Statement No. 14, as amended by GASB Statement No. 61, the City is financially accountable if it appoints a voting majority of the organization's governing board and (1) it is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City. Additionally, the City is required to consider other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the reporting entity's financial statements to be misleading. It was determined that no entities met the required criteria to be included as a component unit.

##### **Government-Wide and Fund Financial Statements**

###### **Government-Wide Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and



contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

### **Fund Financial Statements**

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

## **Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

### **Government-Wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

### **Fund Financial Statements**

Governmental funds financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service, OPEB, and pension expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The City reports the following major governmental funds:

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of an enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City reports the following major proprietary funds:

- The Water Fund accounts for the operation of a water treatment plant, City wells and water system.
- The Sewer Fund accounts for the operation of a sewer treatment plant, pumping stations, and sewer lines.

The Dover Business and Industrial Development Authority (DBIDA) Fund, a nonmajor proprietary fund, accounts for the economic development projects of the DBIDA, which operates under RSA 162-G.

The City also reports internal service funds, which account for data processing, fleet management services, and workers' compensation administration and claims expenses provided to other departments on a cost reimbursement basis.

Additionally, the City reports fiduciary funds, which employ the same economic resources measurement focus and accrual basis of accounting as do proprietary funds. The City reports following fiduciary funds:

- The OPEB Irrevocable Trust Fund is used to account for assets held by the City in a trustee capacity to provide for funding of the City's OPEB liability.
- The Private-Purpose Trust Funds are used to account for trust arrangements, under which principal and investment income exclusively benefit individuals. The Private Purpose Trust Funds held by the City include trust arrangements for cemetery general care, parks and recreation, program scholarships, welfare benefits, and school scholarships.
- The Custodial Funds account for fiduciary assets held by the City in a custodial capacity as an agent on behalf of others are not required to be reported elsewhere on the financial statements. The Custodial Funds includes taxes and fees collected on behalf of other governments, and fees collected on behalf of students.

As a general rule and per the City's policy, the effect of interfund activity has been eliminated from the government-wide financial statements. Reimbursements from other funds included in internal service funds revenue are eliminated on the government-wide level to remove the "doubling up" effect of internal service activity whereas charges for services in internal service funds are not eliminated.

### **Cash and Investments**

The City considers all highly liquid investments in money market accounts, demand deposits, and repurchase agreements as short-term investments, which complies with Rule 2a-7 under the Investment Company Act of 1940, as amended. For the purposes of the Statements of Cash Flows, investments with original maturities of three months or less from the date of acquisition are considered to be short-term investments. The City also invests in the New Hampshire Public Deposit Investment Pool (NHPDIP). NHPDIP operates in accordance with appropriate state laws and regulations and is under the control of the New Hampshire Banking Commission. In accordance with GASB Statement No. 79, NHPDIP investments are valued at amortized cost. Participation units of the NHPDIP are considered short-term investments for financial presentation purposes. Investments are reported at fair value.

### **City Funds**

Under New Hampshire RSA 48:16, the City Treasurer may invest excess funds which are not immediately needed for the purpose of expenditure, in obligations of the United States government, in participation units in the public deposit investment pool established pursuant to RSA 383:22, in savings bank deposits of banks incorporated under the laws of the State of New Hampshire, or in certificates of deposits and repurchase agreements of banks incorporated under the laws of the State of New Hampshire or in banks recognized by the State Treasurer. At least yearly, the City Council shall review and approve an investment policy for the investment of public funds in conformance with the provisions of applicable statutes. The significant sections of that policy are disclosed in Note 3.

### **Trust Funds**

Under New Hampshire RSA 34:5, capital reserve funds of the City shall be invested only by deposit in savings banks or in the savings department of a national bank or trust company, or in the shares of a cooperative bank, building and loan association, or federal savings and loan association, in the State of New Hampshire or in bonds, notes, or other obligations of the United States government, in bonds or notes of the State of New Hampshire, in such stocks and bonds as are legal for investment by New Hampshire savings banks, or in participation units in the public deposit investment pool established pursuant to RSA 383:22 by the Trustees of the Trust Funds.

Under New Hampshire RSA 31:27, the Trustees of Trust Funds may establish, maintain, and operate one or more common trust funds, in which may be combined money and property belonging to the various trusts in their care, for the purpose of facilitating investments, providing diversification and obtaining reasonable income; provided; however, that said, common trust funds shall be limited to the investments authorized in RSA 31:25; provided further, that not more than \$10,000 or more than 10% of the fund whichever is greater of any town or city common trust funds shall be invested under RSA 31:25 in the obligations of any one corporation or organization, excepting deposits in any federally or state-chartered bank or association authorized to engage in a banking business in the State of New Hampshire, in credit unions in the State of New Hampshire, or in obligations of the United States and of the State of New Hampshire and its subdivisions; or in participation units in the public deposit investment pool established pursuant to RSA 383:22, or in shares of open-ended mutual funds selected by the Trustees for investment under RSA 31:25.

Under New Hampshire RSA 31:25, at least yearly, the Trustees of Trust Funds shall review and approve an investment policy for the investment of public funds in conformance with the provisions of applicable statutes. The significant sections of that policy are disclosed in Note 3.

#### **Other Post-Employment Benefits (OPEB) Irrevocable Trust Fund**

The City is the trustee, or fiduciary, for assets set aside and held in an irrevocable trust arrangement for post-employment benefits. The City's contributions to this fund are expensed to the OPEB Irrevocable Trust Fund.

Under New Hampshire RSA 31:19-c, the legislative body of a municipality that created an actuarial liability to pay other post-employment benefits to employees after their termination of service may establish an irrevocable trust to pay those benefits. Deposits to any fund under such a trust and any earnings on those deposits shall be irrevocable and shall be held in trust for the exclusive benefit of the retirees and their beneficiaries in accordance with the terms of the plan. The trustees of any trust created pursuant to this section shall have the full power to invest, reinvest, and manage the assets of the trust. The trustees shall also diversify such investments so as to minimize the risk of larger losses unless under the circumstances it is clearly prudent not to do so.

#### **Leases**

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The leased asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain

initial direct costs. Subsequently, the leased asset is amortized on a straight-line basis over its useful life. The following assumptions are made:

The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged is not provided, the City uses its estimated incremental borrowing rate as the discount rate for leases.

The lease term includes the noncancellable period of the lease, including renewal terms reasonably certain to be exercised. Lease payments included in the measurement of the lease liability are comprised of fixed payments and purchase option price, if the City is reasonably certain that it will be exercised.

The City monitors changes in circumstances that would require a remeasurement of its leases and will remeasure a lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the Statement of Net Position.

### **Interfund Receivables and Payables**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due from/to other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

Any residual balances between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

### **Inventory**

Inventory is valued at the lower of cost or market and inventory of supplies is recorded at cost using the first-in/first-out (FIFO) method. The costs of inventories are recorded as an expense when consumed rather than when purchased.

### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the proprietary fund financial statements. Capital assets are defined by the City as assets with an initial individual cost of more than \$25,000 and an estimated useful life in excess of five years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. When applicable, donated capital assets, donated works of art and

similar items, and capital assets received in a service concession arrangement are reported at acquisition value. Any significant construction commitments are encumbered at year-end in the City's capital projects funds.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

Buildings	20 – 40 years
Building improvements	40 years
Building systems	15 – 24 years
Infrastructure	20 – 40 years
Water/sewer infrastructure	24 – 50 years
Vehicles	8 – 15 years
Office equipment	7 – 20 years
Computer equipment	5 – 10 years
Right to use equipment	5 – 10 years
Land improvements	15 – 20 years
Machinery and equipment	5 – 15 years
Books and collections	5 years

### **Compensated Absences**

Depending on the union agreement, employees may be compensated for unused amounts of sick leave earned prior to June 30, 1993, ranging from 25% to 75% of accumulated time. Effective June 30, 1993, all non-education employees are awarded sick leave at a rate of 10 days per year, which lapses at year end.

Employees earn vacation leave as they provide services. Employees may carry over earned vacation days with some limitations up to 300 hours and upon separation/termination with some limitations, unused balances up to 240 hours (up to 300 hours for Fire Department) will be compensated.

All vested sick and vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

During fiscal year 2002, the City began funding the current vested portion of vacation and sick time for non-enterprise fund employees by establishing a capital reserve fund. The vested portion attributable to enterprise fund employees has been recorded in the respective fund.

## **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Financial Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of net assets that applies to a future period(s) and is not recognized as an outflow of resources (expense/expenditure) until then. The City has three items that qualify for reporting in this category in the government-wide financial statements. The City has deferred outflows related to the pension liability and the OPEB liability, as is more fully disclosed in the related notes, and the other item is the deferred charge on refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has two items that qualify for reporting in this category in the government-wide financial statements. They are the deferred inflows related to the pension liability and the OPEB liability, as is more fully disclosed in the related notes. Also, the City has two items which arise under a modified accrual basis of accounting that qualify for reporting in this category; unavailable revenue from property taxes and unavailable revenue from long-term receivables, which is based on a recognition period adopted by the City. These amounts are deferred and recognized as an inflow of resources until the period that the amounts become available.

## **Long-Term Obligations**

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

## **Fund Balances**

In the governmental fund financial statements fund balance is reported in five classifications.

**Nonspendable** Nonspendable fund balance represents fund balance amounts that are not in spendable form, such as inventory and prepaid items, or are legally or contractually required to be maintained intact.

<b>Restricted</b>	Resources with constraints placed on the use of resources are either a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.
<b>Committed</b>	Resources which are subject to limitations the City imposes upon itself at its highest level of decision-making, and that remain binding unless removed in the same manner. The City Council is the highest level of decision-making authority for the City that can, by adoption of a resolution prior to the end of the fiscal year, commit a fund balance.
<b>Assigned</b>	Resources neither restricted nor committed for which the City has a stated intended use as established by the City Council or a body or official to which the City Council has delegated the authority to assign amounts for specific purposes. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for at year end. The City Council has by resolution authorized the City's management (the City Manager) to assign fund balance amounts for a specific purpose. This account also includes fund balance authorized by provisions of the City Charter to be used in a subsequent fiscal year.
<b>Unassigned</b>	Resources which cannot be properly classified in one of the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance amount. When fund balance is negative, the amount is reported as unassigned.

The City's fund balance policy establishes that an amount equal to at least 15% of the City's most recent approved operating budget shall be established as a minimum unassigned fund balance.

### **Fund Balance Flow Assumptions**

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to



be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### **Net Position Flow Assumption**

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

### **Use of Estimates**

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements, and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

## **2. Stewardship Compliance and Accountability**

### **Budgetary Information**

The City Manager submits the proposed operating budget to the City Council on or before April 15. The operating budget includes proposed expenditures and the means of financing them. Annual budgets are legally adopted for the following funds: general, parking activity, residential solid waste, library fines, tuition programs, school facilities, McConnell Center, police DHA, and school cafeteria. Proprietary funds with annually adopted budgets are water and sewer funds. Public hearings are conducted to obtain comments on the proposed budget. The final budget must be adopted by June 15, but not earlier than 7 days after a public hearing. A separate public hearing is held on the portion of the budget submitted by the School Board.

The City Manager may make intra-department (non-school department) budgetary transfers; inter-department (non-school department) budgetary transfers require the approval of the City Council. The Superintendent of the School Department may make budgetary transfers within the School Department, as needed. The City Council may, after public hearings, appropriate additional amounts. The City Council must designate the source of such funds, except for

emergency situations. All unencumbered appropriations, except those for capital expenditures or dedicated funds, lapse at the end of the fiscal year. Appropriation for capital expenditures remains in force for three years or until their purpose has been accomplished or abandoned.

**Budgetary Basis**

The General Fund’s final appropriation appearing on the Budget and Actual page of the Required Supplementary Information represents the final amended budget after all transfers and supplemental appropriations.

**Deficit Fund Equity**

The individual projects within the following funds had deficits as of June 30, 2023:

Nonmajor Governmental Funds			
Special Revenue Funds:			
Community Development	\$	(647,784)	(A)
National Endowment for the Humanities		(9,787)	(A)
School Federal Aid Fund		(265,998)	(A)
Tuition Programs Fund		(3,868)	(B)
ARPA Fund		(46,647)	(B)
Capital Project Funds:			
CIP FY24		(985,170)	(C)
CIP FY23		(1,441,960)	(C)
CIP FY22		(2,706,602)	(C)
CIP FY18		(468,607)	(C)
CIP FY13		(11,973)	(B)
Debt Service Funds:			
Waterfront TIF District Fund		<u>(173,089)</u>	(D)
Total Nonmajor Governmental Funds	\$	<u>(6,761,485)</u>	

- (A) The deficits in these funds will be eliminated through future grant reimbursements.
- (B) The deficits in these funds will be eliminated through future departmental revenues and transfers from other funds.
- (C) The deficits in these funds will be eliminated through future issuance of debt.
- (D) The deficits in these funds will be eliminated through future taxation

### 3. Cash and Investments

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a bank failure, deposits may not be returned. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, the City will not be able to recover the value of its investment or collateral securities that are in the possession of another party. As of June 30, 2023, none of the City's deposits or investments were exposed to custodial credit risk. The City had the following deposits at June 30, 2023:

Insured by FDIC	\$	607,273
Collateralized		44,336,693
NHPDIP state pool		<u>49,862,529</u>
	\$	<u>94,806,495</u>

The City had the following investments held by the counterparty's agent in the City's name at June 30, 2023:

Fixed income securities:		
US Treasury bonds and notes	\$	283,568
Government agency bonds and notes		339,695
US Corporate bonds and notes		289,883
Fixed income mutual funds:		
Corporate bonds mutual funds		1,045,468
Other taxable funds		<u>7,594,609</u>
Total fixed income		9,553,223
Equities		<u>10,202,315</u>
	\$	<u>19,755,538</u>

#### City Funds

The City's Investment Policy requires the use of security broker/dealers be based on credit-worthiness (a minimum capital requirement of \$100 million and at least 5 years of operation). Permitted investment per state law and the City's policy are U.S. Government Obligations, New Hampshire Public Deposit Investment Pool (NHPDIP), certificates of deposits in New Hampshire banks, and overnight repurchase agreements whose underlying securities consist of U.S. Government Obligations, U.S. Government Agency Obligations, or State of New Hampshire Obligations. Financial institutions where funds are kept on deposit, in CDs or Repurchase Agreements must meet the following criteria: minimum total assets of

\$100 million, minimum of an average rating by a bank rating service, minimum ratio of equity capital to total assets of 5%, and maximum ratio of non-performing assets to equity of 20%.

Full collateralization is required on non-negotiable CDs or overnight repurchase agreements. Repurchase Agreement collateral must consist of U.S. Government Obligations, U.S. Government Agency Obligations, or State of New Hampshire Obligations.

### **Trust Funds**

The Investment Policy of the City's Board of Trustees of Trust Funds permits deposits and investments in:

- Deposits in savings banks or the savings department of a national bank or trust company in the state of New Hampshire or in the NHPDIP.
- Shares of a building and loan association or cooperative bank, incorporated and doing business under New Hampshire law.
- Shares of any federal savings and loan association, located and doing business in New Hampshire.
- Certificates of deposits in New Hampshire.
- Bonds, notes, or other obligations of the U.S. Government or the state, county, town, city, school district, or water and sewer district.
- Stocks and bonds as are legal for investment by New Hampshire savings banks.
- Shares of mutual funds or money market mutual funds.

The Board of Trustees of Trust Funds' standard for investing Common Trust Funds is the Prudent Investor Rule in accordance with RSA 31:25-d. To comply with the provisions of the Prudent Investor Rule, the Board engaged the services of an investment advisor.

### **Credit Risk**

The City's Investment Policy and the Board of Trustee's Investment Policy minimize credit risk by limiting investments to the safest types of securities as listed above, pre-qualifying institutions, and diversifying the portfolio. In addition, they do not permit investments made with leveraging techniques, margin purchases, or trading involving short selling. The fixed income asset class may comprise individual securities, mutual funds, and other pooled assets portfolios that are invested principally in fixed income securities rated investment grade or better (rated in one of the four highest rating categories by a National Recognized Statistical Rating Organization (NRSRO) at the time of purchase), or, if not rated, are determined to be of comparable quality by the investment advisor or a mutual fund manager. The benchmark for the fixed income investments is the Barclays Aggregate Bond Index.

The City's investments in debt related securities were rated as follows at June 30, 2023:

	<u>AAA</u>	<u>AA-A</u>	<u>BBB-B</u>	<u>Below B</u>	<u>Unrated</u>	<u>Total</u>
Fixed income securities	\$ 623,263	\$ 289,883	\$ -	\$ -	\$ -	\$ 913,146
Corporate bonds mutual funds	614,212	235,544	195,712	-	-	1,045,468
Other taxable funds	<u>4,275,095</u>	<u>1,017,501</u>	<u>1,534,449</u>	<u>269,906</u>	<u>497,658</u>	<u>7,594,609</u>
	<u>\$ 5,512,570</u>	<u>\$ 1,542,928</u>	<u>\$ 1,730,161</u>	<u>\$ 269,906</u>	<u>\$ 497,658</u>	<u>\$ 9,553,223</u>

### Concentration Risk

As of June 30, 2023, other than investments in mutual funds, the City did not have investments in any one issuer that exceeded 5% of total investments.

### City Funds

The City's Investment Policy limits its exposure to concentration credit risk by limiting the types of investment securities that it holds to U.S. Government Obligations and by splitting its short-term deposits between financial institutions that fully collateralize them and the NHPDIP.

NHPDIP shares are available to be redeemed upon proper notice, as outlined in the NHPDIP's Information Statement, without restrictions under normal operating conditions. There are no limits to the number of redemptions that can be made as long as an investor has a sufficient number of shares to meet their redemption request. The Commissioner, or the Program Administrator if designated by the Commissioner, may suspend the right of withdrawal or postpone the date of payment if the Trustees determine that there is an emergency that makes the sale of the NHPDIP's securities or determination of its net asset value at \$1 per share.

### Trust Funds

It is the policy of the Trustees that common investments shall be diversified to eliminate the risk of loss resulting from over-concentration of assets in a specific maturity, industry or specific issuer. The Board of Trustees' Investment Policy also addresses specific ratio analysis and financial parameters for investments in stocks, bonds and mutual funds. Trust investments authorized to be managed by the Board's investment advisor. The equity asset class may comprise individual securities, mutual funds, and other pooled asset portfolios that are invested principally in equity securities of U.S. or international companies that have a proven record of earnings, growth, strong fundamentals and good valuations. These securities may be listed on registered exchanges, or actively traded in the over-the counter market, or considered to be restricted securities (provided that the percentage of the fund's assets invested in such securities conform to the investment instrument's prospectus). Benchmarks for the equity investments will be: 75% S&P 500, 10% S&P 400, and 15% MSCI EAFE.

The Trustees' concentration of credit risk policy is as follows:

**Approved Allocation Guidelines for Common Trust Assets**

Cash	0% - 10%
Fixed Income	30% - 60%
Equities	40% - 70%
Inflation Hedge	0% - 10%

The fixed income allocation shall consist of 15% or less of high-yield bond funds.

**Common Trust Accumulated Income Assets**

Cash	25% - 100%
Fixed Income	0% - 75%
Equities	0% - 35%

The fixed income allocation shall consist of no investment into high-yield bond funds. Investment into Fixed Income and Equities investments is only at specific direction of the Board of Trustees of Trust Funds.

**Capital Reserve Funds**

Cash	5% - 100%
U.S. Treasuries	0% - 60%
AAA Government Agencies	0% - 60%

Additionally, capital reserve funds allocation is limited to the following:

- No more than 10% of the portfolio (cost basis including cash and investments) shall be invested in the obligations of any one entity, corporation, or organization exclusive of U.S. government or agency obligations. A mutual fund will be considered one entity.
- No more than 20% (market value basis) shall be invested in any one sector.
- About 10% of the portfolio should be kept in more liquid money market accounts.

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

## City Funds

The City minimizes the risk that the market value of securities will fall due to changes in general interest rates by structuring the portfolio so securities mature to meet the cash requirements for on-going operations, thus, avoiding the need to sell securities on the open market prior to maturity. The policy also provides for investing primarily in shorter-term securities including the local government investment pool. Maximum maturity for an investment of City funds is 6 months.

## Trust Funds

The Trust Funds recognize that investment risks can result from issuer defaults, market price changes or various technical complications leading to temporary loss of liquidity. Portfolio diversification is to be employed as a way to control risk. The Trustees' investment advisor is expected to use prudence in the selection of securities as a way to minimize default risk. No individual investment transaction shall be undertaken that jeopardizes the total capital position of the specific issuer. The Trustees' investment advisor shall review and, if appropriate, proceed to liquidate any securities having comparable credit risks.

The City's fixed income investments had the following average effective duration at June 30, 2023:

	<u>Amount</u>	<u>Effective Duration</u>
Fixed income securities	\$ 913,146	1.80
Corporate bonds mutual funds	1,045,468	7.38
Other taxable funds	<u>7,594,609</u>	5.07
	<u>\$ 9,553,223</u>	

## Foreign Currency Risk

Specific investment in foreign securities is not permitted by either the City or Board of Trustees Investment Policies. Mutual funds held by the Board of Trustees may have insignificant holdings in foreign securities.

The City and Board's policies also outline other specific investment criteria and are available for review at [www.dover.nh.gov](http://www.dover.nh.gov).

## Fair Value

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability. To the extent that valuation is based on models or inputs that are less observable or unobservable in the market, the determination of fair value requires more judgement. Accordingly, the degree of judgement exercised in determining fair value is greatest for instruments categorized in Level 3.

Equity securities classified in Level 1 are valued using prices quoted in active markets for those securities.

Debt securities classified in Level 2 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features, and ratings. Matrix pricing is used to value securities based on the securities relationship to benchmark quote prices. Level 2 debt securities have non-proprietary information that was readily available to market participants, from multiple independent sources, which are known to be actively involved in the market.

Investment in land classified in Level 3 is valued using the market approach by obtaining relevant information generated by market transactions that occurred shortly after year end involving equivalent sales data from similar lots of land.

Fair values of assets measured on a recurring basis at June 30, 2023 are as follows:

	<u>Total</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
<u>June 30, 2023</u>				
Debt securities:				
US Treasury bonds and notes	\$ 283,568	\$ 283,568	\$ -	\$ -
Government agency bonds and notes	339,695	-	339,695	-
US Corporate bonds and notes	289,883	-	289,883	-
Fixed income mutual funds	8,640,077	-	8,640,077	-
Equity securities	<u>10,202,315</u>	<u>10,202,315</u>	<u>-</u>	<u>-</u>
Subtotal	19,755,538	10,485,883	9,269,655	-
Investment in land	<u>2,850,875</u>	<u>-</u>	<u>-</u>	<u>2,850,875</u>
	<u>\$ 22,606,413</u>	<u>\$ 10,485,883</u>	<u>\$ 9,269,655</u>	<u>\$ 2,850,875</u>



#### 4. Property Taxes Receivable

The City bills property taxes semi-annually, in November and May of the following year. Property tax revenues are recognized in the fiscal year for which taxes have been levied to the extent that they become available, i.e., due or receivable within the current fiscal year and collected within the current period or within 60 days of year-end for fund basis and on accrual basis for government-wide basis.

Property taxes are due no earlier than December 1 and June 1 of the following year and must be due at least 30 days after bills are mailed. Delinquent accounts are charged 8% interest. At the time of the tax lien, which the City usually places within 60 to 90 days after the second due date, a lien is recorded on the property at the Registry of Deeds. Liened accounts are charged 14% interest. If the property taxes are not paid (redeemed) within two years and one day of the tax lien date, the property could be conveyed to the City by deed and subsequently sold at public auction or sealed bid.

The City annually budgets an amount (overlay for abatements) for property tax abatements and refunds. All abatements and refunds are charged to overlay. Management has reviewed accounts receivable for collectability and has determined that an allowance for uncollectable accounts is necessary based on history and aging of individual accounts.

Taxes receivable at June 30, 2023 were comprised of:

Unredeemed taxes:	
Levy of fiscal year 2023	\$ 2,061,969
Levy of fiscal year 2022	303,330
Levy of fiscal year 2021	172,322
Levy of fiscal year 2020	59,650
Levy of fiscal year 2019	23,884
Levy of fiscal year 2018	21,928
Levy of fiscal year 2017	25,281
Levy of prior years	59,223
Allowance for uncollectibles	(736,000)
Other miscellaneous taxes	<u>124,229</u>
	<u>\$ 2,115,816</u>

**5. Departmental and Other Receivables**

Departmental and other receivables at June 30, 2023 consisted of the following:

	Impact Fees	Ambulance	School Cafeteria	Conservation	Other	Total
Gross	\$ 5,005,407	\$ 1,361,904	\$ 144,412	\$ 100,501	\$ 1,848,200	\$ 8,460,424
Less allowance for doubtful accounts	<u>-</u>	<u>(639,989)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(639,989)</u>
Total fund basis	<u>\$ 5,005,407</u>	<u>\$ 721,915</u>	<u>\$ 144,412</u>	<u>\$ 100,501</u>	<u>\$ 1,848,200</u>	<u>\$ 7,820,435</u>
Central Stores Fund						50
Dover Net Fund						12,200
Fleet Maintenance Fund						18,481
Governmental activities						<u>\$ 7,851,166</u>

Management has reviewed receivables for collectability and has determined that an allowance for uncollectable accounts is necessary based on history and aging of individual accounts.

**6. Intergovernmental Receivables**

Amounts reported in governmental funds represent amounts to be received on various expenditure driven grants.

The New Hampshire Department of Environmental Services annually reimburses the City for a portion of the principal and interest payments on sanitary sewer funds bonds. The reimbursement is based upon the amount of the State’s participation in the original sewer project. The amount due to the Sewer Fund from the State in future years was as follows at June 30, 2023:

Fiscal Year Ended June 30,	Reimbursement For		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 262,846	\$ 100,292	\$ 363,138
2025	265,673	94,224	359,897
2026	268,558	88,088	356,646
2027	261,770	81,890	343,660
2028	264,773	75,619	340,392
2029 - 2033	1,371,087	276,275	1,647,362
2034 - 2038	1,291,224	116,124	1,407,348
2039 - 2042	<u>348,077</u>	<u>12,065</u>	<u>360,142</u>
	<u>\$ 4,334,008</u>	<u>\$ 844,577</u>	<u>\$ 5,178,585</u>

In the Sewer Fund, the City has also accrued \$100,292 of interest due in fiscal year 2023, along with all principal, as intergovernmental receivables at June 30, 2023.

**7. Loans Receivable**

Loans receivable in nonmajor governmental funds represent the uncollected balance of community development, CDBG - CARES, and housing rehab loans net of an allowance for uncollectable accounts. Management determines the allowance on an annual basis. For fiscal year 2023, there is no amount recorded as an allowance for uncollectible accounts since existing loans are deemed fully collectible.

**8. Interfund Fund Receivables, Payables, and Transfers**

The City maintains self-balancing funds; however, most cash transactions flow through the General Fund. In order to obtain accountability for each fund, interfund receivable and payable accounts must be utilized. At June 30, 2023, balances in interfund receivable and payable accounts were as follows:

<u>Fund</u>	<u>Due From Other Funds</u>	<u>Due To Other Funds</u>
General Fund	\$ 7,395,366	\$ 26,948,832
Nonmajor Governmental Funds	25,690,931	10,380,219
Proprietary Funds:		
Enterprise Funds:		
Water - Major	99,959	3,384,233
Sewer - Major	6,753,808	-
DBIDA	211,085	-
Internal Service Funds	1,600,453	253,168
Fiduciary Funds:		
OPEB Irrevocable Trust fund	229,005	1,049,216
Private Purpose Trust Funds	874,110	924,152
Custodial Funds	<u>103,854</u>	<u>18,751</u>
	<u>\$ 42,958,571</u>	<u>\$ 42,958,571</u>

Fiscal year 2023 interfund transfers were as follows:

<u>Governmental Funds:</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 1,478,066	\$ (3,699,432)
Nonmajor Governmental Funds	3,629,118	(1,207,752)
Enterprise Funds		
Water	87,500	-
Sewer	<u>-</u>	<u>(287,500)</u>
	<u>\$ 5,194,684</u>	<u>\$ (5,194,684)</u>

The majority of transfers out of the General Fund represent the City's practice of funding certain capital projects with capital reserve funds included in committed fund balance, including the \$1,351,850 transfer into various fiscal year capital project funds and \$805,826 transfer into the Tolend Road Landfill Closure Fund.

## 9. Capital Assets

Capital asset activity for the year ended June 30, 2023 was as follows (reported in thousands):

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
<b>Governmental Activities</b>				
Capital assets, being depreciated:				
Buildings and improvements	\$ 223,237	\$ 13,197	\$ (110)	\$ 236,324
Machinery, equipment, and furnishings	40,520	2,543	(55)	43,008
Right to use - equipment	1,707	-	-	1,707
Infrastructure	<u>131,954</u>	<u>3,990</u>	<u>-</u>	<u>135,944</u>
Total capital assets, being depreciated	397,418	19,730	(165)	416,983
Less accumulated depreciation for:				
Buildings and improvements	(67,473)	(6,063)	11	(73,525)
Machinery, equipment, and furnishings	(29,245)	(2,167)	24	(31,388)
Right to use - equipment	(492)	(492)	-	(984)
Infrastructure	<u>(74,699)</u>	<u>(4,484)</u>	<u>-</u>	<u>(79,183)</u>
Total accumulated depreciation	<u>(171,909)</u>	<u>(13,206)</u>	<u>35</u>	<u>(185,080)</u>
Total capital assets, being depreciated, net	225,509	6,524	(130)	231,903
Capital assets, not being depreciated:				
Land	18,161	-	-	18,161
Construction in progress	<u>45,202</u>	<u>6,788</u>	<u>(18,792)</u>	<u>33,198</u>
Total capital assets, not being depreciated	<u>63,363</u>	<u>6,788</u>	<u>(18,792)</u>	<u>51,359</u>
Governmental activities capital assets, net	<u>\$ 288,872</u>	<u>\$ 13,312</u>	<u>\$ (18,922)</u>	<u>\$ 283,262</u>

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-Type Activities</b>				
Capital assets, being depreciated:				
Buildings and improvements	\$ 57,827	\$ -	\$ -	\$ 57,827
Machinery, equipment, and furnishings	22,442	267	-	22,709
Infrastructure	<u>98,409</u>	<u>2,636</u>	<u>-</u>	<u>101,045</u>
Total capital assets, being depreciated	178,678	2,903	-	181,581
Less accumulated depreciation for:				
Buildings and improvements	(32,080)	(1,085)	-	(33,165)
Machinery, equipment, and furnishings	(16,730)	(1,028)	-	(17,758)
Infrastructure	<u>(38,137)</u>	<u>(2,029)</u>	<u>-</u>	<u>(40,166)</u>
Total accumulated depreciation	<u>(86,947)</u>	<u>(4,142)</u>	<u>-</u>	<u>(91,089)</u>
Total capital assets, being depreciated, net	91,731	(1,239)	-	90,492
Capital assets, not being depreciated:				
Land	1,951	71	-	2,022
Construction in progress	<u>20,563</u>	<u>15,030</u>	<u>(3,622)</u>	<u>31,971</u>
Total capital assets, not being depreciated	<u>22,514</u>	<u>15,101</u>	<u>(3,622)</u>	<u>33,993</u>
Business-type activities capital assets, net	<u>\$ 114,245</u>	<u>\$ 13,862</u>	<u>\$ (3,622)</u>	<u>\$ 124,485</u>

Depreciation expense (reporting in thousands) was charged to functions of the City as follows:

<b>Governmental Activities</b>	
General government	\$ 836
Public safety	1,631
Public works	5,470
Culture and recreation	908
Education	4,309
Public welfare	<u>52</u>
	<u>\$ 13,206</u>
<b>Business-Type Activities</b>	
Water	\$ 1,640
Sewer	<u>2,502</u>
	<u>\$ 4,142</u>

**10. Accrued Liabilities**

Accrued liabilities in the General Fund primarily represent salaries earned at June 30, 2023 but unpaid to City and School Department employees and other payroll related liabilities at year-end.

**11. Unearned Revenues**

Unearned revenue represents grant funds received by the City from the American Rescue Plan Act (ARPA). These funds will be used for COVID-19 related expenditures or negative economic impacts of COVID-19 over the next several years.

**12. Short-Term Notes Payable**

**Governmental Funds**

In fiscal year 2021, the City drew down \$29,946 on new state revolving loans for its stormwater asset management system. In fiscal year 2022, the City drew down \$18,302 on new state revolving loans for Cocheco River outfall stormwater. These projects are scheduled for completion in fiscal year 2024.

**Business-Type Activities**

As of June 30, 2023, the City has received \$388,436 of reimbursements related to a sewer state revolving loan for River Street pump station upgrade and improvements. The project is scheduled for completion in May 2025.

**13. Leases Payable**

On December 24, 2020, the City entered into a 5-year lease with Trafera Financial Services for the use of school laptops. The City is required to make annual fixed payments of \$431,640. The lease has an interest rate of 0.73%. Future lease payments are as follows:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 425,431	\$ 6,209	\$ 431,640
2025	<u>428,525</u>	<u>3,115</u>	<u>431,640</u>
	<u>\$ 853,956</u>	<u>\$ 9,324</u>	<u>\$ 863,280</u>

## 14. Long-Term Liabilities

### Long-Term Debt Supporting Activities

General obligation bonds, issued by the City for various municipal projects, are approved by City Council and repaid with property taxes recorded in the General Fund and user fees recorded in enterprise funds. Compensated absences are repaid from the funds that the costs relate to, mostly the General Fund, but also water, sewer, internal service, and other special revenue funds. The net other post-employment benefit liability and net pension liability are liquidated by the proportional share of the liability by the General Fund, Water Fund and Sewer Fund.

### General Obligation Bonds and Loans

The City's general obligation bonds and loans are used to provide funds for the acquisition and construction of major capital facilities. General obligation bonds and loans have been issued for both governmental and business-type activities. The City has not issued any revenue bonds. All bonds and loans outstanding were used in calculating the net position invested in capital assets net of related debt. General obligation bonds and loans currently outstanding were as follows at June 30, 2023:

<u>Description</u>	<u>Original Issue Amount</u>	<u>Interest Rate(s) %</u>	<u>Maturity Date</u>	<u>Amount Outstanding as of 6/30/23</u>
<b>Bonds Payable</b>				
Public improvements refunding 2003 & 2004	\$ 17,530,000	2.3433%	6/15/2032	\$ 3,760,000
Public improvements	22,385,000	2.8090%	5/15/2034	9,710,000
Public improvements - TIF	11,495,000	3.2670%	5/15/2034	7,870,000
Public improvements refunding 2005	4,425,000	1.7460%	7/1/2025	690,000
Public improvements refunding 2006 & 2007	19,590,000	2.0020%	6/15/2027	5,915,000
Public improvements 2016	73,900,000	3.1304%	6/15/2041	68,655,000
Public improvements 2017 Series A	8,290,000	1.7857%	12/15/2029	4,880,000
Public improvements 2017 Series B	10,525,000	2.5043%	12/15/2037	7,880,000
Public improvements 2019 Series A	22,040,000	2.4010%	6/15/2039	17,620,000
				126,980,000
<b>Other Long-term Debt - Direct Borrowing</b>				
State revolving loan – North End Pressure	3,400,000	2.7200%	11/1/2032	2,040,908
SRL – WWTP MLE Conversion	10,039,165	2.0000%	5/1/2036	6,948,246
River Street Pump Station	1,207,935	3.1680%	3/1/2034	664,364
SRL - Water Phase I Improvements	8,500,000	2.4240%	3/1/2038	5,791,914
CWSRF Richardson Dr Redevelopment	1,012,850	2.5350%	10/1/2032	656,961
Keating & Birchwood Reconstruction	2,107,892	2.0000%	5/1/2038	1,263,797
CWSRF Varney Brook Pump Station	3,000,000	2.0000%	2/1/2041	2,430,000
CWSRF Broadway Culvert	4,000,000	2.0000%	5/1/2041	2,898,174
Public improvements 2021 Series C	13,425,700	1.6600%	8/15/2042	12,640,325
CWSRF Stark Ave. Sewer Inflow & Infiltration	899,315	2.0000%	8/1/2041	769,094
CWSRF Catch Basin Wet Wells	2,944,934	2.5360%	1/1/2042	2,525,186
DWRSF Water Phase II Improvements	5,156,556	1.2560%	12/1/1941	5,052,768
				43,681,737
				\$ 170,661,737

## Future Debt Service

The annual principal and interest payments to retire all general obligation bonds and loans long-term debt outstanding as of June 30, 2023 were as follows:

Governmental Activities						
Year Ending June 30,	General Obligation Bonds		Direct Borrowing		Total	
	Principal	Interest	Principal	Interest	Total Principal	Total Interest
2024	\$ 8,114,362	\$ 4,290,224	\$ 650,902	\$ 388,088	\$ 8,765,264	\$ 4,678,312
2025	7,272,983	3,900,162	654,941	362,228	7,927,924	4,262,390
2026	7,164,113	3,565,656	659,069	336,280	7,823,182	3,901,936
2027	6,917,880	3,240,045	658,286	310,369	7,576,166	3,550,414
2028	6,581,670	2,931,412	657,596	284,622	7,239,266	3,216,034
2029 - 2033	34,391,913	10,915,510	3,330,974	1,037,616	37,722,887	11,953,126
2034 - 2038	31,403,498	5,514,160	3,228,599	480,535	34,632,097	5,994,695
2039 - 2043	16,031,015	1,034,080	2,315,353	103,332	18,346,368	1,137,412
	<u>\$ 117,877,434</u>	<u>\$ 35,391,249</u>	<u>\$ 12,155,720</u>	<u>\$ 3,303,070</u>	<u>\$ 130,033,154</u>	<u>\$ 38,694,319</u>

Business-Type Activities						
Year Ending June 30,	General Obligation Bonds		Direct Borrowing		Total	
	Principal	Interest	Principal	Interest	Total Principal	Total Interest
2024	\$ 1,290,638	\$ 359,749	\$ 2,018,889	\$ 771,731	\$ 3,309,527	\$ 1,131,480
2025	1,132,017	296,860	2,028,814	717,676	3,160,831	1,014,536
2026	1,095,887	245,342	2,053,168	663,482	3,149,055	908,824
2027	977,120	197,652	2,077,799	608,774	3,054,919	806,426
2028	733,330	157,011	2,102,186	553,549	2,835,516	710,560
2029 - 2033	2,523,087	427,070	10,761,934	1,923,681	13,285,021	2,350,751
2034 - 2038	1,201,502	120,771	8,108,064	670,762	9,309,566	791,533
2039 - 2043	148,985	4,470	2,375,163	95,462	2,524,148	99,932
	<u>\$ 9,102,566</u>	<u>\$ 1,808,925</u>	<u>\$ 31,526,017</u>	<u>\$ 6,005,117</u>	<u>\$ 40,628,583</u>	<u>\$ 7,814,042</u>

The City's business-type fund future debt service is partially funded by the State of New Hampshire as described in Note 6. The governmental future debt service relating to school construction is partially funded by the New Hampshire Department of Education School Building Aid, which is annually appropriated by the State of New Hampshire.



## Bond Authorizations

Long-term debt authorizations which have not been issued or rescinded as of June 30, 2023 were as follows:

<u>Purpose</u>	<u>Amount</u>
Public improvements – FY16	\$ 163,385
Public improvements – FY17	4,350,287
Public improvements – FY18	10,662,500
Public improvements – FY20	584,560
Public improvements – FY21	9,210,685
Public improvements – FY22	27,903,930
Public improvements – FY23	20,264,000
Public improvements – FY24	<u>28,120,000</u>
	<u>\$ 101,259,347</u>

The City is subject to State law which limits debt outstanding to a percentage (depending on how funds will be used) of its last full state valuation. Debt incurred for State required sewerage systems is not subject to the limit. The following is a summary, by purpose, of the outstanding debt of the City at June 30, 2023, and related limitations. These limits are based on the tax year 2022 base valuations for debt limits of \$5,789,717,046 provided by the State Department of Revenue Administration.

<u>Purpose</u>	<u>Percent of State Assessed Value</u>	<u>Maximum Debt Limit</u>	<u>Applicable Bonds Outstanding 6/30/23</u>
Municipal	3%	\$ 173,691,511	\$ 363,710,911
School	7%	405,280,193	79,439,386
Water	10%	578,971,705	18,686,548
DBIDA - IP	0%	4,000,000 *	-
DBIDA - IB	0%	1,000,000	-
DBIDA - Projects	8%	417,825,410	-
Not subject to limitation	0%	-	<u>36,164,712</u>
			<u>\$ 170,661,737</u>

*\*Debt limit is set by special legislation*

## Changes in Long-Term Obligations

During the year ended June 30, 2023, the following changes occurred in long-term obligations (in thousands):

	Beginning			Ending	Less	Equals
	Balance	Additions	Reductions	Balance	Current	Long-Term
					Portion	Portion
<b>Governmental Activities</b>						
General obligation bonds	\$ 125,786	\$ 74	\$ (7,983)	\$ 117,877	\$ (8,114)	\$ 109,763
Bond premium	9,531	-	(827)	8,704	(827)	7,877
Direct borrowing	11,498	1,472	(814)	12,156	(651)	11,505
Subtotal	146,815	1,546	(9,624)	138,737	(9,592)	129,145
Compensated absences liability	4,023	436	(228)	4,231	(216)	4,015
Leases	1,276	-	(422)	854	(425)	429
Claims liability	188	68	(87)	169	(29)	140
Net pension liability	70,561	18,266	-	88,827	-	88,827
Net OPEB liability	38,455	-	(3,506)	34,949	-	34,949
Liability for hazardous waste-site cleanup	22,921	16,035	-	38,956	-	38,956
Environmental liability	3,600	-	-	3,600	-	3,600
	<u>\$ 287,839</u>	<u>\$ 36,351</u>	<u>\$ (13,867)</u>	<u>\$ 310,323</u>	<u>\$ (10,262)</u>	<u>\$ 300,061</u>
<b>Business-Type Activities</b>						
General obligation bonds	\$ 10,384	\$ -	\$ (1,281)	\$ 9,103	\$ (1,291)	\$ 7,812
Bond premium	2,379	-	(217)	2,162	(216)	1,946
Direct borrowing	26,122	7,439	(2,035)	31,526	(2,019)	29,507
Subtotal	38,885	7,439	(3,533)	42,791	(3,526)	39,265
Compensated absences liability	150	167	(185)	132	(3)	129
Net pension liability	1,982	912	-	2,894	-	2,894
Net OPEB liability	2,922	-	(277)	2,645	-	2,645
	<u>\$ 43,939</u>	<u>\$ 8,518</u>	<u>\$ (3,995)</u>	<u>\$ 48,462</u>	<u>\$ (3,529)</u>	<u>\$ 44,933</u>

## 15. Self-Insurance

Effective July 1, 2014, the City is insured for workers' compensation through the Public Risk Management Exchange (Primex). Any claims incurred prior to July 1, 2014 are covered under the City's self-insured workers' compensation program. Under the terms of that insurance coverage, the City was liable for \$500,000 per incident. The insurer's limit of liability was \$1,000,000. The City did not carry any aggregate insurance. Funding of the workers' compensation internal service fund is through charges levied to the general, special revenue, and enterprise funds.

## Claims Liability

The following represents changes in the workers' compensation claims liability:

	Year Ended <u>June 30, 2023</u>	Year Ended <u>June 30, 2022</u>
Unpaid claims, beginning of year	\$ 187,995	\$ 201,834
Claims incurred (including IBNRs)	-	68,164
Claims paid	<u>(19,222)</u>	<u>(82,003)</u>
Unpaid claims, end of fiscal year	<u>\$ 168,773</u>	<u>\$ 187,995</u>

The City's policy is to maintain 100% funding for an actuarially determined claims liability based on a 65% confidence level. Out of the \$168,773 claims liability as of June 30, 2023, \$29,227 is estimated to be due within one year.

## 16. Pension Plan

The City follows the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, with respect to the State of New Hampshire Retirement System (NHRS).

### Plan Description

Full-time employees participate in the State of New Hampshire Retirement System (the System), a cost-sharing, multiple-employer defined benefit contributory pension plan and trust established in 1967 by RSA 100-A:2 and qualified as a tax-exempt organization under Sections 401(a) and 501(a) of the Internal Revenue Code. The plan provides service, disability, death, and vested retirement benefits to members and their beneficiaries. Substantially all full-time state employees, public school teachers and administrators, permanent firefighters, and permanent police officers within the State of New Hampshire are eligible and required to participate in the system. Full-time employees of political subdivisions, including counties, municipalities, and school districts, are also eligible to participate as a group if the governing body of the political subdivision has elected participation. The plan covers 467 participating employers.

The New Hampshire Retirement System, a Public Employees Retirement System (PERS), is divided into two membership groups. State or local employees and teachers belong to *Group I*. Police officers and firefighters belong to *Group II*. All assets are held in a single trust and are available to each group. Additional information is disclosed in the System's annual report publicly available from the New Hampshire Retirement System located at 54 Regional Drive, Concord, New Hampshire 03301-8507.

## Benefits Provided

Group I members at age 60 or 65 (for members who commence service after July 1, 2011) qualify for a normal service retirement allowance based on years of creditable service and average final salary for the highest of either 3 or 5 years, depending on when their service commenced. The yearly pension amount is 1/60 or 1.667% of average final compensation (AFC), multiplied by years of creditable service. At age 65, the yearly pension amount is recalculated at 1/66 or 1.515% of AFC multiplied by years of creditable service.

Group II members who are age 60, or members who are at least age 45 with at least 20 years of creditable service, can receive a retirement allowance at a rate of 2.5% of AFC for each year of creditable service, not to exceed 40 years. Members commencing service on or after July 1, 2011 or members who have a nonvested status as of January 1, 2012 can receive a retirement allowance at age 52.5 with 25 years of service or age 60. The benefit shall be equal to 2% of AFC times creditable service up to 42.5 years. However, a member who commenced service on or after July 1, 2011 shall not receive a retirement allowance until attaining the age of 52.5, but may receive a reduced allowance after age 50 if the member has at least 25 years of creditable service where the allowance shall be reduced, for each month by which the benefit commencement date precedes the month after which the member attains 52.5 years of age by  $\frac{1}{4}$  of 1% or age 60.

Members of both groups may qualify for vested deferred allowances, disability allowances and death benefit allowances subject to meeting various eligibility requirements. Benefits are based on AFC or earned compensation and/or service.

## Plan Membership

Employee membership data related to the plan as of June 30, 2023 was as follows:

Retirees and beneficiaries	40,974
Inactive, non-retired members	17,676
Active members	<u>48,582</u>
	<u><u>107,232</u></u>

## Contributions

Plan members are required to contribute a percentage of their earnable compensation to the pension plan, which the contribution rates are 7% for employees and teachers, 11.55% for police and 11.80% for fire. The City makes annual contributions to the pension plan equal to the amount required by Revised Statutes Annotated 100-A:16, which is 13.75% for employees, 19.48% for teachers, 30.67% for police and 29.78% for fire. The City's contribution to the System for the year ended June 30, 2023 was \$9,826,912, which was equal to its annual required contribution.

## Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of the NHRS and additions to/deductions from NHRS's fiduciary net position have been determined on the same basis as they are reported by NHRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pension

At June 30, 2023, the City's proportionate share of the net pension liability totaling \$91,721,217 measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was based on the June 30, 2021 actuarial valuation. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At the most recent measurement date of June 30, 2022, the City's proportion was 1.599%, which was a decrease of 0.038% from its previous year proportion.

For the year ended June 30, 2023, the City recognized pension expense of \$9,506,799. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Differences between expected and actual experience	\$ 1,721,444	\$ 352,103
Net difference between projected and actual earnings on pension plan investments	3,476,116	-
Changes in assumptions	4,878,836	-
Changes in proportion and differences between contributions and proportionate share of contributions	914,344	1,540,494
Contributions subsequent to the measurement date	<u>9,826,912</u>	<u>-</u>
	<u>\$ 20,817,652</u>	<u>\$ 1,892,597</u>

Deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense, as follows:

<u>Year Ended June 30:</u>	
2024	\$ 3,486,491
2025	3,070,489
2026	(1,906,463)
2027	<u>4,447,626</u>
	<u>\$ 9,098,143</u>

### **Actuarial Assumptions**

The total pension liability in the June 30, 2021 actuarial valuation was using the following actuarial assumptions:

Price inflation	2.00% per year
Wage inflation	2.75% (2.25% for teachers) per year
Salary increases	5.40% average, including inflation
Investment rate of return	6.75%, net of pension plan investment expense, including inflation

Mortality rates were based on the Pub-2010 healthy retiree mortality tables with credibility adjustments for each group (police and fire combined) and projected fully generational mortality improvements using scale MP-2019.

Certain actuarial assumptions used in the June 30, 2021 valuation were based on the results of the most recent actuarial experience study, which was for the period July 1, 2016 to June 30, 2019.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major class are summarized in the following table.

<u>Asset Class</u>	Target Allocation <u>Percentage</u>	Weighted Average Average Long- Term Expected Real Rate of <u>Return</u>
Broad US Equity	30.00 %	7.60%
Global Ex-US Equity	<u>20.00</u>	7.90%
Total Public Equity	50.00	
Real Estate Equity	10.00	6.60%
Private Equity	<u>10.00</u>	8.85%
Total Private Market Equity	20.00	
Private Debt	<u>5.00</u>	7.25%
Total Private Debt	5.00	
Core US Fixed Income	<u>25.00</u>	3.60%
Total Fixed Income	25.00	
Inflation	<u>-</u>	2.25%
	<u><u>100.00</u></u> %	

### **Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. For purposes of the projection, member contributions and employer service cost contributions are projected based on the expected payroll of current members only. Employer contributions are determined based on the pension plan's actuarial funding policy and as required by RSA 100-A:16. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the collective total pension liability.

### **Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.75%, as well as what the City's proportionate share of the net pension

liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.75%) or 1 percentage-point higher (7.75%) than the current rate:

1% Decrease <u>(5.75%)</u>	Current Discount Rate <u>(6.75%)</u>	1% Increase <u>(7.75%)</u>
\$ 123,066,748	\$ 91,721,217	\$ 65,660,309

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued NHRS financial report.

## 17. Other Postemployment Benefits Plan

The City has two OPEB plans which employees participate in for which separate disclosure information is provided below.

### City of Dover Retiree Group Health Insurance Plan

#### Plan Description

The City pays toward the cost of health care benefits for certain qualified retirees enrolled at the time of retirement and their eligible dependents (Retiree Group). The City will also pay toward the cost of health care benefits for certain current employees and eligible dependents upon retirement. The City provides post-employment health care benefits for retired employees through the City's single employer benefit plan. The benefits, benefit levels, employee contributions and employer contributions are governed by NH RSA 100-A:50. The City has contracted with an actuarial consultant to provide the actuarial valuation of the City's OPEB liability under GASB 75. The plan does not issue a separate audited financial report.

#### Benefits Provided

The City provides medical, dental, prescription drug, mental health/substance abuse and life insurance to retirees and their covered dependents who meet certain eligibility criteria.

Current retirees have their health care benefit cost paid by the City if they retired while enrolled in the City's Group Health Insurance program and had a minimum of 20 years of continuous creditable service with the City. Current employees are eligible for City cost participation when they retire only if they meet the same enrollment and service criteria and were hired on or before May 30, 2000, depending on the bargaining unit.



Employees who retire from the City under the New Hampshire Retirement System (NHRS) and participated in the City's Group Health Insurance Program at the time of retirement, but who are not eligible for any City retiree health care benefit cost coverage, may also join the Retiree Group. Coverage will continue for themselves and their eligible dependents at their own expense in accordance with state statute (NH RSA 100-A:50).

**Covered Employees**

At June 30, 2023, the following employees were covered by the benefit terms:

Inactive plan members or beneficiaries currently receiving benefit payments	204
Active plan members	<u>667</u>
	<u>871</u>

**Funding Policy and On-Behalf Payments**

The City's policy is to pay for the pay-as-you-go costs as incurred from the General Fund and contribute a flat dollar amount of \$1,253,900 to the OPEB Trust each year.

The retiree health care benefit cost to the City is lessened by subsidies received by retirees from the NHRS. Health care benefit costs are reduced significantly upon a retiree or their dependents attaining the age of 65, at which time they become eligible for Medicare and are changed to a Medicare supplement plan.

For the fiscal year ended June 30, 2023, \$627,436 was recorded as revenues and expenditures in the General Fund relative to on-behalf payment received from the state.

OPEB Trust assets have been set aside by the City and are invested in common with the other trust funds maintained by the City, to pre-fund the City's portion of the OPEB liability; the School Department has not set aside any funds to pre-fund the portion of their liability.

**Net OPEB Liability**

The City's net OPEB liability was measured as of June 30, 2023; the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2022.

The components of the net OPEB liability as of June 30, 2023 were as follows:

Total OPEB liability	\$ 46,834,045
OPEB plan fiduciary net position	<u>15,589,923</u>
Net OPEB liability	<u>\$ 31,244,122</u>
Plan fiduciary net position as a percentage of the total OPEB liability	33.29%

### Actuarial Assumptions

The total OPEB liability at June 30, 2023 was based on June 30, 2022 actuarial valuation and was determined using the following actuarial assumptions:

Inflation	3.00%
Salary increases	3.00%
Discount rate	5.25% City and 4.13% School
Healthcare cost trend rates	7.00% for 2023, fluctuating 0.50%, to an ultimate rate of 4.50% as of 2029 and later years
Participation rate	50% for most City employees and 25% for most school employees
Retirees' share of benefit-related costs	100% for most retirees

Mortality rates for general employees were based on the SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2021. Teachers were based on SOA Pub-2010 Teacher Headcount Weighted Mortality Table fully generational using Scale MP-2021. Police and Fire Employees were based on SOA PUB-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2021. Surviving spouses were based on SOA Pub-2010 Contingent Survivor Headcount Weighted Mortality Table fully generational using Scale MP-2021.

The long-term expected rate of return on Plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding

expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Asset Allocation</u>	<u>Long-term Expected Real Rate of Return</u>
US Large Cap Equity	33.75%	5.75%
US Mid Cap Equity	4.50%	6.75%
Developed International Equity	6.75%	7.00%
Commodity	5.00%	4.00%
Fixed Income	45.00%	2.50%
Cash	5.00%	1.25%
	<u>100.00%</u>	

*Discount Rate.* The discount rate used to measure the total City OPEB liability was 5.25%. This is based on a projection of cash flows which assumed the City would continue to pay the annual pay-as-you-go cost and contribute \$1,253,900 to the OPEB Trust each year. Based on the funding and investment strategy, the OPEB Trust is not expected to be depleted. The 4.09% discount rate for the School Department is based on the S&P Municipal Bond 20-Year High Grade Rate Index as of June 30, 2023.

### Changes in the Net OPEB Liability

Changes in the City's net OPEB liability were as follows for the year ended June 30, 2023:

	Total OPEB Liability <u>(a)</u>	Plan Fiduciary Net Position <u>(b)</u>	Net OPEB Liability <u>(a) - (b)</u>
Balances, beginning of year	\$ 48,325,064	\$ 13,715,552	\$ 34,609,512
Changes for the year:			
Service cost	391,710	-	391,710
Interest	2,494,708	-	2,494,708
Changes in assumptions	(2,391)	-	(2,391)
Differences between expected and actual experience	(2,348,040)	-	(2,348,040)
Contributions - employer	-	3,230,632	(3,230,632)
Net investment income	-	742,763	(742,763)
Benefit payments	(1,976,339)	(1,976,339)	-
Benefit payments - SAU	(50,667)	(50,667)	-
Administrative expense	-	(72,018)	72,018
Net Changes	<u>(1,491,019)</u>	<u>1,874,371</u>	<u>(3,365,390)</u>
Balances, end of year	<u>\$ 46,834,045</u>	<u>\$ 15,589,923</u>	<u>\$ 31,244,122</u>

*Sensitivity of the Net OPEB Liability to Changes in the Discount Rate.* The following presents the City and School Department’s net OPEB liability, as well as what the City and School Department’s net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (4.25% and 3.13%) or 1 percentage point higher (6.25% and 5.13%) than the current discount rate:

	1% <u>Decrease</u>	Current Discount Rate ( <u>5.25%/4.13%</u> )	1% <u>Increase</u>
Net OPEB liability City	\$ 36,470,424	\$ 30,404,207	\$ 25,391,385
Net OPEB liability School Department	<u>901,299</u>	<u>\$ 839,915</u>	<u>\$ 782,002</u>
	<u>\$ 37,371,723</u>	<u>\$ 31,244,122</u>	<u>\$ 26,173,387</u>

*Sensitivity of the Net OPEB Liability to Changes in Healthcare Cost Trend Rates.* The following presents the City and SAU’s net OPEB liability, as well as what the City and SAU’s net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (6.0% decreasing to 3.5%) or 1 percentage point higher (8.0% decreasing to 5.5%) than the current healthcare cost trend rates:

	1% <u>Decrease</u>	Healthcare Cost Trend Rates (7.0% decreasing to 4.5%)	1% <u>Increase</u>
Net OPEB liability City	\$ 24,967,503	\$ 30,404,207	\$ 36,954,608
Net OPEB liability School Department	<u>744,908</u>	<u>839,915</u>	<u>951,624</u>
	<u>\$ 25,712,411</u>	<u>\$ 31,244,122</u>	<u>\$ 37,906,232</u>

**OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2023, the City recognized OPEB expense of \$1,087,419. At June 30, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Difference between expected and actual experience	\$ 50,174	\$ 9,471,086
Change in assumptions	3,310,015	90,763
Net difference between projected and actual earnings on plan investments	<u>-</u>	<u>374,928</u>
	<u>\$ 3,360,189</u>	<u>\$ 9,936,777</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense, as follows:

<u>Year Ended June 30:</u>	
2024	\$ (1,321,175)
2025	(2,151,392)
2026	(1,966,651)
2027	(702,332)
2028	(398,709)
Thereafter	<u>(36,329)</u>
	<u>\$ (6,576,588)</u>

**State of New Hampshire Retirement System Group Health Insurance Plan**

**Plan Description**

The City also participates in a second other post-retirement benefit (OPEB) plan that provides health insurance (Health Plan) to retiring employees. The Health Plan is a cost-sharing multiple – employer OPEB plan administered by New Hampshire Retirement System (NHRS). Benefit amounts and eligibility requirements for the OPEB Plan are set by state law (RSA 100-A:52, RSA 100-A:52-a, and RSA 100-A:52b) and members are designated in statute by type.

The New Hampshire Retirement System, a Public Employees Retirement System (PERS), is divided into two membership groups. State or local employees and teachers belong to *Group I*. Police officers and firefighters belong to *Group II*. Additional information is disclosed in the System's annual report publicly available from the New Hampshire Retirement System located at 54 Regional Drive, Concord, New Hampshire 03301-8507.

### **Benefits Provided**

The OPEB Plan provides a medical insurance subsidy to qualified retired members. The medical insurance subsidy is a payment made by NHRS to the former employer or its insurance administrator toward the cost of health insurance for a qualified retiree, his/her qualified spouse, and his/her certified dependent children with a disability who are living in the household and being cared for by the retiree. Group I benefits are based on creditable service, age and retirement date. Group II benefits are based on hire date, age and creditable service. The OPEB plan is closed to new entrants. The monthly Medical Subsidy rates are:

1 Person - \$375.56
2 Person - \$751.12
1 Person Medicare Supplement - \$236.84
2 Person Medicare Supplement - \$473.68

### **Contributions**

Pursuant to RSA 100-A:16, III, and the biennial actuarial valuation, funding for the Medical Subsidy payment is via the employer contributions rates set forth by NHRS. Employer contributions required to cover that amount of cost not met by the members' contributions are determined by a biennial actuarial valuation by the NHRS actuary using the entry age normal funding method and are expressed as a percentage of earnable compensation. The City contributed 0.31% of earnable compensation for Group I employees, 1.54% for Group I teachers and 3.21% of earnable compensation for Group II fire and police department members. Employees are not required to contribute. The State Legislature has the authority to establish, amend, and discontinue the contribution requirements of the Medical Subsidy plan.

### **Actuarial Assumptions**

Actuarial assumptions are the same in the New Hampshire Retirement System footnote.

### **Net OPEB Liability, Expense, and Deferred Outflows and Inflows**

The City's proportionate share of the net NHRS Medical Subsidy (net OPEB liability) as of the measurement date of June 30, 2022 was \$6,350,159.

For the year ended June 30, 2023, the City recognized an OPEB expense related to the NHRS Medical Subsidy of \$187,073. At June 30, 2023, the City reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Net difference between projected and actual earnings on OPEB investment	\$ 17,355	\$ -
City contributions subsequent to the measurement date	<u>736,427</u>	<u>-</u>
	<u>\$ 753,782</u>	<u>\$ -</u>

The amount reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the net OPEB liability in the year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:

2024	\$ 2,885
2025	750
2026	(6,827)
2027	<u>20,547</u>
	<u>\$ 17,355</u>

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

1% Decrease <u>(5.75%)</u>	Discount Rate <u>(6.75%)</u>	1% Increase <u>(7.75%)</u>
\$ 6,894,179	\$ 6,350,159	\$ 5,876,360

## Healthcare Cost Trend Rate

Healthcare cost trend rates are not applicable given that the benefits are fixed stipends.

## Consolidation of Net OPEB Liabilities and Related Items

	Net OPEB <u>Liability</u>	Total Deferred Outflows of <u>Resources</u>	Total Deferred Inflows of <u>Resources</u>	Total OPEB <u>Expense</u>
City OPEB Plan	\$ 31,244,122	\$ 3,360,189	\$ 9,936,777	\$ 1,087,419
Proportionate share of NHRS Medical Subsidy Plan	<u>6,350,159</u>	<u>753,782</u>	<u>-</u>	<u>187,073</u>
	<u>\$ 37,594,281</u>	<u>\$ 4,113,971</u>	<u>\$ 9,936,777</u>	<u>\$ 1,274,492</u>

### 18. Landfill Closure and Postclosure Care Costs

The City owned and operated a 55-acre landfill on Tolend Road from 1960 to 1979. On September 10, 1991, the Environmental Protection Agency (EPA) issued a Record of Decision (ROD) on the closure of the site, including the City as a Potentially Responsible Party (PRP). The City is responsible for 42.68% of the costs for closure and post closure maintenance for the landfill site and responsible for 69.8% of the costs for the Southern Plume. Thirty-two PRPs made final settlement on all costs related to the closure with EPA. The City established an initial estimated \$11 million liability for its share of the capping and management of mitigation costs for the former landfill.

The City entered negotiations with the EPA and the State of New Hampshire Department of Environmental Services to implement a cost savings alternative to the closure capping. The City received approval for a pilot program to determine the effectiveness of an air sparging trench along the down gradient edge of the landfill which will treat contaminated ground water. As a result, the City received a four-year deferral of the capping requirement from EPA.

An Amended Record of Decision (AROD) from EPA was issued on September 30, 2004 to change the closure method. The City's new liability was estimated to be \$8 million for the alternative closure method using the same cost sharing percentage of 42.68%.

In January 2012, the construction of the source control remedy was completed for the landfill source control area. This construction consisted of two separate components, the groundwater extraction system, and the sewer conveyance system. The groundwater extraction system is designed to intercept contaminated groundwater emanating from beneath the former landfill; the groundwater is then conveyed to the City's wastewater



treatment plant for treatment. The groundwater extraction system has been operational for eight years.

In 2019, the EPA completed a Five-Year Review, which had five specific recommendations for additional work at the former landfill including the Eastern Plume, and additional monitoring work for the Southern Plume. Two new contaminants have become a national concern for EPA and clean-up standards are established because these contaminants move quickly in groundwater. Monitoring work for the Southern Plume found these contaminants closer to the Bellamy reservoir. EPA is requiring the design and construction of a remedial system to intercept the contaminants moving toward the Bellamy Reservoir. It is anticipated that a design will be completed in 2024 and system construction to occur in 2024 and 2025.

The groundwater extraction system for the landfill source control area, to include the Five-Year review costs, is estimated for FY2024 at \$1,679,050, with the City being responsible for 42.68% or \$716,618. On the Southern Plume, monitoring costs are estimated at \$167,000 for 2024 with the City's 69.80% share being \$116,566, the current estimate to design and construct the remedial system to protect the Bellamy reservoir is \$5,000,000 for 2024 with the City's 69.8% share being \$3,490,000. Annual operation and maintenance costs for the Southern Plume system beginning in 2025 are projected to be \$500,000 per year, with the City's share being \$349,000.

Therefore, as of June 30, 2023 the City adjusted the landfill closure liability to reflect an estimate of \$38,955,536 for 30-year estimate of post closure operations of the groundwater extraction and sewer conveyance systems for the Eastern Plume, the sampling costs and construction and implementation of a groundwater extraction system for the Southern Plume. The City is expecting to fund its share of post closure costs through the annual operating budget. The total current cost of landfill closure and post-closure care is an estimate subject to changes resulting from inflation, deflation, technology, or changes in applicable laws and regulations.

The total current cost of landfill closure and post-closure care is an estimate subject to changes resulting from inflation, deflation, technology, or changes in applicable laws and regulations.

## **19. Environmental Liability**

In the early 2000's the US Army Corps of Engineering wanted to make the Cochemo river deeper and began a dredging project. It was determined that the soil being removed was hazardous and needed to be stored separately. The City built a site to store the hazardous material; however, that site is not capped. The design of the site is required for it to be full before it can be capped. The City is currently in the process of working towards adding additional material to the site. The estimate for capping the site is currently assessed at \$3,600,000. Actual costs may differ depending on the timing of completion.

## **20. Commitments and Contingencies**

### **Outstanding Lawsuits**

There are several pending lawsuits in which the City is involved. The City's management is of the opinion that the potential future settlement of such claims would not materially affect its financial statements taken as a whole and any liabilities incurred would be substantially covered by insurance.

### **Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

### **County Assessment**

The City's property tax assessment is approximately 32% of Strafford County's total assessment. Strafford County has \$3,840,435 unassigned fund balance per their December 31, 2022 ACFR.

### **Encumbrances**

At fiscal year-end, the City's commitments for encumbrances in the General Fund were \$4,975,657.

## **21. Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the City carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three fiscal years.

## 22. Deferred Outflows of Resources and Deferred Inflows of Resources

The following is a summary of deferred outflows of resources and deferred inflows of resources as reported in the Statement of Net Position as of June 30, 2023:

	Governmental Activities	Business-type Activities
Deferred outflows from the pension plan	\$ 20,160,750	\$ 656,902
Deferred outflows from OPEB	3,087,409	272,780
Deferred outflows from OPEB NH Group Healthcare	753,782	-
Deferred outflows from deferred loss on refunding	<u>604,892</u>	<u>164,519</u>
Total deferred outflows	<u>\$ 24,606,833</u>	<u>\$ 1,094,201</u>
Deferred inflows from the pension plan	\$ 1,832,876	\$ 59,721
Deferred inflows from OPEB	<u>9,109,899</u>	<u>826,878</u>
Total deferred inflows	<u>\$ 10,942,775</u>	<u>\$ 886,599</u>

## 23. Governmental Funds - Fund Balances

The following is a schedule of fund balance classifications for governmental funds as of June 30, 2023:

	General Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable			
Inventory	\$ <u>2,098</u>	\$ <u>114,246</u>	\$ <u>116,344</u>
Total Nonexpendable	2,098	114,246	116,344
Restricted			
Special revenue funds:			
Cemetery perpetual care	-	5,869,811	5,869,811
Housing rehab loan	-	340,862	340,862
Police DOJ	-	374,821	374,821
Emergency management	-	564,140	564,140
School cafeteria	-	946,171	946,171
Planning improvements	-	750,214	750,214
Conservation	-	2,131,203	2,131,203
School facilities	-	212,458	212,458
City facilities	-	10,204,141	10,204,141
Other special revenue funds	-	5,510,397	5,510,397
Capital projects	<u>-</u>	<u>2,952,612</u>	<u>2,952,612</u>
Total Restricted	-	29,856,830	29,856,830

Committed			
City capital reserve	1,201,058	-	1,201,058
School capital reserve	1,256,742	-	1,256,742
Residential solid waste	-	362,992	362,992
Other special revenue funds	-	976,916	976,916
Recreation field construction	-	2,612	2,612
Debt service funds	-	2,038,956	2,038,956
Total Committed	2,457,800	3,381,476	5,839,276
Assigned			
Building improvements	3,767,517	-	3,767,517
Land improvements	3,086,416	-	3,086,416
Computers and communication equipment	389,880	-	389,880
Machinery and equipment	838,547	-	838,547
Other - capital	259,626	-	259,626
Other - City	1,281,982	-	1,281,982
Other - School	840,085	-	840,085
Total Assigned	10,464,053	-	10,464,053
Unassigned	28,402,097	(6,761,485)	21,640,612
Total Unassigned	28,402,097	(6,761,485)	21,640,612
Total Fund Balances	\$ 41,326,048	\$ 26,591,067	\$ 67,917,115

## 24. Restricted Net Position

The City's restricted net position at June 30, 2023 was comprised of the following:

<u>Purpose</u>	<u>Governmental Activities</u>
Grants	\$ 1,335
Housing and community development	413,172
Cemetery perpetual care	5,869,811
Public safety	2,027,509
School department	767,762
Public works	313,594
Planning	750,214
Conservation	2,131,203
Recreation	253,754
Library	596,636
Welfare	641,811
Total	\$ 13,766,801

## 25. Tax Increment Financing Districts

The City has created two tax increment finance districts (TIFD) as authorized by the State of New Hampshire statutes for municipal economic development and revitalization districts. These

districts have been designated by the City to improve infrastructure development, marketing and promotion of the district, and encourage new development.

The Downtown Dover TIFD creation is intended to help provide downtown parking for various users and support infill and economic development by providing public parking facilities and other public infrastructure improvements. The Downtown Dover TIFD is owned by the City and any revenue that is earned from this TIFD is used to pay debt service or will be accumulated in a special revenue account to be used for bond debt payments in the future. Property taxes are not being foregone or retired to a specific taxpayer but remain with the City for debt service payments that relate to this TIFD. For the fiscal year ended June 30, 2023, the Downtown Dover TIFD had a total tax captured of \$1,666,110 that will be used for the purposes previously noted.

The Waterfront TIFD creation is intended to create a clean and readily developable site along the Cocheco River and other public infrastructure improvements to support development of the site. The Waterfront TIFD is owned by the City and any revenue that is earned from this TIFD is used to pay debt service or will be accumulated in a special revenue account to be used for bond debt payments in the future. Property taxes are not being foregone or retired to a specific taxpayer but remain with the City for debt service payments that relate to this TIFD. For the fiscal year ended June 30, 2023, the Waterfront TIFD had a total tax captured of \$192,275 that will be used for the purposes previously noted.

**26. Beginning Fund Balance Reclassification**

The City’s major governmental funds for fiscal year 2023, as defined by Governmental Accounting Standards Boards Statement No. 34, *Basic Financial Statements – and Management’s Discussion and Analysis – for State and Local Governments*, have changed from the previous fiscal year. Accordingly, the following reconciliation is provided:

Fund Basis Financial Statements:

	<u>ARPA Fund</u>	Nonmajor Governmental <u>Funds</u>	<u>Total</u>
As previously reported	\$ (12,827)	\$ 23,975,347	\$ 23,962,520
Reclassification of major funds	<u>12,827</u>	<u>(12,827)</u>	<u>-</u>
As reclassified	<u>\$ -</u>	<u>\$ 23,962,520</u>	<u>\$ 23,962,520</u>

## **27. Subsequent Events**

Subsequent to June 30, 2023, the City issued general obligation bonds through the New Hampshire Municipal Bond Bank for \$24,466,887. The bonds mature on August 15, 2043 with an interest rate of 3.72%.

The City has evaluated subsequent events through February 21, 2024, the date the financial statements were available to be issued.

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## REQUIRED SUPPLEMENTARY INFORMATION



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## **General Fund**

The General Fund is established to account for all resources obtained and used for those services commonly provided by the City which are not accounted for in any other fund. These services include, among other items: general government, public safety, public works, culture and recreation, education, public welfare, intergovernmental, and debt service. The primary sources of revenue of the General Fund are property taxes, unrestricted state revenue sharing grants, certain restricted grants, and fees for services rendered.

**CITY OF DOVER, NEW HAMPSHIRE**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND OTHER FINANCING SOURCES AND USES**  
**BUDGET AND ACTUAL - GENERAL FUND**

FOR THE YEAR ENDED JUNE 30, 2023  
(Unaudited)

	Budgeted Amounts		Actual (Budgetary Basis)	Variance with Final Budget - Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 100,770,467	\$ 99,906,184	\$ 100,132,258	\$ 226,074
Licenses and permits	7,237,054	6,987,054	7,793,310	806,256
Intergovernmental	6,185,237	6,743,979	4,131,426	(2,612,553)
Current services	4,700,329	4,600,329	4,620,981	20,652
Education	19,461,763	19,808,012	20,578,031	770,019
Investment income	400,000	350,000	1,546,800	1,196,800
Miscellaneous	585,934	585,934	665,933	79,999
Total Revenues	139,340,784	138,981,492	139,468,739	487,247
<b>EXPENDITURES</b>				
<b>General Government</b>				
City Council	476,252	476,252	257,668	218,584
Executive	2,169,947	2,169,947	2,076,319	93,628
Finance	2,459,971	2,459,971	2,235,195	224,776
Planning	966,396	966,396	839,144	127,252
Miscellaneous	1,092,142	1,649,542	1,350,272	299,270
Total General Government	7,164,708	7,722,108	6,758,598	963,510
<b>Public Safety</b>				
Police	10,449,863	9,474,863	9,272,204	202,659
Fire and rescue	12,349,470	11,729,470	11,680,055	49,415
Total Public Safety	22,799,333	21,204,333	20,952,259	252,074
<b>Public Works</b>				
Community services - public works	9,721,708	9,941,708	9,925,309	16,399
<b>Culture and Recreation</b>				
Recreation	2,919,166	4,579,166	4,560,941	18,225
Public library	1,727,385	1,727,385	1,685,343	42,042
Total Culture and Recreation	4,646,551	6,306,551	6,246,284	60,267
<b>Public welfare</b>				
Public welfare	898,614	698,614	525,279	173,335
<b>Education</b>				
School department	67,866,258	67,866,258	67,106,996	759,262

(continued)

**CITY OF DOVER, NEW HAMPSHIRE**  
 REQUIRED SUPPLEMENTARY INFORMATION  
 SCHEDULE OF REVENUES, EXPENDITURES AND OTHER FINANCING SOURCES AND USES  
 BUDGET AND ACTUAL - GENERAL FUND

FOR THE YEAR ENDED JUNE 30, 2023  
 (Unaudited)

(continued)	Budgeted Amounts		Actual	Variance with
	<u>Original</u>	<u>Final</u>	(Budgetary	Final Budget -
			Basis)	Positive
				<u>(Negative)</u>
<b>Debt Service</b>				
Principal	7,878,133	7,678,133	7,581,268	96,865
Interest	<u>4,697,965</u>	<u>4,647,965</u>	<u>4,636,466</u>	<u>11,499</u>
Total Debt Service	12,576,098	12,326,098	12,217,734	108,364
<b>Intergovernmental</b>				
County tax	<u>10,308,597</u>	<u>9,848,433</u>	<u>9,848,433</u>	<u>-</u>
Total Expenditures	135,981,867	135,914,103	133,580,892	2,333,211
<b>Other Financing Sources and Uses</b>				
Transfers in	663,507	663,507	33,884	(629,623)
Other financing sources	129,900	421,428	144,182	(277,246)
Use of fund balance	-	-	-	-
Transfer out	<u>(4,152,324)</u>	<u>(4,152,324)</u>	<u>(4,152,324)</u>	<u>-</u>
Total Other Financing Sources and Uses	<u>(3,358,917)</u>	<u>(3,067,389)</u>	<u>(3,974,258)</u>	<u>(906,869)</u>
Excess of revenues and other sources over expenditures and other uses	\$ <u>-</u>	\$ <u>-</u>	\$ <u>1,913,589</u>	\$ <u>1,913,589</u>

See Independent Auditors' Report and Notes to Required Supplementary Information for General Fund Budget

**Notes to Required Supplementary Information  
for General Fund Budget**

**Budget/GAAP Reconciliation**

The budgetary data is based upon accounting principles that differ from GAAP. Therefore, in addition to the GAAP basis financial statements, the results of operations of the General Fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison with budgetary data. The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

<u>General Fund</u>	Revenues and Other <u>Financing Sources</u>	Expenditures and Other <u>Financing Uses</u>
GAAP Basis	\$ 132,011,355	\$ 127,724,610
Reverse on-behalf payments	(627,436)	(627,436)
Add end-of-year appropriation carryforwards to expenditures	-	10,440,893
Less expenditures from prior year reserves and carryovers	-	(8,443,265)
To gross up county tax	9,848,433	9,848,433
Capital reserve fund activity	(1,367,663)	(985,374)
To gross up for loan forgiveness	(221,231)	(221,231)
Other adjustments	<u>3,347</u>	<u>(3,414)</u>
Budgetary Basis	<u>\$ 139,646,805</u>	<u>\$ 137,733,216</u>

**CITY OF DOVER, NEW HAMPSHIRE**  
**GROUP HEALTH INSURANCE PLAN**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CHANGES IN THE CITY'S NET OPEB LIABILITY AND RELATED RATIOS**  
(Unaudited)

	2023	2022	2021	2020	2019	2018	2017	2016
<b>Total OPEB Liability</b>								
Service cost	\$ 391,710	\$ 499,034	\$ 520,253	\$ 566,300	\$ 462,914	\$ 499,278	\$ 618,562	\$ 738,313
Interest	2,494,708	2,413,772	2,710,389	2,693,123	2,715,879	2,537,472	2,654,521	2,096,703
Changes of benefit terms	-	-	-	-	-	-	(189,790)	-
Differences between expected and actual experience	(2,348,040)	(520,291)	(6,853,285)	(1,465,431)	(122,054)	(351,420)	(4,907,820)	(9,089,639)
Changes of assumptions	(2,391)	895,193	27,023	663,701	4,700,779	1,278,773	(2,414,846)	4,713,618
Benefit payments	<u>(2,027,006)</u>	<u>(1,897,325)</u>	<u>(1,918,137)</u>	<u>(1,915,301)</u>	<u>(1,801,265)</u>	<u>(1,644,279)</u>	<u>(1,677,040)</u>	<u>(1,302,070)</u>
Net change in total OPEB liability	(1,491,019)	1,390,383	(5,513,757)	542,392	5,956,253	2,319,824	(5,916,413)	(2,843,075)
Total OPEB liability - beginning	<u>48,325,064</u>	<u>46,934,681</u>	<u>52,448,438</u>	<u>51,906,046</u>	<u>45,949,793</u>	<u>43,629,969</u>	<u>49,546,382</u>	<u>52,389,457</u>
Total OPEB liability - ending	46,834,045	48,325,064	46,934,681	52,448,438	51,906,046	45,949,793	43,629,969	49,546,382
<b>Plan Fiduciary Net Position**</b>								
Contributions - employer	3,230,632	3,067,031	2,950,392	3,030,131	3,023,877	2,898,379	2,930,940	2,772,052
Net investment income	742,763	1,191,446	764,162	173,561	314,635	298,278	157,554	78,997
Benefit payments	(2,027,006)	(1,897,325)	(1,918,137)	(1,890,632)	(1,723,598)	(1,644,479)	(1,677,040)	(1,302,070)
Administrative expense	<u>(72,018)</u>	<u>(73,062)</u>	<u>(61,090)</u>	<u>(51,016)</u>	<u>(58,248)</u>	<u>(48,867)</u>	<u>(38,133)</u>	<u>-</u>
Net change in plan fiduciary net position	1,874,371	2,288,090	1,735,327	1,262,044	1,556,666	1,503,311	1,373,321	1,548,979
Plan fiduciary net position - beginning	<u>13,715,552</u>	<u>11,427,462</u>	<u>9,692,135</u>	<u>8,430,091</u>	<u>6,873,425</u> *	<u>5,416,493</u>	<u>4,043,172</u>	<u>2,494,193</u>
Plan fiduciary net position - ending	<u>15,589,923</u>	<u>13,715,552</u>	<u>11,427,462</u>	<u>9,692,135</u>	<u>8,430,091</u>	<u>6,919,804</u>	<u>5,416,493</u>	<u>4,043,172</u>
Net OPEB liability - ending	\$ <u>31,244,122</u>	\$ <u>34,609,512</u>	\$ <u>35,507,219</u>	\$ <u>42,756,303</u>	\$ <u>43,475,955</u>	\$ <u>39,029,989</u>	\$ <u>38,213,476</u>	\$ <u>45,503,210</u>

\* as restated, prior periods not adjusted

\*\* May reflect certain rounding and immaterial classification differences from the Statement of Changes in Fiduciary Net Position

Plan fiduciary net position as a % of total OPEB liability	33.29%	28.90%	24.35%	18.48%	16.24%	15.06%	12.41%	8.16%
Money-weighted rate of return on investments	5.42%	10.43%	7.88%	2.06%	4.58%	6.90%	7.39%	3.59%
Covered employee payroll	\$ 52,058,849	\$ 39,135,514	\$ 37,399,618	\$ 36,953,216	\$ 34,227,405	\$ 33,579,168	\$ 31,478,114	\$ 30,561,275
Net OPEB liability as a % of covered employee payroll	60.02%	88.44%	94.94%	115.70%	127.02%	116.24%	121.40%	148.89%

The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

See notes to the City's financial statements for summary of significant actuarial methods and assumptions.

See Independent Auditors' Report.

CITY OF DOVER, NEW HAMPSHIRE  
GROUP HEALTH INSURANCE PLAN  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY'S CONTRIBUTIONS TO THE OPEB PLAN  
(Unaudited)

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>Schedule of Contributions</b>								
Actuarially determined contribution	\$ 3,192,944	\$ 3,281,606	\$ 3,818,066	3,862,771	\$ 3,537,590	\$ 3,125,310	\$ 3,074,529	\$ 3,307,027
Contributions in relation to the actuarially determined contribution	<u>3,179,965</u>	<u>3,045,333</u>	<u>2,933,519</u>	<u>3,030,131</u>	<u>3,179,965</u>	<u>2,898,379</u>	<u>2,930,940</u>	<u>2,674,772</u>
Contribution deficiency (excess)	<u>\$ 12,979</u>	<u>\$ 236,273</u>	<u>\$ 884,547</u>	<u>832,640</u>	<u>\$ 357,625</u>	<u>\$ 226,931</u>	<u>\$ 143,589</u>	<u>\$ 632,255</u>
Covered employee payroll	\$ 52,058,849	\$ 39,135,514	\$ 37,399,618	36,953,216	\$ 34,227,405	\$ 33,579,168	\$ 31,478,114	\$ 30,561,275
Contributions as a percentage of covered employee payroll	6.11%	7.78%	7.84%	8.20%	9.29%	8.63%	9.31%	8.75%

**Notes to Required Supplementary Information**

*Valuation Date:* Actuarially determined contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

*Methods and Assumptions Used to Determine Contribution Rates:*

Actual cost method	Entry age normal level percentage of salary
Amortization method	Level dollar
Remaining amortization period	20 years
Asset valuation method	Market value of asset
Inflation	3.00%
Healthcare cost trend rates	7.0% initial, decreasing 0.5% per year to an ultimate rate of 4.5%
Salary increases	3%, average, including inflation
Investment rate of return	7%, net of Plan investment expense, including inflation

The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.

See Independent Auditors' Report.

**CITY OF DOVER, NEW HAMPSHIRE**  
**NEW HAMPSHIRE RETIREMENT SYSTEM GROUP HEALTH INSURANCE PLAN**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET OPEB LIABILITY**  
**(Unaudited)**

State of New Hampshire Retirement System

<u>Fiscal Year</u>	<u>Valuation Date</u>	<u>City Proportion of the Net OPEB Liability</u>	<u>City Proportionate Share of the Net OPEB Liability</u>	<u>Covered Payroll</u>	<u>City Share of the Net OPEB Liability as a Percentage of Covered Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability</u>
2023	6/30/22	\$ 6,350,159	1.680%	\$ 49,051,001	12.95%	10.64%
2022	6/30/21	\$ 6,767,842	1.690%	\$ 45,010,477	15.04%	11.06%
2021	6/30/20	\$ 7,343,817	1.678%	\$ 43,054,343	17.06%	7.74%
2020	6/30/19	\$ 7,249,066	1.654%	\$ 41,315,457	17.55%	7.75%
2019	6/30/18	\$ 7,617,180	1.664%	\$ 39,861,835	19.11%	7.53%
2018	6/30/17	\$ 7,378,922	1.614%	\$ 38,874,038	18.50%	7.91%
2017	6/30/16	\$ 7,781,769	1.607%	\$ 37,720,100	20.00%	5.21%

*The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.*

See Independent Auditors' Report.



**CITY OF DOVER, NEW HAMPSHIRE**  
**NEW HAMPSHIRE RETIREMENT SYSTEM GROUP HEALTH INSURANCE PLAN**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF CONTRIBUTIONS**  
(Unaudited)

State of New Hampshire Retirement System					
Fiscal Year	Contractually Required Contribution	Contributions Relative to Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Employee Payroll
2023	\$ 736,427	\$ 736,427	\$ -	\$ 49,228,660	1.50%
2022	\$ 708,262	\$ 708,262	\$ -	\$ 49,051,001	1.44%
2021	\$ 815,989	\$ 815,989	\$ -	\$ 45,010,477	1.81%
2020	\$ 785,002	\$ 785,002	\$ -	\$ 43,054,343	1.82%
2019	\$ 754,584	\$ 754,584	\$ -	\$ 41,315,457	1.83%
2018	\$ 735,904	\$ 735,904	\$ -	\$ 39,861,835	1.80%
2017	\$ 956,511	\$ 956,511	\$ -	\$ 38,874,038	2.50%

*The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.*

See Independent Auditors' Report.

**CITY OF DOVER, NEW HAMPSHIRE**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
(Unaudited)

State of New Hampshire Retirement System

<u>Fiscal Year</u>	<u>Valuation Date</u>	<u>City Proportion of the Net Pension Liability</u>	<u>City Proportionate Share of the Net Pension Liability</u>	<u>Covered Payroll</u>	<u>City Share of the Net Pension Liability as a Percentage of Covered Payroll</u>	<u>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</u>
2023	6/30/22	\$91,721,217	1.599%	\$ 49,051,001	186.99%	65.12%
2022	6/30/21	\$72,543,244	1.637%	\$ 45,010,477	161.17%	72.22%
2021	6/30/20	\$103,786,237	1.623%	\$ 43,054,343	241.06%	58.72%
2020	6/30/19	\$76,899,262	1.598%	\$ 41,315,457	186.13%	65.59%
2019	6/30/18	\$76,839,342	1.596%	\$ 39,861,835	192.76%	64.73%
2018	6/30/17	\$76,583,835	1.557%	\$ 38,874,038	192.10%	62.70%
2017	6/30/16	\$82,317,550	1.548%	\$ 37,720,100	211.80%	58.30%
2016	6/30/15	\$57,935,100	1.462%	\$ 35,731,344	153.60%	65.50%
2015	6/30/14	\$53,853,578	1.435%	\$ 35,709,225	150.70%	66.30%

*The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.*

See Independent Auditors' Report.

**CITY OF DOVER, NEW HAMPSHIRE**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF PENSION CONTRIBUTIONS**  
(Unaudited)

State of New Hampshire Retirement System

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Fiscal Year	Contractually Required Contribution	Contributions in Relation to the Contractually Required Contribution	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Employee Payroll
2023	\$ 9,826,912	\$ 9,826,912	\$ -	\$ 49,228,660	19.96%
2022	\$ 9,276,695	\$ 9,276,695	\$ -	\$ 49,051,001	18.91%
2021	\$ 7,572,288	\$ 7,572,288	\$ -	\$ 45,010,477	16.82%
2020	\$ 7,244,046	\$ 7,244,046	\$ -	\$ 43,054,343	16.83%
2019	\$ 6,955,018	\$ 6,955,018	\$ -	\$ 41,315,457	16.83%
2018	\$ 6,744,626	\$ 6,744,626	\$ -	\$ 39,861,835	16.90%
2017	\$ 5,697,818	\$ 5,697,818	\$ -	\$ 38,874,038	14.70%
2016	\$ 5,237,693	\$ 5,237,693	\$ -	\$ 37,720,100	13.90%
2015	\$ 4,929,300	\$ 4,929,300	\$ -	\$ 35,731,344	13.80%

*The required supplementary information is intended to show information for 10 years. Additional years' information will be displayed as it becomes available.*

See Independent Auditors' Report.

## **Combining Financial Statements**

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## Nonmajor Governmental Funds

### Special Revenue Funds

Special Revenue Funds are established to account for resources obtained and expended for specified purposes and restricted by law or local action.

Special Revenue Funds are established for the following purposes:

- **Community Development Fund** – To account for grant proceeds received from the U.S. Department of Housing and Urban Development under the Community Development Block Grant (CDBG) program and the related program and subgrant expenditures.
- **CDBG Recovery Fund** – To account for the ARRA grant proceeds related to the CDBG program.
- **Dover Main Street Fund** – To account for the expenditures related to the Main Street Program, reimbursed by Dover Main Street, Inc.
- **Housing Rehabilitation Loan Fund** – To account for loans given to low- and moderate-income individuals for the purpose of improving their private dwellings.
- **Economic Development Loan Fund** – To account for loans given to small business for the purpose of business establishment or expansion.
- **Police DOJ Fund** – To account for grant proceeds from the U.S. Department of Justice for various drug and alcohol awareness and prevention programs.
- **Homeland Security Fund** – To account for grant proceeds from the U.S. Department of Homeland Security for equipment purchases.
- **Police DHA Fund** – To account for funds received from the Dover Housing Authority for payment toward funding a police officer presence at their housing area.
- **Police DOT Fund** – To account for grant proceeds from the U.S. Department of Transportation for various driving safety programs.
- **DHHS Assistance Programs** – To account for grant proceeds for at-risk youth in the community passed through Department of Health and Public Welfare.
- **Police Tobacco Fund** – To account for grant proceeds of various tobacco and alcohol awareness and prevention programs.
- **Emergency Management Fund** – To account for grant proceeds from the U.S. Federal Emergency Management Agency for preparation for major disasters.
- **Radiological Emergency Response** – To account for grant proceeds related to emergency preparedness for Seabrook radiological response.

- **DOI Fund - National Park Programs** – To account for grant proceeds from the U.S. Department of the Interior for various programs.
- **EPA Fund** – To account for grant proceeds from the U.S. Environmental Protection Agency for various programs.
- **NEA Fund - National Endowment for the Arts** – To account for grant proceeds from the National Endowment of the Arts for various programs used to develop and maintain partnerships with State and jurisdictional art agencies.
- **NEH Fund - National Endowment for the Humanities** – To account for grant proceeds from the National Endowment of the Humanities for various programs used to develop and maintain partnerships with State and jurisdictional humanity agencies.
- **School Cafeteria Fund** – To account for cafeteria operations of the Dover school system, including reimbursement from the U.S. Department of Education and receipt of U.S. Department of Agriculture food commodities.
- **School Federal Aid Fund** – To account for grants received from the U.S. Department of Education for various programs supporting school operations.
- **School Special Programs Fund** – To account for the Healthy Universal Beginnings program and ancillary education programs supported by the Dover school system and funded mainly by non-federal grants.
- **Planning Improvements Fund** – To account for the funds received pursuant to Planning Board conditions for approval and held for related offsite improvements or other expenditures.
- **Police and Fire Detail** – To account for police and fire outside detail activity.
- **Parking Activity Fund** – To account for revenues of all parking lots, leased parking spaces, and metered parking, and expenditures of enforcement, lighting, and snow removal.
- **Police Special Fund** – To account for forfeiture proceeds and special investigative expenditures.
- **Fire Special Projects Fund** – To account for special purpose grants awarded to the Fire Department.
- **Conservation Fund** – To account for the proceeds of current use (land change) penalties and the purchase of land or easements for conservation purposes.
- **Residential Solid Waste Fund** – To account for revenue from the sale of garbage bags and waste tags to local outlets for resale to the public and the expenditures or residential solid waste pickup and disposal.
- **McConnell Center Fund** – To account for the operations and maintenance of the McConnell Center facility and revenues from the leasing of space to 501(c)3 organizations and City and State organizations.
- **Recreation Programs Fund** – To account for the revenue and expenditures of self-supporting recreational programs.

- **Recreation Field Maintenance Fund** – To account for 10% of the proceeds of the sale of City gravel for use to maintain recreation fields.
- **Library Fines Fund** – To account for revenue assessed on late return of books for use to purchase books, periodicals, etc. for the Dover Public Library.
- **Tuition Programs Fund** – To account for the revenue and expenditures for Dover school supported Dover Adult Learning Center and summer sessions.
- **Vocational Center Fund** – To account for revenues and expenditures of minor programs of the Dover High School Regional Vocational Education Center.
- **School Facilities Fund** – To account for gate receipts used toward the cost of facility maintenance and upgrades.
- **City Facilities Fund** – These funds have been established in accordance with NH RSA Chapter 34 to account for revenues to finance infrastructure, equipment, and facility improvements as identified projects, pursuant to future growth of the City, in the Planning Board’s recommended Capital Improvements Plan for the Police Department, Fire and Rescue Department, Recreation Department, and School Department.
- **ARPA Fund** – To account for all financial resources related to the American Rescue Plan Act grant.
- **Other Special Revenue Funds** – To account for revenues and expenditures associated with various special revenue funds, formally classified as trusts under the “Pre-GASB 34” reporting model.



## Capital Project Funds

- **CIP FY24** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2024 of the Capital Improvements Program.
- **CIP FY23** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2023 of the Capital Improvements Program.
- **CIP FY22** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2022 of the Capital Improvements Program.
- **CIP FY21** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2021 of the Capital Improvements Program.
- **CIP FY20** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2020 of the Capital Improvements Program.
- **CIP FY19** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2019 of the Capital Improvements Program.
- **CIP FY18** – To account for the revenue from bond and loan proceeds, capital reserve transfers, and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2018 of the Capital Improvements Program.
- **CIP FY17** – To account for the revenue from bond and loan proceeds, capital reserve transfers, and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2017 of the Capital Improvements Program.
- **CIP FY16** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2016 of the Capital Improvements Program.
- **CIP FY15** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2015 of the Capital Improvements Program.
- **CIP FY13** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2013 of the Capital Improvements Program.
- **CIP FY09** – To account for the revenue from bond and loan proceeds, capital reserve transfers and federal and state grant funding and the related expenditures for authorized projects contained within Fiscal Year 2009 of the Capital Improvements Program.

- **Tolend Road Landfill Closure** – To account for the revenues from bond and loan proceeds, insurance proceeds, and federal and state grant funding and the related expenditures for the design and construction costs of the closure of a landfill containing hazardous waste.
- **Cocheco River Dredge** – To account for the revenue from bond anticipation note proceeds and revenue from the placement of dredge spoils and the related expenditures for the design, construction and closure costs of a dredge spoils cell for the Cocheco River.
- **Recreation Field Construction** – To account for the revenue from the sale of gravel and the related expenditures for authorized recreation or other qualified projects.

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## Debt Service Funds

- **Downtown Dover TIF Fund** – To account for funds collected in accordance with the tax increment financing plan established in March 2014 for repayment of bonds issued for construction of the Orchard Street Parking Garage and other capital improvements within the district as approved by City Council.
- **Waterfront TIF District Fund** - To account for funds collected in accordance with the tax increment financing plan established in February 2015 to facilitate development of a City-owned parcel off River Street by funding improvements and utility work, as approved by the City Council.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2023

	Special Revenue Funds						
	Community Development Fund	CDBG Recovery Fund	Dover Main Street Fund	Housing Rehab Loan Fund	Economic Development Loan Fund	Police DOJ Fund	Homeland Security Fund
<b>Assets</b>							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivables	-	-	-	-	-	-	-
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	400	-	-	102,610	24,505	-	-
Due from other funds	-	-	1,310	340,946	72,463	374,821	527,542
Inventory	-	-	-	-	-	-	-
Other assets	-	-	-	-	250,000	-	-
<b>Total Assets</b>	<b>\$ 400</b>	<b>\$ -</b>	<b>\$ 1,310</b>	<b>\$ 443,556</b>	<b>\$ 346,968</b>	<b>\$ 374,821</b>	<b>\$ 527,542</b>
<b>Liabilities</b>							
Accounts payable	\$ 9,735	\$ -	\$ -	\$ 84	\$ 153	\$ -	\$ -
Accrued liabilities	2,120	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Retainage payable	-	-	-	-	-	-	-
Due to other funds	635,929	-	-	-	-	-	-
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>647,784</b>	<b>-</b>	<b>-</b>	<b>84</b>	<b>153</b>	<b>-</b>	<b>-</b>
<b>Deferred Inflows of Resources</b>							
Unavailable revenue - long-term receivables	400	-	-	102,610	274,505	-	-
<b>Fund Balances</b>							
Nonspendable	-	-	-	-	-	-	-
Restricted	-	-	1,310	340,862	72,310	374,821	527,542
Committed	-	-	-	-	-	-	-
Unassigned	(647,784)	-	-	-	-	-	-
<b>Total Fund Balances</b>	<b>(647,784)</b>	<b>-</b>	<b>1,310</b>	<b>340,862</b>	<b>72,310</b>	<b>374,821</b>	<b>527,542</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 400</b>	<b>\$ -</b>	<b>\$ 1,310</b>	<b>\$ 443,556</b>	<b>\$ 346,968</b>	<b>\$ 374,821</b>	<b>\$ 527,542</b>

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2023

(continued)

	Special Revenue Funds						
	Police DHA Fund	Police DOT Fund	DHHS Assistance Programs	Police Tobacco Fund	Emergency Management Fund	Radiological Emergency Response	DOI Fund
<b>Assets</b>							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivables	-	-	-	-	-	-	-
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	30,723	1,379,507	96,225	255,186	564,140	70,700	6,590
Inventory	-	-	-	-	-	-	-
Other assets	-	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 30,723</b>	<b>\$ 1,379,507</b>	<b>\$ 96,225</b>	<b>\$ 255,186</b>	<b>\$ 564,140</b>	<b>\$ 70,700</b>	<b>\$ 6,590</b>
<b>Liabilities</b>							
Accounts payable	\$ -	\$ -	\$ 19,630	\$ 699	\$ -	\$ -	\$ -
Accrued liabilities	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Retainage payable	-	-	-	-	-	-	-
Due to other funds	-	-	-	-	-	-	-
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>-</b>	<b>-</b>	<b>19,630</b>	<b>699</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Deferred Inflows of Resources</b>							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
<b>Fund Balances</b>							
Nonspendable	-	-	-	-	-	-	-
Restricted	30,723	1,379,507	76,595	254,487	564,140	70,700	6,590
Committed	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-
<b>Total Fund Balances</b>	<b>30,723</b>	<b>1,379,507</b>	<b>76,595</b>	<b>254,487</b>	<b>564,140</b>	<b>70,700</b>	<b>6,590</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 30,723</b>	<b>\$ 1,379,507</b>	<b>\$ 96,225</b>	<b>\$ 255,186</b>	<b>\$ 564,140</b>	<b>\$ 70,700</b>	<b>\$ 6,590</b>

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2023

(continued)

	Special Revenue Funds							
	EPA Fund	National Endowment for the Arts	National Endowment for the Humanities	School Cafeteria Fund	School Federal Aid Fund	School Special Programs Fund	Planning Improvements Fund	Police and Fire Detail
<b>Assets</b>								
Cash and short-term investments	\$ -	\$ -	\$ -	\$ 5,598	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-	-
Departmental and other receivables	-	-	-	144,412	-	-	-	14,142
Intergovernmental receivables	-	-	-	-	670,280	-	-	-
Loans receivable	-	-	-	-	-	-	-	-
Due from other funds	6,324	25	154	1,215,209	119,473	609,305	750,214	35,717
Inventory	-	-	-	21,192	-	-	-	-
Other assets	-	-	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 6,324</b>	<b>\$ 25</b>	<b>\$ 154</b>	<b>\$ 1,386,411</b>	<b>\$ 789,753</b>	<b>\$ 609,305</b>	<b>\$ 750,214</b>	<b>\$ 49,859</b>
<b>Liabilities</b>								
Accounts payable	\$ -	\$ -	\$ 9,941	\$ 37,246	\$ 110,554	\$ 1,439	\$ -	\$ -
Accrued liabilities	-	-	-	-	115,672	268	-	500
Unearned revenue	-	-	-	-	-	-	-	-
Retainage payable	-	-	-	-	-	-	-	-
Due to other funds	-	-	-	381,802	829,525	-	-	-
Notes payable	-	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>-</b>	<b>-</b>	<b>9,941</b>	<b>419,048</b>	<b>1,055,751</b>	<b>1,707</b>	<b>-</b>	<b>500</b>
<b>Deferred Inflows of Resources</b>								
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-	-
<b>Fund Balances</b>								
Nonspendable	-	-	-	21,192	-	-	-	-
Restricted	6,324	25	-	946,171	-	607,598	750,214	-
Committed	-	-	-	-	-	-	-	49,359
Unassigned	-	-	(9,787)	-	(265,998)	-	-	-
<b>Total Fund Balances</b>	<b>6,324</b>	<b>25</b>	<b>(9,787)</b>	<b>967,363</b>	<b>(265,998)</b>	<b>607,598</b>	<b>750,214</b>	<b>49,359</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 6,324</b>	<b>\$ 25</b>	<b>\$ 154</b>	<b>\$ 1,386,411</b>	<b>\$ 789,753</b>	<b>\$ 609,305</b>	<b>\$ 750,214</b>	<b>\$ 49,859</b>

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2023

(continued)

	Special Revenue Funds						
	Parking Activity Fund	Police Special Fund	Fire Special Projects Fund	Conservation Fund	Residential Solid Waste Fund	McConnell Center Fund	Recreation Programs Fund
<b>Assets</b>							
Cash and short-term investments	\$ 16,328	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivables	-	-	-	788,852	100,501	26,024	1,170
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	876,292	2,015	131,884	1,342,367	290,197	263,346	382,555
Inventory	-	-	-	-	93,054	-	-
Other assets	-	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 892,620</b>	<b>\$ 2,015</b>	<b>\$ 131,884</b>	<b>\$ 2,131,219</b>	<b>\$ 483,752</b>	<b>\$ 289,370</b>	<b>\$ 383,725</b>
<b>Liabilities</b>							
Accounts payable	\$ 475,903	\$ -	\$ -	\$ 16	\$ 23,440	\$ 15,781	\$ 436
Accrued liabilities	5,433	-	-	-	4,266	3,437	10,852
Unearned revenue	-	-	-	-	-	-	-
Retainage payable	-	-	-	-	-	-	-
Due to other funds	54,386	-	-	-	-	41,410	30,520
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>535,722</b>	<b>-</b>	<b>-</b>	<b>16</b>	<b>27,706</b>	<b>60,628</b>	<b>41,808</b>
<b>Deferred Inflows of Resources</b>							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
<b>Fund Balances</b>							
Nonspendable	-	-	-	-	93,054	-	-
Restricted	-	2,015	131,884	2,131,203	-	-	-
Committed	356,898	-	-	-	362,992	228,742	341,917
Unassigned	-	-	-	-	-	-	-
<b>Total Fund Balances</b>	<b>356,898</b>	<b>2,015</b>	<b>131,884</b>	<b>2,131,203</b>	<b>456,046</b>	<b>228,742</b>	<b>341,917</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 892,620</b>	<b>\$ 2,015</b>	<b>\$ 131,884</b>	<b>\$ 2,131,219</b>	<b>\$ 483,752</b>	<b>\$ 289,370</b>	<b>\$ 383,725</b>

(continued)

See independent auditors' report.



CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2023

(continued)

	Special Revenue Funds							
	Recreation Field Maintenance Fund	Library Fines Fund	Tuition Programs Fund	Vocational Center Fund	School Facilities Fund	City Facilities Funds	ARPA Fund	Other Special Revenue Funds
<b>Assets</b>								
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,868,665	\$ -	\$ 5,211,920
Investments	-	-	-	-	-	-	-	1,750,387
Departmental and other receivables	-	-	10,651	-	48,482	3,407,002	-	464,171
Intergovernmental receivables	-	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-	-
Due from other funds	-	20,471	-	906	197,042	1,928,474	4,972,360	3,784,100
Inventory	-	-	-	-	-	-	-	-
Other assets	-	-	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ -</b>	<b>\$ 20,471</b>	<b>\$ 10,651</b>	<b>\$ 906</b>	<b>\$ 245,524</b>	<b>\$ 10,204,141</b>	<b>\$ 4,972,360</b>	<b>\$ 11,210,578</b>
<b>Liabilities</b>								
Accounts payable	\$ -	\$ 349	\$ -	\$ -	\$ 68	\$ -	\$ 43,101	\$ 20,276
Accrued liabilities	-	-	3,868	-	387	-	17,498	-
Unearned revenue	-	-	-	-	-	-	4,958,408	-
Retainage payable	-	-	-	-	-	-	-	-
Due to other funds	-	-	10,651	-	32,611	-	-	2,793,023
Notes payable	-	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-	205,709
<b>Total Liabilities</b>	<b>-</b>	<b>349</b>	<b>14,519</b>	<b>-</b>	<b>33,066</b>	<b>-</b>	<b>5,019,007</b>	<b>3,019,008</b>
<b>Deferred Inflows of Resources</b>								
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-	-
<b>Fund Balances</b>								
Nonspendable	-	-	-	-	-	-	-	-
Restricted	-	20,122	-	906	212,458	10,204,141	-	8,191,570
Committed	-	-	-	-	-	-	-	-
Unassigned	-	-	(3,868)	-	-	-	(46,647)	-
<b>Total Fund Balances</b>	<b>-</b>	<b>20,122</b>	<b>(3,868)</b>	<b>906</b>	<b>212,458</b>	<b>10,204,141</b>	<b>(46,647)</b>	<b>8,191,570</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ -</b>	<b>\$ 20,471</b>	<b>\$ 10,651</b>	<b>\$ 906</b>	<b>\$ 245,524</b>	<b>\$ 10,204,141</b>	<b>\$ 4,972,360</b>	<b>\$ 11,210,578</b>

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2023

(continued)

	Special Revenue Funds <u>Subtotals</u>	Capital Project Funds						
		<u>FY24</u>	<u>FY23</u>	<u>FY22</u>	<u>FY 21</u>	<u>FY 20</u>	<u>FY 19</u>	<u>FY 18</u>
<b>Assets</b>								
Cash and short-term investments	\$ 10,102,511	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	1,750,387	-	-	-	-	-	-	-
Departmental and other receivables	5,005,407	-	-	-	-	-	-	-
Intergovernmental receivables	670,280	-	-	-	-	-	-	-
Loans receivable	127,515	-	-	-	-	-	-	-
Due from other funds	20,648,583	-	-	-	743,185	756,401	250,870	-
Inventory	114,246	-	-	-	-	-	-	-
Other assets	250,000	-	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 38,668,929</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 743,185</b>	<b>\$ 756,401</b>	<b>\$ 250,870</b>	<b>\$ -</b>
<b>Liabilities</b>								
Accounts payable	\$ 768,851	\$ 36,617	\$ 24,750	\$ 72,617	\$ 14,407	\$ -	\$ -	\$ -
Accrued liabilities	164,301	-	-	-	-	-	-	-
Unearned revenue	4,958,408	-	-	-	-	-	-	-
Retainage payable	-	-	9,085	53,735	165	-	-	-
Due to other funds	4,809,857	948,553	1,408,125	2,561,948	-	-	-	468,607
Notes payable	-	-	-	18,302	-	-	29,946	-
Other liabilities	205,709	-	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>10,907,126</b>	<b>985,170</b>	<b>1,441,960</b>	<b>2,706,602</b>	<b>14,572</b>	<b>-</b>	<b>29,946</b>	<b>468,607</b>
<b>Deferred Inflows of Resources</b>								
Unavailable revenue - long-term receivables	377,515	-	-	-	-	-	-	-
<b>Fund Balances</b>								
Nonspendable	114,246	-	-	-	-	-	-	-
Restricted	26,904,218	-	-	-	728,613	756,401	220,924	-
Committed	1,339,908	-	-	-	-	-	-	-
Unassigned	(974,084)	(985,170)	(1,441,960)	(2,706,602)	-	-	-	(468,607)
<b>Total Fund Balances</b>	<b>27,384,288</b>	<b>(985,170)</b>	<b>(1,441,960)</b>	<b>(2,706,602)</b>	<b>728,613</b>	<b>756,401</b>	<b>220,924</b>	<b>(468,607)</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 38,668,929</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 743,185</b>	<b>\$ 756,401</b>	<b>\$ 250,870</b>	<b>\$ -</b>

(continued)

See independent auditors' report.

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2023

(continued)

Capital Projects Funds

	CIP FY 17	CIP FY 16	CIP FY 15	CIP FY 13	CIP FY 09	Tolend Rd Landfill Closure	Cochecho River Dredge
<b>Assets</b>							
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Investments	-	-	-	-	-	-	-
Departmental and other receivables	-	-	-	-	-	-	-
Intergovernmental receivables	-	-	-	-	-	-	-
Loans receivable	-	-	-	-	-	-	-
Due from other funds	503,773	51,409	365,388	-	40,556	38,547	250,651
Inventory	-	-	-	-	-	-	-
Other assets	-	-	-	-	-	-	-
<b>Total Assets</b>	<b>\$ 503,773</b>	<b>\$ 51,409</b>	<b>\$ 365,388</b>	<b>\$ -</b>	<b>\$ 40,556</b>	<b>\$ 38,547</b>	<b>\$ 250,651</b>
<b>Liabilities</b>							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Accrued liabilities	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
Retainage payable	3,650	-	-	-	-	-	-
Due to other funds	-	-	-	11,973	-	-	-
Notes payable	-	-	-	-	-	-	-
Other liabilities	-	-	-	-	-	-	-
<b>Total Liabilities</b>	<b>3,650</b>	<b>-</b>	<b>-</b>	<b>11,973</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Deferred Inflows of Resources</b>							
Unavailable revenue - long-term receivables	-	-	-	-	-	-	-
<b>Fund Balances</b>							
Nonspendable	-	-	-	-	-	-	-
Restricted	500,123	51,409	365,388	-	40,556	38,547	250,651
Committed	-	-	-	-	-	-	-
Unassigned	-	-	-	(11,973)	-	-	-
<b>Total Fund Balances</b>	<b>500,123</b>	<b>51,409</b>	<b>365,388</b>	<b>(11,973)</b>	<b>40,556</b>	<b>38,547</b>	<b>250,651</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 503,773</b>	<b>\$ 51,409</b>	<b>\$ 365,388</b>	<b>\$ -</b>	<b>\$ 40,556</b>	<b>\$ 38,547</b>	<b>\$ 250,651</b>

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING BALANCE SHEET

JUNE 30, 2023

(continued)

	Capital Project Funds		Debt Service Funds		Debt Service Funds Subtotals	Total
	Recreation Field Construction	Capital Project Funds Subtotals	Downtown Dover TIF Fund	Waterfront TIF District Fund		
<b>Assets</b>						
Cash and short-term investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 10,102,511
Investments	-	-	-	-	-	1,750,387
Departmental and other receivables	-	-	-	-	-	5,005,407
Intergovernmental receivables	-	-	-	-	-	670,280
Loans receivable	-	-	-	-	-	127,515
Due from other funds	2,612	3,003,392	2,038,956	-	2,038,956	25,690,931
Inventory	-	-	-	-	-	114,246
Other assets	-	-	-	-	-	250,000
<b>Total Assets</b>	<u>\$ 2,612</u>	<u>\$ 3,003,392</u>	<u>\$ 2,038,956</u>	<u>\$ -</u>	<u>\$ 2,038,956</u>	<u>\$ 43,711,277</u>
<b>Liabilities</b>						
Accounts payable	\$ -	\$ 148,391	\$ -	\$ -	\$ -	\$ 917,242
Accrued liabilities	-	-	-	1,933	1,933	166,234
Unearned revenue	-	-	-	-	-	4,958,408
Retainage payable	-	66,635	-	-	-	66,635
Due to other funds	-	5,399,206	-	171,156	171,156	10,380,219
Notes payable	-	48,248	-	-	-	48,248
Other liabilities	-	-	-	-	-	205,709
<b>Total Liabilities</b>	-	5,662,480	-	173,089	173,089	16,742,695
<b>Deferred Inflows of Resources</b>						
Unavailable revenue - long-term receivables	-	-	-	-	-	377,515
<b>Fund Balances</b>						
Nonspendable	-	-	-	-	-	114,246
Restricted	-	2,952,612	-	-	-	29,856,830
Committed	2,612	2,612	2,038,956	-	2,038,956	3,381,476
Unassigned	-	(5,614,312)	-	(173,089)	(173,089)	(6,761,485)
<b>Total Fund Balances</b>	<u>2,612</u>	<u>(2,659,088)</u>	<u>2,038,956</u>	<u>(173,089)</u>	<u>1,865,867</u>	<u>26,591,067</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 2,612</u>	<u>\$ 3,003,392</u>	<u>\$ 2,038,956</u>	<u>\$ -</u>	<u>\$ 2,038,956</u>	<u>\$ 43,711,277</u>

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

	Special Revenue Funds						
	Community Development Fund	CDBG Recovery Fund	Dover Main Street Fund	Housing Rehab Loan Fund	Economic Development Loan Fund	Police DOJ Fund	Homeland Security Fund
<b>Revenues</b>							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	424,532	-	-	-	-	200,942	549,961
Current services	6,000	-	-	-	5,808	-	-
Investment income (loss)	-	-	-	-	-	-	-
Miscellaneous	8,200	-	1,760	-	-	-	-
<b>Total Revenues</b>	<b>438,732</b>	<b>-</b>	<b>1,760</b>	<b>-</b>	<b>5,808</b>	<b>200,942</b>	<b>549,961</b>
<b>Expenditures</b>							
Current:							
General government	558,245	-	1,100	-	-	-	-
Public safety	-	-	-	-	-	236,138	31,712
Public works	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Education	-	-	-	-	-	-	-
Public welfare	26,619	-	-	-	-	-	-
Debt service:							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>584,864</b>	<b>-</b>	<b>1,100</b>	<b>-</b>	<b>-</b>	<b>236,138</b>	<b>31,712</b>
Excess (Deficiency) of Revenues over Expenditures	(146,132)	-	660	-	5,808	(35,196)	518,249
<b>Other Financing Sources (Uses)</b>							
Issuance of debt	-	-	-	-	-	-	-
Bond premium	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	133,258	-
Transfers out	-	(22,948)	-	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>(22,948)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>133,258</b>	<b>-</b>
Change in Fund Balances	(146,132)	(22,948)	660	-	5,808	98,062	518,249
Fund Balance, at Beginning of Year	(501,652)	22,948	650	340,862	66,502	276,759	9,293
Fund Balance, at End of Year	\$ (647,784)	\$ -	\$ 1,310	\$ 340,862	\$ 72,310	\$ 374,821	\$ 527,542

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Special Revenue Funds						
	Police DHA Fund	Police DOT Fund	DHHS Assistance Programs	Police Tobacco Fund	Emergency Management Fund	Radiological Emergency Response	DOI Fund
<b>Revenues</b>							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	51,000	1,396,388	247,467	9,700	50,000	19,834	-
Current services	-	-	-	-	-	-	-
Investment income (loss)	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	-
<b>Total Revenues</b>	<b>51,000</b>	<b>1,396,388</b>	<b>247,467</b>	<b>9,700</b>	<b>50,000</b>	<b>19,834</b>	<b>-</b>
<b>Expenditures</b>							
Current:							
General government	-	-	-	-	-	-	-
Public safety	119,070	3,791	246,317	115,241	56,806	964	-
Public works	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-
Education	-	-	-	-	-	-	-
Public welfare	-	-	-	-	-	-	-
Debt service:							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>119,070</b>	<b>3,791</b>	<b>246,317</b>	<b>115,241</b>	<b>56,806</b>	<b>964</b>	<b>-</b>
Excess (Deficiency) of Revenues over Expenditures	(68,070)	1,392,597	1,150	(105,541)	(6,806)	18,870	-
<b>Other Financing Sources (Uses)</b>							
Issuance of debt	-	-	-	-	-	-	-
Bond premium	-	-	-	-	-	-	-
Transfers in	76,344	8,450	24,367	-	-	-	-
Transfers out	-	-	-	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>76,344</b>	<b>8,450</b>	<b>24,367</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Change in Fund Balances	8,274	1,401,047	25,517	(105,541)	(6,806)	18,870	-
Fund Balance, at Beginning of Year	22,449	(21,540)	51,078	360,028	570,946	51,830	6,590
Fund Balance, at End of Year	\$ <u>30,723</u>	\$ <u>1,379,507</u>	\$ <u>76,595</u>	\$ <u>254,487</u>	\$ <u>564,140</u>	\$ <u>70,700</u>	\$ <u>6,590</u>

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Special Revenue Funds							
	EPA Fund	National Endowment for the Arts	National Endowment for the Humanities	School Cafeteria Fund	School Federal Aid Fund	School Special Programs Fund	Planning Improvements Fund	Police and Fire Detail
<b>Revenues</b>								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-
Intergovernmental	-	-	10,000	968,464	4,730,156	40,254	-	-
Current services	-	-	-	858,009	-	92,876	48,340	159,801
Investment income (loss)	-	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	256,230	5,000	-
<b>Total Revenues</b>	-	-	10,000	1,826,473	4,730,156	389,360	53,340	159,801
<b>Expenditures</b>								
Current:								
General government	-	-	-	-	-	-	-	-
Public safety	-	429	-	-	-	-	-	143,716
Public works	-	-	-	-	-	-	-	-
Culture and recreation	-	-	30,637	-	-	9,950	-	-
Education	-	-	-	2,077,929	4,128,427	156,498	-	-
Public welfare	-	-	-	-	-	-	-	-
Debt service:								
Principal	-	-	-	-	422,361	-	-	-
Interest	-	-	-	-	9,279	-	-	-
<b>Total Expenditures</b>	-	429	30,637	2,077,929	4,560,067	166,448	-	143,716
Excess (Deficiency) of Revenues over Expenditures	-	(429)	(20,637)	(251,456)	170,089	222,912	53,340	16,085
<b>Other Financing Sources (Uses)</b>								
Issuance of debt	-	-	-	-	-	-	-	-
Bond premium	-	-	-	-	-	-	-	-
Transfers in	-	3,544	10,850	33,737	-	-	-	-
Transfers out	-	(844)	-	-	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	-	2,700	10,850	33,737	-	-	-	-
Change in Fund Balances	-	2,271	(9,787)	(217,719)	170,089	222,912	53,340	16,085
Fund Balance, at Beginning of Year	6,324	(2,246)	-	1,185,082	(436,087)	384,686	696,874	33,274
Fund Balance, at End of Year	\$ 6,324	\$ 25	\$ (9,787)	\$ 967,363	\$ (265,998)	\$ 607,598	\$ 750,214	\$ 49,359

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Special Revenue Funds						
	Parking Activity Fund	Police Special Fund	Fire Special Projects Fund	Conservation Fund	Residential Solid Waste Fund	McConnell Center Fund	Recreation Programs Fund
<b>Revenues</b>							
Taxes	\$ -	\$ -	\$ -	\$ 254,233	\$ -	\$ -	\$ -
Licenses and permits	-	560	-	-	-	-	-
Intergovernmental	-	24,707	62,000	-	12,750	-	-
Current services	1,624,542	-	-	-	1,592,215	748,725	477,561
Investment income (loss)	-	-	-	-	6,680	-	-
Miscellaneous	-	7,461	4,315	692,097	-	-	4,666
<b>Total Revenues</b>	<b>1,624,542</b>	<b>32,728</b>	<b>66,315</b>	<b>946,330</b>	<b>1,611,645</b>	<b>748,725</b>	<b>482,227</b>
<b>Expenditures</b>							
Current:							
General government	-	-	-	28,325	-	-	-
Public safety	843,570	67,453	62,000	-	-	-	-
Public works	-	-	-	-	1,834,679	-	-
Culture and recreation	-	-	-	-	-	443,591	311,424
Education	-	-	-	-	-	-	-
Public welfare	-	-	-	-	-	-	-
Debt service:							
Principal	22,319	-	-	-	-	153,772	-
Interest	7,541	-	-	-	-	31,230	-
<b>Total Expenditures</b>	<b>873,430</b>	<b>67,453</b>	<b>62,000</b>	<b>28,325</b>	<b>1,834,679</b>	<b>628,593</b>	<b>311,424</b>
Excess (Deficiency) of Revenues over Expenditures	751,112	(34,725)	4,315	918,005	(223,034)	120,132	170,803
<b>Other Financing Sources (Uses)</b>							
Issuance of debt	-	-	-	-	-	-	-
Bond premium	-	-	-	-	-	-	-
Transfers in	-	-	-	-	-	46,280	20,000
Transfers out	(717,485)	-	-	(100,000)	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>(717,485)</b>	<b>-</b>	<b>-</b>	<b>(100,000)</b>	<b>-</b>	<b>46,280</b>	<b>20,000</b>
Change in Fund Balances	33,627	(34,725)	4,315	818,005	(223,034)	166,412	190,803
Fund Balance, at Beginning of Year	323,271	36,740	127,569	1,313,198	679,080	62,330	151,114
Fund Balance, at End of Year	\$ 356,898	\$ 2,015	\$ 131,884	\$ 2,131,203	\$ 456,046	\$ 228,742	\$ 341,917

(continued)

See independent auditors' report.



CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Special Revenue Funds							Other Special Revenue Funds
	Recreation Field Maintenance Fund	Library Fines Fund	Tuition Programs Fund	Vocational Center Fund	School Facilities Fund	City Facilities Funds	ARPA Fund	
<b>Revenues</b>								
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	1,895,810	-
Current services	-	31,768	129,694	-	164,256	-	-	-
Investment income (loss)	-	-	-	-	-	100,329	-	832,183
Miscellaneous	-	-	-	-	3,466	116,938	-	380,215
<b>Total Revenues</b>	-	31,768	129,694	-	167,722	217,267	1,895,810	1,212,398
<b>Expenditures</b>								
Current:								
General government	-	-	-	-	-	-	1,902,855	5,473
Public safety	-	-	-	-	-	-	1,500	43,747
Public works	-	-	-	-	-	-	25,275	14,572
Culture and recreation	-	27,498	-	-	-	-	-	33,463
Education	-	-	133,562	-	92,383	-	-	18,029
Public welfare	-	-	-	-	-	-	-	-
Debt service:								
Principal	-	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-	-
<b>Total Expenditures</b>	-	27,498	133,562	-	92,383	-	1,929,630	115,284
Excess (Deficiency) of Revenues over Expenditures	-	4,270	(3,868)	-	75,339	217,267	(33,820)	1,097,114
<b>Other Financing Sources (Uses)</b>								
Issuance of debt	-	-	-	-	-	-	-	-
Bond premium	-	-	-	-	-	-	-	-
Transfers in	14,746	-	-	-	-	200,000	-	719,866
Transfers out	-	-	-	-	-	(57,357)	-	(206,467)
<b>Total Other Financing Sources (Uses)</b>	14,746	-	-	-	-	142,643	-	513,399
<b>Change in Fund Balances</b>	14,746	4,270	(3,868)	-	75,339	359,910	(33,820)	1,610,513
Fund Balance, at Beginning of Year	(14,746)	15,852	-	906	137,119	9,844,231	(12,827)	6,581,057
Fund Balance, at End of Year	\$ -	\$ 20,122	\$ (3,868)	\$ 906	\$ 212,458	\$ 10,204,141	\$ (46,647)	\$ 8,191,570

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Special Revenue Funds Subtotals	Capital Project Funds						
		CIP FY 24	CIP FY 23	CIP FY 22	CIP FY 21	CIP FY 20	CIP FY 19	CIP FY 18
<b>Revenues</b>								
Taxes	\$ 254,233	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	560	-	-	-	-	-	-	-
Intergovernmental	10,693,965	-	-	-	-	99,281	2,438	-
Current services	5,939,595	-	-	-	-	-	-	-
Investment income (loss)	939,192	-	-	-	-	-	-	-
Miscellaneous	<u>1,480,348</u>	-	-	-	-	-	-	-
Total Revenues	19,307,893	-	-	-	-	99,281	2,438	-
<b>Expenditures</b>								
Current:								
General government	2,495,998	-	263,468	602,314	191,104	-	27,832	-
Public safety	1,972,454	41,974	307,193	146,130	134,421	-	15,156	-
Public works	1,874,526	943,196	771,027	1,280,696	580,150	212,581	6,631	-
Culture and recreation	856,563	-	68,813	336,724	13,160	-	-	11,540
Education	6,606,828	-	-	-	-	-	-	-
Public welfare	26,619	-	-	-	-	-	-	-
Debt service:								
Principal	598,452	-	-	-	-	-	-	-
Interest	<u>48,050</u>	-	-	-	-	-	-	-
Total Expenditures	<u>14,479,490</u>	<u>985,170</u>	<u>1,410,501</u>	<u>2,365,864</u>	<u>918,835</u>	<u>212,581</u>	<u>49,619</u>	<u>11,540</u>
Excess (Deficiency) of Revenues over Expenditures	4,828,403	(985,170)	(1,410,501)	(2,365,864)	(918,835)	(113,300)	(47,181)	(11,540)
<b>Other Financing Sources (Uses)</b>								
Issuance of debt	-	-	-	-	-	1,546,451	-	-
Bond premium	-	-	-	-	-	-	-	-
Transfers in	1,291,442	-	168,651	974,641	68,588	51,577	-	7,649
Transfers out	<u>(1,105,101)</u>	-	-	<u>(45,066)</u>	-	-	<u>(3,443)</u>	-
Total Other Financing Sources (Uses)	<u>186,341</u>	-	<u>168,651</u>	<u>929,575</u>	<u>68,588</u>	<u>1,598,028</u>	<u>(3,443)</u>	<u>7,649</u>
Change in Fund Balances	5,014,744	(985,170)	(1,241,850)	(1,436,289)	(850,247)	1,484,728	(50,624)	(3,891)
Fund Balance, at Beginning of Year	<u>22,369,544</u>	-	<u>(200,110)</u>	<u>(1,270,313)</u>	<u>1,578,860</u>	<u>(728,327)</u>	<u>271,548</u>	<u>(464,716)</u>
Fund Balance, at End of Year	\$ <u>27,384,288</u>	\$ <u>(985,170)</u>	\$ <u>(1,441,960)</u>	\$ <u>(2,706,602)</u>	\$ <u>728,613</u>	\$ <u>756,401</u>	\$ <u>220,924</u>	\$ <u>(468,607)</u>

(continued)

See independent auditors' report.

CITY OF DOVER, NEW HAMPSHIRE

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Capital Project Funds						
	CIP FY 17	CIP FY 16	CIP FY 15	CIP FY 13	CIP FY 09	Tolend Rd Landfill Closure	Cochecho River Dredge
<b>Revenues</b>							
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-
Intergovernmental	-	-	-	-	-	-	-
Current services	-	-	-	-	-	-	-
Investment income (loss)	-	-	-	-	-	-	-
Miscellaneous	-	-	-	-	-	-	17,414
<b>Total Revenues</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>17,414</b>
<b>Expenditures</b>							
Current:							
General government	21,494	-	-	-	-	-	-
Public safety	807	-	-	-	-	-	-
Public works	-	-	2,317	-	-	605,802	56,452
Culture and recreation	30,750	-	-	-	-	-	-
Education	-	33,904	-	-	-	-	-
Public welfare	-	-	-	-	-	-	-
Debt service:							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
<b>Total Expenditures</b>	<b>53,051</b>	<b>33,904</b>	<b>2,317</b>	<b>-</b>	<b>-</b>	<b>605,802</b>	<b>56,452</b>
Excess (Deficiency) of Revenues over Expenditures	(53,051)	(33,904)	(2,317)	-	-	(605,802)	(39,038)
<b>Other Financing Sources (Uses)</b>							
Issuance of debt	-	-	-	-	-	-	-
Bond premium	-	-	-	-	-	-	-
Transfers in	26,602	-	54,142	-	-	805,826	-
Transfers out	-	(54,142)	-	-	-	-	-
<b>Total Other Financing Sources (Uses)</b>	<b>26,602</b>	<b>(54,142)</b>	<b>54,142</b>	<b>-</b>	<b>-</b>	<b>805,826</b>	<b>-</b>
Change in Fund Balances	(26,449)	(88,046)	51,825	-	-	200,024	(39,038)
Fund Balance, at Beginning of Year	526,572	139,455	313,563	(11,973)	40,556	(161,477)	289,689
Fund Balance, at End of Year	\$ 500,123	\$ 51,409	\$ 365,388	\$ (11,973)	\$ 40,556	\$ 38,547	\$ 250,651

(continued)

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

NONMAJOR GOVERNMENTAL FUNDS

COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	<u>Capital Project Funds</u>		<u>Debt Service Funds</u>			
	Recreation Field <u>Construction</u>	Capital Project Funds <u>Subtotals</u>	Downtown Dover TIF <u>Fund</u>	Waterfront TIF District <u>Fund</u>	Debt Service Funds <u>Subtotals</u>	<u>Total</u>
<b>Revenues</b>						
Taxes	\$ -	\$ -	\$ 1,666,110	\$ 192,275	\$ 1,858,385	\$ 2,112,618
Licenses and permits	-	-	-	-	-	560
Intergovernmental	-	101,719	-	-	-	10,795,684
Current services	-	-	-	-	-	5,939,595
Investment income (loss)	-	-	-	-	-	939,192
Miscellaneous	-	<u>17,414</u>	-	-	-	<u>1,497,762</u>
Total Revenues	-	119,133	1,666,110	192,275	1,858,385	21,285,411
<b>Expenditures</b>						
Current:						
General government	-	1,106,212	11,868	164,279	176,147	3,778,357
Public safety	-	645,681	-	-	-	2,618,135
Public works	-	4,458,852	-	-	-	6,333,378
Culture and recreation	-	460,987	-	-	-	1,317,550
Education	-	33,904	-	-	-	6,640,732
Public welfare	-	-	-	-	-	26,619
Debt service:						
Principal	-	-	590,000	229,142	819,142	1,417,594
Interest	-	-	<u>277,363</u>	<u>166,903</u>	<u>444,266</u>	<u>492,316</u>
Total Expenditures	-	<u>6,705,636</u>	<u>879,231</u>	<u>560,324</u>	<u>1,439,555</u>	<u>22,624,681</u>
Excess (Deficiency) of Revenues over Expenditures	-	(6,586,503)	786,879	(368,049)	418,830	(1,339,270)
<b>Other Financing Sources (Uses)</b>						
Issuance of debt	-	1,546,451	-	-	-	1,546,451
Bond premium	-	-	-	-	-	-
Transfers in	-	2,157,676	180,000	-	180,000	3,629,118
Transfers out	-	<u>(102,651)</u>	-	-	-	<u>(1,207,752)</u>
Total Other Financing Sources (Uses)	-	<u>3,601,476</u>	<u>180,000</u>	-	<u>180,000</u>	<u>3,967,817</u>
Change in Fund Balances	-	(2,985,027)	966,879	(368,049)	598,830	2,628,547
Fund Balance, at Beginning of Year	<u>2,612</u>	<u>325,939</u>	<u>1,072,077</u>	<u>194,960</u>	<u>1,267,037</u>	<u>23,962,520</u>
Fund Balance, at End of Year	\$ <u>2,612</u>	\$ <u>(2,659,088)</u>	\$ <u>2,038,956</u>	\$ <u>(173,089)</u>	\$ <u>1,865,867</u>	\$ <u>26,591,067</u>

See independent auditors' report.

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## **Budget and Actual Schedules**

**CITY OF DOVER, NEW HAMPSHIRE**

SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL

ANNUALLY BUDGETED NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

	Parking Activity		Variance
	Budget	Actual	Positive (Negative)
<b>Revenues</b>			
Charges for services	\$ 1,187,231	\$ 1,416,915	\$ 229,684
Intergovernmental	-	-	-
Miscellaneous	<u>184,000</u>	<u>207,626</u>	<u>23,626</u>
Total Revenues	1,371,231	1,624,541	253,310
<b>Expenditures</b>			
Public safety	1,019,399	836,405	182,994
Education	-	-	-
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	<u>29,859</u>	<u>29,859</u>	<u>-</u>
Total Expenditures	<u>1,049,258</u>	<u>866,264</u>	<u>182,994</u>
<b>Other Financing Sources and (Uses)</b>			
Use of prior year carryforwards	48,341	48,341	-
Transfers in	-	-	-
Transfers out	<u>(370,314)</u>	<u>(737,899)</u>	<u>(367,585)</u>
Total Other Financing Sources and (Uses)	<u>(321,973)</u>	<u>(689,558)</u>	<u>(367,585)</u>
Revenues and other financing sources over (under) expenditures	\$ <u><u>-</u></u>	\$ <u><u>68,719</u></u>	\$ <u><u>68,719</u></u>

(continued)

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL

ANNUALLY BUDGETED NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Residential Solid Waste		
	Budget	Actual	Variance Positive (Negative)
<b>Revenues</b>			
Charges for services	\$ 1,804,395	\$ 1,592,215	\$ (212,180)
Intergovernmental	9,584	12,750	3,166
Miscellaneous	-	6,680	6,680
Total Revenues	1,813,979	1,611,645	(202,334)
<b>Expenditures</b>			
Public safety	-	-	-
Education	-	-	-
Public works	2,124,677	1,958,030	166,647
Culture and recreation	-	-	-
Debt service	-	-	-
Total Expenditures	2,124,677	1,958,030	166,647
<b>Other Financing Sources and (Uses)</b>			
Use of prior year carryforwards	310,698	310,698	-
Transfers in	-	-	-
Transfers out	-	-	-
Total Other Financing Sources and (Uses)	310,698	310,698	-
Revenues and other financing sources over (under) expenditures	\$ -	\$ (35,687)	\$ (35,687)

(continued)

See independent auditors' report.



**CITY OF DOVER, NEW HAMPSHIRE**

SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL

ANNUALLY BUDGETED NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Library Fines		
	<u>Budget</u>	<u>Actual</u>	Variance Positive ( <u>Negative</u> )
<b>Revenues</b>			
Charges for services	\$ 28,005	\$ 31,768	\$ 3,763
Intergovernmental	-	-	-
Miscellaneous	-	-	-
	<u>28,005</u>	<u>31,768</u>	<u>3,763</u>
Total Revenues	28,005	31,768	3,763
<b>Expenditures</b>			
Public safety	-	-	-
Education	-	-	-
Public works	-	-	-
Culture and recreation	32,738	27,541	5,197
Debt service	-	-	-
	<u>32,738</u>	<u>27,541</u>	<u>5,197</u>
Total Expenditures	32,738	27,541	5,197
<b>Other Financing Sources and (Uses)</b>			
Use of prior year carryforwards	4,733	4,733	-
Transfers in	-	-	-
Transfers out	-	-	-
	<u>4,733</u>	<u>4,733</u>	<u>-</u>
Total Other Financing Sources and (Uses)	4,733	4,733	-
Revenues and other financing sources over (under) expenditures	\$ -	\$ 8,960	\$ 8,960

(continued)

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL

ANNUALLY BUDGETED NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Tuition Programs		Variance Positive (Negative)
	<u>Budget</u>	<u>Actual</u>	
<b>Revenues</b>			
Charges for services	\$ 125,000	\$ 129,694	\$ 4,694
Intergovernmental	-	-	-
Miscellaneous revenue	-	-	-
	125,000	129,694	4,694
<b>Total Revenues</b>			
	125,000	129,694	4,694
<b>Expenditures</b>			
Public safety	-	-	-
Education	125,000	134,140	(9,140)
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	-	-	-
	125,000	134,140	(9,140)
<b>Total Expenditures</b>			
	125,000	134,140	(9,140)
<b>Other Financing Sources and (Uses)</b>			
Use of prior year carryforwards	-	-	-
Transfers in	-	-	-
Transfers out	-	-	-
	-	-	-
<b>Total Other Financing Sources and (Uses)</b>			
	-	-	-
Revenues and other financing sources over (under) expenditures	\$ -	\$ (4,446)	\$ (4,446)

(continued)

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL

ANNUALLY BUDGETED NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	School Facilities		
	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
<b>Revenues</b>			
Charges for services	\$ 21,000	\$ 19,638	\$ (1,362)
Intergovernmental	-	-	-
Miscellaneous revenue	174,000	149,935	(24,065)
Total Revenues	195,000	169,573	(25,427)
<b>Expenditures</b>			
Public safety	-	-	-
Education	195,780	105,994	89,786
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	-	-	-
Total Expenditures	195,780	105,994	89,786
<b>Other Financing Sources and (Uses)</b>			
Use of prior year carryforwards	780	780	-
Transfers in	-	-	-
Transfers out	-	-	-
Total Other Financing Sources and (Uses)	780	780	-
Revenues and other financing sources over (under) expenditures	\$ -	\$ 64,359	\$ 64,359

(continued)

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL

ANNUALLY BUDGETED NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	McConnell Center		
	<u>Budget</u>	<u>Actual</u>	Variance Positive (Negative)
<b>Revenues</b>			
Charges for services	\$ -	\$ -	\$ -
Intergovernmental	-	-	-
Miscellaneous	828,972	795,005	(33,967)
Total Revenues	828,972	795,005	(33,967)
<b>Expenditures</b>			
Public safety	-	-	-
Education	-	-	-
Public works	-	-	-
Culture and recreation	662,490	463,579	198,911
Debt service	185,003	185,003	-
Total Expenditures	847,493	648,582	198,911
<b>Other Financing Sources and (Uses)</b>			
Use of prior year carryforwards	19,345	19,345	-
Transfers in	-	-	-
Transfers out	(824)	(824)	-
Total Other Financing Sources and (Uses)	18,521	18,521	-
Revenues and other financing source over (under) expenditures	\$ -	\$ 164,944	\$ 164,944

(continued)

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL

ANNUALLY BUDGETED NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	Police DHA Fund		
	<u>Budget</u>	<u>Actual</u>	Variance Positive <u>(Negative)</u>
<b>Revenues</b>			
Charges for services	\$ -	\$ -	\$ -
Intergovernmental	136,344	127,344	(9,000)
Miscellaneous	<u>-</u>	<u>-</u>	<u>-</u>
Total Revenues	136,344	127,344	(9,000)
<b>Expenditures</b>			
Public safety	136,344	119,070	17,274
Education	-	-	-
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>136,344</u>	<u>119,070</u>	<u>17,274</u>
<b>Other Financing Sources and (Uses)</b>			
Use of prior year carryforwards	-	-	-
Transfers in	-	-	-
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>-</u>	<u>-</u>	<u>-</u>
Revenues and other financing source over (under) expenditures	<u>\$ -</u>	<u>\$ 8,274</u>	<u>\$ 8,274</u>

(continued)

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL

ANNUALLY BUDGETED NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

(continued)

	School Cafeteria		
	<u>Budget</u>	<u>Actual</u>	Variance Positive <u>(Negative)</u>
<b>Revenues</b>			
Charges for services	\$ 829,000	\$ 843,245	\$ 14,245
Intergovernmental	740,000	822,881	82,881
Miscellaneous	<u>26,000</u>	<u>160,346</u>	<u>134,346</u>
Total Revenues	1,595,000	1,826,472	231,472
<b>Expenditures</b>			
Public safety	-	-	-
Education	1,909,125	2,303,276	(394,151)
Public works	-	-	-
Culture and recreation	-	-	-
Debt service	<u>-</u>	<u>-</u>	<u>-</u>
Total Expenditures	<u>1,909,125</u>	<u>2,303,276</u>	<u>(394,151)</u>
<b>Other Financing Sources and (Uses)</b>			
Use of prior year carryforwards	259,125	259,125	-
Transfers in	55,000	33,737	(21,263)
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>314,125</u>	<u>292,862</u>	<u>(21,263)</u>
Revenues and other financing source over (under) expenditures	\$ <u>-</u>	\$ <u>(183,942)</u>	\$ <u>(183,942)</u>

See independent auditors' report.

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## Enterprise Funds

Enterprise funds were established to account for activities that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the activity be self-supporting based on user charges.

The City of Dover has the following enterprise funds:

Water Fund: To account for the operation of a water treatment plant, City wells, and water system.

Sewer Fund: To account for the operation of a sewer treatment plant, pumping station, and sewer lines.

DBIDA Fund: To account for the economic development projects of the Dover Business Industrial Development Authority (DBIDA), which operates under RSA 162-G.

No annual budget is adopted for the DBIDA Fund.



**CITY OF DOVER, NEW HAMPSHIRE**

ENTERPRISE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2023

	Water Fund		
	Budget	Actual (Budgetary Basis)	Variance Positive (Negative)
<b>Operating Revenues</b>			
Operating revenue	\$ 6,771,364	\$ 6,212,605	\$ (558,759)
Other	<u>86,000</u>	<u>173,573</u>	<u>87,573</u>
Total Operating Revenues	6,857,364	6,386,178	(471,186)
<b>Operating Expenses</b>			
Personnel services	1,654,044	1,224,526	429,518
Purchased services	991,921	854,436	137,485
Supplies and materials	759,213	1,153,196	(393,983)
Capital outlay	2,065,042	1,646,176	418,866
Other	<u>485,932</u>	<u>456,626</u>	<u>29,306</u>
Total Operating Expenses	5,956,152	5,334,960	621,192
<b>Nonoperating Income (Expenses)</b>			
Interest expense	(737,795)	(590,324)	147,471
Intergovernmental revenue	<u>107,500</u>	<u>-</u>	<u>(107,500)</u>
Total Nonoperating Income (Expenses)	(630,295)	(590,324)	39,971
<b>Other Financing Sources and (Uses)</b>			
Use of retained earnings	-	-	-
Use of prior year carryforwards	276,381	276,381	-
Transfers in	87,500	87,500	-
Transfers out	<u>(634,798)</u>	<u>(634,798)</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>(270,917)</u>	<u>(270,917)</u>	<u>-</u>
Revenues and other sources over (under) expenses and other uses	<u>\$ -</u>	<u>\$ 189,977</u>	<u>\$ 189,977</u>

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

ENTERPRISE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2023

	Sewer Fund		
	Budget	Actual (Budgetary Basis)	Variance Positive (Negative)
<b>Operating Revenues</b>			
Operating revenue	\$ 9,154,224	\$ 8,188,809	\$ (965,415)
Other	<u>70,000</u>	<u>156,910</u>	<u>86,910</u>
Total Operating Revenues	9,224,224	8,345,719	(878,505)
<b>Operating Expenses</b>			
Personnel services	2,559,922	2,247,343	312,579
Purchased services	1,400,761	1,415,228	(14,467)
Supplies and materials	962,179	994,254	(32,075)
Capital outlay	3,026,401	2,085,793	940,608
Other	<u>650,360</u>	<u>643,012</u>	<u>7,348</u>
Total Operating Expenses	8,599,623	7,385,630	1,213,993
<b>Nonoperating Income (Expenses)</b>			
Interest expense	(742,830)	(566,740)	176,090
Intergovernmental revenue	<u>191,013</u>	<u>954,816</u>	<u>763,803</u>
Total Nonoperating Income (Expenses)	(551,817)	388,076	939,893
<b>Other Financing Sources and (Uses)</b>			
Use of retained earnings	520,992	-	(520,992)
Use of prior year carryforwards		-	-
Transfers in	-	-	-
Transfers out	<u>(874,491)</u>	<u>(874,491)</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>(353,499)</u>	<u>(874,491)</u>	<u>(520,992)</u>
Revenues and other sources over (under) expenses and other uses	<u>\$ (280,715)</u>	<u>\$ 473,674</u>	<u>\$ 754,389</u>

See independent auditors' report.

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## Internal Service Funds

- Dover Net Fund – To account for the costs related to the operations of the information technology network and the allocation of these costs to the various funds and functions.
- Central Stores Fund – To account for the costs related to the supplies, copiers, and postage and the allocation of these costs to the various funds and functions based on actual use.
- Fleet Maintenance Fund – To account for the maintenance costs related to the vehicle fleet and the allocation of these costs to the various funds and functions based on actual use.
- Workers Compensation Fund – To account for the cost of administration, insurance and claims for workers compensation and the allocation of these costs to the various funds and functions based on historical wage and claims history.

**CITY OF DOVER, NEW HAMPSHIRE**

INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF NET POSITION

JUNE 30, 2023

	<u>Dover</u> Net <u>Fund</u>	<u>Central</u> Stores <u>Fund</u>	<u>Fleet</u> Maintenance <u>Fund</u>	<u>Workers</u> Compensation <u>Fund</u>	<u>Total</u>
<b>Assets</b>					
Current:					
Departmental and other receivables	\$ 12,200	\$ 50	\$ 18,481	\$ -	\$ 30,731
Due from other funds	1,016,164	47,405	-	536,884	1,600,453
Prepaid expenses	-	-	-	10,000	10,000
Inventory	<u>-</u>	<u>-</u>	<u>308,255</u>	<u>-</u>	<u>308,255</u>
Total Assets	1,028,364	47,455	326,736	546,884	1,949,439
<b>Liabilities</b>					
Current:					
Accounts payable	85,527	-	52,912	2,464	140,903
Accrued liabilities	21,572	-	7,766	-	29,338
Due to other funds	-	-	253,168	-	253,168
Compensated absences	27,034	-	15,068	-	42,102
Claims liability	<u>-</u>	<u>-</u>	<u>-</u>	<u>29,227</u>	<u>29,227</u>
Total Current Liabilities	134,133	-	328,914	31,691	494,738
Noncurrent:					
Claims liability, net of current portion	<u>-</u>	<u>-</u>	<u>-</u>	<u>139,546</u>	<u>139,546</u>
Total Liabilities	<u>134,133</u>	<u>-</u>	<u>328,914</u>	<u>171,237</u>	<u>634,284</u>
<b>Net Position</b>					
Unrestricted	<u>894,231</u>	<u>47,455</u>	<u>(2,178)</u>	<u>375,647</u>	<u>1,315,155</u>
Total Net Position	\$ <u>894,231</u>	\$ <u>47,455</u>	\$ <u>(2,178)</u>	\$ <u>375,647</u>	\$ <u>1,315,155</u>

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF REVENUES, EXPENSES,  
AND CHANGES IN NET POSITION

FOR THE YEAR ENDED JUNE 30, 2023

	Dover Net <u>Fund</u>	Central Stores <u>Fund</u>	Fleet Maintenance <u>Fund</u>	Workers Compensation <u>Fund</u>	<u>Total</u>
<b>Operating Revenues</b>					
Charges for services	\$ 1,497,043	\$ 80,070	\$ 1,507,311	\$ 469,647	\$ 3,554,071
Other revenues	<u>25,000</u>	<u>-</u>	<u>17,199</u>	<u>26,482</u>	<u>68,681</u>
Total Operating Revenues	1,522,043	80,070	1,524,510	496,129	3,622,752
<b>Operating Expenses</b>					
Personal services	730,190	-	647,887	424,756	1,802,833
Purchased services	231,498	68,865	36,324	42,890	379,577
Supplies	351,939	10,834	54,101	-	416,874
Other expenses	<u>-</u>	<u>-</u>	<u>801,243</u>	<u>-</u>	<u>801,243</u>
Total Operating Expenses	<u>1,315,562</u>	<u>79,699</u>	<u>1,559,983</u>	<u>467,646</u>	<u>3,422,890</u>
Operating Income (Loss)	206,481	371	(35,473)	28,483	199,862
<b>Nonoperating Revenues (Expenses)</b>					
Intergovernmental revenue	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,125</u>	<u>2,125</u>
Total Nonoperating Revenues (Expenses), Net	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,125</u>	<u>2,125</u>
Change in Net Position	206,481	371	(35,473)	30,608	201,987
Net Position, at Beginning of Year	<u>687,750</u>	<u>47,084</u>	<u>33,295</u>	<u>345,039</u>	<u>1,113,168</u>
Net Position, at End of Year	\$ <u>894,231</u>	\$ <u>47,455</u>	\$ <u>(2,178)</u>	\$ <u>375,647</u>	\$ <u>1,315,155</u>

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

INTERNAL SERVICE FUNDS

COMBINING STATEMENT OF CASH FLOWS

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	Dover Net <u>Fund</u>	Central Stores <u>Fund</u>	Fleet Maintenance <u>Fund</u>	Workers Compensation <u>Fund</u>	<u>Total</u>
<b>Cash Flows From Operating Activities</b>					
Receipts from customers and users for services	\$ 1,529,912	\$ 80,020	\$ 1,521,750	\$ 496,129	\$ 3,627,811
Payments to vendors and contractors	(531,051)	(79,699)	(939,203)	(47,527)	(1,597,480)
Payments of employee salaries and benefits	<u>(716,552)</u>	<u>-</u>	<u>(651,482)</u>	<u>(443,978)</u>	<u>(1,812,012)</u>
Net Cash Provided (Used) by Operating Activities	282,309	321	(68,935)	4,624	218,319
<b>Cash Flows From Noncapital Financing Activities</b>					
Payments for interfund services provided	(282,309)	(321)	68,935	(6,749)	(220,444)
Intergovernmental subsidy	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,125</u>	<u>2,125</u>
Net Cash Provided by (Used) for Noncapital Financing Activities	(282,309)	(321)	68,935	(4,624)	(218,319)
Cash and Short Term Investments, Beginning of Year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Cash and Short Term Investments, End of Year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities</b>					
Operating income (loss)	\$ 206,481	\$ 371	\$ (35,473)	\$ 28,483	\$ 199,862
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Changes in assets and liabilities:					
Departmental and other receivables	7,869	(50)	(2,760)	-	5,059
Inventory	-	-	(27,268)	-	(27,268)
Accounts payable	54,321	-	161	(4,637)	49,845
Accrued liabilities	11,714	-	761	-	12,475
Claims liability	-	-	-	(19,222)	(19,222)
Compensated absences	<u>1,924</u>	<u>-</u>	<u>(4,356)</u>	<u>-</u>	<u>(2,432)</u>
Net Cash Provided (Used) by Operating Activities	<u>\$ 282,309</u>	<u>\$ 321</u>	<u>\$ (68,935)</u>	<u>\$ 4,624</u>	<u>\$ 218,319</u>

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

INTERNAL SERVICE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2023

	Dover Net Fund		
	<u>Budget</u>	<u>Actual (Budgetary Basis)</u>	<u>Variance Positive (Negative)</u>
<b>Operating Revenues</b>			
Charges for services	\$ 1,698,481	\$ 1,497,043	\$ (201,438)
Other revenue	<u>50,000</u>	<u>25,000</u>	<u>(25,000)</u>
Total Operating Revenues	1,748,481	1,522,043	(226,438)
<b>Operating Expenses</b>			
Personnel services	947,627	736,070	211,557
Purchased services	244,381	229,110	15,271
Supplies	7,722	4,841	2,881
Capital outlay	1,221,396	402,509	818,887
Other expenses	<u>7,733</u>	<u>-</u>	<u>7,733</u>
Total Operating Expenses	2,428,859	1,372,530	1,056,329
<b>Nonoperating Revenue (Expenses)</b>			
Intergovernmental revenue	-	-	-
<b>Other Financing Sources and (Uses)</b>			
Use of retained earnings	-	-	-
Use of prior year carryforwards	681,007	681,007	-
Transfers out	<u>(629)</u>	<u>(629)</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>680,378</u>	<u>680,378</u>	<u>-</u>
Revenues and other sources over (under) expenses and other uses	<u>\$ -</u>	<u>\$ 829,891</u>	<u>\$ 829,891</u>

See independent auditors' report.



**CITY OF DOVER, NEW HAMPSHIRE**

INTERNAL SERVICE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2023

	Central Stores Fund		
	Budget	Actual (Budgetary Basis)	Variance Positive (Negative)
<b>Operating Revenues</b>			
Charges for services	\$ 94,608	\$ 80,070	\$ (14,538)
Other revenue	-	-	-
	94,608	80,070	(14,538)
<b>Total Operating Revenues</b>			
	94,608	80,070	(14,538)
<b>Operating Expenses</b>			
Personnel services	-	-	-
Purchased services	69,613	71,557	(1,944)
Supplies	27,822	10,995	16,827
Capital outlay	-	-	-
Other expenses	-	-	-
	97,435	82,552	14,883
<b>Total Operating Expenses</b>			
	97,435	82,552	14,883
<b>Nonoperating Revenue (Expenses)</b>			
Intergovernmental revenue	-	-	-
<b>Other Financing Sources and Uses</b>			
Use of retained earnings	-	-	-
Use of prior year carryforwards	2,827	2,827	-
Transfers out	-	-	-
	2,827	2,827	-
<b>Total Other Financing Sources and Uses</b>			
	2,827	2,827	-
Revenues and other sources over (under) expenses and other uses	\$ -	\$ 345	\$ 345

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

INTERNAL SERVICE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2023

	Fleet Maintenance Fund		
	<u>Budget</u>	<u>Actual (Budgetary Basis)</u>	<u>Variance Positive (Negative)</u>
<b>Operating Revenues</b>			
Charges for services	\$ 1,163,714	\$ 1,507,044	\$ 343,330
Other revenue	<u>25,000</u>	<u>17,466</u>	<u>(7,534)</u>
Total Operating Revenues	1,188,714	1,524,510	335,796
<b>Operating Expenses</b>			
Personnel services	598,838	526,643	72,195
Purchased services	47,520	37,327	10,193
Supplies	28,413	64,051	(35,638)
Capital outlay	69,368	22,442	46,926
Other expenses	<u>406,701</u>	<u>801,243</u>	<u>(394,542)</u>
Total Operating Expenses	1,150,840	1,451,706	(300,866)
<b>Nonoperating Revenue (Expenses)</b>			
Intergovernmental revenue	-	-	-
<b>Other Financing Sources and (Uses)</b>			
Use of retained earnings	68,711	-	(68,711)
Use of prior year carryforwards	14,662	14,662	-
Transfers out	<u>(121,247)</u>	<u>(121,247)</u>	<u>-</u>
Total Other Financing Sources and (Uses)	<u>(37,874)</u>	<u>(106,585)</u>	<u>(68,711)</u>
Revenues and other sources over (under) expenses and other uses	<u>\$ -</u>	<u>\$ (33,781)</u>	<u>\$ (33,781)</u>

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

INTERNAL SERVICE FUNDS

SCHEDULE OF REVENUES AND EXPENSES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2023

	Workers Compensation Fund		
	<u>Budget</u>	Actual (Budgetary Basis)	Variance Positive (Negative)
<b>Operating Revenues</b>			
Charges for services	\$ 469,064	\$ 469,647	\$ 583
Other revenue	<u>25,500</u>	<u>26,482</u>	<u>982</u>
Total Operating Revenues	494,564	496,129	1,565
<b>Operating Expenses</b>			
Personnel services	480,491	424,756	55,735
Purchased services	9,472	25,464	(15,992)
Supplies	-	17,547	(17,547)
Minor equipment	-	-	-
Other expenses	<u>8,900</u>	<u>-</u>	<u>8,900</u>
Total Operating Expenses	498,863	467,767	31,096
<b>Nonoperating Revenue (Expenses)</b>			
Intergovernmental revenue	2,500	2,125	(375)
<b>Other Financing Sources and Uses</b>			
Use of retained earnings	-	-	-
Use of prior year carryforwards	-	-	-
Transfers out	<u>-</u>	<u>-</u>	<u>-</u>
Total Other Financing Sources and Uses	<u>-</u>	<u>-</u>	<u>-</u>
Revenues and other sources over (under) expenses and other uses	<u>\$ (1,799)</u>	<u>\$ 30,487</u>	<u>\$ 32,286</u>

See independent auditors' report.

## Fiduciary Funds

Fiduciary funds account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds.

### Custodial Funds:

- Student Activities – To account for funds received from other organizations for activities administered by the Dover School Department.
- Taxes and Fees – To account for collection and payments of taxes and fees collected on behalf of the county and State of New Hampshire.

### Private Purpose Trust Funds:

- Cemetery – To account for private donations left in trust to maintain graves and provide flowers.
- Parks and Recreation – To account for private donations left in trust to assist individuals attending various recreational programs.
- Welfare – To account for private donations left in trust for the benefit of low- or moderate-income individuals.
- School – To account for private donations left in trust mainly for the benefit of providing scholarships to high school graduates.

**CITY OF DOVER, NEW HAMPSHIRE**

CUSTODIAL FUNDS

COMBINING STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2023

	<u>Student Activities</u>	<u>Taxes and Fees</u>	<u>Total Custodial Funds</u>
<b>Assets</b>			
Cash and short-term investments	\$ 419,424	\$ -	\$ 419,424
Due from primary government	74,051	29,803	103,854
Other assets	<u>10,894</u>	<u>-</u>	<u>10,894</u>
 Total Assets	 504,369	 29,803	 534,172
<b>Liabilities</b>			
Accounts payable	9,143	-	9,143
Due to primary government	18,751	-	18,751
Other liabilities	<u>82,745</u>	<u>5,652</u>	<u>88,397</u>
 Total Liabilities	 <u>110,639</u>	 <u>5,652</u>	 <u>116,291</u>
<b>Net Position</b>			
Restricted for individuals, organizations, and other governments	<u>393,730</u>	<u>24,151</u>	<u>417,881</u>
 Total Net Position	 <u>\$ 393,730</u>	 <u>\$ 24,151</u>	 <u>\$ 417,881</u>

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

CUSTODIAL FUNDS

COMBINING STATEMENT OF CHANGES  
IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2023

	<u>Student Activities</u>	<u>Taxes and Fees</u>	<u>Total Custodial Funds</u>
<b>Additions</b>			
Taxes collected for Strafford County	\$ -	\$ 9,848,433	\$ 9,848,433
Fees collected for State of New Hampshire	-	1,970,817	1,970,817
Fees collected for students	<u>313,543</u>	<u>-</u>	<u>313,543</u>
Total Additions	313,543	11,819,250	12,132,793
<b>Deductions</b>			
Payment of taxes to Strafford County	-	9,848,433	9,848,433
Payment of fees to State of New Hampshire	-	1,967,265	1,967,265
Payments on behalf of students	<u>292,772</u>	<u>-</u>	<u>292,772</u>
Total Deductions	<u>292,772</u>	<u>11,815,698</u>	<u>12,108,470</u>
Change in Net Position	20,771	3,552	24,323
<b>Restricted Net Position</b>			
Beginning of Year	<u>372,959</u>	<u>20,599</u>	<u>393,558</u>
End of Year	<u>\$ 393,730</u>	<u>\$ 24,151</u>	<u>\$ 417,881</u>

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

PRIVATE PURPOSE TRUST FUNDS

COMBINING STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2023

	<u>Cemetery</u>	<u>Parks and Recreation</u>	<u>Welfare</u>	<u>School</u>	<u>Total</u>
<b>Assets</b>					
Investments:					
Federal agency securities	\$ 9,103	\$ 2,058	\$ 8,840	\$ 24,569	\$ 44,570
Corporate bonds	4,234	957	4,111	11,427	20,729
Fixed income mutual funds	126,189	28,523	122,539	340,585	617,836
Corporate equities	149,006	33,679	144,696	402,167	729,548
Total Investments	288,532	65,217	280,186	778,748	1,412,683
Due from primary government	231,275	1,531	131,240	510,064	874,110
Total Assets	519,807	66,748	411,426	1,288,812	2,286,793
<b>Liabilities</b>					
Due to primary government	280,102	1,531	145,020	497,499	924,152
Other liabilities	-	-	169	-	169
Total Liabilities	280,102	1,531	145,189	497,499	924,321
<b>Net Position</b>					
Total Net Position Held in Trust	\$ 239,705	\$ 65,217	\$ 266,237	\$ 791,313	\$ 1,362,472

See independent auditors' report.

**CITY OF DOVER, NEW HAMPSHIRE**

PRIVATE PURPOSE TRUST FUNDS

COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	<u>Cemetery</u>	<u>Parks and Recreation</u>	<u>Welfare</u>	<u>School</u>	<u>Total</u>
<b>Additions</b>					
Contributions	\$ -	\$ -	\$ 16,379	\$ 39,400	\$ 55,779
Investment Income:					
Investment income	4,295	1,137	6,248	22,602	34,282
Increase in fair value of investments	2,955	783	4,296	14,548	22,582
Less: management fees	<u>(686)</u>	<u>(182)</u>	<u>(998)</u>	<u>(3,322)</u>	<u>(5,188)</u>
Net Investment Income	<u>6,564</u>	<u>1,738</u>	<u>9,546</u>	<u>33,828</u>	<u>51,676</u>
Total Additions	6,564	1,738	25,925	73,228	107,455
<b>Deductions</b>					
Disbursements by agent	<u>1,537</u>	<u>-</u>	<u>-</u>	<u>13,734</u>	<u>15,271</u>
Change in Net Position	5,027	1,738	25,925	59,494	92,184
<b>Restricted Net Position</b>					
Beginning of Year	<u>234,678</u>	<u>63,479</u>	<u>240,312</u>	<u>731,819</u>	<u>1,270,288</u>
End of Year	<u>\$ 239,705</u>	<u>\$ 65,217</u>	<u>\$ 266,237</u>	<u>\$ 791,313</u>	<u>\$ 1,362,472</u>

See independent auditors' report.



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STATISTICAL  
SECTION

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# City of Dover, New Hampshire

## Statistical Section

The City of Dover's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information say about the City's overall financial health.

	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	173 - 182
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	183 - 188
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	189 - 191
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	192 - 193
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	194 - 199

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

## City of Dover, New Hampshire

### Net Position by Component

Last Ten Fiscal Years

(accrual basis of accounting)

	Fiscal Year									
	2014 <sup>(3)</sup>	2015 <sup>(2)</sup>	2016	2017 <sup>(1)</sup>	2018	2019	2020	2021	2022	2023
<b>Governmental Activities</b>										
Net Investment in capital assets	\$ 97,393,335	\$ 104,384,508	\$ 102,213,192	\$ 114,917,870	\$ 131,590,761	\$ 128,811,100	\$ 132,899,638	\$ 145,119,901	\$ 147,049,376	\$ 147,445,177
Restricted	4,803,592	5,113,564	5,017,551	4,690,168	4,837,088	7,820,234	9,372,789	13,123,414	10,695,574	13,766,801
Unrestricted	(66,283,351)	(93,885,155)	(85,246,101)	(96,958,566)	(100,122,724)	(94,291,737)	(99,395,797)	(106,629,613)	(96,682,602)	(103,260,490)
Total governmental activities net position	\$ 35,913,576	\$ 15,612,917	\$ 21,984,642	\$ 22,649,472	\$ 36,305,125	\$ 42,339,597	\$ 42,876,630	\$ 51,613,702	\$ 61,062,348	\$ 57,951,488
<b>Business-type activities</b>										
Net investment in capital assets	\$ 49,645,760	\$ 54,075,727	\$ 54,216,135	\$ 56,569,572	\$ 56,910,947	\$ 61,231,192	\$ 63,439,252	\$ 69,279,053	\$ 71,093,671	\$ 81,180,034
Unrestricted	9,747,851	5,680,946	8,090,522	9,757,068	13,707,128	13,586,618	13,046,501	10,445,143	20,613,407	21,943,524
Total business-type activities net position	\$ 59,393,611	\$ 59,756,673	\$ 62,306,657	\$ 66,326,640	\$ 70,618,075	\$ 74,817,810	\$ 76,485,753	\$ 79,724,196	\$ 91,707,078	\$ 103,123,558
<b>Primary government</b>										
Net investment in capital assets	\$ 147,039,095	\$ 158,460,235	\$ 156,429,327	\$ 171,487,442	\$ 188,501,708	\$ 190,042,292	\$ 196,338,890	\$ 214,398,954	\$ 218,143,047	\$ 228,625,211
Restricted	4,803,592	5,113,564	5,017,551	4,690,168	4,837,088	7,820,234	9,372,789	13,123,414	10,695,574	13,766,801
Unrestricted	(56,535,500)	(88,204,209)	(77,155,579)	(87,201,498)	(86,415,596)	(80,705,119)	(86,349,296)	(96,184,470)	(76,069,195)	(81,316,966)
Total primary government net position	\$ 95,307,187	\$ 75,369,590	\$ 84,291,299	\$ 88,976,112	\$ 106,923,200	\$ 117,157,407	\$ 119,362,383	\$ 131,337,898	\$ 152,769,426	\$ 161,075,046

Data Source:

Audited Financial Statements

<sup>(1)</sup>Total Net Position as restated for Fiscal Year ended June 30, 2017. Restatement resulting from implementation of GASB No. 75, NHRS Plan.

<sup>(2)</sup>Total Net Position as restated for Fiscal Year ended June 30, 2015. Restatement resulting from implementation of GASB No. 75, early implementer.

<sup>(3)</sup>Total Net Position as restated for Fiscal Year ended June 30, 2014. Restatement resulting from implementation of GASB No. 68.

**City of Dover, New Hampshire**

**Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)**

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Expenses</b>										
<b>Governmental activities:</b>										
General government	\$ 7,411,338	\$ 8,901,013	\$ 8,553,210	\$ 8,693,548	\$ 9,043,439	\$ 8,719,074	\$ 9,432,822	\$ 9,542,897	\$ 11,451,315	\$ 11,303,101
Public safety	17,699,453	17,517,777	17,558,603	19,556,049	20,262,214	22,807,608	23,356,595	22,888,813	19,862,295	23,241,179
Public works	6,894,215	12,089,715	8,354,042	10,504,381	12,467,297	17,146,595	11,472,120	14,237,052	8,127,246	34,068,182
Culture and recreation	3,554,501	3,572,041	3,673,521	3,572,622	4,681,480	4,755,994	4,977,917	4,943,886	5,857,858	6,005,679
Education	47,546,804	50,402,542	53,314,125	56,829,940	58,318,004	61,600,739	71,588,413	70,567,499	70,890,167	76,787,321
Public welfare	775,598	737,746	677,251	705,534	636,126	824,021	794,085	1,756,822	502,630	610,293
Interest	3,126,899	3,790,619	3,634,735	6,146,247	5,579,194	5,137,624	5,965,050	4,798,920	4,778,020	4,342,427
<b>Total governmental activities expenses</b>	<b>87,008,808</b>	<b>97,011,453</b>	<b>95,765,487</b>	<b>106,008,321</b>	<b>110,987,754</b>	<b>120,991,655</b>	<b>127,587,002</b>	<b>128,735,889</b>	<b>121,469,531</b>	<b>156,358,182</b>
<b>Business-type activities:</b>										
Water services	3,676,337	3,701,217	3,321,172	3,531,457	3,792,266	4,158,145	4,995,201	7,039,456	4,527,274	6,327,160
Sewer services	5,995,494	6,156,907	5,849,208	4,736,927	6,208,676	7,170,174	8,207,016	10,254,216	7,177,040	9,032,548
DBIDA services	144,643	141,508	161,027	164,510	192,124	158	-	-	-	20,715.00
<b>Total business-type activities expenses</b>	<b>9,816,474</b>	<b>9,999,632</b>	<b>9,331,407</b>	<b>8,432,894</b>	<b>10,193,066</b>	<b>11,328,477</b>	<b>13,202,217</b>	<b>17,293,672</b>	<b>11,704,314</b>	<b>15,380,423</b>
<b>Total primary government expenses</b>	<b>\$ 96,825,282</b>	<b>\$ 107,011,085</b>	<b>\$ 105,096,894</b>	<b>\$ 114,441,215</b>	<b>\$ 121,180,820</b>	<b>\$ 132,320,132</b>	<b>\$ 140,789,219</b>	<b>\$ 146,029,561</b>	<b>\$ 133,173,845</b>	<b>\$ 171,738,605</b>
<b>Program Revenues</b>										
<b>Governmental activities:</b>										
<b>Charges for services</b>										
General government	\$ 3,729,530	\$ 2,876,880	\$ 2,963,873	\$ 2,701,862	\$ 2,941,527	\$ 3,130,756	\$ 2,658,443	\$ 2,965,398	\$ 3,325,222	\$ 2,744,005
Public safety	2,803,827	3,447,199	3,149,192	4,093,742	4,598,970	4,404,714	3,615,580	3,603,653	4,319,506	4,721,160
Public works	1,207,993	1,191,460	1,265,397	1,380,754	1,455,075	778,920	790,214	782,959	726,868	536,039
Culture and recreation	1,742,397	1,766,250	1,685,880	1,649,213	2,451,965	3,878,133	3,332,292	3,787,209	4,137,901	4,050,747
Education	5,147,522	5,708,992	5,670,387	5,436,691	4,984,554	2,643,893	1,714,586	1,379,421	1,605,054	1,378,206
Public welfare	161,041	12,908	20,252	62,078	7,514	333	-	-	-	-
<b>Total charges for services</b>	<b>14,792,310</b>	<b>15,003,689</b>	<b>14,754,981</b>	<b>15,324,340</b>	<b>16,439,605</b>	<b>14,836,749</b>	<b>12,111,115</b>	<b>12,518,640</b>	<b>14,114,551</b>	<b>13,430,157</b>
Operating grants and contributions	14,167,426	14,649,336	15,356,821	21,511,637	27,195,537	22,940,543	23,519,619	27,672,417	30,700,941	33,896,746
Capital grants and contributions	789,934	707,009	673,704	988,866	1,076,043	3,792,328	1,300,714	1,514,864	1,667,540	2,343,960
<b>Total governmental activities program revenues</b>	<b>29,749,670</b>	<b>30,360,034</b>	<b>30,785,506</b>	<b>37,824,843</b>	<b>44,711,185</b>	<b>41,569,620</b>	<b>36,931,448</b>	<b>41,705,921</b>	<b>46,485,032</b>	<b>49,670,863</b>
<b>Business-type activities:</b>										
<b>Charges for services</b>										
Water services	4,825,940	5,071,805	5,190,575	4,942,439	5,141,695	5,518,968	5,318,046	6,021,713	5,774,029	6,386,178
Sewer services	5,840,241	6,413,239	6,735,265	6,954,628	7,582,041	7,707,922	7,550,884	8,283,516	8,007,169	8,346,111
DBIDA services	2,400	2,400	1,200	-	-	12,907	120	-	175,990	207,000
<b>Total charges for services</b>	<b>10,668,581</b>	<b>11,487,444</b>	<b>11,927,040</b>	<b>11,897,067</b>	<b>12,723,736</b>	<b>13,239,797</b>	<b>12,869,050</b>	<b>14,305,229</b>	<b>13,957,188</b>	<b>14,939,289</b>
Capital grants and contributions	750,539	1,286,827	51,657	643,618	1,727,103	2,222,122	1,991,909	5,646,698	5,765,982	11,115,404
<b>Total business-type activities program revenues</b>	<b>11,419,120</b>	<b>12,774,271</b>	<b>11,978,697</b>	<b>12,540,685</b>	<b>14,450,839</b>	<b>15,461,919</b>	<b>14,860,959</b>	<b>19,951,927</b>	<b>19,723,170</b>	<b>26,054,693</b>
<b>Total primary government program revenues</b>	<b>\$ 41,168,790</b>	<b>\$ 43,134,305</b>	<b>\$ 42,764,203</b>	<b>\$ 50,365,528</b>	<b>\$ 59,162,024</b>	<b>\$ 57,031,539</b>	<b>\$ 51,792,407</b>	<b>\$ 61,657,848</b>	<b>\$ 66,208,202</b>	<b>\$ 75,725,556</b>
<b>Net (Expenses) Revenue</b>										
Governmental activities	\$ (57,259,138)	\$ (66,651,419)	\$ (64,979,981)	\$ (68,183,478)	\$ (66,276,569)	\$ (79,422,035)	\$ (90,655,554)	\$ (87,029,968)	\$ (74,984,499)	\$ (106,687,319)
Business-type activities	1,602,646	2,774,639	2,647,290	4,107,791	4,257,773	4,133,442	1,658,742	2,658,255	8,018,856	10,674,270
<b>Total Primary government net expense</b>	<b>\$ (55,656,492)</b>	<b>\$ (63,876,780)</b>	<b>\$ (62,332,691)</b>	<b>\$ (64,075,687)</b>	<b>\$ (62,018,796)</b>	<b>\$ (75,288,593)</b>	<b>\$ (88,996,812)</b>	<b>\$ (84,371,713)</b>	<b>\$ (66,965,643)</b>	<b>\$ (96,013,049)</b>
<b>General Revenues and Other Changes in Net Position</b>										
<b>Governmental activities:</b>										
Property taxes	\$ 61,126,362	\$ 63,632,925	\$ 65,858,000	\$ 69,195,069	\$ 73,391,701	\$ 77,604,513	\$ 82,330,217	\$ 86,123,250	\$ 88,661,104	\$ 92,431,729
Motor vehicle registration tax	4,265,850	4,665,284	4,993,254	5,289,728	5,498,053	5,685,930	5,726,349	6,104,229	6,056,314	6,040,051
Unrestricted investment income/(loss)	538,291	188,556	242,475	998,042	832,877	700,113	1,379,500	2,496,290	(3,238,158)	2,572,823
Miscellaneous	193,345	330,930	134,784	69,321	104,403	1,214,334	1,556,521	843,271	1,528,347	2,331,856
Transfers, net	(1,316,280)	(44,930)	123,193	123,331	105,188	200,000	200,000	200,000	200,000	200,000
<b>Total governmental activities</b>	<b>64,807,568</b>	<b>68,772,765</b>	<b>71,351,706</b>	<b>75,675,491</b>	<b>79,932,222</b>	<b>85,404,890</b>	<b>91,192,587</b>	<b>95,767,040</b>	<b>93,207,607</b>	<b>103,576,459</b>
<b>Business-type activities:</b>										
Investment income	865	19,046	25,887	35,523	138,850	266,293	209,201	780,188	264,461	942,210
Transfers, net	7,330	44,930	(123,193)	(123,331)	(105,188)	(200,000)	(200,000)	(200,000)	(200,000)	(200,000)
<b>Total business-type activities</b>	<b>8,195</b>	<b>63,976</b>	<b>(97,306)</b>	<b>(87,808)</b>	<b>33,662</b>	<b>66,293</b>	<b>9,201</b>	<b>580,188</b>	<b>64,461</b>	<b>742,210</b>
<b>Total primary government</b>	<b>\$ 64,815,763</b>	<b>\$ 68,836,741</b>	<b>\$ 71,254,400</b>	<b>\$ 75,587,683</b>	<b>\$ 79,965,884</b>	<b>\$ 85,471,183</b>	<b>\$ 91,201,788</b>	<b>\$ 96,347,228</b>	<b>\$ 93,272,068</b>	<b>\$ 104,318,669</b>
<b>Change in Net Position</b>										
Governmental activities	\$ 7,548,430	\$ 2,121,346	\$ 6,371,725	\$ 7,492,013	\$ 13,655,653	\$ 5,982,855	\$ 537,033	\$ 8,737,072	\$ 18,223,108	\$ (3,110,860)
Business-type activities	1,610,841	2,838,615	2,549,984	4,019,983	4,291,435	4,199,735	1,667,943	3,238,443	8,083,317	11,416,480
<b>Total primary government</b>	<b>\$ 9,159,271</b>	<b>\$ 4,959,961</b>	<b>\$ 8,921,709</b>	<b>\$ 11,511,996</b>	<b>\$ 17,947,088</b>	<b>\$ 10,182,590</b>	<b>\$ 2,204,976</b>	<b>\$ 11,975,515</b>	<b>\$ 26,306,425</b>	<b>\$ 8,305,620</b>

Data Source:  
Audited Financial Statements

**City of Dover, New Hampshire**

**Fund Balances, Governmental Funds**

**Last Ten Fiscal Years**

(modified accrual basis of accounting)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Fund</b>										
Nonspendable	\$ 3,189	\$ 2,910	\$ 4,711	\$ 3,313	\$ 2,106	\$ 2,329	\$ 1,775	\$ 1,152	\$ 2,059	\$ 2,098
Committed	742,947	548,143	623,698	651,658	532,782	2,629,178	2,976,859	2,464,951	1,333,573	2,457,800
Assigned	2,026,919	2,629,447	2,353,322	2,448,727	3,082,052	3,584,686	5,086,834	4,689,825	8,492,965	10,464,053
Unassigned	13,332,024	15,368,593	16,529,005	19,236,386	21,211,552	22,856,898	23,855,023	23,098,372	27,210,706	28,402,097
<b>Total General Fund</b>	<b>\$ 16,105,079</b>	<b>\$ 18,549,093</b>	<b>\$ 19,510,736</b>	<b>\$ 22,340,084</b>	<b>\$ 24,828,492</b>	<b>\$ 29,073,091</b>	<b>\$ 31,920,491</b>	<b>\$ 30,254,300</b>	<b>\$ 37,039,303</b>	<b>\$ 41,326,048</b>
<b>All Other Governmental Funds</b>										
Nonspendable	\$ 2,220,330	\$ 2,307,402	\$ 2,294,202	\$ 2,450,521	\$ 2,499,141	\$ 44,454	\$ 67,172	\$ 44,779	\$ 117,313	\$ 114,246
Restricted - Special Revenue	2,609,230	2,870,202	2,802,017	2,314,338	2,410,372	15,684,341	17,202,610	22,223,373	22,067,594	26,904,218
Restricted - Capital Projects	31,080,546	18,509,670	71,973,699	44,531,415	11,919,114	13,663,812	4,664,299	2,831,515	3,160,243	2,952,612
Committed - Special Revenue	4,472,711	4,877,305	7,469,258	8,054,694	7,175,511	-	679,368	725,999	1,173,735	1,339,908
Committed - Capital Projects	2,870,797	3,771,215	4,507,685	4,475,215	2,577,118	376,461	2,428	2,428	2,612	2,612
Committed - Debt Service	1,485	2,121	35,909	73,190	320,137	676,628	628,092	710,888	1,267,037	2,038,956
Unassigned - Special Revenue	(912,035)	(1,255,994)	(1,490,241)	(1,334,461)	(1,139,456)	(767,814)	(751,558)	(623,616)	(989,098)	(974,084)
Unassigned - Capital Projects	(1,932,286)	(2,724,274)	(4,271,583)	(8,531,057)	(6,447,349)	(3,806,242)	(7,137,798)	(11,685,014)	(2,836,916)	(5,614,312)
Unassigned - Debt Service	-	-	-	-	-	-	-	-	-	(173,089)
<b>Total All Other Governmental Funds</b>	<b>\$ 40,410,778</b>	<b>\$ 28,357,647</b>	<b>\$ 83,320,946</b>	<b>\$ 52,033,855</b>	<b>\$ 19,314,588</b>	<b>\$ 25,871,640</b>	<b>\$ 15,354,613</b>	<b>\$ 14,230,352</b>	<b>\$ 23,962,520</b>	<b>\$ 26,591,067</b>

Data Source:  
Audited Financial Statements

**City of Dover, New Hampshire**

**Changes in Fund Balances, Governmental Funds**

**Last Ten Fiscal Years**

(modified accrual basis of accounting)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Taxes	\$ 61,826,336	\$ 63,877,153	\$ 65,800,372	\$ 69,297,451	\$ 73,453,075	\$ 77,712,093	\$ 82,680,492	\$ 85,948,630	\$ 89,013,494	\$ 92,396,443
Licenses and permits	5,359,187	6,241,899	6,388,773	7,191,396	7,579,771	9,344,751	7,005,156	7,086,846	7,386,765	7,792,880
Intergovernmental	7,366,969	7,159,590	7,138,834	11,193,558	17,327,815	11,233,468	8,686,143	11,927,286	13,914,467	15,775,777
Current service charges	7,452,330	7,990,234	7,695,901	8,393,955	8,224,856	9,148,638	8,666,709	7,793,712	9,896,181	10,554,799
Education	11,796,996	13,111,441	13,666,548	16,242,376	15,114,599	15,603,419	16,130,385	17,257,566	18,454,275	20,462,802
Investment income (loss) <sup>(3)</sup>	-	-	-	-	-	-	-	2,496,291	(3,238,158)	2,572,823
Miscellaneous	3,097,091	1,664,654	1,754,994	1,761,108	2,390,785	2,331,092	3,645,904	3,352,713	3,071,504	2,263,176
<b>Total Revenues</b>	<b>96,898,909</b>	<b>100,044,971</b>	<b>102,445,422</b>	<b>114,079,844</b>	<b>124,090,901</b>	<b>125,373,461</b>	<b>126,814,789</b>	<b>135,863,044</b>	<b>138,498,528</b>	<b>151,818,700</b>
<b>Expenditures</b>										
General government	4,131,144	4,719,204	5,483,243	4,571,895	5,004,709	5,894,047	6,837,488	6,648,624	7,551,956	10,857,343
Public safety	15,606,039	15,909,318	17,334,689	18,018,344	19,327,731	21,364,172	22,205,752	22,375,913	21,941,353	23,785,512
Public works	4,899,207	5,239,379	4,969,552	6,514,816	5,812,709	6,792,282	7,621,466	9,243,896	1,924,081	11,177,230
Culture and recreation	3,890,294	3,915,032	4,090,534	4,223,594	4,342,454	4,430,210	4,502,048	3,373,763	5,600,395	4,824,937
Education	46,109,607	49,009,498	52,081,238	53,076,911	55,337,065	59,104,569	61,412,007	64,911,107	69,057,914	73,335,952
Public welfare	1,186,220	1,113,325	1,161,043	1,032,223	906,242	1,105,911	824,502	1,760,896	512,133	593,875
Capital outlay <sup>(1)</sup>	6,652,837	16,098,818	24,839,436	39,331,111	58,245,982	25,941,139	16,722,030	16,300,806	13,402,309	7,726,135
Debt service										
Principal	6,682,111	7,380,850	7,392,481	6,708,411	6,656,620	6,905,551	8,006,778	8,746,449	9,843,005	9,220,093
Interest	3,032,425	3,744,660	3,770,812	6,607,934	5,987,925	6,017,617	6,617,345	5,432,557	5,273,208	5,128,782
<b>Total expenditures</b>	<b>92,189,884</b>	<b>107,130,084</b>	<b>121,123,028</b>	<b>140,085,239</b>	<b>161,621,437</b>	<b>137,555,498</b>	<b>134,749,416</b>	<b>138,794,011</b>	<b>135,106,354</b>	<b>146,649,859</b>
<b>Excess (Deficiency) of Revenues</b>										
Over(under) expenditures	4,709,025	(7,085,113)	(18,677,606)	(26,005,395)	(37,530,536)	(12,182,037)	(7,934,627)	(2,930,967)	3,392,174	5,168,841
<b>Other Financing Sources (Uses)</b>										
Issuance of debt	29,898,310	110,058	73,900,000	-	8,981,000	20,148,450	-	-	11,675,297	1,546,451
Bond premium	1,805,936	2,531,902	3,021,277	-	2,035,007	2,510,001	-	-	1,249,700	-
Refunding bond issuance	-	19,587,404	-	-	6,701,410	-	-	-	-	-
Payment to refunding escrow	-	(22,119,306)	-	-	(7,950,417)	-	-	-	-	-
Transfers in	1,495,120	1,483,906	4,322,379	3,894,520	3,095,663	4,981,420	5,501,383	8,538,836	9,067,095	5,107,184
Transfers out	(3,658,760)	(4,117,968)	(6,856,543)	(6,346,868)	(5,562,986)	(4,661,420)	(5,236,383)	(8,398,321)	(8,867,095)	(4,907,184)
<b>Total Other Financing Sources (Uses)</b>	<b>29,540,606</b>	<b>(2,524,004)</b>	<b>74,387,113</b>	<b>(2,452,348)</b>	<b>7,299,677</b>	<b>22,978,451</b>	<b>265,000</b>	<b>140,515</b>	<b>13,124,997</b>	<b>1,746,451</b>
<b>Net Change in Fund Balances</b>	<b>\$ 34,249,631</b>	<b>\$ (9,609,117)</b>	<b>\$ 55,709,507</b>	<b>\$ (28,457,743)</b>	<b>\$ (30,230,859)</b>	<b>\$ 10,796,414</b>	<b>\$ (7,669,627)</b>	<b>\$ (2,790,452)</b>	<b>\$ 16,517,171</b>	<b>\$ 6,915,292</b>
Debt Service as a percentage of non-capital outlay expenditures	11.4%	12.2%	11.6%	13.2%	12.2%	11.6%	12.4%	11.6%	12.4%	10.3%

Data Source:  
Audited Financial Statements

**Notes**

<sup>(1)</sup> Capital outlay expenditures are presented within other function categories on page 45.

<sup>(2)</sup> Gross amounts of transfers in and out are presented here, while transfers between nonmajor governmental funds have been eliminated on page 45.

<sup>(3)</sup> The City previously reported investment income as miscellaneous revenue. Fiscal year 2021 is the first year the City broke out.



## City of Dover, New Hampshire

### Changes in Fund Balances, General Fund

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Taxes	\$ 61,730,305	\$ 63,601,489	\$ 65,383,364	\$ 68,716,041	\$ 72,818,283	\$ 76,848,988	\$ 81,782,133	\$ 84,811,328	\$ 87,291,606	\$ 90,283,825
Licenses and permits	5,043,259	5,659,413	5,972,416	6,587,705	6,608,048	7,006,187	7,004,086	7,085,246	7,386,150	7,792,320
Intergovernmental	2,524,142	2,629,382	2,705,789	2,817,484	2,911,234	2,965,052	3,387,477	3,424,481	4,557,882	4,980,093
Current service charges	3,164,247	3,150,043	3,146,171	3,583,074	3,529,442	3,400,638	3,445,780	3,960,433	4,709,908	4,615,204
Education	11,796,996	13,111,441	13,666,548	16,242,376	15,114,599	15,603,419	16,130,385	17,257,566	18,454,275	20,462,802
Investment income <sup>(1)</sup>	-	-	-	-	-	-	-	365	30,666	1,633,631
Miscellaneous	1,661,619	783,428	863,746	741,840	704,510	958,592	1,142,416	607,133	1,071,570	765,414
<b>Total Revenues</b>	<b>85,920,568</b>	<b>88,935,196</b>	<b>91,738,034</b>	<b>98,688,520</b>	<b>101,686,116</b>	<b>106,782,876</b>	<b>112,892,277</b>	<b>117,146,552</b>	<b>123,502,057</b>	<b>130,533,289</b>
<b>Expenditures by Function</b>										
General government	4,428,283	4,628,669	5,228,131	4,773,060	4,880,776	5,908,591	6,018,753	7,055,199	7,098,973	7,436,206
Public safety	14,176,746	14,728,479	15,893,783	16,527,642	17,475,339	19,724,987	20,246,440	20,747,749	20,479,825	22,011,149
Public works	5,315,305	5,745,664	6,113,751	7,077,941	6,980,110	7,407,629	7,598,728	8,184,827	7,379,410	10,013,545
Culture and recreation	2,950,854	3,167,956	3,192,983	3,370,585	3,457,970	3,667,375	3,697,182	3,897,882	4,440,761	4,800,773
Education	41,226,133	44,021,229	46,490,579	47,858,521	50,635,059	54,255,483	55,566,535	60,372,394	62,489,746	66,757,284
Public Welfare	753,649	719,391	686,705	710,019	594,909	558,734	566,706	448,315	363,389	567,256
Debt service:										
Principal	6,367,111	6,751,550	6,784,173	6,074,135	5,999,169	6,218,974	6,959,979	7,670,244	8,306,522	7,802,499
Interest	2,871,076	3,245,410	3,258,405	6,125,814	5,523,455	5,574,677	6,094,588	4,945,658	4,786,616	4,636,466
<b>Total Expenditures</b>	<b>78,089,157</b>	<b>83,008,348</b>	<b>87,648,510</b>	<b>92,517,717</b>	<b>95,546,787</b>	<b>103,316,450</b>	<b>106,748,911</b>	<b>113,322,268</b>	<b>115,345,242</b>	<b>124,025,178</b>
<b>Excess of Revenues</b>										
Over(under) expenditures	7,831,411	5,926,848	4,089,524	6,170,803	6,139,329	3,466,426	6,143,366	3,824,284	8,156,815	6,508,111
<b>Other Financing Sources (Uses)</b>										
Issuance of debt	-	19,697,462	-	-	6,701,410	-	-	-	-	-
Bond Premium	2,761	2,531,902	3,021,277	-	1,249,007	125,892	-	-	-	-
Payment to Refunding Escrow	-	(22,119,306)	-	-	(7,950,417)	-	-	-	-	-
Transfers in	521,291	525,076	707,613	3,005,413	1,912,065	1,688,403	294,285	1,452,412	4,152,145	1,478,066
Transfers out	(3,658,760)	(4,117,968)	(6,856,543)	(6,346,868)	(5,562,986)	(3,330,700)	(3,590,251)	(6,942,887)	(5,523,957)	(3,699,432)
<b>Total Other Financing Sources (Uses)</b>	<b>(3,134,708)</b>	<b>(3,482,834)</b>	<b>(3,127,653)</b>	<b>(3,341,455)</b>	<b>(3,650,921)</b>	<b>(1,516,405)</b>	<b>(3,295,966)</b>	<b>(5,490,475)</b>	<b>(1,371,812)</b>	<b>(2,221,366)</b>
<b>Net Change in Fund Balances</b>	<b>\$ 4,696,703</b>	<b>\$ 2,444,014</b>	<b>\$ 961,871</b>	<b>\$ 2,829,348</b>	<b>\$ 2,488,408</b>	<b>\$ 1,950,021</b>	<b>\$ 2,847,400</b>	<b>\$ (1,666,191)</b>	<b>\$ 6,785,003</b>	<b>\$ 4,286,745</b>

Data Source:

Audited Financial Statements

<sup>(1)</sup> The City previously reported investment income as miscellaneous revenue. Fiscal year 2021 is the first year the City broke out.

## City of Dover, New Hampshire

### Changes in Fund Balances, Special Revenue Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Taxes	\$ 96,031	\$ 176,168	\$ 111,845	\$ 130,192	\$ 142,675	\$ 102,404	\$ 27,107	\$ 67,281	\$ 178,333	\$ 254,233
Licenses and permits	315,928	582,486	416,357	603,691	971,723	2,338,564	1,070	1,600	615	560
Intergovernmental	4,842,827	4,491,834	4,433,045	4,494,468	4,739,211	5,054,794	5,076,933	8,067,857	8,701,258	10,693,965
Current service charges	4,288,083	4,840,191	4,549,730	4,740,698	4,695,414	5,620,500	5,220,929	3,833,279	5,186,273	5,939,595
Investment income (loss) <sup>(1)</sup>	-	-	-	-	-	-	-	2,495,926	(3,268,824)	939,192
Miscellaneous	1,256,472	447,262	727,869	1,000,068	1,151,415	1,321,825	2,485,488	2,740,908	1,986,777	1,480,348
<b>Total Revenues</b>	<b>10,799,341</b>	<b>10,537,941</b>	<b>10,238,846</b>	<b>10,969,117</b>	<b>11,700,438</b>	<b>14,438,087</b>	<b>12,811,527</b>	<b>17,206,851</b>	<b>12,784,432</b>	<b>19,307,893</b>
<b>Expenditures</b>										
General government	176,570	191,211	100,551	716,723	13,364	120,376	405,430	420,715	1,405,249	2,495,998
Public safety	1,413,487	1,724,658	1,326,013	1,571,474	2,009,926	1,881,978	1,885,922	2,058,021	1,633,119	1,972,454
Public works	827,878	908,303	1,023,337	955,478	1,037,061	1,149,773	1,235,688	1,707,922	1,475,252	1,874,526
Culture and recreation	924,449	973,505	1,002,790	1,071,642	1,148,449	1,019,217	893,077	592,926	790,378	856,563
Education	5,071,911	5,385,791	5,681,952	5,392,435	4,841,434	4,908,149	5,929,117	4,671,713	6,398,334	6,606,828
Public welfare	432,571	393,934	474,338	322,204	311,333	548,677	257,796	1,330,899	148,743	26,619
Debt service:										
Principal	315,000	334,300	348,308	369,276	382,451	386,578	399,257	408,663	843,941	598,452
Interest	161,350	153,390	130,945	108,458	98,758	88,226	79,596	67,403	57,493	48,050
<b>Total Expenditures</b>	<b>9,323,216</b>	<b>10,065,092</b>	<b>10,088,234</b>	<b>10,507,690</b>	<b>9,842,776</b>	<b>10,102,974</b>	<b>11,085,883</b>	<b>11,258,262</b>	<b>12,752,509</b>	<b>14,479,490</b>
<b>Excess of Revenues</b>										
Over(under) expenditures	1,476,125	472,849	150,612	461,427	1,857,662	4,335,113	1,725,644	5,948,589	31,923	4,828,403
<b>Other Financing Sources (Uses)</b>										
Transfers in	915,640	814,435	3,082,924	3,243,530	1,248,688	1,005,783	1,530,045	679,788	950,207	1,291,442
Transfers out	(679,811)	(878,605)	(1,172,878)	(3,295,101)	(3,645,874)	(1,330,720)	(1,019,078)	(1,455,434)	(983,121)	(1,105,101)
<b>Total Other Financing Sources (Uses)</b>	<b>235,829</b>	<b>(64,170)</b>	<b>1,910,046</b>	<b>(51,571)</b>	<b>(2,397,186)</b>	<b>(324,937)</b>	<b>510,967</b>	<b>(775,646)</b>	<b>(32,914)</b>	<b>186,341</b>
<b>Net Change in Fund Balances</b>	<b>\$ 1,711,954</b>	<b>\$ 408,679</b>	<b>\$ 2,060,658</b>	<b>\$ 409,856</b>	<b>\$ (539,524)</b>	<b>\$ 4,010,176</b>	<b>\$ 2,236,611</b>	<b>\$ 5,172,943</b>	<b>\$ (991)</b>	<b>\$ 5,014,744</b>

Data Source:

Audited Financial Statements

<sup>(1)</sup> The City previously reported investment income as miscellaneous revenue. Fiscal year 2021 is the first year the City broke out.

**City of Dover, New Hampshire**

**Changes in Fund Balances, Capital Project Funds**

**Last Ten Fiscal Years**

(modified accrual basis of accounting)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Intergovernmental	\$ -	\$ 38,374	\$ -	\$ 3,881,606	\$ 9,677,370	\$ 3,213,622	\$ 221,733	\$ 434,948	\$ 655,327	\$ 101,719
Current service charges	-	-	-	70,183	-	127,500	-	-	-	-
Miscellaneous	179,000	231,964	163,379	9,200	444,859	50,675	18,000	4,672	13,157	17,414
<b>Total Revenues</b>	<b>179,000</b>	<b>270,338</b>	<b>163,379</b>	<b>3,960,989</b>	<b>10,122,229</b>	<b>3,391,797</b>	<b>239,733</b>	<b>439,620</b>	<b>668,484</b>	<b>119,133</b>
<b>Expenditures</b>										
Capital outlay	4,777,511	13,415,784	22,627,909	36,223,495	55,566,703	23,401,864	15,814,834	13,046,256	5,841,197	6,705,636
<b>Total Expenditures</b>	<b>4,777,511</b>	<b>13,415,784</b>	<b>22,627,909</b>	<b>36,223,495</b>	<b>55,566,703</b>	<b>23,401,864</b>	<b>15,814,834</b>	<b>13,046,256</b>	<b>5,841,197</b>	<b>6,705,636</b>
<b>Excess of Revenues</b>										
Over(under) expenditures	(4,598,511)	(13,145,446)	(22,464,530)	(32,262,506)	(45,444,474)	(20,010,067)	(15,575,101)	(12,606,636)	(5,172,713)	(6,586,503)
<b>Other Financing Sources (Uses)</b>										
Issuance of debt	29,898,310	-	73,900,000	-	8,981,000	22,532,559	-	-	11,675,297	1,546,451
Bond Premium	1,801,690	-	-	-	786,000	1,957,234	-	-	1,249,700	-
Transfers in	738,000	683,000	1,217,720	1,424,948	6,307,821	-	3,497,053	6,226,636	3,784,743	2,157,676
Transfers out	-	-	-	(896,670)	(3,057,037)	-	(627,054)	-	(2,360,017)	(102,651)
<b>Total Other Financing Sources (Uses)</b>	<b>32,438,000</b>	<b>683,000</b>	<b>75,117,720</b>	<b>528,278</b>	<b>13,017,784</b>	<b>24,489,793</b>	<b>2,869,999</b>	<b>6,226,636</b>	<b>14,349,723</b>	<b>3,601,476</b>
<b>Net Change in Fund Balances</b>	<b>\$ 27,839,489</b>	<b>\$ (12,462,446)</b>	<b>\$ 52,653,190</b>	<b>\$ (31,734,228)</b>	<b>\$ (32,426,690)</b>	<b>\$ 4,479,726</b>	<b>\$ (12,705,102)</b>	<b>\$ (6,380,000)</b>	<b>\$ 9,177,010</b>	<b>\$ (2,985,027)</b>

Data Source:

Audited Financial Statements

## City of Dover, New Hampshire

### Changes in Fund Balances, Debt Service Funds

Last Ten Fiscal Years

(modified accrual basis of accounting)

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Revenues</b>										
Taxes	\$ -	\$ 99,496	\$ 305,163	\$ 451,218	\$ 492,117	\$ 760,701	\$ 871,252	\$ 1,070,021	\$ 1,543,555	\$ 1,858,385
Miscellaneous	-	202,000	-	10,000	90,001	-	-	-	-	-
Total Revenues	-	301,496	305,163	461,218	582,118	760,701	871,252	1,070,021	1,543,555	1,858,385
<b>Expenditures</b>										
General government	-	-	116,913	197,675	24,459	79,497	9,085	80,187	45,765	176,147
Debt service:										
Principal	-	295,000	260,000	265,000	275,000	300,000	647,542	667,542	692,542	819,142
Interest	-	345,860	381,462	373,662	365,712	354,713	443,161	419,496	429,099	444,266
Total Expenditures	-	640,860	758,375	836,337	665,171	734,210	1,099,788	1,167,225	1,167,406	1,439,555
<b>Excess of Revenues</b>										
Over(under) expenditures	-	(339,364)	(453,212)	(375,119)	(83,053)	26,491	(228,536)	(97,204)	376,149	418,830
<b>Other Financing Sources (Uses)</b>										
Bond Premium	1,485	-	-	-	-	-	-	-	-	-
Transfers in	-	340,000	487,000	412,400	330,000	330,000	180,000	180,000	180,000	180,000
Total Other Financing Sources (Uses)	1,485	340,000	487,000	412,400	330,000	330,000	180,000	180,000	180,000	180,000
<b>Net Change in Fund Balances</b>	\$ 1,485	\$ 636	\$ 33,788	\$ 37,281	\$ 246,947	\$ 356,491	\$ (48,536)	\$ 82,796	\$ 556,149	\$ 598,830

Data Source:

Audited Financial Statements

**City of Dover, New Hampshire**

**Combined Utility Fund Revenue, Expenses, and Changes in Fund Net Position**  
Last Ten Fiscal Years

Fiscal Year	Revenue					Expenses					Increase (Decrease)		Total Net Position
	Intergovernmental	Charges for Services	Other	Transfers In	Total	Operations & Maintenance	Depreciation	Interest Expense	Transfers Out	Total	Total Net Position	Restatement <sup>(2)</sup>	
2023	\$ -	\$ 14,401,414	\$ 11,810,772	\$ 87,500	\$ 26,299,686	\$ 10,007,840	\$ 4,142,368	\$ 1,209,500	\$ 287,500	\$ 15,647,208	\$ 10,652,478	\$ -	\$ 100,065,711
2022	-	13,825,547	2,826,842	87,500	16,739,889	6,602,272	3,989,734	1,112,308	287,500	11,991,814	4,748,075	-	89,413,233
2021	-	14,086,548	5,879,595	87,500	20,053,643	12,550,255	3,902,551	840,866	287,500	17,581,172	2,472,471	-	77,847,683
2020	-	12,623,862	2,446,178	-	15,070,040	8,378,153	3,828,328	995,736	200,000	13,402,217	1,667,823	-	75,375,212
2019	-	12,119,729	3,595,576	-	15,715,305	6,429,166	3,447,406	1,451,747	200,000	11,528,319	4,186,986	-	73,707,389
2018	1,727,103	11,679,052	1,183,534	-	14,589,689	6,135,205	2,973,820	801,298	374,917	10,285,240	4,304,449	-	69,520,403
2017	643,618	11,250,025	1,918,315	-	13,811,958	5,622,790	2,948,731	841,995	365,244	9,778,760	4,033,198	-	65,215,954
2016	51,657	11,413,360	804,359	-	12,269,376	5,501,935	3,086,959	771,963	347,708	9,708,565	2,560,811	-	61,182,756
2015	1,286,827	10,939,089	565,001	-	12,790,917	5,518,208	3,246,709	1,030,363	150,414	9,945,694	2,845,223	(2,454,975)	58,621,945 <sup>(1)</sup>
2014	6,243	10,010,778	1,400,564	-	11,417,585	5,581,599	3,220,880	869,352	122,670	9,794,501	1,623,084	(1,872,149)	58,231,697 <sup>(2)</sup>

Includes Water and Sewer Funds

**Water Fund Revenue, Expenses, and Changes in Fund Net Position**  
Last Ten Fiscal Years

Fiscal Year	Revenue					Expenses					Increase (Decrease)		Total Net Position
	Intergovernmental	Charges for Services	Other	Transfers In	Total	Operations & Maintenance	Depreciation	Interest Expense	Transfers Out	Total	Total Net Position	Restatement <sup>(2)</sup>	
2023	\$ -	\$ 6,212,605	\$ 9,922,452	\$ 87,500	\$ 16,222,557	\$ 4,071,251	\$ 1,640,185	\$ 615,724	\$ -	\$ 6,327,160	\$ 9,895,397	\$ -	\$ 53,603,511 <sup>(3)</sup>
2022	-	5,656,512	5,142,645	87,500	10,886,657	2,572,110	1,470,279	484,885	-	4,527,274	6,359,383	2,405,208	43,708,114 <sup>(3)</sup>
2021	-	5,901,356	1,979,891	87,500	7,968,747	5,306,451	1,338,185	394,820	-	7,039,456	929,291	-	34,943,523
2020	-	5,180,400	1,795,150	-	6,975,550	3,283,807	1,276,359	435,035	-	4,995,201	1,980,349	-	34,014,232
2019	-	5,032,900	2,720,979	-	7,753,879	2,448,729	1,127,753	581,663	-	4,158,145	3,595,734	-	32,033,883
2018	761,172	4,796,902	411,994	-	5,970,068	2,501,098	952,405	294,545	118,639	3,866,687	2,103,381	-	28,438,149
2017	639,160	4,659,866	299,766	-	5,598,792	2,239,227	926,373	321,639	110,289	3,597,528	2,001,264	-	26,334,768
2016	46,579	4,961,889	406,511	-	5,414,979	2,175,472	897,884	375,536	85,454	3,534,346	1,880,633	-	24,333,504
2015	89,074	4,827,712	253,867	-	5,170,653	2,297,357	883,272	489,923	96,570	3,767,122	1,403,531	(1,860,659)	22,452,871 <sup>(1)</sup>
2014	3	4,541,393	407,033	-	4,948,429	2,308,757	887,135	480,445	89,129	3,765,466	1,182,963	(744,279)	22,909,999 <sup>(2)</sup>

**Sewer Fund Revenue, Expenses, and Changes in Fund Net Position**  
Last Ten Fiscal Years

Fiscal Year	Revenue					Expenses					Increase (Decrease)		Total Net Position
	Intergovernmental	Charges for Services	Other	Transfers In	Total	Operations & Maintenance	Depreciation	Interest Expense	Transfers Out	Total	Total Net Position	Restatement <sup>(2)</sup>	
2023	\$ -	\$ 8,188,809	\$ 1,888,320	\$ -	\$ 10,077,129	\$ 5,936,589	\$ 2,502,183	\$ 593,776	\$ 287,500	\$ 9,320,048	\$ 757,081	\$ -	\$ 46,462,200 <sup>(3)</sup>
2022	-	7,924,191	846,951	-	8,771,142	4,030,162	2,519,455	627,423	287,500	7,464,540	1,306,602	1,494,357	45,705,119 <sup>(3)</sup>
2021	-	8,185,192	3,899,704	-	12,084,896	7,243,804	2,564,366	446,046	287,500	10,541,716	1,543,180	-	42,904,160
2020	-	7,443,462	651,028	-	8,094,490	5,094,346	2,551,969	560,701	200,000	8,407,016	(312,526)	-	41,360,980
2019	-	7,086,829	874,597	-	7,961,426	3,980,437	2,319,653	870,084	200,000	7,370,174	591,252	-	41,673,506
2018	965,931	6,882,150	771,540	-	8,619,621	3,634,107	2,021,415	506,753	256,278	6,418,553	2,201,068	-	41,082,254
2017	4,458	6,590,159	1,618,549	-	8,213,166	3,383,563	2,022,358	520,356	254,955	6,181,232	2,031,934	-	38,881,186
2016	5,078	6,451,471	397,848	-	6,854,397	3,326,463	2,189,075	396,427	262,254	6,174,219	680,178	-	36,849,252
2015	1,197,753	6,111,377	311,134	-	7,620,264	3,220,851	2,363,437	540,440	53,844	6,178,572	1,441,692	(594,316)	36,169,074 <sup>(1)</sup>
2014	6,240	5,469,385	993,531	-	6,469,156	3,272,842	2,333,745	388,907	33,541	6,029,035	440,121	(1,127,870)	35,321,698 <sup>(2)</sup>

Data Source:  
Audited Financial Statements

<sup>(1)</sup>Total Net Position as restated for Fiscal Year ending June 30, 2015. Restatement resulting from implementation of GASB No. 75.

<sup>(2)</sup>Total Net Position as restated for Fiscal Year ending June 30, 2014. Restatement resulting from implementation of GASB No. 68.

<sup>(3)</sup>Total Net Position as restated for Fiscal Year ending June 30, 2022. Restatement resulting from reallocation of net pension liability and restatement of capital assets

## City of Dover, New Hampshire

### General Government Tax Revenues by Source

Last Ten Fiscal Years

Fiscal Year	Property Taxes (1)	Current Use Penalties	Boat Tax	Yield Tax	Payment in Lieu of Tax	Excavation Tax	Tax Interest & Penalties	Total
2023	\$101,428,229	\$249,989	\$34,405	\$0	\$196,584	\$1,658	\$329,764	\$102,240,629
2022	97,820,999	170,661	34,318	3,448	198,457	1,511	324,569	98,553,963
2021	94,886,189	66,260	35,547	9,531	181,003	1,658	330,380	95,510,568
2020	91,342,915	27,070	36,976	3,325	154,635	3,020	391,764	91,959,705
2019	86,145,738	102,404	24,779	3,270	139,923	3,920	289,422	86,709,456
2018	81,486,879	142,675	21,339	1,630	154,114	3,278	356,906	82,166,821
2017	77,202,997	130,192	20,372	4,941	101,808	3,817	347,103	77,811,230
2016	73,539,636	111,844	22,167	3,077	79,939	9,300	366,320	74,132,283
2015	71,132,393	176,168	19,844	19,447	67,975	7,127	412,269	71,835,223
2014	68,899,121	96,031	21,982	1,851	71,664	5,914	501,572	69,598,135

Data Source:  
Audited Financial Statements

Notes:  
(1) Property Taxes amount includes County Tax.

## City of Dover, New Hampshire

### Property Tax Levies and Collections Last Ten Fiscal Years

Fiscal Year	Property Tax Levied for Fiscal Year	Collected within the Fiscal Year of the Levy		Balance at Fiscal Year End of Levy Year	Subsequent Tax Collections	Balance at end of Current Fiscal year	Total Collections to Date		Number of Parcels		
		Amount	% of Levy				Amount	% of Levy	in Levy	Liened	% Liened
2023	\$101,477,465	\$99,415,651	98.0%	\$2,061,814	\$0	\$2,061,814	\$ 99,415,651	98.0%	10,454	179	1.7%
2022	97,530,849	95,818,423	98.2%	1,712,426	1,409,096	303,330	97,227,519	99.7%	10,366	171	1.6%
2021	94,896,292	92,988,012	98.0%	1,908,280	1,735,958	172,322	94,723,970	99.8%	10,306	178	1.7%
2020	91,364,382	88,561,556	96.9%	2,802,826	2,743,177	59,649	91,304,733	99.9%	10,295	224	2.2%
2019	86,050,622	83,119,161	96.6%	2,931,461	2,907,577	23,884	86,026,738	100.0%	10,228	190	1.9%
2018	81,494,495	79,071,330	97.0%	2,423,165	2,401,237	21,928	81,472,567	100.0%	10,190	221	2.2%
2017	76,921,421	74,654,336	97.1%	2,267,085	2,241,804	25,281	76,896,140	100.0%	10,139	221	2.2%
2016	73,694,589	71,204,095	96.6%	2,490,494	2,468,591	21,903	73,672,686	100.0%	10,092	250	2.5%
2015	70,970,925	68,361,482	96.3%	2,609,443	2,597,983	11,460	70,959,465	100.0%	10,058	245	2.4%
2014	68,263,833	65,462,206	95.9%	2,801,627	2,798,186	3,441	68,260,392	100.0%	10,026	280	2.8%

Data Source:

Audited Financial Statements, Property Tax Warrants and Reports of Tax Lien Executions

Tax liens are placed within 60 days after the end of the fiscal year. Taxpayers have two years to redeem liens prior to property being tax dedeed.

## City of Dover, New Hampshire

### Assessed and Estimated Full Value of Real Property

Last Ten Fiscal Years

Fiscal Year	Local Assessed Value <sup>(1)</sup>			Total Assessed Value	Less Exemptions to Assessed Value <sup>(1)</sup>	Total Taxable Assessed Value <sup>(1)</sup>	Total Direct Tax Rate per \$1,000 of Assessed Value	Estimated Full Value <sup>(2)</sup>	Ratio of Total Assessed Value to Total Estimated Full Value
	Residential	Commercial/Industrial	Utilities						
2023	\$3,882,439,840	\$1,238,997,580	\$101,380,200	\$5,222,817,620	\$63,092,400	\$5,159,725,220	\$19.84	\$5,798,769,650	90.1%
2022	3,384,331,520	1,108,843,510	96,512,100	4,589,687,130	46,245,400	4,543,441,730	21.70	5,051,014,117	90.9%
2021	2,878,995,350	932,414,700	90,057,000	3,901,467,050	44,273,100	3,857,193,950	24.85	4,224,304,577	92.4%
2020	2,739,148,520	889,413,320	73,093,000	3,701,654,840	45,766,301	3,655,888,539	25.19	3,965,170,464	93.4%
2019	2,604,613,950	854,418,540	67,010,200	3,526,042,690	48,880,200	3,477,162,490	24.92	3,800,061,275	92.8%
2018	2,387,292,280	744,073,180	63,627,800	3,194,993,260	44,761,800	3,150,231,460	25.87	3,478,785,924	91.8%
2017	2,178,038,820	737,039,940	59,357,800	2,974,436,560	47,332,500	2,927,104,060	26.29	3,256,575,668	91.3%
2016	2,060,963,970	710,335,810	56,106,100	2,827,405,880	48,728,100	2,778,677,780	26.61	3,104,875,672	91.1%
2015	2,040,692,330	705,528,690	48,496,900	2,794,717,920	48,686,100	2,746,031,820	26.01	2,967,795,696	94.2%
2014	1,956,116,310	698,825,840	42,375,900	2,697,318,050	48,017,600	2,649,300,450	25.97	2,850,372,307	94.6%

Data Sources:

<sup>(1)</sup>State MS-1 Report of Assessed Values



**City of Dover, New Hampshire**

**Principal Taxpayers**

Current Year and Nine Years Ago

<u>Taxpayer</u>	<u>Type of Business</u>	<u>2023 Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total Assessed Value</u>	<u>2014 Assessed Value</u>	<u>Rank</u>	<u>Percentage of Total Assessed Value</u>
Liberty Mutual Insurance Co	Insurance	\$69,748,500	1	1.35 %	\$70,130,800	1	2.65 %
Public Service Co of NH	Utility	51,698,500	2	1.00	24,577,500	2	0.93
Northern Utilities Inc	Gas Utility	42,663,700	3	0.83	13,333,807	5	0.50
Wentworth Douglass Hospital	Hospital	26,938,800	4	0.52	-	-	-
Lilac Gardens LLC (Current) New Meadows (Previously)	Apartments	25,080,500	5	0.49	12,559,600	7	0.47
Pointe Place Development LLC	Comm/Res Rentals	22,842,500	6	0.44	-	-	-
Sawyers Mills Assoc Inc	Apartments	18,700,600	7	0.36	9,730,500	8	0.37
Cocheco Mills Holdings (Current) Dover Mills (Previously)	Comm/Res Rentals	18,650,800	8	0.36	-	-	-
655 South Willow Dover LLC Property Management Solutions	Residential Rentals	18,137,500	9	0.35	-	-	-
Essential Properties LLC (Current) 851 Central Ave LLC/Shaw's(Previously)	Supermarket	17,349,500	10	0.34	13,073,600	6	0.49
171 Watson Rd of Dover Holding Corp.	Scholastic Testing	-	-	-	14,766,960	3	0.56
Fortuna North, LLC	Wholesale	-	-	-	13,747,700	4	0.52
Dover Retirement Residence LLC	Retirement Community	-	-	-	9,122,130	9	0.34
Holgate Limited Partnership	Comm/Res Rentals	-	-	-	7,382,900	10	0.28
Total Principal Taxpayers		\$311,810,900		6.04 %	\$188,425,497		7.11 %
Total Net Assessed Taxable Value		<u>\$ 5,159,725,220</u>			<u>\$ 2,649,300,450</u>		

Data Source:  
City of Dover Tax Warrant

## City of Dover, New Hampshire

### Property Tax Rates per \$1,000 of Assessed Value Direct and Overlapping Governments Last Ten Fiscal Years

Fiscal Year	City Direct Rates							Overlapping Rate		Estimated Full Value Rate
	City	Budgetary Use of Fund Balance <sup>(1)</sup>	Total City <sup>(2)</sup>	Local School <sup>(2)</sup>	State School <sup>(3)</sup>	Total School	Total Direct	County	Total	
2023	\$7.22	\$ -	\$7.22	\$9.66	\$1.02	\$10.68	\$17.90	\$1.94	\$19.84	\$17.34
2022	8.02	-	8.02	9.93	1.62	11.55	19.57	2.13	21.70	19.18
2021	9.19	-	9.19	11.22	1.93	13.15	22.34	2.51	24.85	22.40
2020	9.28	-	9.28	11.37	1.98	13.35	22.63	3.56	26.19	23.97
2019	9.37	-	9.37	10.88	2.06	12.94	22.31	2.61	24.92	22.56
2018	9.96	-	9.96	10.91	2.23	13.14	23.10	2.77	25.87	23.39
2017	10.40	-	10.40	10.59	2.39	12.98	23.38	2.91	26.29	23.59
2016	10.47	-	10.47	10.65	2.49	13.14	23.61	3.00	26.61	23.77
2015	10.09	-	10.09	10.50	2.49	12.99	23.08	2.93	26.01	24.03
2014	9.99	-	9.99	10.54	2.51	13.05	23.04	2.93	25.97	24.10

Data Source:  
NH State Department of Revenue Administration

Notes:

<sup>(1)</sup>Reflects the decrease to the City rate as a result of the City Council voting to use a portion of Fund Balance to finance the budget. This is calculated by the City of Dover for informational purposes.

<sup>(2)</sup>Debt service is included in the City and Local School rates.

<sup>(3)</sup>The NH State Legislature revised Education funding in Fiscal Year 2000, establishing a State Education Property Tax. Although warranted by the state, the taxes are collected by the City and spent for local school purposes. This rate does not apply to utility assessments. Utilities are billed directly by the State of NH.

# City of Dover, New Hampshire

## Utility Fund Net Budget, Billable Volumes and Rates

Last Ten Fiscal Years

Fiscal Year	Amount to be Raised by Rates <sup>(1)</sup>		Billable Volume Used for Setting Rates <sup>(2)</sup>		Rates per HCF <sup>(4)</sup>		
	Water	Sewer	Water	Sewer <sup>(3)</sup>	Water	Sewer	Combined
2023	\$7,052,364	\$9,936,229	994,941	928,032	\$6.41	\$9.81	\$16.22
2022	5,922,003	8,343,091	995,541	865,124	5.95	9.64	15.59
2021	5,438,177	8,010,592	980,829	845,583	5.54	9.47	15.01
2020	5,385,498	7,524,309	997,791	831,249	5.40	9.05	14.45
2019	5,164,679	7,192,482	997,791	831,249	5.18	8.65	13.83
2018	4,817,039	6,967,344	967,769	817,608	4.98	8.52	13.50
2017	4,619,643	6,462,210	954,772	805,544	4.84	8.02	12.86
2016	4,451,653	6,283,897	934,160	835,870	4.77	7.52	12.29
2015	4,444,877	6,110,151	947,574	844,781	4.69	7.24	11.93
2014	4,500,308	5,656,509	958,837	866,185	4.69	6.53	11.22

Data Source:

City of Dover Budget and Budget Resolutions

Notes:

- <sup>(1)</sup> Amount to be raised by rate equals the net budget, i.e., appropriations less other revenue sources.
- <sup>(2)</sup> Billable Volume is the estimated billable water consumption in hundred cubic feet units (HCF).
- <sup>(3)</sup> Sewer charges are based on the amount of water consumed.
- <sup>(4)</sup> One hundred cubic feet (HCF) equals 748 gallons.

## City of Dover, New Hampshire

### Dover's Share of the Strafford County Tax Apportionment

Last Ten Fiscal Years

(based on percentage of equalized value)

#### Total Equalized Values

Tax Year	Dover	Strafford County	Dover's %
2022	\$ 5,798,769,650	\$ 21,808,022,447	26.5900756%
2021	5,051,014,117	18,741,984,797	26.9502626%
2020	4,224,304,577	15,440,662,502	27.3583117%
2019	3,965,170,464	14,056,175,908	28.2094539%
2018	3,800,061,275	13,429,285,241	28.2968245%
2017	3,478,785,924	12,269,399,369	28.3533515%
2016	3,256,575,668	11,533,147,883	28.2366592%
2015	3,104,875,672	10,983,881,376	28.2675638%
2014	2,967,795,696	10,572,839,297	28.0699972%
2013	2,850,372,307	10,234,553,869	27.8504793%

#### Apportionment of County Tax Levy

Fiscal Year	County Tax Levy	Dover's Share	Dover's Share \$ Change	Dover's Share % Change
2023	\$ 36,542,998	\$ 9,848,433	\$ 285,472	3.0%
2022	34,900,343	9,548,144	\$ 268,891	2.9%
2021	33,899,843	9,562,961	\$ 283,708	3.1%
2020	32,792,561	9,279,253	\$ 281,891	3.1%
2019	31,732,974	8,997,362	\$ 283,615	3.3%
2018	30,859,696	8,713,747	\$ 199,968	2.3%
2017	30,118,545	8,513,779	\$ 181,867	2.2%
2016	29,682,628	8,331,912	\$ 274,347	3.4%
2015	28,931,512	8,057,565	\$ 285,766	3.7%
2014	28,175,072	7,771,799	\$ 250,545	3.3%

#### Data Sources:

NH Department of Revenue Administration Equalization Surveys

County Tax Warrants

Adopted Strafford County Budgets

## City of Dover, New Hampshire

### Ratios of Long Term Debt Outstanding and Legal Debt Limits Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Debt at June 30</b>										
City Depts. (Includes Arena) <sup>(1)</sup>	\$ 64,335,473	\$ 58,626,694	\$ 57,681,422	\$ 52,742,284	\$ 57,850,208	\$ 66,751,441	\$ 60,509,216	\$ 54,410,326	\$ 60,081,141	\$ 55,633,839
School Dept.	21,809,216	18,833,607	94,393,507	92,147,520	89,537,216	95,719,318	93,160,287	89,718,252	86,733,620	83,091,313
Total Governmental Activities	86,144,689	77,460,301	152,074,929	144,889,804	147,387,424	162,470,759	153,669,503	144,128,578	146,814,761	138,725,152
Water Fund	12,358,176	10,965,000	10,940,238	9,818,205	9,020,964	16,199,960	14,828,661	13,554,937	15,915,222	19,951,029
Sewer Fund	11,810,931	11,674,420	11,189,709	19,547,770	19,765,096	21,921,723	20,197,669	18,567,082	22,969,870	23,199,796
Total Debt at June 30	\$ 110,313,796	\$ 100,099,721	\$ 174,204,876	\$ 174,255,779	\$ 176,173,484	\$ 200,592,442	\$ 188,695,833	\$ 176,250,597	\$ 185,699,853	\$ 181,875,977
<b>Base Value for Debt Limits<sup>(2)</sup></b>	\$ 2,847,426,767	\$ 2,964,737,895	\$ 3,101,733,726	\$ 3,252,898,677	\$ 3,472,369,055	\$ 3,793,389,825	\$ 3,958,623,829	\$ 4,217,409,316	\$ 5,043,137,307	\$ 5,789,717,046
<b>Legal Debt Limits (% of Base Value)</b>										
City - 1.75% thru 1998, 3% 1999 on <sup>(3)</sup>	\$ 85,422,803	\$ 88,942,137	\$ 93,052,012	\$ 97,586,960	\$ 104,171,072	\$ 113,801,695	\$ 118,758,715	\$ 126,522,279	\$ 151,294,119	\$ 173,691,511
School - 7% <sup>(3)</sup>	199,319,874	207,531,653	217,121,361	227,702,907	243,065,834	265,537,288	277,103,668	295,218,652	353,019,611	405,280,193
Water - 10% <sup>(3)</sup>	284,742,677	296,473,790	310,173,373	325,289,868	347,236,906	379,338,983	395,862,383	421,740,932	504,313,731	578,971,705
DBIDA - Industrial Parks <sup>(4)</sup>	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000
DBIDA - Industrial Buildings <sup>(5)</sup>	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000
DBIDA - Industrial Project <sup>(6)</sup>	215,785,444	223,577,434	226,192,470	237,954,925	255,599,461	282,083,415	296,132,387	312,117,364	367,174,970	367,174,970
<b>Debt Against Legal Debt Limits</b>										
City Depts. (Includes Arena)	45,694,305	40,803,024	40,656,460	39,396,668	42,392,923	49,315,457	44,470,114	42,860,916	46,537,564	40,552,396
School Dept.	21,809,216	18,833,607	94,393,507	92,147,520	89,537,216	95,719,318	93,160,287	89,718,252	86,733,620	83,091,313
Water Fund	12,358,176	10,965,000	10,940,238	9,818,205	9,020,964	16,199,960	14,828,661	13,554,937	15,915,222	19,591,029
Exempt from Legal Debt Limits <sup>(7)</sup>	30,452,099	29,498,090	28,214,671	32,893,386	35,222,381	39,357,707	36,236,771	30,116,492	36,513,447	38,281,239
Total Debt at June 30	\$ 110,313,796	\$ 100,099,721	\$ 174,204,876	\$ 174,255,779	\$ 176,173,484	\$ 200,592,442	\$ 188,695,833	\$ 176,250,597	\$ 185,699,853	\$ 181,515,977
<b>Unused Capacity of Legal Debt Limits</b>										
City Depts.	\$ 39,728,498	\$ 48,139,113	\$ 52,395,552	\$ 58,190,292	\$ 61,778,149	\$ 64,486,238	\$ 74,288,601	\$ 83,661,363	\$ 104,756,555	\$ 133,139,115
School Dept.	177,510,658	188,698,046	122,727,854	135,555,387	153,528,618	169,817,970	183,943,381	205,500,400	266,285,991	322,188,880
Water Fund	272,384,501	285,508,790	299,233,135	315,471,663	338,215,942	363,139,023	381,033,722	408,185,995	488,398,509	559,380,676
DBIDA - Industrial Parks	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000	4,000,000
DBIDA - Industrial Project	215,785,444	223,577,434	226,192,470	237,954,925	255,599,461	282,083,415	296,132,387	312,117,364	367,174,970	367,174,970
<b>% of Legal Debt Limits Used</b>										
City Depts.	53.5%	45.9%	43.7%	40.4%	40.7%	43.3%	37.4%	33.9%	30.8%	23.3%
School Dept.	10.9%	9.1%	43.5%	40.5%	36.8%	36.0%	33.6%	30.4%	24.6%	20.5%
Water Fund	4.3%	3.7%	3.5%	3.0%	2.6%	4.3%	3.7%	3.2%	3.2%	3.4%
DBIDA - Industrial Parks	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
DBIDA - Industrial Buildings	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
DBIDA - Industrial Project	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

Data Source  
Audited Financial Statements

Notes:

<sup>(1)</sup>In Fiscal Year 2009 the Arena Enterprise Fund was dissolved into the General Fund.

<sup>(2)</sup>Base Value for Debt Limits computed by the NH Department of Revenue Administration.

<sup>(3)</sup>Legal debt limit percentage rates set by NH State statute.

<sup>(4)</sup>Dover Business & Industrial Development Authority - Industrial Parks. Limit set by special legislation. New statute adopted by City Council February 9, 2005 effective for new debt authorizations.

<sup>(5)</sup>Dover Business & Industrial Development Authority - Industrial Park Buildings. Limit set by special legislation. New statute adopted by City Council February 9, 2005 effective for new debt authorizations.

<sup>(6)</sup>Dover Business & Industrial Development Authority - Bond Limit of general obligation of 8% of local assessed value.

<sup>(7)</sup>Debt exempt from limits consists of Sewer debt, debt for hazardous waste remediation included in City Departments and debt for Public Parking Improvements and Tax Increment Districts as set per NH State statute.

**City of Dover, New Hampshire**

**Ratios of Outstanding Debt by Debt Type**  
Last Ten Fiscal Years

Fiscal Year	Governmental Activities - General Obligation Debt			Less State		Tax Supported	% of Net Debt to Assessed Value	Tax Supported Debt per capita <sup>(1)</sup>
	City Depts.	School Dept.	Total	School Aid	Debt			
2023	\$55,633,839	\$83,091,313	\$138,725,152	\$1,867,303	\$136,857,849	2.7%	\$4,033	
2022	60,081,141	86,733,620	146,814,761	2,256,765	144,557,996	3.2%	4,310	
2021	54,410,326	89,718,252	144,128,578	2,646,227	141,482,351	3.7%	4,269	
2020	60,509,216	93,160,287	153,669,503	3,036,289	150,633,214	4.1%	4,601	
2019	66,751,441	95,719,318	162,470,759	3,565,377	158,905,382	4.6%	5,002	
2018	57,850,208	89,537,216	147,387,424	4,146,491	143,240,933	4.5%	4,548	
2017	52,742,284	92,147,520	144,889,804	4,763,164	140,126,640	4.8%	4,486	
2016	57,681,422	94,393,507	152,074,929	5,422,031	146,652,898	5.3%	4,739	
2015	58,626,694	18,833,607	77,460,301	6,096,850	71,363,451	2.6%	2,316	
2014	64,335,473	21,809,216	86,144,689	6,783,120	79,361,569	3.0%	2,588	

Fiscal Year	Water Fund	Sewer Fund	DBIDA Fund <sup>(3)</sup>	Total	Less State Aid Water and Sewer	Net Debt	Net debt per capita <sup>(1)</sup>	% of Personal Income <sup>(2)</sup>
2023	\$19,591,029	\$23,199,796	\$ -	\$42,790,825	\$4,316,591	\$38,474,234	1,134	2.4%
2022	15,915,222	22,969,870	-	38,885,092	4,063,168	34,821,924	1,038	2.3%
2021	13,554,937	18,567,082	-	32,122,019	1,116,028	31,005,991	936	2.2%
2020	14,828,661	20,197,669	-	35,026,330	1,203,294	33,823,036	1,033	2.5%
2019	16,199,960	21,921,723	-	38,121,683	1,290,560	36,831,123	1,159	3.3%
2018	9,020,964	19,765,096	-	28,786,060	1,377,999	27,408,061	870	2.6%
2017	9,818,205	19,547,770	-	29,365,975	568,494	28,797,481	922	2.8%
2016	10,940,238	11,189,709	-	22,129,947	108,725	22,021,222	712	2.2%
2015	10,965,000	11,674,420	-	22,639,420	124,029	22,515,391	731	2.3%
2014	12,358,176	11,810,931	-	24,169,107	139,367	24,029,740	784	2.5%

Fiscal Year	Total Primary Government	Less State Aid	Net Debt	Percentage of Actual Taxable Value of Property	Net Debt per capita <sup>(1)</sup>	Total Debt per capita <sup>(1)</sup>	Total Debt % of Personal Income <sup>(2)</sup>
2023	\$181,515,977	\$6,183,894	\$175,332,083	3.4%	5,167	5,349	11.4%
2022	185,699,853	6,319,933	179,379,920	3.9%	5,349	5,537	12.3%
2021	176,250,597	3,762,255	172,488,342	4.5%	5,205	5,319	12.3%
2020	188,695,833	4,239,583	184,456,250	5.0%	5,634	5,763	13.9%
2019	200,592,442	4,855,937	195,736,505	5.6%	6,161	6,314	18.2%
2018	176,173,484	5,524,490	170,648,994	5.4%	5,418	5,594	16.6%
2017	174,255,779	5,331,658	168,924,121	5.8%	5,409	5,579	16.9%
2016	174,204,876	5,530,756	168,674,120	6.1%	5,450	5,629	17.4%
2015	100,099,721	6,220,879	93,878,842	3.4%	3,047	3,249	10.1%
2014	110,313,796	6,922,487	103,391,309	3.9%	3,371	3,597	11.3%

Data Source:  
Audited Financial Statements  
Assessing Department MS-1 Reports  
Notes:

- <sup>(1)</sup> Per capita ratio for FY2020 is based on 2020 U.S. Census data, all other years based on trended NH Office of Energy and Planning population estimates
- <sup>(2)</sup> Personal Income ratios based on 2020 US Census amounts and trended NH Office of Energy and Planning estimates..
- <sup>(3)</sup> In Fiscal Year 2012 DBIDA General Obligation Debt was fully paid as part of a real estate sales transaction.

## City of Dover, New Hampshire

### Computation of Overlapping Debt Strafford County Long Term Debt (Last Ten Calendar Years)

#### Direct: City of Dover

End of Fiscal Year	General Obligation Debt Outstanding	Percentage Applicable to Government	Amount Applicable to Government
2023	\$ 138,725,152	100%	\$ 138,725,152
2022	146,814,761	100%	146,814,761
2021	144,128,578	100%	144,128,578
2020	153,669,503	100%	153,669,503
2019	162,470,759	100%	162,470,759
2018	147,387,424	100%	147,387,424
2017	144,889,804	100%	144,889,804
2016	152,074,929	100%	152,074,929
2015	77,460,301	100%	77,460,301
2014	86,144,689	100%	86,144,689

#### Overlapping: Strafford County

End of Calendar Year	Net General Obligation Debt Outstanding <sup>(1)</sup>	Percentage Applicable to Government <sup>(2)</sup>	Amount Applicable to Government
2022	\$ 5,324,741	26.5900756%	\$ 1,415,853
2021	7,223,581	26.9502626%	1,946,774
2020	9,121,210	27.3583117%	2,495,409
2019	11,023,856	28.2094539%	3,109,770
2018	12,931,364	28.2968245%	3,659,165
2017	14,837,723	28.3533515%	4,206,992
2016	12,409,792	28.2366592%	3,504,111
2015	13,928,991	28.2675638%	3,937,386
2014	14,818,054	28.0699972%	4,159,427
2013	16,394,326	27.8504793%	4,565,898
2012	18,182,190	27.5839540%	5,015,367

#### Total Direct and Overlapping Debt

End of Fiscal Year	Direct Debt	Overlapping Debt	Total Applicable to Government
2023	\$ 138,725,152	\$ 1,415,853	\$ 140,141,005
2022	146,814,761	1,946,774	148,761,535
2021	144,128,578	2,495,409	146,623,987
2020	153,669,503	3,109,770	156,779,273
2019	162,470,759	3,659,165	166,129,924
2018	147,387,424	4,206,992	151,594,416
2017	144,889,804	3,504,111	148,393,915
2016	152,074,929	3,937,386	156,012,315
2015	77,460,301	4,159,427	81,619,728
2014	86,144,689	4,565,898	90,710,587

Data Sources:

<sup>(1)</sup> Strafford County Audited Financial Statements at calendar year end

<sup>(2)</sup> The percentage of the overlap is based on County apportionments determined by the NH Department of Revenue Administration. The City's apportionment is determined by the City's equalized property values as a percentage of the total equalized property values for all municipalities within Strafford County.

## City of Dover, New Hampshire

### Demographic Statistics

Last Ten Fiscal Years

Fiscal Year	Population <sup>(1)</sup>	Median Family Income <sup>(2)</sup>	Estimated Total Personal Income <sup>(3)</sup>	Per Capita Personal Income <sup>(2)</sup>	City <sup>(4)</sup>		Unemployment Rates <sup>(4)</sup>		
					Unemployed	Labor Force	City	State of NH	US
2023	33,416	\$90,844	\$1,762,760,832	\$52,752	280	18,640	1.5%	1.8%	3.8%
2022	33,537	97,636	1,512,283,941	45,093	320	18,670	1.7%	2.0%	3.6%
2021	33,139	94,995	1,435,349,507	43,313	410	18,510	2.8%	3.1%	5.9%
2020	32,741	92,050	1,359,831,953	41,533	333	18,903	1.8%	2.3%	3.4%
2019	31,771	82,697	1,100,738,066	34,646	418	19,011	2.2%	2.6%	3.5%
2018	31,495	80,651	1,059,397,315	33,637	430	18,700	2.3%	2.7%	3.9%
2017	31,233	81,321	1,032,562,980	33,060	410	18,140	2.3%	2.7%	4.5%
2016	30,947	80,591	1,000,052,305	32,315	420	18,070	2.3%	2.8%	5.1%
2015	30,808	80,110	988,567,104	32,088	553	17,850	3.1%	3.7%	5.3%
2014	30,669	82,242	974,446,137	31,773	710	18,261	3.9%	5.1%	7.0%

#### Data Sources:

- <sup>(1)</sup> 2020 data based on 2020 U.S. Census, all other years trended based on NH Office of State Planning and US Census population estimates.
- <sup>(2)</sup> 2020 data based on 2020 U.S. American Community Survey, all other years trended based on U.S. Census and NH Employment Security data.
- <sup>(3)</sup> Estimated based on trended population and per capita personal income.
- <sup>(4)</sup> US Bureau of Labor Statistic - calendar year annual averages not seasonally adjusted.  
Reflects calendar year ending during fiscal year (mid-fiscal year).



## City of Dover, New Hampshire

### Principal Employers

Current Year and Nine Years Ago

Employer	Type of Business	2023			2014		
		Number of Employees	Rank	Percentage of Total City Employment	Number of Employees	Rank	Percentage of Total City Employment
Wentworth Douglas Hospital	Hospital	2,780	1	14.91 %	769	3	4.21 %
Lincoln Financial Group	Investments/Insurance	934	2	5.01	-	-	-
City of Dover	Municipal & School Services	807	3	4.33	789	2	4.32
Strafford County	County Government	488	4	2.62	485	4	2.66
Community Partners of New Hampshire	Behavior/Development Services	380	5	2.04	-	-	-
Stonewall Kitchen	Manufacturer - Food Items	229	6	1.23	-	-	-
Hirel Systems/Vishay	Manufacturer - Electronics	113	7	0.61	70	9	0.38
United Parcel Services (UPS)	Parcel Delivery	95	8	0.51	76	8	0.42
Just Say Rock/Forward Merch	Manufacturer - Clothing	90	9	0.48	-	-	-
Rand Whitney	Manufacturer - Packaging	58	10	0.31	-	-	-
Liberty Life Assurance Co.	Insurance	-	-	-	2,841	1	15.56
Measured Progress Inc.	Scholastic Testing	-	-	-	392	5	2.15
Vygon USA DBA Churchill Medical	Manufacturer - Medical Items	-	-	-	107	6	0.59
Park Nameplate	Nameplates for Auto/Cosmetics	-	-	-	79	7	0.43
Certified Retail Solutions	Manufacturer - Retail Systems	-	-	-	57	10	0.31
<b>Total Principal Employers</b>		<b>5,974</b>		<b>32.05 %</b>	<b>5,665</b>		<b>31.03 %</b>
<b>Total City Employment<sup>(1)</sup></b>		<b>18,640</b>			<b>18,261</b>		

Data Source:

Information provided by City's Economic Development Office.

Notes

<sup>(1)</sup>US Bureau of Labor Statistics calendar year annual average ending during fiscal year.

## City of Dover, New Hampshire

### Operating Indicators by Function

Last Ten Fiscal Years

Function	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2022
Finance										
Taxable property parcels assessed	10,026	10,058	10,092	10,139	10,190	10,228	10,295	10,306	10,365	10,454
Property transfers processed	839	924	1,009	1,023	1,023	1,044	972	1,192	1,059	810
Motor vehicles registered	30,991	31,187	31,254	32,625	32,345	32,369	33,604	34,236	33,737	34,262
Inspection Services Division										
Number of inspections conducted <sup>(1)</sup>	6,201	6,387	6,540	6,130	6,914	7,898	8,572	6,888	5,601	6,513
Building permits issued	396	484	461	537	579	534	578	606	546	680
Estimated construction value in millions	\$ 37.61	\$ 80.35	\$ 58.56	\$ 119.85	\$ 82.30	\$ 81.16	\$ 77.80	\$ 57.04	\$ 86.54	\$ 104.70
Police <sup>(2)</sup>										
Physical arrests	857	860	820	675	673	677	625	736	630	652
Traffic violations	1,532	1,544	1,581	1,780	1,310	1,677	1,531	1,416	1,555	1,824
Parking violations	7,890	8,995	9,486	8,942	10,802	8,236	7,881	6,648	8,193	8,323
Fire and Rescue										
Calls answered	5,154	5,481	5,426	5,474	6,040	6,347	5,937	6,133	7,010	7,760
Emergency responses	4,899	4,488	4,552	4,462	4,439	4,262	4,174	4,643	4,834	5,532
Fires extinguished	255	228	190	138	144	137	193	215	140	179
Emergency medical responses	2,824	3,335	3,387	3,264	3,365	3,722	3,676	3,888	4,454	4,955
Community Services - Public Works										
Refuse collected (tons)	4,030	4,020	4,184	4,158	4,374	4,772	4,855	4,052	4,198	3,991
Recycling (tons)	2,419	2,583	2,583	2,630	2,592	2,176	2,325	2,789	2,732	2,679
Public Library										
Volumes in collections	102,090	113,484	109,691	97,868	94,843	96,739	95,125	89,671	88,103	87,838
Total volumes borrowed	286,512	276,232	282,793	291,842	279,124	285,147	223,682	217,393	225,436	236,895
Public Welfare - General Assistance										
Number of contacts	5,029	4,499	4,657	3,360	2,960	2,767	3,182	4,793	1,114	1,768
Assisted cases	1,541	620	1,270	1,192	854	576	591	1,447	563	968
Water System										
Water main breaks	16	16	7	11	17	25	15	14	13	12
Daily average consumption (millions of gallons)	2.3	2.0	2.4	2.3	2.1	1.9	2.0	1.9	2.0	1.9
Peak daily consumption (millions of gallons)	4.6	2.4	3.0	3.0	2.5	2.5	2.6	2.5	2.8	2.8
Sewage System										
Daily average treatment (millions of gallons)	2.5	2.5	2.5	2.6	2.6	3.3	2.6	2.2	2.9	2.9

Data Source:

Various city departments

#### Notes

<sup>(1)</sup> In FY 2009 the Building Inspection Division and Fire Inspection Division were combined into one Division.

<sup>(2)</sup> Calendar year ending during the fiscal year.

## City of Dover, New Hampshire

### Capital Asset Statistics by Function

Last Ten Fiscal Years

Function	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Police :										
Number of stations	2	2	2	2	2	2	2	2	2	2
Number of patrol units	9	10	10	10	10	10	10	10	10	10
Fire and Rescue:										
Number of stations	3	3	3	3	3	3	3	3	3	3
Number of ladder trucks	2	2	2	2	2	2	2	2	2	2
Number of pumps	4	5	5	5	5	5	5	5	5	5
Number of support vehicles	6	6	7	8	8	8	8	8	9	9
Number of ambulances	3	3	4	4	4	4	4	4	5	5
Community Services - Public Works:										
Miles of streets	133	134	134	134	134	134	134	135	136	136
Miles of storm drains	70	73	73	74	92	96	96	98	103	105
Number of street lights	1,778	1,778	1,780	1,785	1,784	1,784	1,784	1,779	2,093	2,093
Number of bridges	13	13	13	13	13	13	13	13	13	13
Recreation:										
Community centers	1	1	1	1	1	1	1	1	1	1
Number of parks	25	25	25	26	26	26	26	26	26	26
Park acreage	235	235	235	235	235	235	235	235	235	235
Playgrounds	15	15	15	15	15	15	15	15	15	15
Baseball/softball fields	6	6	6	6	7	7	7	7	7	7
Football/soccer fields	2	2	2	3	3	3	3	3	3	3
Swimming pools	2	2	2	2	2	2	2	2	2	2
Tennis courts	10	10	8	8	8	8	16	16	16	16
Indoor gyms	1	1	1	1	1	1	1	1	1	1
Indoor ice skating sheets	2	2	2	2	2	2	2	2	2	2
Water System:										
Miles of water mains	158	160	160	170	171	173	173	174	176	176
Number of service connections	8,558	8,604	8,669	8,651	8,749	8,847	8,963	9,077	9,123	9,152
Storage capacity in gallons (millions of gallons)	6	6	6	6	6	6	5	5	5	5
Maximum daily capacity of plant (millions of gallons)	5	5	5	5	5	5	4	4	4	4
Number of fire hydrants	1,156	1,176	1,193	1,206	1,211	1,222	1,222	1,247	1,276	1,292
Sewage System:										
Miles of sanitary sewers	123	125	128	130	136	136	136	139	141	141
Number of treatment plants	1	1	1	1	1	1	1	1	1	1
Number of service connections	7,900	7,999	7,863	7,491	7,828	7,884	7,977	7,899	7,969	7,983
Maximum daily capacity of treatment (millions of gallons)	4.7	4.7	4.7	4.7	4.7	4.7	4.7	4.7	4.7	4.7

Data Source:

Various City departments and City GIS/asset control software

## City of Dover, New Hampshire

### City Government Employees by Function - Full Time Equivalents

Last Ten Fiscal Years

Function	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Government</b>										
Executive <sup>(1)</sup>	8.3	8.2	9.2	11.3	14.3	15.9	16.6	18.8	20.2	23.8
Finance <sup>(1)</sup>	20.9	21.1	20.6	22.2	21.2	21.2	22.7	22.7	22.7	22.7
Planning <sup>(2)</sup>	5.5	5.5	6.5	6.7	6.7	6.7	7.0	6.0	8.0	8.0
<b>Total General Government</b>	<b>34.7</b>	<b>34.8</b>	<b>36.3</b>	<b>40.2</b>	<b>42.2</b>	<b>43.8</b>	<b>46.3</b>	<b>47.5</b>	<b>50.9</b>	<b>54.5</b>
<b>Public Safety</b>										
Police - Sworn Officers	47.4	49.4	50.5	51.5	51.5	51.5	52.6	52.6	55.6	55.6
Police - Non-sworn employees	28.9	29.3	29.0	32.2	33.2	32.7	33.6	35.2	34.2	35.2
<b>Total Police Department</b>	<b>76.3</b>	<b>78.7</b>	<b>79.5</b>	<b>83.7</b>	<b>84.7</b>	<b>84.2</b>	<b>86.2</b>	<b>87.8</b>	<b>89.8</b>	<b>90.8</b>
Fire and Rescue <sup>(2)</sup>	61.2	61.5	66.7	68.3	68.8	69.3	69.7	69.7	69.7	78.1
<b>Total Public Safety</b>	<b>137.5</b>	<b>140.2</b>	<b>146.2</b>	<b>152.0</b>	<b>153.5</b>	<b>153.5</b>	<b>155.9</b>	<b>157.5</b>	<b>159.5</b>	<b>168.9</b>
<b>Public Works</b>										
General Fund functions	34.5	34.5	35.8	36.7	35.7	36.7	37.4	38.4	38.4	38.9
Water	10.5	10.5	9.3	8.5	8.5	8.5	8.5	9.0	9.5	12.3
Sewer	16.0	16.0	15.9	15.0	15.0	15.0	15.0	15.5	17.0	18.1
Fleet maintenance	5.0	5.0	5.0	5.0	6.0	6.0	6.6	6.6	6.6	6.1
<b>Total Public Works</b>	<b>66.0</b>	<b>66.0</b>	<b>66.0</b>	<b>65.2</b>	<b>65.2</b>	<b>66.2</b>	<b>67.5</b>	<b>69.5</b>	<b>71.5</b>	<b>75.4</b>
<b>Culture and Recreation</b>										
Recreation	32.7	32.7	33.7	35.3	35.5	34.2	33.0	33.0	32.6	32.6
Public Library	13.9	14.1	14.8	14.9	15.0	16.3	16.6	17.3	17.2	17.2
<b>Total Culture and Recreation</b>	<b>46.6</b>	<b>46.8</b>	<b>48.5</b>	<b>50.2</b>	<b>50.5</b>	<b>50.5</b>	<b>49.6</b>	<b>50.3</b>	<b>49.8</b>	<b>49.8</b>
<b>Public Welfare</b>										
Welfare	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8	2.8
<b>Total Public Welfare</b>	<b>2.8</b>	<b>2.8</b>	<b>2.8</b>	<b>2.8</b>	<b>2.8</b>	<b>2.8</b>	<b>2.8</b>	<b>2.8</b>	<b>2.8</b>	<b>2.8</b>
<b>Total All Functions</b>	<b>287.6</b>	<b>290.6</b>	<b>299.8</b>	<b>310.4</b>	<b>314.2</b>	<b>316.8</b>	<b>322.1</b>	<b>327.6</b>	<b>334.5</b>	<b>351.4</b>
<b>Percent of Total</b>										
General Government	12.1%	12.0%	12.1%	13.0%	13.4%	13.8%	14.4%	14.5%	15.2%	15.5%
Public Safety	47.8%	48.2%	48.8%	49.0%	48.9%	48.5%	48.4%	48.1%	47.7%	48.1%
Public Works	22.9%	22.7%	22.0%	21.0%	20.8%	20.9%	21.0%	21.2%	21.4%	21.5%
Culture and Recreation	16.2%	16.1%	16.2%	16.2%	16.1%	15.9%	15.4%	15.4%	14.9%	14.2%
Public Welfare	1.0%	1.0%	0.9%	0.9%	0.9%	0.9%	0.9%	0.9%	0.8%	0.8%
<b>Total</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>

Data Source:

Budgeted Positions per City of Dover Budget. Full time equivalent based on 40 hours per week.

Notes

<sup>(1)</sup> The City Clerk Office was transferred from Executive Department to Finance Department in FY10.

<sup>(2)</sup> The Building Inspection Division of the Planning Department was transferred to the Fire and Rescue Department in FY09.

## City of Dover, New Hampshire

### School Building Information

Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Garrison Elementary</b>										
Square feet	65,938	65,938	65,938	65,938	65,938	65,938	65,938	65,938	65,938	65,938
Teachers	27.1	29.1	29.3	28.0	29.0	30.0	30.0	30.0	32.0	33.0
Capacity	494.0	494.0	494.0	494.0	494.0	494.0	494.0	494.0	494.0	494.0
Enrollment	469.0	470.0	474.0	440.0	421.0	421.0	373.0	373.0	379.0	391.0
<b>Horne Street Elementary</b>										
Square feet	58,223	58,223	58,223	58,223	58,223	58,223	58,223.0	58,223.0	58,223.0	58,223.0
Teachers	30.3	31.3	32.3	32.0	34.0	34.0	34.0	34.0	31.0	31.8
Capacity	620.5	620.5	620.5	620.5	620.5	620.0	620.5	620.5	620.5	620.5
Enrollment	516.0	534.0	511.0	491.0	479.0	479.0	396.0	396.0	378.0	393.0
<b>Woodman Park Elementary</b>										
Square feet	105,178	105,178	105,178	105,178	105,178	105,178	105,178	105,178	105,178	105,178
Teachers	32.3	34.3	39.3	33.0	32.0	33.0	34.0	34.0	35.0	35.0
Capacity	594.0	594.0	594.0	594.0	594.0	594.0	594.0	594.0	594.0	594.0
Enrollment	617.0	599.0	596.0	524.0	496.0	496.0	459.0	459.0	455.0	441.0
<b>Totals All Elementary Schools</b>										
Square feet	229,339	229,339	229,339	229,339	229,339	229,339	229,339	229,339	229,339	229,339
Teachers	89.7	94.7	100.9	93.0	95.0	97.0	98.0	98.0	98.0	99.8
Capacity	1,887.0	1,887.0	1,887.0	1,887.0	1,887.0	1,708.5	1,708.5	1,708.5	1,708.5	1,708.5
Enrollment	1,602.0	1,603.0	1,581.0	1,455.0	1,396.0	1,396.0	1,228.0	1,228.0	1,212.0	1,225.0
<b>Dover Middle School</b>										
Square feet	175,020	175,020	175,020	175,020	175,020	175,020	175,020	175,020	175,020	175,020
Teachers	67.5	69.7	70.5	73.0	72.0	72.0	76.5	76.5	74.0	74.4
Capacity	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0	1,380.0
Enrollment	1,115.0	1,169.0	1,156.0	1,209.0	1,175.0	1,175.0	1,085.0	1,085.0	1,073.0	1,015.0
<b>Dover High School</b>										
Square feet	234,670	234,670	234,670	234,670	234,670	301,484	301,484	301,484	301,484	301,484
Teachers	103.2	104.4	103.1	103.0	102.0	104.0	105.2	105.2	105.4	106.2
Capacity	1,752.0	1,752.0	1,752.0	1,752.0	1,752.0	1,560.0	1,560.0	1,560.0	1,560.0	1,560.0
Enrollment	1,396.0	1,358.0	1,427.0	1,344.0	1,424.0	1,424.0	1,530.0	1,530.0	1,552.0	1,500.0
<b>Totals All Schools</b>										
Square feet	639,029	639,029	639,029	639,029	639,029	705,843	705,843	705,843	705,843	705,843
Teachers	260.4	268.8	274.5	269.0	269.0	273.0	279.7	279.7	277.4	280.4
Capacity	5,019.0	5,019.0	5,019.0	5,019.0	5,019.0	4,648.5	4,648.5	4,648.5	4,648.5	4,648.5
Enrollment	4,113.0	4,130.0	4,164.0	4,008.0	3,995.0	3,995.0	3,843.0	3,843.0	3,837.0	3,740.0
<b>Food Service - All Schools</b>										
Number Meals Served	344,414	348,071	343,416	322,332	300,340	300,188	253,402	216,807	395,404	333,248
Avg Daily Participation	2,057	1,963	1,957	1,884	1,718	1,718	1,494	1,236	2,259	1,882

Data Source:

School Department - as of official NH Department of Education reporting date: Oct 1st

## City of Dover, New Hampshire

### School Department Operating Statistics

Last Ten Fiscal Years

Fiscal Year	Operating Budget <sup>(1)</sup>	Debt Service <sup>(1)</sup>	Total Budget	Enrollment <sup>(2)</sup>	Cost per Pupil	Percentage Change	Teaching Staff	Pupil/Teacher Ratio	Attendance Percentage
2023	\$67,866,258	\$6,362,322	\$74,228,580	3,740	\$ 19,847	14.2%	280.4	13.3	91.3%
2022	63,246,025	6,439,335	69,685,360	3,837	18,161	7.7%	277.4	13.8	92.0%
2021	60,417,400	6,393,656	66,811,056	3,843	17,385	3.1%	279.7	13.7	91.0%
2020	58,177,215	6,622,992	64,800,207	3,843	16,862	11.4%	279.7	13.7	95.0%
2019	54,508,984	5,975,859	60,484,843	3,995	15,140	4.1%	273.0	14.6	95.0%
2018	52,113,315	5,978,687	58,092,002	3,995	14,541	3.8%	269.0	14.9	95.0%
2017	49,542,420	6,589,819	56,132,239	4,008	14,005	15.6%	269.0	14.9	95.0%
2016	46,776,263	3,692,421	50,468,684	4,164	12,120	3.5%	274.5	15.2	95.0%
2015	44,456,755	3,892,349	48,349,104	4,130	11,707	4.3%	268.8	15.4	95.0%
2014	42,263,590	3,914,453	46,178,043	4,113	11,227	0.1%	260.4	15.8	94.9%

Data Source:

Budget information from City Adopted Budget and non-financial information provided by the School Department.

Notes:

<sup>(1)</sup> Budget is for the General Fund only and excludes grant funds and cafeteria fund.

<sup>(2)</sup> Enrollment is based on start of year census.

# City of Dover, New Hampshire

## School Educational and Service Information Last Ten Fiscal Years

	Fiscal Year									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Dover High School</b>										
Senior Enrollment <sup>(1)</sup>	315	315	315	349	340	357	336	344	416	389
<b>Status of Seniors<sup>(2)</sup></b>										
Graduated	308	308	313	288	326	325	316	302	367	362
Enrolled in four-year college	157	133	166	141	183	163	164	163	191	185
Enrolled in two-year college	76	74	62	63	59	68	60	50	48	62
Enlisted in Armed Forces	13	6	14	12	16	13	13	6	7	9
Post-secondary, workforce or other	69	95	71	72	68	81	79	83	121	93
<b>SAT Mean Scores</b>										
Verbal	501	516	525	494	529	518	524	555	517	507
Math	513	510	520	516	524	502	509	543	502	493
% of Seniors taking test	65%	55%	66%	88%	96%	98%	91%	58%	85%	96%

Data Source:

School Department - as of official NH Department of Education reporting date: Oct 1st

NOTES:

<sup>(1)</sup> As of Official DOE Reporting Date: Oct 1st. Enrollment includes tuition students.

<sup>(2)</sup> As of end of fiscal year.



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Mayor and City Council  
**City of Dover, New Hampshire**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dover, New Hampshire (the City), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 21, 2024.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses, or significant deficiencies may exist that have not been identified.



## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Marcum LLP*

Andover, MA  
February 21, 2024